Downtown Seattle Light Rail Tunnel

**Subarea** | North King
---|---
**Primary Mode** | Light Rail
**Facility Type** | Corridor
**Length** | 1.7 miles
**Date Last Modified** | July 1, 2016

**SHORT PROJECT DESCRIPTION**
This project would build a new light rail tunnel through Downtown Seattle between the International District and South Lake Union. It would be constructed as part of the Ballard to Downtown Seattle light rail project, which includes a tunnel through Uptown and South Lake Union.

*Note: The elements included in this representative project will be refined during future phases of project development and are subject to change.*

**KEY ATTRIBUTES**

<table>
<thead>
<tr>
<th>REGIONAL LIGHT RAIL SPINE</th>
<th>No</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>CAPITAL COST</strong></td>
<td>$1,638 — $1,752</td>
</tr>
<tr>
<td><strong>RIDERSHIP</strong></td>
<td>110,000 — 136,000</td>
</tr>
</tbody>
</table>

**PROJECT ELEMENTS**
- Approximately 1.7 miles of light rail in tunnel
- Four tunnel stations: Denny, Westlake, Midtown, International District/Chinatown
- Peak headways: 6 minutes
- 1 percent for art per Sound Transit policy
- Non-motorized access facilities (bicycle/pedestrian), transit-oriented development (TOD)/planning due diligence, bus/rail integration facilities, and sustainability measures (see separate document titled “Common Project Elements”)

**NOT INCLUDED**
- Parking not included
- Vehicles not included
- Operations & maintenance facility not included
- See separate document titled “Common Project Elements,” “Light Rail Operations and Maintenance Facilities,” and “Light Rail Vehicles”

**ISSUES & RISKS**
- Risk and complexity associated with a tunnel through Downtown Seattle
- Construction would require some impacts to Link operations, which could potentially be limited so they occur during off-peak conditions
- Potential conflicts with existing utilities
- Tunnel construction in mature urban environment, including potential of encountering elevator shafts, electrical grounding rods, geothermal wells
- Light rail currently operates in Seattle and specific station area standards are codified; light rail is included in the Comprehensive Plan and other planning documents
Sound Transit developed a conceptual scope of work for this project for the purpose of generating a representative range of costs, both capital and operating; and benefits, including ridership forecasts, TOD potential, multi-modal access and others. This information was developed to assist the Sound Transit Board as it developed the ST3 system plan, including phasing of investments and financial plan, for voter consideration. Final decisions on project elements (e.g., alignment, profile, station locations, and number of parking stalls) will be determined after completion of system planning, project level environmental review, and preliminary engineering during which additional opportunities for public participation will be provided. Therefore, this scope definition should not be construed as a commitment that all representative features will be included in the final developed project.

Long Description:
This project would build light rail from South Lake Union to the International District. The representative alignment for this light rail project would be underground along Westlake Avenue at Denny to 6th Ave then 5th Ave until the International District. This project would be constructed in conjunction with the Ballard to Downtown Seattle Light Rail project that connects the north end of this project alignment to Ballard and the south end to a connection with Central Link at S Massachusetts Street. This project contains four underground stations.

Assumptions:
- Alignment generally along existing arterials
- Traction power substations are generally placed at 1-mile intervals, close to stations, if possible, with additional right-of-way acquisition included
- For non-motorized station access allowances, the Denny, Westlake, Midtown, and International District/Chinatown stations are categorized as Urban/CBD stations

Environmental:
Sound Transit will complete project-level state and federal environmental reviews as necessary; provide mitigation for significant impacts; obtain and meet the conditions of all required permits and approvals; and strive to exceed compliance and continually improve its environmental performance.

Utilities:
Utility relocation as needed to complete the project, including fiber optics, sewer, water, overhead electric/communications, etc.

Right-of-Way and Property Acquisition:
- Generally located within existing city-owned street right-of-way
- Potential property acquisitions anticipated at stations
- Potential easements anticipated for tunnel alignments under privately-owned properties

Potential Permits/Approvals Needed:
- Building permits: Electrical, Mechanical, Plumbing
- Utility connection permits
- Construction-related permits (clearing and grading, stormwater management, street use, haul routes, use of city right-of-way)
- Land use approvals (Conditional use, design review, site plans, Comprehensive Plan or development code consistency, Special Use Permits)
- All required local, state, and federal environmental permits; NEPA/SEPA and related regulations

Project Dependencies:
This project requires the connection of the existing Central Link line currently running through the Downtown Seattle Transit Tunnel to a line extension to West Seattle. The operations plan assumes that trains from Ballard would connect to the existing Central Link line at S Massachusetts Street and continue south to Rainier Valley and beyond.

Potential Project Partners:
- City of Seattle
- King County
- Transit partner serving this project: King County Metro
- FTA
Cost:
Sound Transit developed a conceptual scope of work for this project for the purpose of generating a representative range of costs, both capital and operating; and benefits, including ridership forecasts, TOD potential, multi-modal access and others. This information was developed to assist the Sound Transit Board as it developed the ST3 system plan, including phasing of investments and financial plan, for voter consideration. Final decisions on project elements (e.g., alignment, profile, station locations, and number of parking stalls) will be determined after completion of system planning, project level environmental review, and preliminary engineering during which additional opportunities for public participation will be provided. Therefore, this scope definition should not be construed as a commitment that all representative features will be included in the final developed project.

In Millions of 2014$

<table>
<thead>
<tr>
<th>ITEM</th>
<th>COST</th>
<th>COST WITH RESERVE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Agency Administration</td>
<td>$86.50</td>
<td>$92.56</td>
</tr>
<tr>
<td>Preliminary Engineering &amp; Environmental Review</td>
<td>$55.11</td>
<td>$58.97</td>
</tr>
<tr>
<td>Final Design &amp; Specifications</td>
<td>$109.39</td>
<td>$117.05</td>
</tr>
<tr>
<td>Property Acquisition &amp; Permits</td>
<td>$40.90</td>
<td>$43.77</td>
</tr>
<tr>
<td>Construction</td>
<td>$1,115.77</td>
<td>$1,193.88</td>
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<tr>
<td>Construction Management</td>
<td>$98.45</td>
<td>$105.34</td>
</tr>
<tr>
<td>Third Parties</td>
<td>$22.08</td>
<td>$23.62</td>
</tr>
<tr>
<td>Vehicles</td>
<td>$0.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>Contingency</td>
<td>$109.39</td>
<td>$117.05</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>$1,637.60</td>
<td>$1,752.23</td>
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</tbody>
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**Design Basis:** Conceptual

The costs expressed above include allowances for TOD planning and due diligence, Sustainability, Bus/rail integration facilities, and Non-Motorized Access. These allowances, as well as the costs for Parking Access included above, are reflected in the following table. Property acquisition costs are not included in the table below, but are included within the total project cost above. For cost allowances that are not applicable for this project, “N/A” is indicated.

<table>
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<tr>
<th>ITEM</th>
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</tr>
</thead>
<tbody>
<tr>
<td>TOD planning and due diligence</td>
<td>$0.62</td>
<td>$0.66</td>
</tr>
<tr>
<td>Sustainability</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Parking access</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Non-motorized (bicycle/pedestrian) access</td>
<td>$21.97</td>
<td>$23.51</td>
</tr>
<tr>
<td>Bus/rail integration facilities</td>
<td>N/A</td>
<td>N/A</td>
</tr>
</tbody>
</table>
### Evaluation Measures:

<table>
<thead>
<tr>
<th>MEASURE</th>
<th>MEASUREMENT/RATING</th>
<th>NOTES</th>
</tr>
</thead>
</table>
| **Regional Light Rail Spine**  
*Does project help complete regional light rail spine?* | No | |
| **Ridership**  
2040 daily project riders | 110,000 — 136,000 | Some of the riders shown will also use other corridors |
| **Capital Cost**  
Cost in Millions of 2014 $ | $1,638 — $1,752 | |
| **Annual O&M Cost**  
Cost in Millions of 2014 $ | $19 | |
| **Travel Time**  
In-vehicle travel time along the project (segment) | 6 min | |
| **Reliability**  
Quantitative/qualitative assessment of alignment/route in exclusive right-of-way | High | 100% in exclusive right-of-way |
| **System Integration**  
Qualitative assessment of issues and effects related to connections to existing local bus service and potential future integration opportunities | High | Medium-high to High number of existing transit connections and strong opportunities for integration with realigned bus service |
| **Ease of Non-motorized Access**  
Qualitative assessment of issues and effects related to non-motorized modes | High | High intersection density with limited barriers to non-motorized access |
| **Percent of Non-motorized Mode of Access**  
Percent of daily boardings | 75-85% | |
| **Connections to PSRC-designated Regional Centers**  
Number of PSRC-designated regional growth and manufacturing/industrial centers served | 2 centers | South Lake Union, Seattle CBD |
| **Land Use and Development/TOD Potential**  
Quantitative/qualitative assessment of adopted Plans & Policies and zoning compatible with transit-supportive development within 0.5 mile of potential stations  
Qualitative assessment of real estate market support for development within 1 mile of potential corridor  
Density of activity units (population and employment for 2014 and 2040) within 0.5 mile of potential station areas | High, High | Strong support in local and regional plans; approx. 50% land is compatibly zoned, Very strong market support |
| **Socioeconomic Benefits**  
Existing minority / low-income populations within 0.5 mile of potential station areas  
2014 and 2040 population within 0.5 mile of potential station areas  
2014 and 2040 employment within 0.5 mile of potential station areas | 41% Minority; 24% Low-Income  
Pop: 2014: 40,000;  2040: 110,600  
Emp: 2014: 188,700;  2040: 295,100 | |

For additional information on evaluation measures, see http://soundtransit3.org/document-library