

West Seattle and Ballard Link Extensions

Stakeholder Advisory Group | September 26, 2018

Agenda

- Welcome and introductions
- Community engagement, equity and inclusion
- > Level 2 recommendation discussions
- Review group recommendations
- Next steps and next meeting



Community engagement and collaboration





Neighborhood Forums



Stakeholder Advisory Group



Elected Leadership Group



Sound Transit Board



Meeting dates subject to change.

Community Engagement, Equity and Inclusion SOUNDTRANSIT

External Engagement Report: June-Sept. 2018



64 community briefings



engaging more than

11 festivals 3,800 communit



4 Stakeholder Advisory Group meetings



Elected Leadership Group meeting



3 neighborhood forums



online open house



email updates

engaging more than

 $oldsymbol{4,000}$ subscribers

Neighborhood forums and open houses

West Seattle

Saturday, Sept. 8

→ 140 sign-ins

Downtown Seattle

Tuesday, Sept. 11

→ 75 sign-ins

Ballard

Monday, Sept. 17

→ 85 sign-ins



Online open house

OPEN Sept. 6–23, 2018

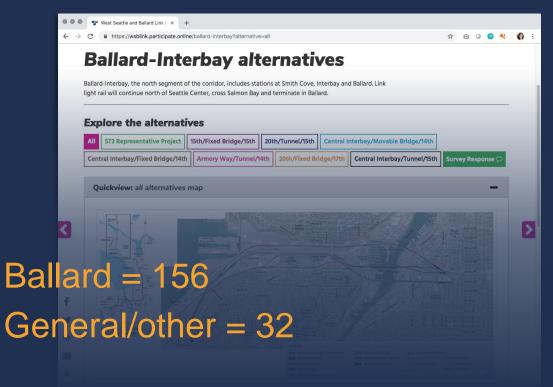
TOTAL USERS 3,446

SURVEYS SUBMITTED

West Seattle = 140

SODO/CID = 49

Downtown = 65



September briefings snapshot

- ✓ Ballard Alliance Ratepayer Advisory Board (9/6)
- ✓ South downtown stakeholders (9/10)
- ✓ Transit AccessStakeholders (9/13)
- ✓ Seattle Planning Commission (9/13)
- ✓ Real Change (9/14)
- ✓ Uwajimaya (9/17)
- ✓ Coastal Transportation (9/17)

- ✓ West Seattle JuNO (9/18)
- √ CID Forum (9/19)
- ✓ Boys and Girls Club of King County (9/20)
- ✓ Seattle Design Commission (9/20)
- ✓ Uptown Alliance (9/20)
- ✓ Bellwether Housing (9/21)
- ✓ North Seattle Industrial Association (9/12, 9/25)



2018 Festivals

- ✓ Morgan Junction Festival (6/16)
- ✓ Festival Sundiata (6/16-6/17)
- ✓ West Seattle Summer Fest (7/13-7/15)
- ✓ Ballard Seafood Fest (7/13-7/15)
- ✓ Dragon Fest (7/14-7/15)
- ✓ South Lake Union Block Party (8/10)
- ✓ Delridge Day (8/11)
- ✓ Celebrate Little Saigon (8/26)
- ✓ Night Market (9/8)
- ✓ Fishermen's Fall Festival (9/15)
- ✓ Sustainable Ballard Festival (9/22)
- Magnolia Farmers Market (10/6)



Equity & Inclusion

- Sound Transit & City of Seattle partnership utilizing the Racial Equity Toolkit (RET)
- Working group structure focused on engagement and data analysis
- Collaboration to elevate issues and considerations to better inform the alternatives development process
- Strive to provide information that data alone cannot provide
- What's next?: Report back to stakeholders & expand engagement with the community at large

Racial Equity Toolkit

RACE & SOCIAL JUSTICE INITIATIVE

to Assess Policies. Initiatives. Programs, and Budget Issues

The vision of the Seattle Race and Social Justice Initiative is to eliminate racial inequity in the community. To do this requires ending individual racism, institutional racism and structural racism. The Racial Equity Toolkit lays out a process and a set of questions to guide the development, implementation and evaluation of policies, initiatives, programs, and budget issues to address the impacts on racial equity.

When Do I Use This Toolkit?

Early. Apply the toolkit early for alignment with departmental racial equity goals and desired outcomes.

How Do I Use This Toolkit?

With Inclusion. The analysis should be completed by people with different racial perspectives.

Step by step. The Racial Equity Analysis is made up of six steps from beginning to completion:

Step 1. Set Outcomes.

Leadership communicates key community outcomes for racial equity to guide analysis.

unintended consequences.

Step 2. Involve Stakeholders + Analyze Data.

Gather information from community and staff on how the issue benefits or burdens the community in terms of racial equity.

Step 3. Determine Benefit and/or Burden.

Analyze issue for impacts and alignment with racial equity outcomes.

Step 4. Advance Opportunity or Minimize Harm. Develop strategies to create greater racial equity or minimize

Step 5. Evaluate. Raise Racial Awareness. Be Accountable.

Track impacts on communities of color overtime. Continue to communicate with and involve stakeholders. Document unresolved issues.

Step 6. Report Back.

Share information learned from analysis and unresolved issue with Department Leadership and Change Team.

Mayor Durkan Executive Order

- An Executive Order affirming the City of Seattle's commitment to the Race and Social Justice Initiative (RSJI)
- The RSJI vision is to achieve racial equity in the community and the mission is to end institutional and structural racism in City government, promoting inclusion and full participation of all residents, and partnering with the community to achieve racial equity across Seattle
- The Racial Equity Toolkit is guided by the Office of Civil Rights whose vision is "A City of Liberated People where Communities Historically Impacted by Racism, Oppression, and Colonization Hold Power and Thrive"



Racial Equity Toolkit

> Today: Sharing findings of Level 2 data analysis and community engagement

Shared outcomes

- Enhance mobility and access to create opportunity for communities of color and low-income populations
- Create opportunities for equitable development that benefit communities of color
- Avoid disproportionate adverse impacts on communities of color and for low-income populations
- Meaningful involvement with communities of color and low-income populations



Screening process

Broad range of initial alternatives

Refine remaining alternatives

Further evaluation

Preferred Alternative and other EIS alternatives

Alternatives development process

LEVEL 1

Alternatives development

Early-2018

Conduct early scoping

Study ST3 representative project and alternatives

Screen alternatives

PUBLIC INVOLVEMENT

LEVEL 2

Alternatives development

Mid-2018

Technical analysis

Refine and screen alternatives

PUBLIC INVOLVEMENT

LEVEL 3

Alternatives development

Late-2018 / Early-2019

Refine and screen alternatives

Conduct Environmental Impact Statement (EIS) scoping

PUBLIC INVOLVEMENT

PREFERRED
ALTERNATIVE*



Early-2019

^{*}The Sound Transit Board identifies preferred alternatives and other alternatives to study.

Financial constraints

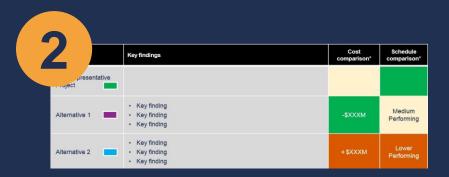
- > ST3 Plan budget based on 2014 conceptual cost estimates
- Significant recent escalation in construction and real estate costs
- Level 2 cost assessment provides basis for comparison of alternatives within a segment
- Level 3 end-to-end alternatives will facilitate comparison to ST3 budget
- **Be mindful of financial realities** when considering Level 2 recommendations



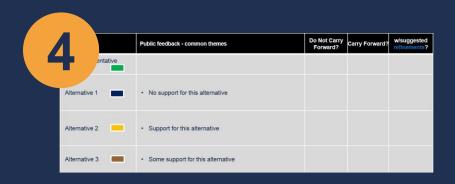
Level 2 alternatives



Public feedback - common themes



Results summary

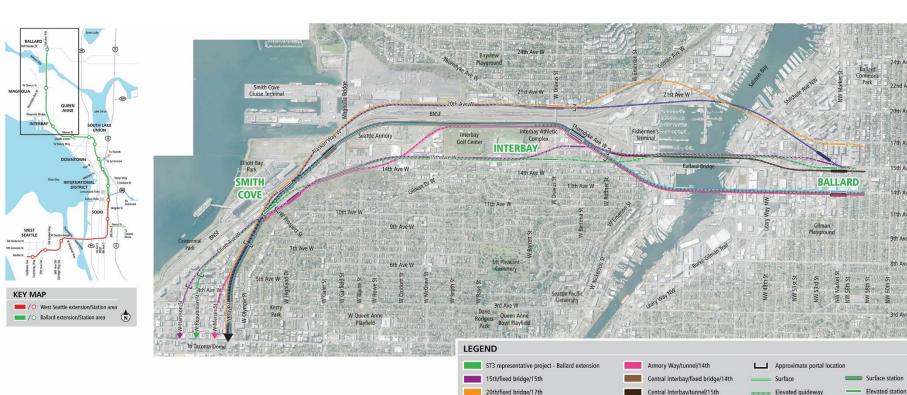


SAG recommendations

Level 2 alternatives

Interbay/Ballard

- ST3 Representative Project
- 15th/Fixed Bridge/15th
- 20th/Fixed Bridge/17th
- 20th/Tunnel/15th
- Armory Way/Tunnel/14th
- Central Interbay/Movable Bridge/14th
- Central Interbay/Fixed Bridge/14th
- Central Interbay/Tunnel/15th



20th/tunnel/15th

Central Interbay/movable bridge/14th

Interbay / Ballard Level 2 alternatives

24th Ave NW

20th Ave NW

17th Ave NW

15th Ave NW

14th Ave NW

11th Ave NW

9th Ave NW

Tunnel station

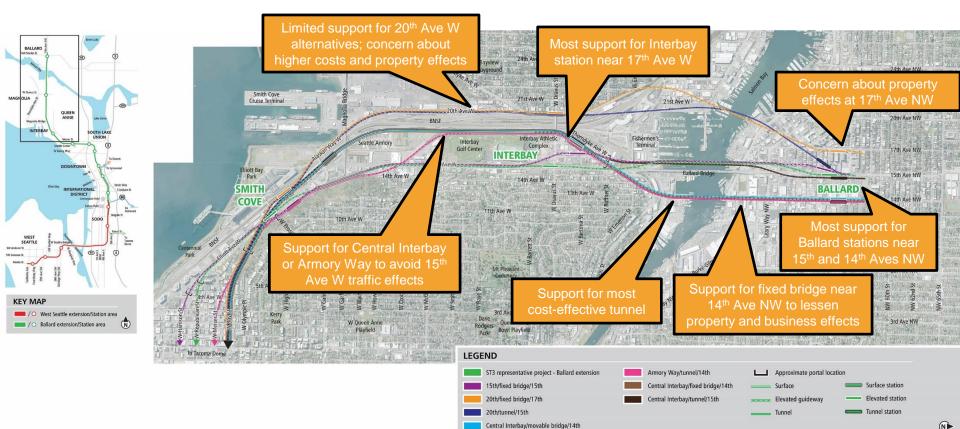
Central Interbay/tunnel/15th

Elevated guideway

Tunnel

Interbay / Ballard Results summary

Alternative	Key findings	Cost comparison*	Schedule Comparison**
ST3 Representative Project			
Central Interbay/ Fixed Bridge/14 th	 Maritime business effects (but less than movable bridge) Affects fewer parcels in Ballard (along 14th Ave NW) 	+\$100M	Higher Performing
Central Interbay/ Movable Bridge/14 th	 Potential service interruptions Maritime business and potential vessel navigation effects Affects fewer parcels in Ballard (along 14th Ave NW) 	+\$200M	Higher Performing
15 th /Fixed Bridge/15 th	 Maritime business effects (Fishermen's Terminal) Elevated guideway (west side 15th Ave NW) affects more residences 	+ \$200M	Higher Performing
Armory Way/ Tunnel/14 th	 Less environmental, maritime business/navigation effects Affects fewer parcels in Ballard (along 14th Ave NW) Includes tunnel; requires 3rd Party funding 	+\$300M	Higher Performing
Central Interbay/ Tunnel/15 th	 Less environmental, maritime business/navigation effects Tunnel station (east side 15th Ave NW) affects businesses Includes tunnel; requires 3rd Party funding 	+ \$500M	Higher Performing
20 th /Fixed Bridge/17 th	 Long span bridge (over BNSF tracks) adds complexity Ballard terminus/crossing location affects more residences 	+ \$500M	Higher Performing
20 th /Tunnel/15 th	 Long span bridge (over BNSF tracks), constrained tunnel portal location, deeper tunnel station add complexity Tunnel station (west side 15th Ave NW) affects residences Includes tunnel; requires 3rd Party funding 	+ \$700M	Higher Performing



Interbay / Ballard Public feedback - common themes

Interbay / Ballard SAG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Central Interbay/ Fixed Bridge/14 th	 Some support for fixed bridge and Ballard station with fewer property effects 			
Central Interbay/ Movable Bridge/14 th	Concern about movable bridges			
15 th /Fixed Bridge/15 th	Concern about Fishermen's Terminal effects			
Armory Way/ Tunnel/14 th	 General support for more cost-effective tunnel crossing Support for Ballard station with fewer property effects Explore Ballard Station access at 15th Ave NW, closer to center of urban village 			
Central Interbay/ Tunnel/15 th	 Concern about tunnel cost vs. Armory Way/Tunnel/14th Support for 15th Ave NW station 			
20th/Fixed Bridge/17th	 Concern about overall cost Concern about Ballard Station property, construction and visual effects, though support for location 			
20 th /Tunnel/15 th	Concern about tunnel cost vs. Armory Way/Tunnel/14 th			

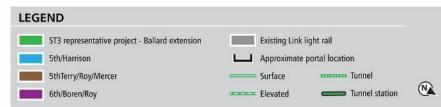
Level 2 alternatives

Downtown

- ST3 Representative Project
- 5th/Harrison
- 5th/Terry/Roy/Mercer
- 6th/Boren/Roy







Downtown Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
6th/Boren/Roy	 Avoids building tie-backs on 5th Ave, SR 99 portal and sewer More constrained Denny station location on Boren Seattle Center station location on Roy, two blocks from Key Arena Lower bus/rail integration opportunity at Seattle Center station on Roy 	Similar	Higher Performing
5 th /Harrison	 Better bus/rail integration opportunity at SLU station on Harrison Higher property effects due to tunnel portal location on Harrison west of Seattle Center Engineering challenges with tunneling under Key Arena 	+\$200M	Higher Performing
5 th /Terry/Roy/ Mercer	 Avoids SR 99 portal and sewer Seattle Center station location on Mercer, one block from Key Arena 	+\$200M	Higher Performing

^{*}Cost compared to cost of ST3 Representative Project for this segment. Schedule compared to overall ST3 schedule for this extension.



Downtown

Downtown SAG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
6th/Boren/Roy	Limited support for Denny station at Boren (due to steep grade) and South Lake Union station at Roy, but interest in maintaining 6th Ave route through Downtown			
5 th /Harrison	Support for this alternative with Seattle Center station located at Republican			
5 th /Terry/Roy/ Mercer	Some support for Denny station at Terry, with interest in 6th Ave route through Downtown			

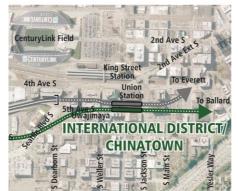
Level 2 alternatives

SODO/Chinatown-ID

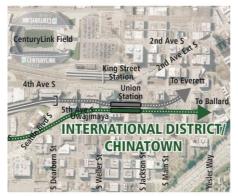
- ST3 Representative Project
- Surface E-3
- Massachusetts Tunnel Portal
- 5th Avenue Mined C-ID
- 4th Avenue Mined C-ID
- 4th Avenue Cut-and-Cover C-ID
- Occidental Avenue

Representative Project and Surface E-3





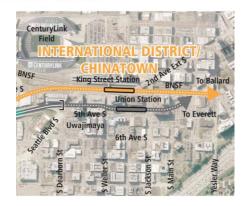
Massachusetts Tunnel Portal (5th Ave Bored Tunnel)



5th Ave Mined C-ID



4th Ave Mined C-ID



4th Ave Cut-and-Cover



Chinatown-ID Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
Surface E-3 (shorter 5 th Ave Cut-and- Cover Tunnel)	 Shallow cut-and-cover station under 5th Ave; easy rider access/transfers Construction effects, parking lane closures on 5th Ave in station area 	- \$300M**	Higher Performing
Massachusetts Tunnel Portal (5th Ave Bored Tunnel)	 Shallow cut-and-cover station under 5th Ave; easy rider access/transfers Construction effects, parking lane closures on 5th Ave in station area 	- \$200M	Higher Performing
5 th Ave Mined C-ID	 Deep mined station (~200') under 5th Ave; poor rider access/transfers Less construction effects, parking closures on 5th Ave with mined station Some property effects (for mined station access shaft) Results in very deep Midtown Station (~250') 	Similar	Medium Performing
4 th Ave Mined C-ID	 Deep mined station (~200') under 4th Ave, poor rider access/transfers Major engineering/constructability constraints (4th Ave viaduct demolition/rebuild, active BNSF railway, existing transit tunnel, etc.) Large property effects (Ryerson Base for tunnel portal site) Requires 3rd party funding of 4th Ave Viaduct re-build costs Results in very deep Midtown Station (~250') 	+ \$500M	Lower Performing
4 th Ave Cut-and-Cover C-ID	 Shallow cut-and-cover station under 4th Ave; easy rider access/transfers Major engineering/constructability constraints (4th Ave viaduct demolition/rebuild, active BNSF railway, existing transit tunnel, etc.) Large property effects (King County Admin Building) Requires 3rd party funding of 4th Ave Viaduct re-buildcosts 	+ \$600M	Lower Performing

^{*}Cost compared to cost of ST3 Representative Project for this segment. Schedule compared to overall ST3 schedule for this extension.

^{**}Cost comparison for Chinatown/ID sub-segment only; total SODO/C-ID segment cost difference is - \$400M compared to ST3 Representative Project.

Representative Project and Surface E-3





Massachusetts Tunnel Portal (5th Ave Bored Tunnel)

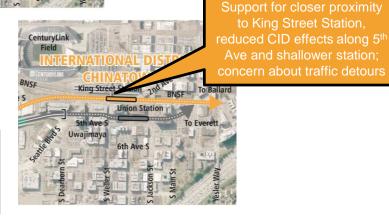


5th Ave Mined C-ID



Street Station and reduced CID effects along 5th Ave; concern about traffic detours and access due to deep station

4th Ave Mined C-ID



4th Ave Cut-and-Cover

Chinatown-ID

Chinatown-International District RET – Level 2 Evaluation Summary

- > CID alternatives present varying degrees of potential construction impacts, with *more proximate potential impacts* to property and the right of way along the western edge of this community for *5th Avenue S alternatives*, and *more potential traffic impacts* for the *4th Avenue S alternatives*
- Station access opportunities are better for shallow stations than for deep stations
- Based on the Level 2 evaluation measures, it is unclear which alternative(s) would pose the greatest net benefit for the unique multicultural communities of color that live in the CID today

Chinatown-International District RET - Community Input

- Inclusive, ongoing engagement is imperative to outcomes that benefit CID communities
- > Construction impacts are a top concern to CID communities
- Support from the CID and Pioneer Square communities for leveraging a new station to improve connections between transit modes, activate Union Station and improve the existing Chinatown/International District station and plaza

Chinatown-International District RET - Community Input

- Support for continued exploration of both 4th and 5th Avenue South alternatives
- > The *user experience* and *comfort using light rail* is fundamental to understanding whether alternatives enhance mobility and access
- Strong interest in a comprehensive and coordinated cross-agency strategy to address displacement and gentrification in the CID

Chinatown-ID SAG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Surface E-3 (shorter 5 th Ave Cut-and- Cover Tunnel)	Concern about cut-and-cover tunnel construction effects			
Massachusetts Tunnel Portal (5 th Ave Bored Tunnel)	Support for reduced construction effects and shallower station			
5 th Ave Mined C-ID	 Support for reduced construction effects Concern about access due to deep station 			
4 th Ave Mined C-ID	 Support for closer proximity to King Street Station and reduced CID effects along 5th Ave Concern about traffic detours and access due to deep station 			
4 th Ave Cut-and-Cover C-ID	 Support for closer proximity to King Street Station, reduced CID effects along 5th Ave and shallower station Concern about traffic detours 			



Surface E-3



Massachusetts Tunnel Portal



Occidental Ave.



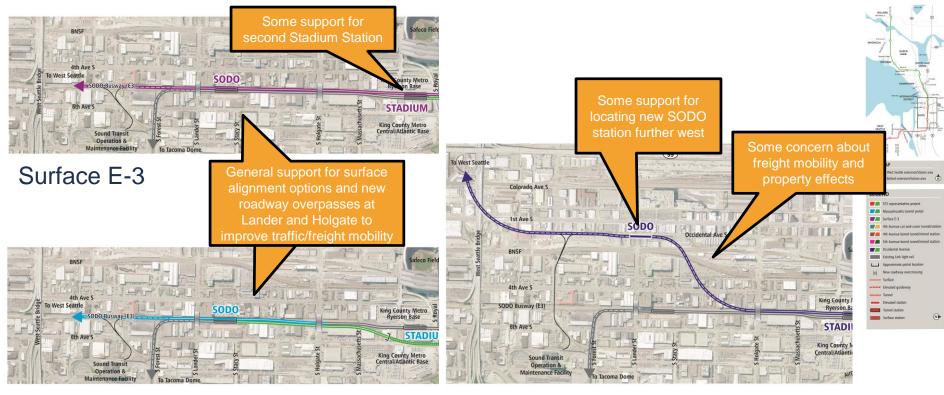
/ Wast Spattle extension/Station area

SODO Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
Surface E-3	 New at-grade SODO Station on E-3 transitway at Lander Transfer at existing SODO Station Bus operations on E-3 transitway displaced New grade-separated roadway crossings (Lander, Holgate) improve existing rail/traffic/freight operations Property effects at tunnel portal site (for Massachusetts Tunnel Portal alternative only) Massachusetts Tunnel Portal alternative avoids impacts to Ryerson Base 	-\$100M	Higher Performing
Massachusetts Tunnel Portal		**	Higher Performing
Occidental Ave.	 New elevated SODO Station on Occidental Ave at Lander Transfer at existing Stadium Station Long span bridges over BNSF tracks and longer track connection to maintenance facility Bus operations on E-3 transitway partially displaced Property effects along Occidental, BNSF crossings and maintenance facility connection 	+ \$200M	Higher Performing

^{*}Cost compared to cost of ST3 Representative Project for this SODO sub-segment only. Schedule compared to overall ST3 schedule for this extension.

**Cost comparison reflected in Chinatown/ID summary table.



Massachusetts Tunnel Portal

Occidental Ave.

SODO SAG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Surface E-3	 General support for surface alignment Support for new roadway overpasses at Lander and Holgate Some support for second Stadium station Explore shifting existing and new SODO stations closer to Lander 			
Massachusetts Tunnel Portal	 General support for surface alignment Support for new roadway overpasses at Lander and Holgate Explore shifting existing and new SODO stations closer to Lander 			
Occidental Ave.	 Some support for locating new SODO station further west Some concern about freight mobility and property effects 			

Level 2 alternatives

West Seattle/Duwamish

- ST3 Representative Project
- Pigeon Ridge/West Seattle Tunnel
- Oregon Street/Alaska Junction/Elevated
- Golf Course/Alaska Junction/Tunnel
- Oregon Street/Alaska Junction/Tunnel



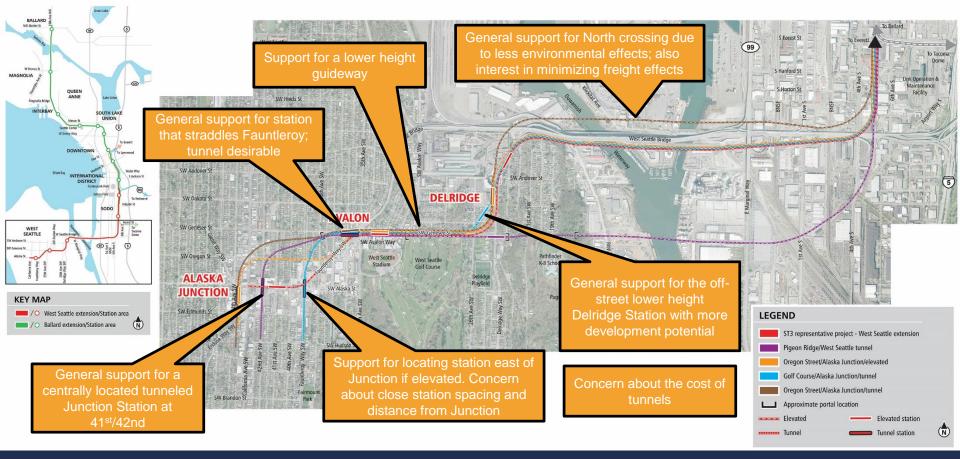
West Seattle / Duwamish

Level 2 alternatives

West Seattle / Duwamish Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
Oregon Street / Alaska Junction / Elevated	 3 elevated stations Increases residential/business effects at Junction Complicates future extension south High guideway along Genesee 	Similar	Higher Performing
Oregon Street / Alaska Junction / Tunnel	 1 tunnel station; 2 elevated stations High guideway along Genesee Fewer engineering constraints Affects freight, port terminal facilities during construction Includes tunnel; requires 3rd Party funding 	+\$500M	Lower Performing
Golf Course / Alaska Junction / Tunnel	 2 tunnel stations; 1 elevated station Lessens residential/business effects at Junction Low guideway along Genesee Includes tunnel; requires 3rd Party funding 	+\$700M	Lower Performing
Pigeon Ridge / West Seattle Tunnel	 2 tunnels; 2 tunnel stations; 1 elevated station Most engineering constraints Most effects to Duwamish Greenbelt Low guideway along Genesee Lessens residential and business effects in Delridge Includes two tunnels; requires 3rd Party funding 	+\$1,200M	Lower Performing

^{*}Cost compared to cost of ST3 Representative Project for this segment. Schedule compared to overall ST3 schedule for this extension.



West Seattle / Duwamish

Public feedback - common themes

DelridgeRET – Level 2 Evaluation Summary

- Xey drivers of differentiation between alternatives with respect to racial and social equity include bus-rail integration, opportunities for equitable development, residential unit displacements and business and commerce effects
- Alternatives that provide the best transfer environment from other modes would best serve communities of color living further south and reliant on transfers at the Delridge Station
- Alternatives that result in more predictable redevelopment scenarios provide the highest potential for equitable transit-oriented development

DelridgeRET – Community Input

- Enhancing access to opportunity for communities of color would benefit from experiential improvements and educational efforts, together with increased transit service
- Equitable development opportunities that benefit communities of color could assist in addressing displacement pressures and providing sorely needed neighborhood amenities

West Seattle / Duwamish sag recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Oregon Street / Alaska Junction / Elevated	 Concern about elevated guideway across California Ave If elevated, explore locating terminus station east of Junction 			
Oregon Street / Alaska Junction / Tunnel	 General support for north crossing of Duwamish due to less environmental effects; but interest in minimizing freight effects Concern about Junction station location at 44th Concern with higher guideway along Genesee Explore Junction station location at 41st/42nd 			
Golf Course / Alaska Junction / Tunnel	 General support for this alternative, with development opportunities at Delridge station location to serve neighborhood Support for lower guideway along Genesee Explore Junction station location at 41st/42nd Explore north crossing of Duwamish 			
Pigeon Ridge / West Seattle Tunnel	 Concern about overall cost and environmental effects Support for lower guideway along Genesee and support for fewer residential effects in Delridge Support for Junction station location at 42nd 			





Community engagement and collaboration





Neighborhood Forums



Stakeholder Advisory Group



Elected Leadership Group



Sound Transit **Board**



Meeting dates subject to change.

Next steps

ELG Meeting #4	Oct 5	Level 2 recommendations
SAG Meeting #10	Late Oct / Early Nov	Preliminary Level 3 alternatives and evaluation criteria
ELG Meeting #5	Nov 9	Preliminary Level 3 alternatives and evaluation criteria
SAG Meeting #11	Nov 28	Community engagement update Technical briefing (TBD)
SAG Meeting #12	Late Jan	Level 3 evaluation results
ELG Meeting #6	Early Feb	Level 3 evaluation results



