# Appendix C Alternative Analysis Reports and Scoping Summary



# FEDERAL WAY TRANSIT EXTENSION

# Level 1 Alternatives Screening Report



CENTRAL PUGET SOUND
REGIONAL TRANSIT AUTHORITY



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# **Acronyms**

AA Alternatives Analysis

ACS American Community Survey

BAT Business Access Transit

BRT Bus Rapid Transit

BMPs Best Management Practices
CFR Code of Federal Regulations

CTP Comprehensive Transportation Plan

EDR Environmental Data Resource

EIS Environmental Impact Statement
FHWA Federal Highway Administration
FTA Federal Transit Administration
FWTC Federal Way Transit Center
FWTE Federal Way Transit Extension

GMA Growth Management Act

Highline Community College

HCC Highline Community College

HCT High Capacity Transit
HOV High Occupancy Vehicle
KCM King County Metro

LOS Level of Service
LRT Light Rail Transit

LWCF Land and Water Conservation Fund

MAP-21 Moving Ahead for Progress in the 21<sup>st</sup> Century

MPH Miles Per Hour

MPO Metropolitan Planning Organization
NEPA National Environmental Policy Act

O&M Operation and Maintenance
OCS Overhead Catenary System

P&R Park and Ride

PSE Puget Sound Energy

PSRC Puget Sound Regional Council
RCW Revised Code of Washington
SCC Standard Cost Categories

SEPA State Environmental Policy Act

ST Sound Transit

ST2 Sound Transit 2 Plan

TOD Transit Oriented Development

TSP Transit Signal Priority

TSM Transit System Management
WAC Washington Administrative Code

WSDOT Washington State Department of Transportation

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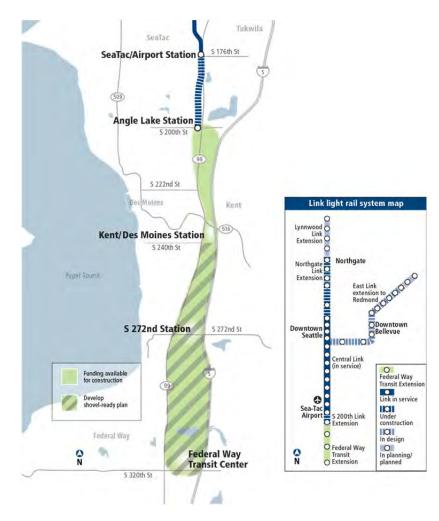
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# 1.0 Executive Summary

# 1.1 Purpose of this Report

Sound Transit (ST) and the Federal Transit Administration (FTA) are conducting an alternatives analysis to start the public planning and environmental processes for the Federal Way Transit Extension (FWTE) in South King County in the metropolitan Puget Sound region. The proposed project is part of the Sound Transit 2 (ST2) Plan approved by voters in 2008. It would start at the regional light rail system at the future Angle Lake Station in the City of SeaTac at S. 200<sup>th</sup> Street. **Exhibit 1-1** shows where the FWTE is located. The FWTE is an element of the region's Metropolitan Transportation Plan (the Puget Sound Regional Council's (PSRC) Transportation 2040), and Sound Transit's Long-Range Transit Plan. These plans anticipate the eventual extension of high capacity transit (HCT) service south to Tacoma.



**EXHIBIT 1-1** FWTE Project Study Area

This report is organized in six sections:

- Introduction
- Pre-Screening of Alternatives
- Definition of Level 1 Alternatives
- Evaluation Criteria
- Level 1 Data Results
- Findings and Conclusions

# 1.2 Purpose and Need of the Federal Way Transit Extension Project

The purpose of the Federal Way Transit Extension is to expand the Sound Transit Link light rail system from SeaTac to the cities of Des Moines, Kent, and Federal Way in King County in order to meet the following objectives:

- Provide a rapid, reliable, accessible, and efficient alternative for travel to and from the corridor and other urban growth and activity centers in the region with sufficient capacity to meet projected demand.
- Expand mobility alternatives to traveling on congested roadways and improve connections to the regional multimodal transportation system with peak and off-peak service.
- Provide the high-capacity transit (HCT) infrastructure to support adopted regional and local land use, transportation, and economic development plans.
- Advance the long-range vision, goals, and objectives for transit service established by the Sound Transit Long-Range Plan for high-quality regional transit service connecting major activity centers in King, Pierce, and Snohomish counties.
- Implement a financially feasible system that seeks to preserve and promote a healthy environment.

The following conditions within the project corridor demonstrate the need for the project:

- North-south transit demand is expected to grow by 30 to 40 percent by 2035 as a result
  of residential and employment growth in the FWTE corridor and regionally.
- The FWTE corridor population is a highly transit-dependent population with needs for efficient, reliable regional connectivity.

- Congestion on I-5 and on the key corridor arterials leading in and out of the study area will increase and further degrade existing transit performance and reliability.
- There is a lack of reliable and efficient peak and off-peak transit service connecting persons in the FWTE corridor with the region's growth centers.
- Regional and local plans call for HCT in the corridor consistent with PSRC's VISION 2040 and the Regional Transit Long-Range Plan.
- Implementing the project will help meet environmental and sustainability goals of the state and region, including reduced vehicle miles traveled and greenhouse gas emissions.

Any alternative evaluated for the FWTE must demonstrate the ability to address these needs and achieve the project purpose.

# 1.3 Pre-Screening of Alternatives

Development of alternatives for the project was informed by FTA guidelines on project development and alternatives analyses. Potential alternatives for the FWTE came from two sources: previous regional and local planning studies (see Section 2.2.2) and input from the public and agencies during a 30-day early scoping period between October 18 and November 19, 2012. The early scoping period included two public open houses (one in Des Moines and one in Federal Way), an online survey, and opportunities for the public to provide comments on comment forms at the meeting, online, or via postal mail. The public open houses provided several interactive opportunities for attendees to provide input, including a large map of the project corridor where attendees could draw alignment suggestions. An online agency meeting and public meeting were also conducted and provided opportunities to ask questions and provide comments.

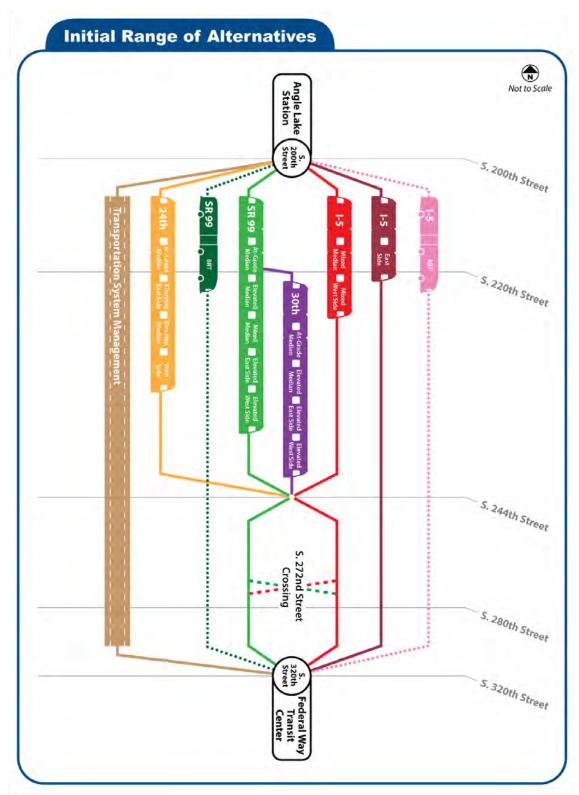
Feedback received during the early scoping period was positive and indicated a desire for improved transit service in the project area. Comments provided by agencies, local jurisdictions, institutions, and members of the general public indicated a strong preference for light rail transit. Stakeholders expressed concerns about parking, travel time, connections to future light rail expansion in Tacoma and to other transit facilities in the study area, and multimodal connections. Comments received on alignment, profile preference, and station locations were mixed.

Alternatives considered include different modes, profiles and alignments. Mode refers to the method of transportation, such as bus or light rail. Profile refers to a vertical location, such as above grade (elevated), at-grade, below-grade (retained cut or tunnel), or mixture of one or

more profile. Alignment refers to the horizontal location within a corridor. **Table 1-1** and **Exhibit 1-2** below show the initial range of alternative types considered.

**Table 1-1**Initial Alternative Types Considered

The second of th							
Mode	Transportation System Management (TSM) Bus Rapid Transit (BRT) Light Rail Transit (LRT)	)					
Profile	At-grade Elevated Mixed at-grade/elevated Tunnel						
Alignment	SR 99	West Side					
		Median					
		East Side					
	I-5	West Side					
		Median					
		East Side					
	30 <sup>th</sup> Avenue S.	West Side					
		Median					
		East Side					
	24 <sup>th</sup> Avenue S.	West Side					
		Median					
		East Side					

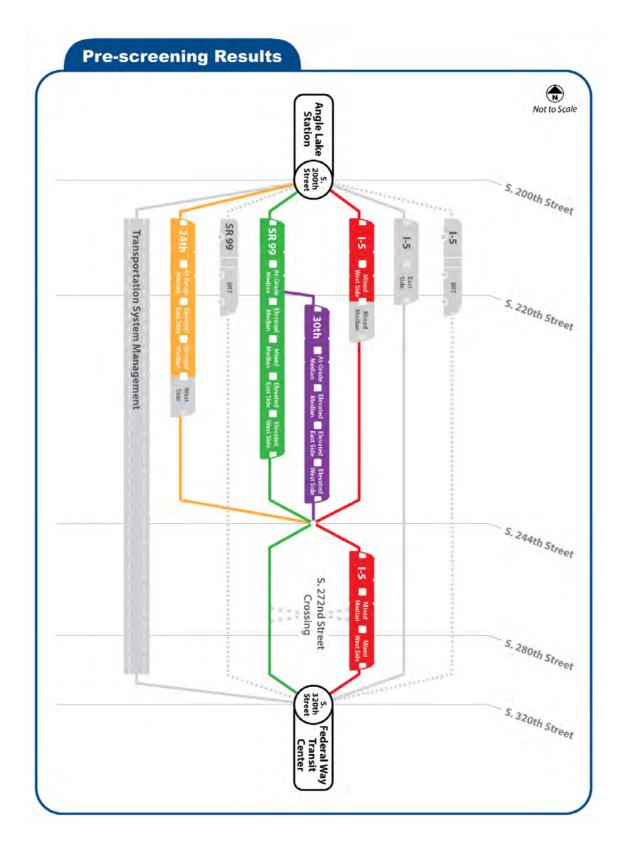


**EXHIBIT 1-2** Initial Range of Alternatives

Some of the modes, profiles and alignment alternatives were not evaluated in the Level 1 process because they would not meet the stated purpose and need for the project, they had substantial impacts to environmental resources that must be avoided, or they had design features that would substantially increase the project cost compared to other alternatives that make them infeasible to keep under consideration. **Table 1-2** and **Exhibit 1-3** show the alternatives that were not evaluated as part of Level 1. On Exhibit 1-3, the alternatives not carried forward to Level 1 are shown in gray. Section 3.3.3 of this report explains in detail why these alternatives were not evaluated in the Level 1 screening process.

**Table 1-2**Alternatives Not Evaluated in Level 1

Alternative Type	Alternative	Corridor	
Mode	TSM	I-5 or SR 99	
	BRT	I-5 or SR 99	
Profile	Tunnel	SR 99	
Alignment	East Side	I-5	
	Crossing at S. 272 <sup>nd</sup> Street	I-5 / SR 99 Hybrid	
	Behind Businesses	SR 99	
	West Side	24 <sup>th</sup> Avenue S.	



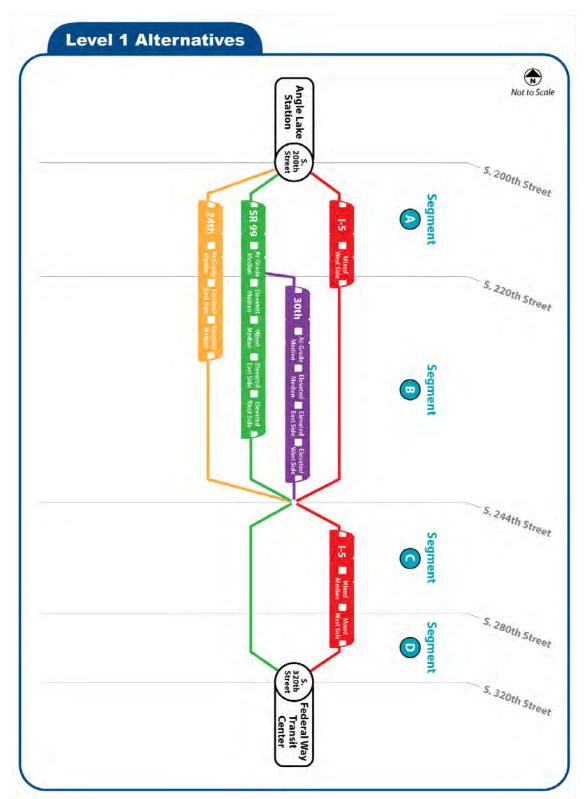
**EXHIBIT1-3** Pre-Screening Results

# 1.4 Definition of Alternatives Evaluated in Level 1

The following alternatives were evaluated in Level 1, as shown in **Table 1-3** and **Exhibit 1-4**.

**Table 1-3**Level 1 Alternatives

Corridor	Profile			
SR 99	At-grade Median			
3K 99	Mixed Median			
	Elevated Median			
	Elevated West Side			
	Elevated East Side			
I-5	Mixed West Side			
1-5	Mixed Median			
30 <sup>th</sup> Avenue S.	At-grade Median			
30 Avenue 3.	Elevated Median			
	Elevated West Side			
	Elevated East Side			
24 <sup>th</sup> Avenue S.	At-grade Median			
24 Avenue 5.	Elevated Median			
	Elevated East Side			



**EXHIBIT 1-4**Level 1 Alternatives

For the Level 1 evaluation, the entire corridor was broken into four segments to allow for easier comparison within areas where major differences would occur. The SR 99 and I-5 alternatives would continue through the full corridor length, from the Angle Lake Station at S. 200<sup>th</sup> Street to the Federal Way Transit Center (FWTC). The 30<sup>th</sup> Avenue S. alternatives and 24<sup>th</sup> Avenue S. alternatives would only occur in the northern half of the corridor, and could connect with either a SR 99 or an I-5 alternative after the proposed station near S. 240<sup>th</sup> Street.

- Segment A: S. 200th Street to S. 220th Street. Within Segment A, there are distinct alignments along SR 99, I-5, and 24th Avenue S.
- Segment B: S. 220th Street to S. 244th Street. This segment would include a station at approximately S. 240th Street for all alternatives. Within Segment B, there are distinct alignments along SR 99, I-5, 30th Avenue S. and 24th Avenue S.
- Segment C: S. 244th Street to S. 280th Street. This segment would have a station at approximately S. 272nd Street. Within Segment C, there are distinct alignments along SR 9 and I-5 only.
- Segment D: S. 280th Street to S. 320th Street. This segment would have a station in the approximate vicinity of the Federal Way Transit Center. Within Segment D, there are distinct alignments along SR 99 and I-5 only.

# 1.5 Level 1 Evaluation Criteria

The evaluation criteria for this study originated from goals and objectives established in the Purpose and Need. **Table 1-4** presents the complete set of evaluation criteria that were used to review the alternative concepts in Level 1. Details on the specific measures and methodologies for each criterion can be found in Section 5 of this report.

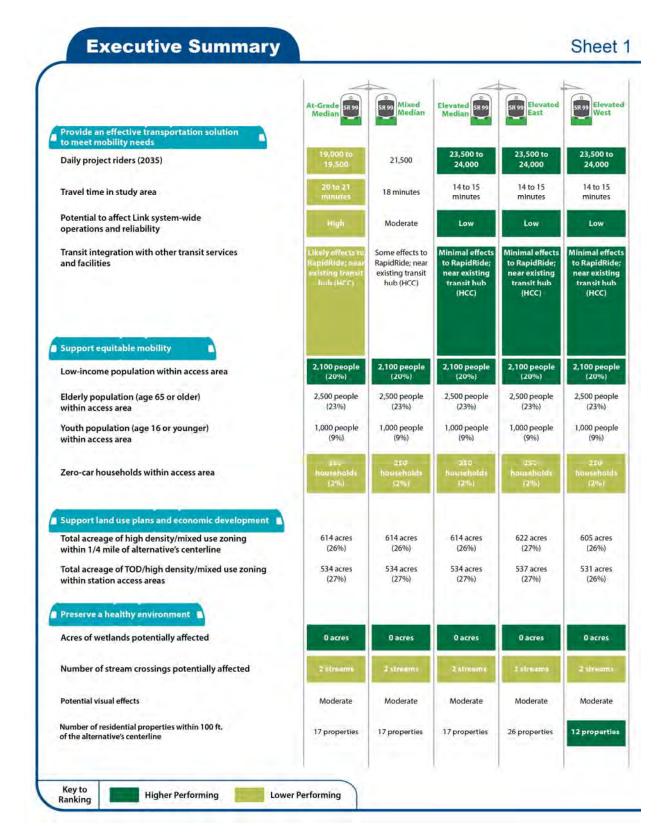
**Table 1-4** Evaluation Criteria for Level 1 Screening

Evaluation Criteria	Measures				
Objective: Provide Effective Transportat	ion Solution to Meet Mobility Need				
Ridership potential	<ul> <li>2035 daily project riders (projected)</li> <li>Travel time in study area</li> </ul>				
Connections to regional multimodal transportation systems	<ul> <li>Transit integration with Link system</li> <li>Transit integration with facilities in the study area</li> </ul>				
Objective: Support Equitable Mobility					
Transit-dependent population	<ul> <li>Low-income population within ½ mile of stations</li> <li>Elderly population (age 65 or older) within ½ mile of stations</li> <li>Youth population (age 16 or younger) within ½ mile of stations</li> <li>0-car households within ½ mile of stations</li> </ul>				
Objective: Support Land Use Plans and	Economic Development				
Transit-supportive land use and economic development policies	How well an alternative provides enhanced mobility to existing high-density land use centers				
Objective: Preserve a Healthy Environment	ent				
Effect on natural environment	<ul><li>Impacts on wetlands</li><li>Potential to affect stream crossings</li></ul>				
Effect on built environment	<ul> <li>Visual aesthetic impacts of alternative</li> <li>Potential property acquisition</li> <li>Impacts to known parks</li> <li>Number of community facilities affected</li> <li>Impacts on known or eligible historic or other sensitive properties</li> <li>Number of potentially impacted noise receptors</li> <li>Level of Service (LOS) at intersections; evaluation of capacity/flow (existing conditions)</li> <li>Traffic circulation and access; number of mid-block opportunities</li> </ul>				
Objective: Design an Affordable and Con	nstructible Project				
Design Considerations	<ul> <li>Potential utility effects</li> <li>High-risk hazardous materials</li> <li>Geologic hazards</li> <li>Park and Ride lot locations</li> </ul>				
System Costs	<ul> <li>Estimated capital cost (\$2013)</li> <li>Estimated annual operations and maintenance cost (\$2013) *Not evaluated in Level 1. Will be included in Level 2.</li> </ul>				

# 1.6 Level 1 Analysis Summary

Chapter 6 of this report documents the data that was developed for the Level 1 evaluation. The sections below summarize the data that most differentiates the alternatives and supports conclusions to either carry an alternative forward to the Level 2 evaluation or to not study the alternative further. The data is summarized by alternative in **Exhibit 1-5**, Level 1 Alternatives Analysis Summary Table, on the following pages.

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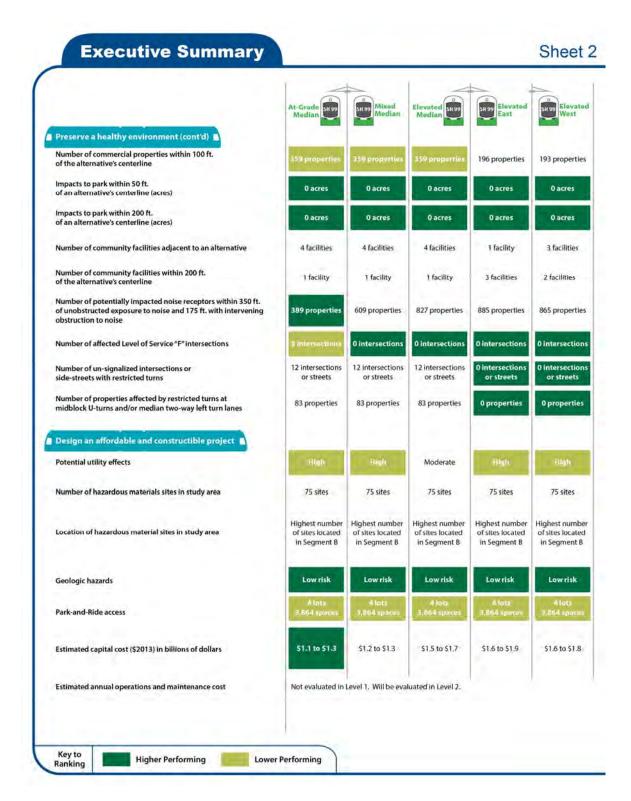
**EXHIBIT 1-5** 

# Sheet 1 (Cont.)

# **Executive Summary**

West I-s	Mixed West/ Median	At-Grade Median	Elevated Median	Elevated East	Elevated West	At-Grade Median	24th Elevated Median	24th Elevate
			3	—— Coupled	with SR 99 Elevate	d Median ——		
23,500	23,500	19,000 to 19,500	23,500	23,500	23,500	19,000 to 19,500	23,500 to 24,000	23,500 to 24,000
14 minutes	14 minutes	21 minutes	15 minutes	15 minutes	15 minutes	22 minutes	15 minutes	15 minutes
Low	Low	Moderate	Low	Low	Low	Moderate	Low	Low
Ainimal effects to RapidRide; near existing egional transit facility (Star Lake P&R)	Minimal effects to RapidRide; near existing regional transit facility (Star Lake P&R), potential for I-5 flyer stops)	With transition to SR 99 at-grade likely effects to Rapidfide: near existing transit hub (HCC)	Minimal effects to RapidRide; if transition to SR 99 near existing transit hub (HCC), if transition to I-5 near Star Lake P&R	Minimal effects to RapidRide; if transition to SR 99 near existing transit hub (HCC), if transition to I-5 near Star Lake P&R	Minimal effects to RapidRide; if transition to SR 99 near existing transit with (HCC), if transition to I-5 near Star Lake P&R	Likely effects to RapidRide; along SR 99; near existing transit hub (HCC)	Minimal effects to RapidRide; near existing transit hub (HCC)	Minimal effec to RapidRide near existing transit hub (HCC)
2,000 people (20%)	2,000 people (20%)	2,100 people (20%)	2,100 people (20%)	2,100 people (20%)	2,100 people (20%)	2,100 people (20%)	2,100 people (20%)	2,100 peopl (20%)
2,500 people (25%)	2,500 people (25%)	2,500 people (23%)	2,500 people (23%)	2,500 people (23%)	2,500 people (23%)	2,500 people (23%)	2,500 people (23%)	2,500 people (23%)
1,000 people (10%)	1,000 people (10%)	1,000 people (9%)	1,000 people (9%)	1,000 people (9%)	1,000 people (9%)	1,000 people (9%)	1,000 people (9%)	1,000 people (9%)
600 households (6%)	600 households (6%)	250 households (2%)	250 households (2%)	.250 households (2%)	250 households (2%)	±50 households (2%)	250 households (2%)	250 household: (2%)
380 acres (16%)	358 acres (13%)	634 acres (29%)	635 acres (29%)	635 acres (29%)	636 acres (29%)	368 acres (16%)	368 acres (16%)	368 acres (16%)
488 acres (24%)	483 acres (24%)	534 acres (27%)	534 acres (27%)	534 acres (27%)	534 acres (27%)	534 acres (27%)	534 acres (27%)	534 acres (27%)
0.4 acres	2.1 acres	0 acres	0 acres	0 acres	0 acres	0 acres	0 acres	0 acres
1 stream	1 stream	2 streams	2 streams	2 streams	2 streams	2 streams	2 streams	2 streams
Low to Moderate	Low	Moderate	Moderate to High	Moderate to High	Moderate to High	Moderate to High	Moderate to High	Moderate to High
30 properties	52 properties	43 properties	43 properties	43 properties	43 properties	98 properties	98 properties	98 propertie

# **EXHIBIT 1-5**



**EXHIBIT 1-5** 

# Sheet 2 (Cont.)

# **Executive Summary**

West	West/ Median	Median	Median	East Coupled	West with SR 99 Elevate	Median —	Median	East
71 properties	53 properties	334 properties	336 properties	336 properties	336 properties	264 properties	264 properties	264 properties
0 acres	<0.1 acres	0 acres	<0.1 acres					
0.4 acres	0.1 acres	0 acres	0 acres	0 acres	0 acres	1 acre	1 acre	1 acre
3 facilities	1 facility	4 facilities	4 facilities	4 facilities	4 facilities	9 facilities	9 facilities	9 facilities
1 facilities	0 facilities							
967 properties	811 properties	1,186 properties	1,348 properties	1,348 properties	1,348 properties	918 properties	918 properties	1,005 properties
intersections	0 intersections	0 intersections	0 intersections	0 intersections	0 intersections	0 intersections	0 intersections	0 intersection
intersections or streets	0 intersections or streets	16 intersections or streets	16 intersections or streets	12 intersections or streets	12 intersections or streets	19 intersections or streets	19 intersections or streets	19 intersection or streets
0 properties	0 properties	144 properties	144 properties	83 properties	83 properties	150 properties	150 properties	83 properties
+IIgh	High	High	Migh	High	Moderate	High	Algh	High
23 sites	23 sites	77 sites	77 sites	77 sites	77 sites	70 sites	70 sites	70 sites
lighest number of sites located in Segment B	Highest number of sites located in Segment B							
High risk	Moderate risk	Moderate risk	Moderate risk	Moderate risk	Moderate risk	Moderate risk	Moderate risk	Moderate risk
7 lots 4,167 spaces	7 lots 4,167 spaces	4 lots 3,86-1 spaces	4 lots 1,864 spaces	A lots 3,854 Spaces	4 lots 3.864 spaces	4 lints 3.364 spaces	4 loza 5,864 speces	4 init 1.504 (pages
\$1.3 to \$1.5	\$1.5 to \$1.7	\$1.4 to \$1.6	\$1.5 to \$1.7	\$1.4 to \$1.7				

# **EXHIBIT 1-5**

### 1.6.1 SR 99 At-Grade Median Alternative

The SR 99 At-Grade Median alternative is one of the lowest cost alternatives. It would have the lowest ridership and longest travel time of all SR 99 alternatives. It would require extensive reconstruction of the recently reconstructed SR 99 roadway, as well as extensive utility relocation, resulting in the greatest disruption to adjacent properties and the surrounding communities and presenting substantial engineering challenges associated with widening. Traffic and other transit operations would be adversely affected, and the potential delays associated with at-grade operation would adversely affect system-wide operations.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the SR 99 At-Grade Median alternative is not proposed for further evaluation.

### 1.6.2 SR 99 Mixed Median Alternative

The SR 99 Mixed Median alternative would have lower ridership and longer travel time than the elevated SR 99 alternatives. Like the SR 99 At-Grade Median alternative, it would require extensive reconstruction of the recently-reconstructed SR 99 roadway, as well as extensive utility relocation, resulting in disruption to adjacent properties and the surrounding communities. This alternative would avoid some traffic, transit, and system-wide impacts associated with the SR 99 At-Grade Median alternative because it would cross major intersections on an elevated structure.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the SR 99 Mixed Median alternative is not proposed for further evaluation.

### 1.6.3 SR 99 Elevated Median Alternative

The SR 99 Elevated Median alternative would be more expensive than the at-grade or mixed median alternatives, but would have higher ridership and faster travel times. It has the potential to limit reconstruction of SR 99 to intersections and station locations, reducing potential for utility relocations and disruption to adjacent properties.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the SR 99 Elevated Median alternative is proposed for further evaluation.

### 1.6.4 SR 99 Elevated East Side Alternative

The SR 99 Elevated East Side alternative would be more expensive than the at-grade or mixed median alternatives, but would have higher ridership and faster travel times. High-voltage electrical transmission lines on the east side of SR 99 would need to be relocated. Acquisition of properties on the east side of the road could result in business and residential displacements, and could limit the potential for redevelopment of these properties following construction. Topographical constraints on the east side of SR 99 in some places would present engineering challenges.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the SR 99 Elevated East Side alternative is not proposed for further evaluation.

# 1.6.5 SR 99 Elevated West Side Alternative

The SR 99 Elevated West Side alternative would be more expensive than the at-grade or mixed median alternatives, but would have higher ridership and faster travel times. Acquisition of properties on the west side of the road would likely result in business and residential displacements, and could limit the potential for redevelopment of these properties following construction. Topographical constraints on the west side of SR 99 in some places would present engineering challenges.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the SR 99 Elevated West Side alternative is not proposed for further evaluation.

# 1.6.6 I-5 Mixed West Side Alternative

The I-5 Mixed West Side alternative would be less expensive than elevated alternatives along SR 99. Based on current information from WSDOT, it appears this alternative could be constructed largely within WSDOT right-of-way, limiting residential or business displacements, and avoiding impacts to local roadway operations. Ridership and travel time would be similar to the SR 99 elevated alternatives. Potential risks include proximity to Highline Water District water tanks, a Puget Sound Energy substation, and the Midway Landfill, which also presents a potential hazardous materials concern and geologic hazard.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the I-5 Mixed West Side alternative is proposed for further evaluation.

### 1.6.7 I-5 Mixed West Side/Median Alternative

The I-5 Mixed West Side/Median alternative would be less expensive than elevated alternatives along SR 99. Based on current information from WSDOT, it appears this alternative could be constructed largely within WSDOT right-of-way, limiting residential or business displacements and avoiding impacts to local roadway operations. Ridership and travel time would be the same as SR 99 elevated alternatives. Potential risks include proximity to Highline Water District water tanks and a Puget Sound Energy substation. This alternative would avoid the Midway Landfill and the engineering challenges that this crossing presents, and would also have the lowest potential for visual impacts.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the I-5 Mixed West Side/Median alternative is proposed for further evaluation.

# 1.6.8 30<sup>th</sup> Avenue S. At-Grade Median Alternative

The 30<sup>th</sup> Avenue S. At-Grade Median alternative would avoid the disruption of SR 99 associated with construction activities and widening of the roadway between S. 220<sup>th</sup> Street and S. 240<sup>th</sup> Street. It would have a longer travel time and lower ridership than elevated alternatives, and would require reconstruction of 30<sup>th</sup> Avenue S., a two-lane primarily residential road. This reconstruction would involve utility relocations and result in impacts to local traffic by eliminating left turns from side streets and adjacent properties. This alternative would cross Kent-Des Moines Road at-grade directly adjacent to on and off-ramps to I-5. This alternative would have high potential for noise and visual impacts and would bifurcate the Pacific Ridge neighborhood between S. 220<sup>th</sup> Street and Kent-Des Moines Road.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the 30<sup>th</sup> Avenue S. At-Grade Median alternative is not proposed for further evaluation.

# 1.6.9 30<sup>th</sup> Avenue S. Elevated Median Alternative

The 30<sup>th</sup> Avenue S. Elevated Median alternative would have a similar travel time and ridership as other elevated alternatives on SR 99 and I-5. It would require reconstruction of 30<sup>th</sup> Avenue S., a two-lane primarily residential road. This reconstruction would involve utility relocations and would result in impacts to local traffic by eliminating left turns from side streets and adjacent properties. This alternative would have high potential for noise and visual impacts and would bifurcate the Pacific Ridge neighborhood between S. 220<sup>th</sup> Street and Kent-Des Moines Road.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the 30<sup>th</sup> Avenue S. Elevated Median alternative is not proposed for further evaluation.

# 1.6.10 30th Avenue S. Elevated East Side Alternative

The 30<sup>th</sup> Avenue S. Elevated East Side alternative would have a similar travel time and ridership as other elevated alternatives on SR 99 and I-5. It would require reconstruction of 30<sup>th</sup> Avenue S., a two-lane primarily residential road. This reconstruction would involve utility relocations and property acquisition on the east side of the road, likely resulting in residential displacements. This alternative would have high potential for noise and visual impacts and would bifurcate the Pacific Ridge neighborhood between S. 220<sup>th</sup> Street and Kent-Des Moines Road.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the 30<sup>th</sup> Avenue S. Elevated East Side alternative is not proposed for further evaluation.

# 1.6.11 30<sup>th</sup> Avenue S. Elevated West Side Alternative

The 30<sup>th</sup> Avenue S. Elevated West Side alternative would have similar travel time and ridership to other elevated alternatives on SR 99 and I-5 and is likely to require only partial reconstruction of 30<sup>th</sup> Avenue S., a two-lane primarily residential road. This alternative would have high potential for noise and visual impacts and would bifurcate the Pacific Ridge neighborhood between S. 220<sup>th</sup> Street and Kent-Des Moines Road. This reconstruction would avoid major utility relocations associated with median and east side alternatives on 30<sup>th</sup> Avenue S.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the 30<sup>th</sup> Avenue S. Elevated West Side alternative is proposed for further evaluation.

# 1.6.12 24th Avenue S. At-Grade Median Alternative

The 24<sup>th</sup> Avenue S. At-Grade Median alternative would avoid the disruption of SR 99 associated with construction activities and widening of the roadway between S. 200<sup>th</sup> Street and S. 240<sup>th</sup> Street. It would have a longer travel time and lower ridership than elevated alternatives, and would require reconstruction of 24<sup>th</sup> Avenue S., a two-lane collector road in a residential area. This reconstruction would involve utility relocations and would result in effects to local traffic by eliminating left turns from side streets and adjacent properties. This alternative would have high potential for noise and visual effects and could have indirect effects to parks and

neighborhood cohesion between S. 216<sup>th</sup> Street and Kent-Des Moines Road. Additional costs would be associated with structures for crossing the proposed SR 509 right-of-way and S. 208<sup>th</sup> Street.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the 24<sup>th</sup> Avenue S. At-Grade Median alternative is not proposed for further evaluation.

# 1.6.13 24th Avenue S. Elevated Median Alternative

The 24<sup>th</sup> Avenue S. Elevated Median alternative would avoid the disruption of SR 99 associated with construction activities and widening of the roadway between S. 200<sup>th</sup> Street and S. 240<sup>th</sup> Street. This alternative would require reconstruction of 24<sup>th</sup> Avenue S., a two-lane collector road in a residential area. This reconstruction would involve utility relocations and would result in effects to local traffic by eliminating left turns from side streets and adjacent properties. This alternative would have high potential for noise and visual effects and could have indirect effects to parks and neighborhood cohesion between S. 216<sup>th</sup> Street and Kent-Des Moines Road. Additional costs would be associated with structures for crossing the proposed SR 509 right-of-way and S. 208<sup>th</sup> Street.

Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the 24<sup>th</sup> Avenue S. Elevated Median alternative is not proposed for further evaluation.

# 1.6.14 24th Avenue S. Elevated East Side Alternative

The 24<sup>th</sup> Avenue S. Elevated East Side alternative would avoid the disruption of SR 99 associated with construction activities and widening of the roadway between S. 200<sup>th</sup> Street and S. 240<sup>th</sup> Street. This alternative would result in acquiring properties on the east side of 24<sup>th</sup> Avenue S. for right-of-way, possibly displacing residences and/or churches. This alternative would have high potential for noise and visual effects and could have indirect effects to parks and neighborhood cohesion between S. 216<sup>th</sup> Street and Kent-Des Moines Road. Additional costs would be associated with structures for crossing the proposed SR 509 right-of-way and S. 208<sup>th</sup> Street.

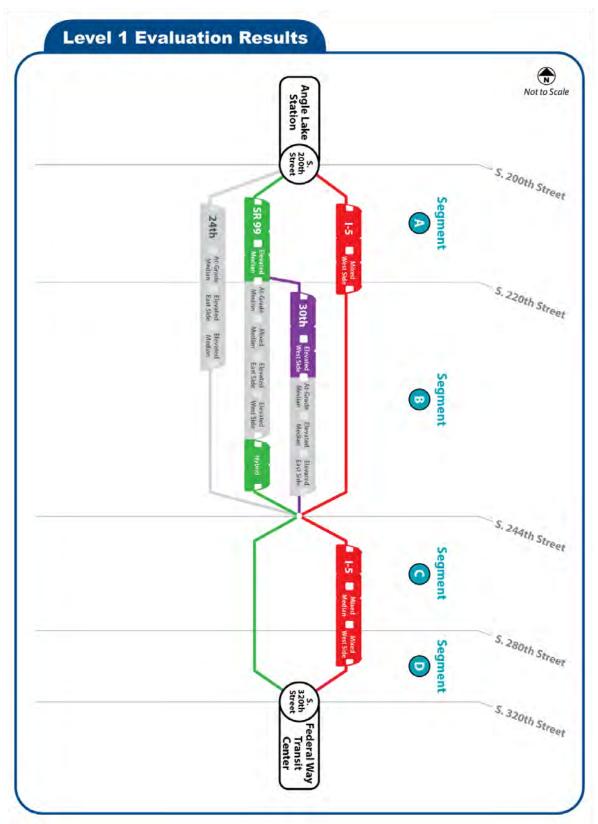
Conclusion: Based on the key findings above, the project purpose and need, and the analysis completed to date using the evaluation criteria, the 24<sup>th</sup> Avenue S. Elevated East Side alternative is not proposed for further evaluation.

# 1.6.15 Developing a New Alternative (Hybrid)

The results of the Level 1 analysis showed that different segments of each of the SR 99 alternatives could work, but each one of them as a "stand alone" alternative has substantial flaws. A combination of conceptual design elements (a mix of east side, west side, and median alignment; at-grade and elevated profile) could result in an alternative that operates better with less adverse effects than the "stand alone" SR 99 alignment alternatives studied in Level 1. For the Level 2 evaluation, this new alternative will be called the "hybrid" alternative.

Conclusion: A new SR 99 Hybrid alternative should be developed for study in the Level 2 evaluation. It should be made up of segments of the SR 99 alignment and grade alternatives (at-grade, median elevated, east elevated and west elevated) that have been developed and examined in the Level 1 evaluation.

**Exhibit 1-6** summarizes the Level 1 evaluation, showing which alternatives will not be studied further (shown in gray) and which alternatives will be studied further in Level 2 (shown in color).



**EXHIBIT 1-6**Level 1 Evaluation Results



# FEDERAL WAY TRANSIT EXTENSION

# Level 2 Alternatives Screening Report



CENTRAL PUGET SOUND
REGIONAL TRANSIT AUTHORITY



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# **Acronyms**

AA Alternatives Analysis

ACS American Community Survey

BAT Business Access Transit

BRT Bus Rapid Transit

BMPs Best Management Practices
CFR Code of Federal Regulations

CTP Comprehensive Transportation Plan

EDR Environmental Data Resource
EIS Environmental Impact Statement
ESD Employment Securities Division
FHWA Federal Highway Administration
FTA Federal Transit Administration
FWTC Federal Way Transit Center
FWTE Federal Way Transit Extension

GMA Growth Management Act
HCC Highline Community College

HCT High Capacity Transit
HOV High Occupancy Vehicle

HUD Department of Housing and Urban Development

**Geographic Information System** 

KCM King County Metro
LOS Level of Service
LRT Light Rail Transit

GIS

LWCF Land and Water Conservation Fund

MAP-21 Moving Ahead for Progress in the 21<sup>st</sup> Century

MPH Miles Per Hour

MPO Metropolitan Planning Organization
NEPA National Environmental Policy Act
NRHP National Register of Historic Places

NWI National Wetlands Inventory
O&M Operation and Maintenance
OCS Overhead Catenary System

P&R Park-and-Ride

PSE Puget Sound Energy

PSRC Puget Sound Regional Council

RCW Revised Code of Washington SCC Standard Cost Categories

SEPA State Environmental Policy Act

ST Sound Transit

ST2 Sound Transit 2 Plan
TAZ Traffic Analysis Zone

TOD Transit Oriented Development

TSP Transit Signal Priority

TSM Transit System Management
WAC Washington Administrative Code

Washington Auministrative code

WSDOT Washington State Department of Transportation

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# 1.0 Executive Summary

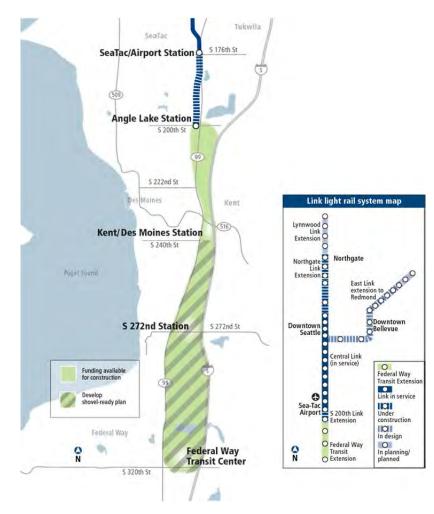
### 1.1 Purpose of This Report

Sound Transit and the Federal Transit Administration (FTA) have conducted an Alternatives Analysis to start the public planning and environmental processes for the Federal Way Transit Extension (FWTE) in South King County in the metropolitan Puget Sound region. The proposed project is part of the Sound Transit 2 (ST2) Plan approved by voters in 2008 and would start at the regional light rail system at the future Angle Lake Station in the City of SeaTac at S. 200<sup>th</sup> Street. **Exhibit 1-1** shows where the FWTE is located. The FWTE is an element of the region's

Metropolitan Transportation Plan (the Puget Sound Regional Council's [PSRC's] *Transportation 2040*), and Sound Transit's Long-Range Transit Plan. These plans anticipate the eventual extension of high capacity transit (HCT) service south to Tacoma.

This report is organized in six key sections, as follows:

- Introduction
- Level 2 Definition of Alternatives
- Level 2 Evaluation Criteria
- Level 2 Data Results -Alignment Alternatives
- Level 2 Findings and Conclusions – Alignment Alternatives
- Station Location
   Evaluation



**EXHIBIT 1-1** FWTE Project Study Area

## 1.2 Purpose and Need of the Federal Way Transit Extension Project

The purpose of the Federal Way Transit Extension is to expand the Sound Transit Link light rail system from SeaTac to the cities of Des Moines, Kent, and Federal Way in King County in order to meet the following objectives:

- Provide a rapid, reliable, accessible, and efficient alternative for travel to and from the corridor and other urban growth and activity centers in the region with sufficient capacity to meet projected demand.
- Expand mobility alternatives to traveling on congested roadways and improve connections to the regional multimodal transportation system with peak and off-peak service.
- Provide the high-capacity transit (HCT) infrastructure to support adopted regional and local land use, transportation, and economic development plans.
- Advance the long-range vision, goals, and objectives for transit service established by the Sound Transit Long-Range Plan for high-quality regional transit service connecting major activity centers in King, Pierce, and Snohomish counties.
- Implement a financially feasible system that seeks to preserve and promote a healthy environment.

The following conditions within the project corridor demonstrate the need for the project:

- North-south transit demand is expected to grow by 30 to 40 percent by 2035 as a result of residential and employment growth in the FWTE corridor and regionally.
- The FWTE corridor population is a highly transit-dependent population with needs for efficient, reliable regional connectivity.
- Congestion on I-5 and on the key corridor arterials leading in and out of the study area will increase and further degrade existing transit performance and reliability.
- There is a lack of reliable and efficient peak and off-peak transit service connecting persons in the FWTE corridor with the region's growth centers.
- Regional and local plans call for HCT in the corridor consistent with PSRC's VISION 2040 and the Regional Transit Long-Range Plan.

Implementing the project will help meet environmental and sustainability goals of the state and region, including reduced vehicle miles traveled and greenhouse gas emissions. Any alternative evaluated for the FWTE must demonstrate the ability to address these needs and achieve the project purpose.

### 1.3 Summary of Level 1 Evaluation

The development of alternatives for the FWTE was informed by FTA guidelines on project development and alternatives analyses. Potential alternatives for the FWTE came from two sources: previous regional and local planning studies and input from the public and agencies during a 30-day early scoping period between October 18 and November 19, 2012. The early scoping period included two public open houses (one in Des Moines and one in Federal Way), an online survey, and opportunities for the public to provide comments on comment forms at the meeting, online, or via postal mail. The public open houses provided several interactive opportunities for attendees to provide input, including a large map of the project corridor where attendees could draw alignment and/or station suggestions. An online agency meeting was also conducted and provided opportunities to ask questions and provide comments.

Feedback received during the early scoping period was positive and indicated a desire for improved transit service in the project area. Comments provided by agencies, local jurisdictions, institutions, and members of the general public indicate a strong preference for light rail transit. Stakeholders expressed concerns about parking, travel time, multimodal connections, and connections to Tacoma and other transit facilities. Comments received on alignment, profile preference, and station locations were varied; strong preferences for one specific alignment, profile, or station location did not emerge.

The alternatives considered included different modes, profiles and alignments. Mode refers to the method of transportation, such as bus or light rail. Profile refers to a vertical location, such as above grade (elevated), at-grade, below-grade (retained cut or tunnel), or mixture of one or more profile. Alignment refers to the horizontal location within a corridor.

The mode evaluated in Level 1 is light rail transit (LRT) only. Bus rapid transit (BRT) was screened out prior to the Level 1 analysis. This screening is documented in Chapter 3, Pre-Screening of the FWTE Level 1 Alternatives Screening Report.

The following alternatives were evaluated in Level 1:

- SR 99 At-Grade Median
- SR 99 Mixed Median
- SR 99 Elevated Median
- SR 99 Elevated East Side
- SR 99 Elevated West Side
- I-5 Mixed West Side
- I-5 Mixed West Side/Median
- 30<sup>th</sup> Avenue S. At-Grade Median

- 30<sup>th</sup> Avenue S. Elevated Median
- 30<sup>th</sup> Avenue S. Elevated East Side
- 30<sup>th</sup> Avenue S. Elevated West Side
- 24<sup>th</sup> Avenue S. At-Grade Median
- 24<sup>th</sup> Avenue S. Elevated Median
- 24<sup>th</sup> Avenue S. Elevated East Side
- 24<sup>th</sup> Avenue S. Elevated West Side

Based on the results of the Level 1 Evaluation, the following alternatives were studied further in Level 2:

- SR 99 Elevated Median
- 30<sup>th</sup> Avenue S. Elevated West Side (with SR 99 Elevated Median)
- I-5 Mixed West Side
- I-5 Mixed West Side/Median
- SR 99 Hybrid (new-see below)

The results of the Level 1 analysis showed that different segments of each of the SR 99 alternatives could work, but each one of them as a "stand alone" alternative had substantial flaws. A combination of conceptual design elements (a mix of east side, west side, and median alignment; at-grade and elevated profile) could result in an alternative that operates better with less adverse effects than the "stand alone" SR 99 alignment alternatives studied in Level 1. For the Level 2 evaluation, this new alternative became the "hybrid" alternative.

For more details on this analysis, refer to the FWTE Level 1 Alternatives Screening Report.

#### 1.4 Definition of Level 2 Alternatives

**Exhibit 1-2** displays the alternatives under evaluation in Level 2.

#### 1.4.1 SR 99 Elevated Median Alternative

The SR 99 Elevated Median alternative would extend south from Angle Lake Station at S. 200<sup>th</sup> Street along the west side of 28<sup>th</sup> Avenue S. Where 28<sup>th</sup> Avenue S. ends and the proposed SR 509 extension would cross under SR 99, the LRT guideway would be elevated west of SR 99 to cross SR 509, then transition to the SR 99 median. The guideway would be supported by columns located generally between the northbound and southbound travel lanes in most locations. Where a planted (or otherwise un-traversable) median 12 or more feet wide exists today, the support columns would be assumed to be located there. This column placement could make it possible to avoid re-building SR 99 travel lanes in conjunction with this proposed LRT project at such locations. At intersections or where the median space is occupied by a left

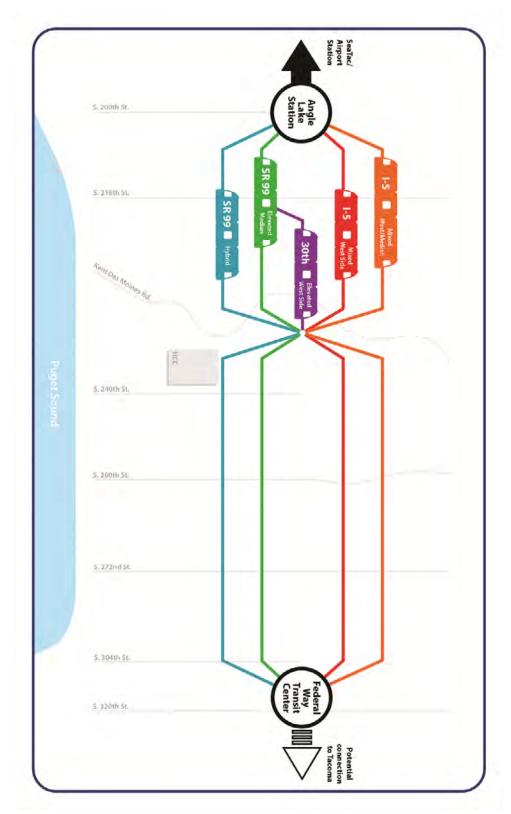


EXHIBIT 1-2

Level 2 Alternatives

turn or U-turn lane, either SR 99 would be widened (in order to create space for columns) by relocating turn lanes, or an alternate method of supporting the elevated guideway (such as straddle bents or more sophisticated bridge structures) would be used.

#### 1.4.2 30th Avenue S. Elevated West Side Alternative

For the purposes of Level 2 evaluation, the 30<sup>th</sup> Avenue S. Elevated West Side alternative would transition to and from the SR 99 Median Elevated alternative. At the north end of this alternative, the alignment would transition out of the SR 99 median at around S. 220<sup>th</sup> Street and head east to 30th Avenue S. The elevated guideway would continue south along the west side of 30<sup>th</sup> Avenue S. between the traveled way and existing buildings, which are primarily multi-family residential buildings to the north of Kent-Des Moines Road and industrial commercial buildings to the south. The elevated guideway would cross Kent-Des Moines Road with a single span (approximately 150 to 250 feet long) to avoid the potential negative effects that could be associated with placing a column in the center of the roadway. South of the Kent-Des Moines station, the 30<sup>th</sup> Avenue S. alignment would transition on an elevated guideway west to an elevated SR 99 elevated median alignment. From there south to the end of the project corridor, it would be identical to the SR 99 Median Elevated alternative described previously.

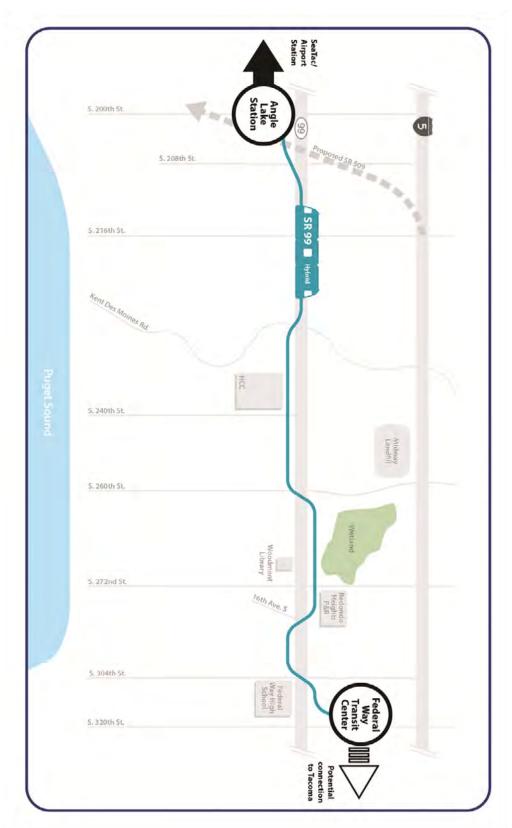
#### 1.4.3 SR 99 Hybrid Alternative

During the Level 1 evaluation, it became apparent that the SR 99 Elevated East Side and SR 99 Elevated West Side alternatives would each have too many substantial flaws to be considered on their own. However, these flaws were not consistent throughout the corridor. Each of these alternatives was defined for Level 1 as having the guideway only on one side of SR 99, but a closer look revealed that a viable alternative could be designed with the elevated guideway on one side of SR 99 in certain locations and on the other side (or in the median) in other locations, or even be at grade for certain side-running segments to reduce costs. The alternative resulting from this combination approach was carried forward to be studied in Level 2, as the SR 99 Hybrid. The approximate alignment variations of the SR 99 Hybrid alternative are shown in **Table 1-1.** 

**TABLE 1-1** SR 99 Hybrid Alternative Alignment Variations

From	То	Orientation Relative to SR 99
Angle Lake Station	S. 208 <sup>th</sup> Street	Along 28 <sup>th</sup> Avenue S. and West of SR 99
S. 208 <sup>th</sup> Street	North of Kent-Des Moines Road	Median of SR 99
North of Kent-Des Moines Road	S. 260 <sup>th</sup> Street	West of SR 99
S. 260 <sup>th</sup> Street	16 <sup>th</sup> Avenue S.	East of SR 99
16 <sup>th</sup> Avenue S.	S. 304 <sup>th</sup> Street	West of SR 99
S. 304 <sup>th</sup> Street	S. 312 <sup>th</sup> Street	East of SR 99

**Exhibit 1-3** shows the conceptual alignment variations for the SR 99 Hybrid alternative.



**EXHIBIT 1-3** SR 99 Hybrid Alternative Conceptual Alignment

#### 1.4.4 I-5 Mixed West Side Alternative

At the north end of the corridor (just south of the Angle Lake Station), the I-5 Mixed West Side alternative would be identical to the other alternatives, extending the elevated guideway to the south along the west side of 28<sup>th</sup> Avenue S. After crossing over SR 99 and the proposed SR 509 extension, the guideway would turn east to run along the south side of the proposed SR 509 extension to I-5, then south along the west side of the I-5 right of way. Near S. 316<sup>th</sup> Street the alignment would turn west toward the FWTC.

"Mixed" refers to the alternative's profile and indicates a combination of elevated and at-grade profiles. This alternative would be at-grade for the most part, but would be grade-separated from all cross-streets (S. 211<sup>th</sup> Street, S. 216<sup>th</sup> Street, Kent-Des Moines Road [SR 516], S. 259<sup>th</sup> Place, S. 272<sup>nd</sup> Street, Military Road S. [twice], and S. 288<sup>th</sup> Street) as well as other potential obstacles. The I-5 Mixed West Side alternative's proposed location places it close to several facilities that could affect the alignment and/or profile, including Highline Water District storage tanks, Puget Sound Energy's Midway Switch Station, the Midway Landfill, Mark Twain Elementary School, and the Truman High School complex.

#### 1.4.5 I-5 Mixed West Side/Median Alternative

The I-5 Mixed Median/West Side alternative would be identical to the I-5 Mixed West Side alternative from the north end of the project area to S. 240<sup>th</sup> Street. At that point, the guideway would transition from the west side of the I-5 right of way, via elevated structure, to the freeway median. It would remain in the I-5 median to the Star Lake Park-and-Ride area, where it would transition back to the west side so that the S. 272<sup>nd</sup> Street station could be placed close to the Park-and-Ride and avoid issues involved with fitting the station footprint in the median. South of the station, the guideway would transition back to the freeway median via elevated structure. Near S. 316<sup>th</sup> Street the alignment would turn west toward the FWTC.

#### 1.5 Evaluation Criteria

The criteria used to evaluate the Level 2 alternatives originated from objectives derived from the project's Purpose and Need, described in Section 1.2. These objectives are:

- Objective 1: Provide an effective transportation solution to meet mobility needs
- Objective 2: Support equitable mobility
- Objective 3: Serve supportive land use plans and economic development objectives
- Objective 4: Preserve a healthy environment
- Objective 5: Design an affordable and constructible project

**Table 1-2** shows the evaluation criteria established for the Level 2 evaluation for alignments and stations. Each criterion has one or more quantitative or qualitative measures that are described in Chapter 4. These criteria and measures are intended to differentiate between alternatives in terms of project performance and potential impacts.

Table 1-2 Level 2 Evaluation Criteria and Measures

Evaluation Criteria	Level 2 Measures	
	Daily and annual project riders	
Ridership potential	Station boardings	
	Travel time	
Connections to regional multimodal	Transit integration with Link system	
transportation systems	Integration with bus facilities and services	
	Student poverty	
	Subsidized housing	
Transit-dependent and Environmental Justice populations	Cost of commuting	
Sustice populations	Access to express transit	
	Minority Populations	
	Existing land use	
	Planned land use	
	High Density/TOD Zoning	
	Underutilized parcels	
Transit-supportive land use and economic development policies	Population	
Coordinate development pendice	Employment	
	Households	
	Parking opportunities	
	Non-motorized access	
Effect on natural environment	Wetlands	
Enect on natural environment	Streams	
	Visual effects	
	Potential displacements	
	Community facilities	
Effect on built environment	Noise	
	Vibration	
	Traffic	
	Construction effects	
	Utilities	
Design considerations	Hazardous materials	
	Geologic risks	

Table 1-2 continued

Sustan costs	Estimated capital costs
System costs	Estimated operations and maintenance costs
	Daily project ridership and station boardings
	Travel time
	Existing land use
	Planned land use
	High Density/TOD Zoning
	Underutilized parcels
Quality and a second	Population
Station access	Employment
	Households
	Access to regional activity centers
	Parking opportunities
	Motorized access
	Non-motorized access
	Estimated cost

## 1.6 Level 2 Findings and Conclusions – Alignment Alternatives

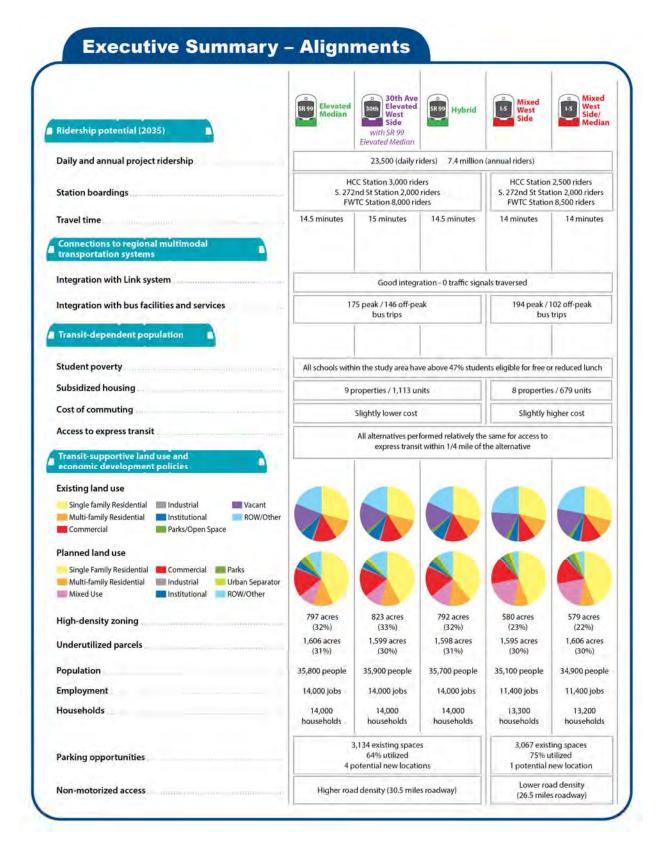
This section presents the results of the Level 2 analysis. **Exhibits 1-4a and 1-4b** contain a summary of the data results from the analysis of the alignment alternatives, organized by the evaluation criteria used to collect and analyze data. For a more detailed look at these results, refer to Chapter 5 of this report. The text that follows Exhibits 1-4a and 1-4b outlines the key findings and conclusions for each alternative studied in Level 2.

#### 1.6.1 SR 99 Corridor

The SR 99 corridor generally features robust land use variety and corridor access, with areas of opportunity for targeted transit-oriented land use improvements along the proposed Light Rail Transit (LRT) alternatives. The SR 99 alternatives have been designed to connect these areas and optimize ridership by balancing the need for LRT system access with the need to serve regional destinations. The following subsections compare the SR 99 alternatives to each other.

#### 1.6.1.1 SR 99 Elevated Median Alternative

The SR 99 Elevated Median alternative would include a light rail guideway on vertical columns in the median of SR 99. It would require construction of guideway support columns in the median of SR 99, which currently has a planted strip or intersection turning lanes for nearly all of the length of the study corridor.



**EXHIBIT 1-4a**Alternatives Data Summary – Part 1



**EXHIBIT 1-4b**Alternatives Data Summary – Part Two

The location of the columns for the proposed transit guideway in the existing median of SR 99 would be positive for this alternative because it would, in many locations, minimize or eliminate the need to widen the SR 99 roadway. Where the proposed columns would be placed in an existing planted strip, it has been assumed that the columns would fit within the available space. As a result, the SR 99 Elevated Median alternative would have fewer business displacements than the SR 99 Hybrid. With the SR 99 Elevated Median alternative, residential displacements would be less than with each of the other SR 99 alternatives. Lane closures during construction activities would affect mobility within the SR 99 corridor. The elevated guideway would cross over major intersections such as the Kent-Des Moines Road intersection on a long elevated structure in the median of SR 99, which would increase cost and complexity.

With the elevated alignment in the median of SR 99, the number and locations of mid-block left turns and U-turns could be reduced and the revised median configuration could require additional roadway improvements to facilitate local circulation. This could result in additional traffic impacts at nearby signalized intersections.

The SR 99 Elevated Median alternative would be somewhat close to noise-sensitive receivers on both sides of the roadway, resulting in more potential noise effects than the SR 99 Hybrid alternative, as well as more potential indirect effects on community facilities.

#### 1.6.1.2 30th Avenue S. Elevated West Side Alternative

The 30<sup>th</sup> Avenue S. Elevated West Side alternative would include a light rail guideway on vertical columns on the west side of 30th Avenue S. between S. 220<sup>th</sup> Street and S. 240<sup>th</sup> Street. North and south of these points it would have the same alignment as the SR 99 Elevated Median alternative, and effects in these areas would be the same as the SR 99 Elevated Median alternative. North of Kent-Des Moines Road, 30<sup>th</sup> Avenue S. is a primarily residential street with several large multi-family complexes as well as some single family homes. Locating the alignment on 30<sup>th</sup> Avenue S. in this area would avoid the traffic, design and cost issues associated with putting the light rail guideway through the complex SR 99/Kent-Des Moines Road intersection. It has greater potential for residential displacements and visual, noise and vibration effects than the other SR 99 alternatives, but would have fewer effects on businesses along SR 99 in this area.

Some of the negative effects could be reduced by moving the transition from SR 99 to 30<sup>th</sup> Avenue S. farther south than S. 220<sup>th</sup> Street. Also, although this alternative was evaluated as if it was connected to the SR 99 Elevated Median alternative, it could be combined with the SR 99 Hybrid alternative to the north or the south, or it could be connected to an I-5 alternative to the south.

#### 1.6.1.3 SR 99 Hybrid Alternative

The SR 99 Hybrid alternative light rail guideway would be constructed primarily (although not entirely) on either the east or the west side of SR 99, minimizing reconstruction of SR 99 and potential traffic effects associated with occupying the median. It would also avoid crossing the SR 99/Kent-Des Moines Road intersection in the median by crossing Kent-Des Moines Road on the west side of SR 99. This alternative would have the least potential for noise and vibration effects on residences among the SR 99 alternatives, as well as less potential for effects on traffic during construction and operation.

This alternative would be located on the east side of SR 99 near the McSorley Creek wetland complex, resulting in potential effects to this wetland. These effects would be further defined in the EIS and would require additional information on the wetland boundary and the extent to which the wetland could be avoided. Being located on the side of the predominantly commercial SR 99 corridor, however would result in the greatest number of business displacements of any alternative, and could displace up to three commercial buildings where space is leased for religious facilities. The design of this alternative could be further refined to further avoid or minimize many of the identified adverse effects.

#### 1.6.2 I-5 Corridor

The I-5 corridor studied is primarily within the I-5 right-of-way, which is adjacent to primarily single family land uses, except at the interchanges at Kent-Des Moines Road and S. 317<sup>th</sup>/320<sup>th</sup> streets, which have commercial land uses. The alternatives within this corridor are designed to connect access points at freeway interchanges to optimize ridership by balancing the need for LRT system access with the need to serve regional destinations.

The I-5 alternatives are subject to ongoing review and coordination with WSDOT. The "SR 167, SR 509, and I-5 Puget Sound Gateway Project" ("the Gateway Project") is a long-term effort to improve roadway access to the ports of Seattle and Tacoma, in the interest of maintaining and enhancing Washington's global economic competitiveness. The Gateway Project features three projects that, when combined, could add substantial width to I-5 in the FWTE project study area. In some parts of the study area, this additional roadway width would occupy all or most of the available WSDOT right-of-way.

The two I-5 alternatives being considered in this Level 2 screening process are subject to substantial change as new information becomes available about the right-of-way needs of the Gateway Project. Although these widening projects are not currently funded, discussions continue regarding the appropriate placement of the proposed LRT guideway along I-5. The assumptions contained in this report about LRT guideway placement represent the best

information available at the time regarding right-of-way availability and WSDOT design coordination.

#### 1.6.2.1 I-5 Mixed West Side Alternative

The I-5 Mixed West Side alternative would be located along the west side of I-5, primarily within or adjacent to the WSDOT right-of-way. It would be at-grade in some locations and grade-separated in others. Construction within WSDOT right-of-way on the west side of I-5 would minimize the need for lane closures on local roads as well as on I-5. The land uses adjacent to I-5 are primarily residential. Consequently, this alignment has more potential for effects on residences, including displacements, noise, vibration and visual effects. This alternative would cross the Midway Landfill, which presents engineering challenges and additional costs. Both I-5 alternatives would also need to avoid or relocate the Highline Water District tanks and a major Puget Sound Energy substation. Coordination with WSDOT during the Level 2 process indicated that the availability of their right-of-way may be limited north of Kent-Des Moines Road, due to potential conflicts with the planned SR 509 extension (as part of the Gateway Project).

#### 1.6.2.2 I-5 Mixed West Side/Median Alternative

The I-5 Mixed West Side/Median alternative would be along the west side of I-5 primarily within or adjacent to the WSDOT right-of-way and within the median between the north and south bound lanes of I-5. This alternative would transition from west of I-5 to the I-5 median near S. 240<sup>th</sup> Street, primarily to avoid crossing the Midway Landfill, and would cross back to the west side of I-5 for stations at S. 272<sup>nd</sup> Street and the Federal Way Transit Center. Construction in the I-5 right-of-way would minimize disruption to the community, but could have effects on I-5 traffic. Construction in the median and to cross into and out of the median would result in lane closures and some traffic disruption on I-5, which would not occur with the I-5 Mixed West Side alternative.

Land use adjacent to I-5 is primarily residential, and therefore the alignment would have less potential for effect on businesses. The potential for noise, vibration and visual effects on residences would be similar to the I-5 Mixed West Side alternative where the alignment is on the west side of I-5, but would be avoided when in the median. Coordination with WSDOT during the Level 2 process indicated that the availability of their right-of-way may be limited north of Kent-Des Moines Road, due to potential conflicts with the planned SR 509 extension (as part of the Gateway Project). Other components of the Gateway Project may require use of the median south of Kent-Des Moines Road.

#### 1.7 Station Location Evaluation

#### 1.7.1 Identifying Station Locations

The Level 2 alignment alternatives were evaluated with three proposed station locations as defined by previous planning documents. These three station locations, Kent Des/Moines, S. 272<sup>nd</sup>, and Federal Way Transit Center (FWTC), are considered part of the baseline project definition and are referred to as "baseline" stations in this analysis. As part of the Level 2 Evaluation a comprehensive look at potential additional station locations was undertaken.

The station evaluation began with identification of an initial list of potential station locations. The initial list was based in part on input received from the public during early scoping and agencies through agency coordination, and staff assessment of possible station locations. The initial list included 22 potential locations that were subjected to a pre-screening process. Seven proposed locations were in very close proximity to baseline stations and were combined with these stations for purposes of this evaluation and are noted in **Table 1-3**. The initial list of potential station locations are listed in **Table 1-3** and shown on **Exhibit 1-5**.

Table 1-3
Initial List of Potential Stations

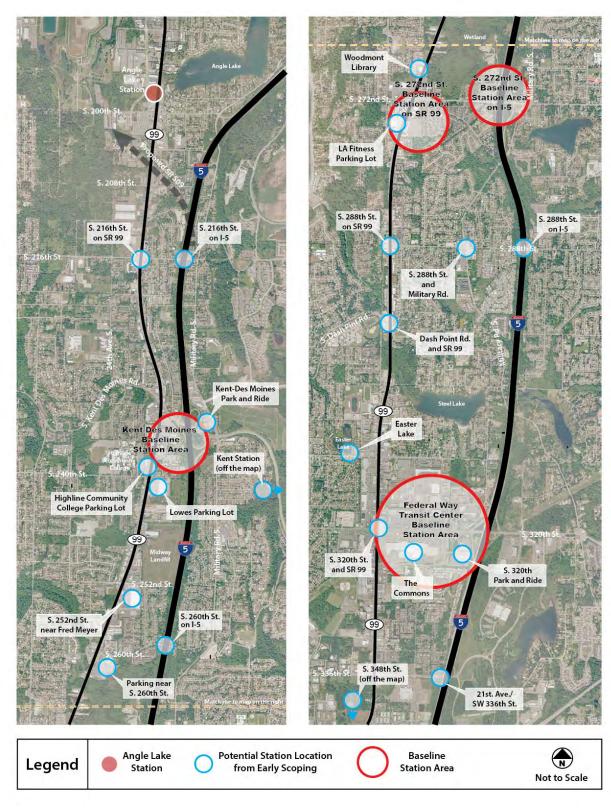
Station Location	Corridor (SR 99, I-5 or other)	In Vicinity of Baseline Station?
S. 216th St	SR 99, I-5	No
Kent/Des Moines Park-and-Ride	I-5	No
Highline Community College (HCC) parking lot	SR 99	Yes, in vicinity of Kent/Des Moines Station
Lowes parking lot along SR 99 (near HCC)	SR 99	Yes, in vicinity of Kent/Des Moines Station
S. 252nd Street Near Fred Meyer	SR 99	No
S. 260th Street	SR 99, I-5	No
Woodmont Library	SR 99	Yes, in vicinity of S. 272nd Station
LA Fitness parking lot (near Redondo Heights Park-and-Ride lot)	SR 99	Yes, in vicinity of S. 272nd Station
S. 288th Street	SR 99, I-5, Military Road	No
S. Dash Point Road	SR 99	No
Easter Lake (approximately S. 312 <sup>th</sup> Street)	SR 99	No
S. 320th Street	SR 99	Yes, in vicinity of FWTC Station
The Commons at Federal Way	SR 99, I-5	Yes, in vicinity of FWTC Station
S. 320 <sup>th</sup> Park-and-Ride at I-5	I-5	Yes, in vicinity of FWTC Station
21 <sup>st</sup> Avenue S. near S. 336 <sup>th</sup> Street	Beyond limits of study area	No
S. 348 <sup>th</sup> Street Park-and-Ride	Beyond limits of study area	No
Kent Sounder Station	Beyond limits of study area	No

The list of pre-screened locations and the reasons for not evaluating them further are summarized below in **Table 1-4**.

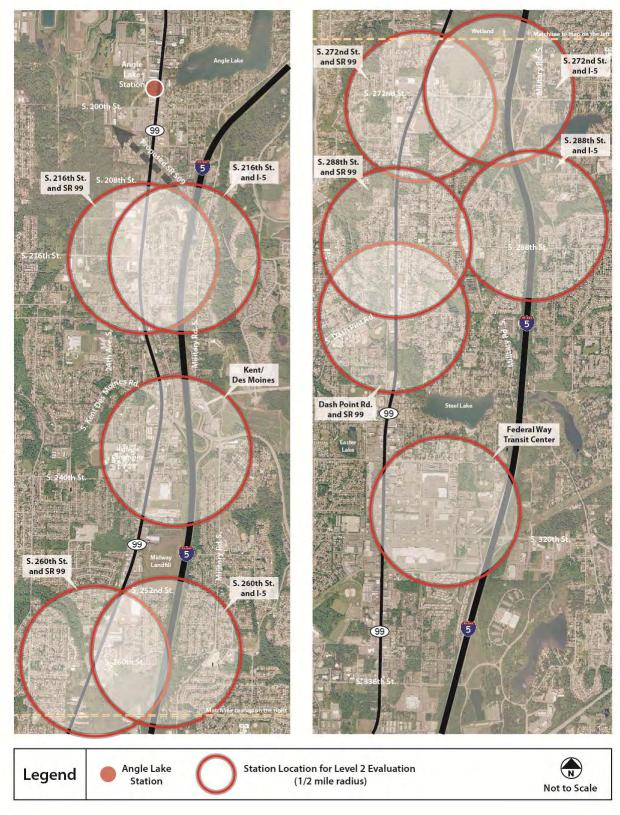
**Table 1-4**Pre-Screening of Initial List of Potential Stations

Station Location	Pre-Screening Results
Kent/Des Moines Park-and-Ride (with an east side I-5 alignment)	This station location would only work with an east of I-5 alignment. An east of I-5 alignment is not under consideration. Existing land uses and planned land uses would not be very supportive of a light rail station in this location.
S. 252 <sup>nd</sup> St. near Fred Meyer	This location is not well connected to cross streets that would provide good access to a station and additional transit transfer opportunities.
S. 288 <sup>th</sup> St. between Military Road and I-5	This location is approximately 0.5 miles east of the SR 99 alternatives and 0.4 miles west of the I-5 alternatives.
Easter Lake	This location is approximately 0.2 miles west of the SR 99 alternatives, is farther away from the FWTC, and in a predominantly single-family neighborhood.
21st Ave/S. 336th Street (beyond the FWTE study area)	There is no proposed light rail alignment in this area. This location is over 1 mile south of the southern terminus at the FWTC and outside the study area.
S. 348 <sup>th</sup> Park-and-Ride (outside the FWTE study area)	There is no proposed light rail alignment in this area. This location is approximately 3 miles southwest of the southern terminus at the FWTC and outside the study area.
Kent Sounder Station (outside the FWTE study area)	There is no proposed light rail alignment near the Sounder alignment through Kent. This location is approximately 3 miles east of I-5 in downtown Kent and is outside the FWTE study area.

After the pre-screening, a smaller list of 11 potential station locations remained and were evaluated in the Level 2 evaluation. These included the 4 baseline stations (Kent/Des Moines Road, two at S. 272nd Street, and one at the FWTC) and 7 potential additional station locations. Four of the potential additional station locations are associated with the SR 99 alternatives and three are associated with the I-5 alternatives. The Level 2 stations are listed in **Table 1-5** and shown in **Exhibit 1-6**.



**EXHIBIT 1-5** Initial List of Potential Station Locations



**EXHIBIT 1-6** Level 2 Station Locations

Table 1-5 Level 2 Station Locations

Baseline Stations	Potential Additional Stations-SR 99	Potential Additional Stations-I-5
Kent/Des Moines	S. 216th Street	S. 216th Street
S. 272nd Street (Redondo Heights Park-and-Ride)	S. 260th Street	S. 260th Street
S. 272nd Street (Star Lake Parkand-Ride)	S. 288th Street	S. 288th Street
FWTC	S. Dash Point Road	

#### 1.7.2 Evaluating Station Locations

Eleven station locations (four baseline stations, four potential additional stations on SR 99, and three potential additional stations on I-5) were evaluated using primarily the same evaluation measures as described for evaluation of the Level 2 alignment alternatives, Objective 3: Serve Supportive Land Use Plans and Economic Development Objectives. These measures were applied to a half-mile radius around each potential station location in order to provide a more direct comparison between potential station locations. Additional measures for station boardings, access to activity centers and motorized access were also included. For more details on the specific measures, see Chapter 7 of this report.

- Daily project ridership and station boardings
- Travel time
- Existing land use
- Planned land use
- High Density/TOD Zoning
- Underutilized parcels
- Population

- Employment
- Households
- Access to regional activity centers
- Parking opportunities
- Motorized access
- Non-motorized access
- Estimated costs

#### 1.7.3 Station Location Evaluation Results

**Exhibit 1-7** contains a summary of the station location evaluation. The summary graphic is organized by the evaluation criteria used to collect and analyze data. For a more detailed look at the station results by measure, refer to Chapter 7 of this report.

		Baseline	Baseline Stations				Potes	Potential Additional Stations	stions		
"Low end of range is boardings with 6 stations, high end is boardings with 3 baseline stations only	Kent/ Des Moines	5. 272nd Street (SR 99)	S. 272nd Street (I-5)	(SR 99 and I-5)	5.216th Street (SR 99)	5. 260th Street (SR 99)	S. 288th Street (SR 99)	S. Dash Point Rd. (SR 99)	S. 216th Street (1-5)	5. 260th Street (I-5)	5. 288th Street (I-5)
Ridership	23,500	23,500	23,500	23,500	24,500	24,500	24,500	24,500	24,500	24,500	24,500
Station boardings	1,500 - 3,000 *	1,000 - 2,000 *	1,000 - 2,000 *	8,000-8,500*	1,000	1,000	200	200	1,000	200	200
Existing land use Single family Residential Multi-family Residential Commercial Industrial Institutional Parks/Open Space Vacant ROW/Other											
Planned land use Single Family Residential Multi-family Residential Mixed Use Commercial Industrial Institutional Parks Urban Separator ROW/Other											
High-density zoning	51%	16%	965	9885	21%	296	4%	7%	21%	3%	960
Underutilized parcels	26%	37%	30%	23%	32%	40%	22%	23%	33%	39%	24%
Population	4,300 people	3,000 people	2,400 people	3,900 people	3,300 people	3,000 people	3,200 people	3,400 people	3,100 people	3,200 people	3,100 people
Employment	1,866 jobs	seo jobs	274 jobs	4,670 Jobs	1,052 jobs	587 Jobs	568 Jobs	410 jobs	856 Jobs	sqof 665	249 Jobs
Households	1,400 households	1,700 households	1,400 households	1,200 households	1,300 households	1,200 households	1,600 households	1,400 households	1,200 households	1,100 households	1,600 households
Access to Regional Activity Centers	Yes	No	No	Yes	No	No	No	No	No	No	No
Parking opportunities	370 P&R stalls, 100% utilized	697 P&R stalls, 8% utilized	630 P&R stalls, 59% utilized	2,067 P&R stalls, 76% utilized	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Motorized Access-roads	N, S, E, W	N, S, E, W	N, S, E, W	N, S, E, W	N, S, E, W	N, S, E, W	N, S, E	N, S, W	E,W	E, W	E, W
Motorized Access-transit	2 routes	One route RapidRide A	6 routes	12 routes	One route RapidRide A	One route RapidRide A	One route RapidRide A	One route RapidRide A	None	None	1 route
Non-motorized Access miles roadway within 1/2 mile of station	6.7	8.4	5.0	4.6	7.7	7.2	12.9	13.3	8,4	80	8.6
Estimated Station Cost		Sta	Station S40m, O+M S0.2m	Zm			Sta	Station \$40m, O+M \$0.2m	m/c		

Exhibit 1-7 Station Data Summary

#### 1.7.4 Station Location Findings and Conclusions

The purpose of this section is to summarize the station evaluation findings and conclusions in a more comparative way to understand and document which station locations could be expected to be stronger performing stations and which would be weaker performing stations.

The data compiled for the station location evaluation has been grouped into some general categories that put related characteristics together, as follows.

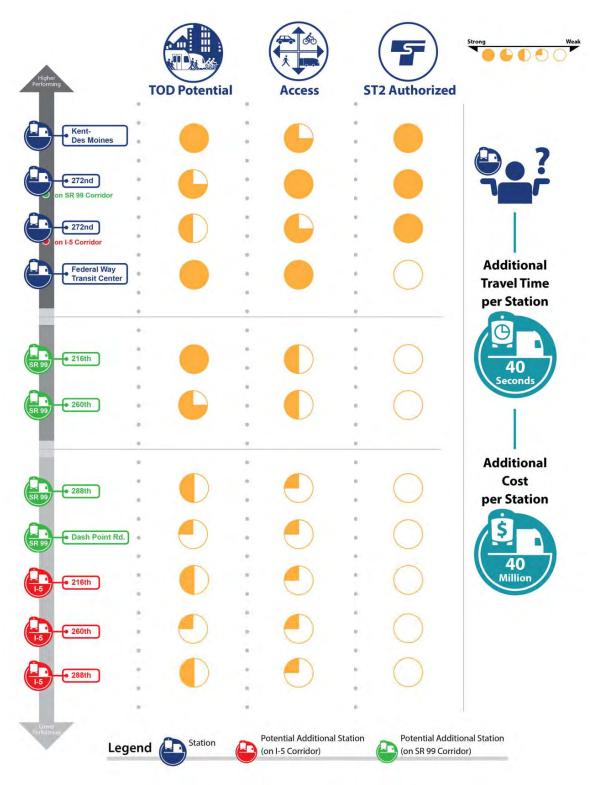
- 1. **Transit characteristics:** Includes ridership, increase in travel time, capital costs, and operations costs.
- 2. **Existing conditions:** Includes existing land use, proximity to activity centers, existing population and employment.
- Potential for TOD: Includes planned land uses, TOD and high-density zoning and vacant and underutilized parcels.
- 4. **Access:** Includes motorized and non-motorized access such as roadway access, parkand-ride access, bus access, pedestrian and bike access.
- 5. Included and authorized in the ST2 Plan or not.

**Table 1-6** summarizes the evaluation of each station by these generalized categories, with the exception of transit characteristics, which were found to be similar for all alternatives. It includes a generalized brief discussion about each of the above categories for each of the station locations. The results are also shown on **Exhibit 1-8**, with the strongest stations at the top of the results and the weaker stations lower in the results.

The results of the station evaluation indicate that all baseline stations (Kent/Des Moines, S. 272<sup>nd</sup>, FWTC) would be expected to perform strongly because they have transit supportive existing and planned land use and/or good multi-modal access. In addition, two of the potential additional station locations, located at S. 216<sup>th</sup> Street and S. 260<sup>th</sup> Street at SR 99, show promise as potential future light rail stations. The remaining five station locations do not appear to be as strong candidates for future light rail stations because they do not have supportive existing or planned land use and/or good multimodal access.

**TABLE 1-6** Summary of Station Findings

Station	Existing Conditions	Potential for TOD	Access	ST2 Authorized
Baseline		1	•	
Kent Des/Moines	High diversity, includes single- family, multi-family, commercial and institutional; highest population and HCC as employment base	Higher, mix of commercial, mixed use, and residential planned	Good vehicle and transit access, improvements planned for bikes and pedestrians	Yes
S. 272nd Street (Redondo Heights Park-and-Ride)	Moderate diversity, includes single-family, multi-family, and commercial; moderate population and employment base	Higher, mix of commercial, mixed use, and residential	Good vehicle and transit access, improvements planned for bikes and pedestrians	Yes
S. 272nd Street (Star Lake Park-and-Ride)	Primarily single family and multi- family residential; moderate population and low employment base	Lower, primarily residential	Good vehicle and transit access, improvements planned for bikes and pedestrians	Yes
FWTC	Primarily commercial with some residential and park; high population and highest employment base	Higher, over 50% mixed use	Good vehicle and transit access, improvements planned for bikes and pedestrians	No
SR 99				
S. 216th Street	High diversity, includes single- family, multi-family, commercial and institutional; moderate population and high employment base	Planned mixed use and commercial in Pacific Ridge area	Good vehicle and transit access, bike lanes and sidewalks present on S. 216th	No
S. 260th Street	Mix of single family residential, multi-family residential and commercial; moderate population and employment base	Moderate, planned increase in single family residential, multi-family residential and commercial; highest amount of underutilized parcels	Good vehicle and transit access, improvements planned for bikes and pedestrians	No
S. 288th Street	Primarily single family and multi- family residential; moderate population and employment base	Lower, predominantly single family residential	Moderate vehicle and good transit access, improvements planned for bikes and pedestrians	No
S. Dash Point Road	Primarily single family residential; moderate population and lower employment base	Lower, predominantly single family residential	Moderate vehicle and good transit access, improvements planned for bikes and pedestrians	No
I-5			_	
S. 216th Street	High diversity, includes single- family, multi-family, commercial and institutional; moderate population and high employment base	Planned mixed use in Pacific Ridge area	No north/south access or transit service, bike lanes and sidewalks on S. 216th Street west of I-5	No
S. 260th Street	Mix of single family residential, multi-family residential and commercial; moderate population and employment base	Lower, predominantly single family residential	No north/south access or transit service, improvements planned for bikes and pedestrians	No
S. 288th Street	Primarily single family and multi- family residential; moderate population and low employment base	Lower, predominantly single family residential	No north/south access, one transit route, improvements planned for bikes and pedestrians	No
Note: Ridership, increa	ase in travel time, capital costs and o	perations costs would be si	milar for all station locations.	



Additional stations were evaluated as part of the alternatives analysis process; these stations were not included in the voter-approved ST2 Plan and, if approved, would require additional taxing authority and funding.



Exhibit 1-8 Level 2 Station Results

### 1.8 Summary Conclusions and Next Steps

All of the alignment alternative evaluated in Level 2 will be presented to the public during the Environmental Impact Statement (EIS) scoping period including:

- SR 99 Elevated Median
- 30<sup>th</sup> Avenue S. Elevated West Side (with SR 99 Elevated Median)
- I-5 Mixed West Side
- I-5 Mixed West Side/Median
- SR 99 Hybrid

In addition, the results of the station location evaluation will be presented. This evaluation indicated that all of the baseline station locations performed strongly and two potential additional stations show good promise.

Based on input received during the EIS scoping period, these alignment and station alternatives may be further refined. Subsequently, the Sound Transit Board will identify which alternatives to carry forward for further development, analysis, and environmental review under the National Environmental Policy Act (NEPA) and the State Environmental Policy Act (SEPA).

The potential effects of the FWTE Project would be such that a NEPA/SEPA EIS is expected to be prepared to document the impacts of the project alternatives, and inform the decision making process. Work on the Draft EIS will start at the end of 2013 and take approximately 12 to 18 months to complete. A No Build Alternative will be identified to provide the basis for comparison of the impacts and benefits of the build alternatives.

Multiple build alternatives are expected to be studied in the Draft EIS. Following public review and comment on the Draft EIS, the Sound Transit Board of Directors is expected to identify a preferred alternative for study in the Final EIS. Once a preferred alternative has been identified, Sound Transit will begin preliminary engineering on the preferred alternative and develop a Final EIS. Following publication of the Final EIS, the Sound Transit Board is expected to select the project to build and operate. Sound Transit anticipates FTA will issue a Record of Decision (ROD) in 2016 and the project will then move into final design, followed by construction, startup and testing, and ultimately operation. Service is planned to begin in 2023.

## 2.0 Introduction

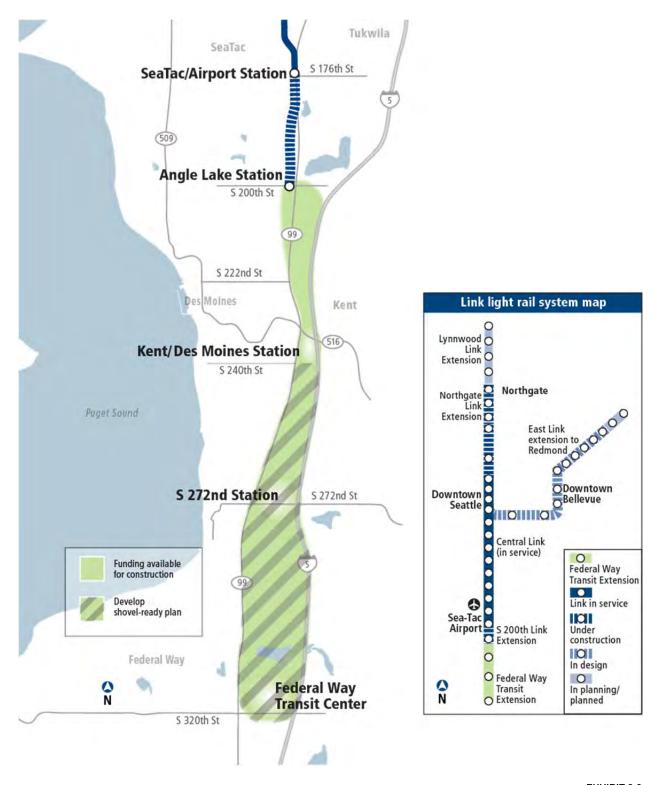
This chapter provides an introduction to the Alternatives Analysis (AA) phase of the Federal Way Transit Extension (FWTE) project, some background on the study corridor, and an overview of the AA process.

The Central Puget Sound Regional Transit Authority (Sound Transit) intends to extend regional high capacity transit (HCT) between the cities of SeaTac and Federal Way. The Sound Transit 2 (ST2) Plan, approved by voters in 2008, included environmental study and design of this extension. This 7.6 mile extension would extend HCT south from the future Angle Lake Station terminus of the Sound Transit Link light rail system at S. 200<sup>th</sup> Street in SeaTac (scheduled to open in 2016) to the Federal Way Transit Center at S. 317<sup>th</sup> Street. The voter-approved additions to the ST Central Link light rail system over the next few years will bring 36 new miles of service to the north, south, and east, creating a 55-mile light rail system serving the Puget Sound region.

The FWTE will help fulfill regional plans developed by the Puget Sound Regional Council (PSRC) and Sound Transit. PSRC's Vision 2040 (PSRC 2009) and Sound Transit's 2005 Regional Transit Long-Range Plan (Sound Transit 2005) both call for future HCT in the FWTE corridor. **Exhibit 2-1** shows the Regional Transit System Plan map. **Exhibit 2-2** shows the project study area.



**EXHIBIT 2-1**Sound Transit Current Service and Future Projects



**EXHIBIT 2-2** FWTE Project Study Area

## 2.1 Relationship of this Study to Project Development

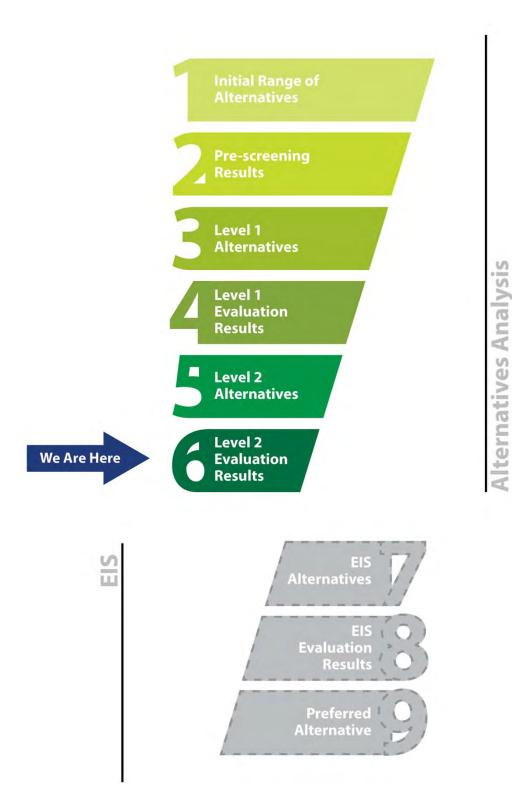
This report summarizes the portion of the AA process that has been completed to identify and evaluate viable alternatives. The purpose of this is to define the transportation needs in the corridor and identify alternatives to study in the EIS. While this AA is a local process, because the resulting project would potentially use some federal funding, and the Federal Transit Administration (FTA) is the steward of federal transit funding, the FTA's general guidelines for how to conduct AA have been incorporated into the study.

The alternatives that best meet the project Purpose and Need would later be analyzed in a draft Environmental Impact Statement (EIS) under the National Environmental Policy Act (NEPA) and under the Washington State Environmental Policy Act (SEPA). The study has identified an initial range of potential alternatives (based on previous plans and studies and input from the public and agencies) and evaluated the alternatives to determine which of the alternatives have the most promise and should undergo further study and design during the EIS process. At the end of the project development process, the preferred project will be selected by the Sound Transit Board and moved forward into further design, construction and eventual operations.

The Level 1 evaluation applied both qualitative and quantitative criteria to measure the benefits, effects, and costs of the Level 1 alternatives. The best-performing alternatives from Level 1 were carried forward for further study in Level 2.

The Level 2 evaluation further developed the alternatives that were carried forward and then applied more rigorous criteria and analyses to that remaining, smaller set of alternatives. This evaluation compares each alternative's strengths and weaknesses relative to the other Level 2 alternatives. The technical analysis results of this Level 2 screening, along with the results of the scoping process, will be presented to the Sound Transit Board for identification of the alternatives that should be carried forward for more detailed analysis in the Draft Environmental Impact Statement (EIS).

**Exhibit 2-3** illustrates the steps in the AA process.



**EXHIBIT 2-3** Alternatives Analysis Process

For the FWTE Sound Transit plans to maintain eligibility for future federal New Starts funding from the FTA. To be eligible for federal funding the planning process for the project must be done in compliance with FTA planning and project development guidance.

The new transportation funding bill, Moving Ahead for Progress in the 21st Century (MAP-21), eliminates the formal AA requirement from the New Starts Program and instead relies on the review of alternatives performed during the metropolitan planning and environmental processes. However, in the FWTE corridor the AA process is continuing to evaluate a range of alternatives in order to complete a thorough corridor-focused planning process. The following chapters document this local planning process both prior to initiation of the FWTE project and as part of this alternatives analysis.

Throughout the AA and NEPA/SEPA processes, Sound Transit is committed to engaging the public, agencies, and key stakeholders. Agencies involved in the Interagency Working Group include each city in the corridor (SeaTac, Des Moines, Kent and Federal Way), Washington State Department of Transportation (WSDOT), PSRC, Highline Community College, and King County Metro. Key stakeholders include local community and business organizations and community service providers. Input from each of these groups (public, agencies, and stakeholders) is important throughout the process to ensure that community concerns and issues are considered during the evaluation and design process.

## 2.2 Purpose and Need of the Federal Way Transit Extension Project

The purpose of the FWTE is to expand the Sound Transit Link light rail system from SeaTac to the cities of Des Moines, Kent, and Federal Way in King County in order to meet the following objectives:

- Provide a rapid, reliable, accessible, and efficient alternative for travel to and from the corridor and other urban growth and activity centers in the region with sufficient capacity to meet projected demand.
- Expand mobility alternatives to traveling on congested roadways and improve connections to the regional multimodal transportation system with peak and off-peak service.
- Provide the HCT infrastructure to support adopted regional and local land use, transportation, and economic development plans.
- Advance the long-range vision, goals, and objectives for transit service established by the Sound Transit Long-Range Plan for high-quality regional transit service connecting major activity centers in King, Pierce, and Snohomish counties.
- Implement a financially feasible system that seeks to preserve and promote a healthy environment.

The following conditions within the project corridor demonstrate the need for the project:

- North-south transit demand is expected to grow by 30 to 40 percent by 2035 as a result of residential and employment growth in the FWTE corridor and regionally.
- The FWTE corridor population is a highly transit-dependent population with needs for efficient, reliable regional connectivity.
- Congestion on I-5 and on the key corridor arterials leading in and out of the study area will increase and further degrade existing transit performance and reliability.
- There is a lack of reliable and efficient peak and off-peak transit service connecting people in the FWTE corridor with the region's growth centers.
- Regional and local plans call for HCT in the corridor consistent with PSRC's VISION 2040 and the Regional Transit Long-Range Plan.
- Implementing the project will help meet environmental and sustainability goals of the state and region, including reducing vehicle miles traveled and greenhouse gas emissions.

Any alternative evaluated for the FWTE must demonstrate the ability to address these needs and achieve the project purpose.

## 2.3 Summary of Level 1 Evaluation

The Level 1 evaluation consisted of several steps, including: an analysis of comments received during the early scoping period, development of an initial list of mode and alignment alternatives, a pre-screening of alternatives that did not meet the objectives identified in the Purpose and Need for the FWTE project, and an analysis of the Level 1 alternatives based on evaluation criteria established for the Level 1 evaluation. For more details, refer to the FWTE Level 1 Alternatives Screening Report.

## 2.3.1 Summary of Early Scoping Process

Feedback received during the early scoping period was positive and indicated a desire for improved transit service in the project area. Alternatives considered include different modes, profiles, and alignments. Mode refers to the method of transportation, such as bus or light rail. Profile refers to a vertical orientation, such as above grade (elevated), at-grade, below-grade (retained cut or tunnel), or mixture these. Alignment refers to the horizontal location within a corridor. Comments provided by agencies, local jurisdictions, institutions, and members of the general public indicate a strong preference for light rail transit. Stakeholders expressed concerns about parking, travel time, multimodal connections, and connections to Tacoma and to other transit facilities. Comments received on alignment, profile preference, and station locations were varied; strong preferences for one specific alignment, profile, or station location did not emerge.

For a more detailed explanation of the Early Scoping results, see the FWTE Early Scoping Summary Report.

## 2.3.2 Summary of Pre-Screening Process

Some of the modes, profiles and alignment alternatives were not evaluated in the Level 1 process because they would not meet the stated purpose and need for the project or they had design features that would substantially increase the project cost compared to other alternatives without providing substantial benefits. **Table 2-1** lists the results of the prescreening process, identifying the alternatives that were not further evaluated in Level 1.

**Table 2-1**Results of Pre-Screening: Alternatives Not Evaluated in Level 1

Alternative Type	Alternative	Corridor	Reason for Not Evaluating in Level 1
Mode	Transportation System Management (TSM)	I-5 or SR 99	Would not meet Purpose & Need
	Bus Rapid Transit (BRT)	I-5 or SR 99	Greater travel time, lower capacity, and inconsistency with existing local plans
Profile	Tunnel	SR 99	Unnecessary risk and cost
Alignment	East Side	I-5	Higher cost, reduced accessibility, and inconsistency with local plans
	Crossing at S. 272 <sup>nd</sup> Street	I-5 and SR 99 combination	Increased travel time and avoidable environmental impacts
	Behind Businesses- West Side	SR 99	Higher cost and lower ridership than other similar alternatives
	West Side	24 <sup>th</sup> Avenue S.	Extensive impacts to parks and other community facilities

### 2.3.3 Alternatives Evaluated in Level 1

**Table 2-2** lists the light rail alternatives that were considered in the Level 1 evaluation.

**Table 2-2**Level 1 Alternatives

Corridor	Profile	
	At-grade Median	
	Mixed Median	
SR 99	Elevated Median	
	Elevated West Side	
	Elevated East Side	
I-5	Mixed West Side	
1-3	Mixed Median	
	At-grade Median	
30 <sup>th</sup> Avenue S.	Elevated Median	
30 Avenue 3.	Elevated West Side	
	Elevated East Side	
	At-grade Median	
24 <sup>th</sup> Avenue S.	Elevated Median	
	Elevated East Side	

A detailed explanation of the evaluation criteria used to analyze the Level 1 alternatives can be found in the FWTE Level 1 Alternatives Screening Report, Chapter 5.

## 2.3.4 Summary of Level 1 Results

Based on the results of the Level 1 evaluation, the following alternatives are evaluated in the Level 2 Alternatives Screening Report:

- SR 99 Elevated Median
- 30<sup>th</sup> Avenue S. Elevated West Side (with SR 99 Elevated Median)
- I-5 Mixed West Side
- I-5 Mixed West Side/Median
- SR 99 Hybrid (see below)

The results of the Level 1 analysis showed that different segments of each of the SR 99 alternatives could work, but each one of them as a "stand alone" alternative had substantial flaws. A combination of conceptual design elements (a mix of east side, west side, and median alignment; at-grade and elevated profile) could result in an alternative that operates better with less adverse effects than the "stand alone" SR 99 alignment alternatives studied in Level 1. For the Level 2 evaluation, this new alternative became the "hybrid" alternative.

## 2.4 Organization of this Report

This report is organized by the following chapters:

**Chapter 1 – Executive Summary:** This chapter provides an overview of the alternatives evaluated in this study and the key findings and conclusions.

**Chapter 2 – Introduction:** This chapter provides an introduction to the alternatives analysis phase of the FWTE, some background on the corridor and an explanation of the alternatives analysis process.

**Chapter 3 – Definition of Alternatives:** This chapter describes the Level 2 alternatives. Maps and cross-sections of each alternative are provided here.

**Chapter 4 – Evaluation Criteria:** This chapter presents the evaluation criteria used to examine and compare the alternatives defined in Chapter 3. These criteria relate directly to the Purpose and Need goals and objectives for the project.

**Chapter 5 – Alignment Alternatives Data Results:** This chapter provides the results of how each Level 2 alternative, described in Chapter 3, performs under each criterion described in Chapter 4. Results are organized by criteria and provide a comparison between alternatives for each criterion.

**Chapter 6 – Level 2 Findings and Conclusions – Alignment Alternatives:** This chapter summarizes the key findings of each alternative as they relate to the evaluation criteria, and draws conclusions about the relative performance of each alternative.

**Chapter 7 – Station Evaluation:** This chapter identifies the station locations that are evaluated in Level 2 and provides the results of this evaluation.

**Chapter 8 – Next Steps:** This chapter indicates what steps will be taken next to advance the project, and how those steps fit in to the overall project development timeline.

## 3.0 Definition of Alternatives

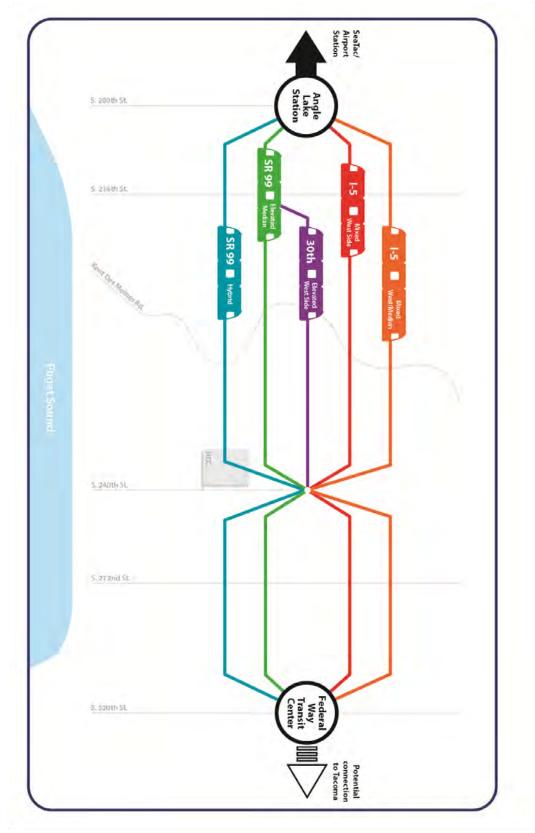
The purpose of this chapter is to document the definition of the five alternatives evaluated in Level 2 of the Federal Way Transit Extension (FWTE) Alternatives Analysis (AA). Four of these alternatives were identified as exhibiting strong performance during the Level 1 evaluation and carried forward for further analysis in Level 2. The fifth is a "hybrid" made up of parts of multiple SR 99 alignment alternatives, that has been designed to capture the best-performing parts of the elevated alignments on the east, west, and in the median of SR 99. The SR 99 Hybrid alternative was not evaluated in Level 1 in the configuration it has in Level 2, but nearly all of its components came from elements that were previously evaluated in Level 1.

## 3.1 Overview of Level 2 Alternatives

Entering the Level 2 evaluation, there were two alternatives on I-5, two alternatives on SR 99, and one that uses both SR 99 and 30<sup>th</sup> Avenue S. The Level 2 alternatives are listed below and shown schematically in **Exhibit 3-1**.

- SR 99 Elevated Median
- 30<sup>th</sup> Avenue S. Elevated West Side (with SR 99 Elevated Median)
- SR 99 Hybrid
- I-5 Mixed West Side
- I-5 Mixed West Side/Median

The use of "mixed" in the names of the I-5 alternatives refers to their vertical profile. It is intended to indicate that the tracks would be at-grade in some locations and on an elevated structure in others. While it is possible that the proposed guideway could go under some roadways along I-5, those segments would be at-grade for this analysis. Tunnel segments were suggested during early scoping, but the pre-screening process, documented in the Level 1 Alternatives Screening Report, removed tunnels from further consideration for any alignment.



**EXHIBIT 3-1** Level 2 Alternatives

#### 3.1.1 Stations

Each of the five Level 2 alignment alternatives has been evaluated with three proposed stations locations as defined by previous planning documents, including:

- Kent/Des Moines station (near S. 240<sup>th</sup> Street)
- S. 272<sup>nd</sup> Street station
- Federal Way Transit Center (FWTC)/S. 317<sup>th</sup> Street station

The specific location of the S. 272<sup>nd</sup> Street station would vary depending on the alignment alternative. For example, a stop at "S. 272<sup>nd</sup> Street" along I-5 would be at or near the existing Star Lake Park-and-Ride, while along SR 99 it would be at or near the existing Redondo Heights Park-and-Ride. Although Chapter 7 documents the analysis of some additional potential station locations in the project study area, only these three general station locations were assumed for the Level 2 comparison of alignment alternatives.

Because the timing of funding for construction of the entire project is uncertain, each of these three stations could represent an interim southern terminus of the Link Light Rail system when it is built. Although the FWTC represents the southern limit of the Federal Way Transit Extension study, a further extension of the system south to Tacoma is in Sound Transit's Regional Transit Long Range Plan.

## 3.1.2 Alignment Design

The alignment alternatives have been developed with attention to the design speed of the tracks. A key design objective for the project has been to optimize the time it takes for a light rail train to travel through the corridor, which in most cases means to design assuming that the vehicles can travel their maximum speed for the type of guideway, power, and control systems in place elsewhere on the Link system, which is 55 mph. Design speed was considered along with other issues including property impacts, utility impacts, and traffic operations constraints to define the Level 2 alternative alignments.

#### 3.1.3 Operations Plan

The light rail operations plan describes how frequently and in what hours of the day trains would run, in addition to which stations would be served and what the train lengths would be. This operations plan is the same for each of the five alternatives considered in the Level 2 evaluation. The light rail service would be provided at headways (distance or time between vehicles in a transit system) based on the service levels needed to meet the projected demand in the study area and the overall operations plan for the Link system. Peak headways are planned to be 8 minutes, and off-peak headways are planned be 10 to 15 minutes, with service

provided between 5 a.m. and 1 a.m. (20 hours) daily. The system is designed to accommodate four-car trains.

## 3.1.4 Transit Integration

Transit integration for the Level 2 alternatives was not defined specifically for each individual alternative, but it could vary based on whether the light rail alignment would be primarily along SR 99 or along I-5. Below in the discussion of transit service integration, the integration with existing and other planned Link light rail service is discussed separately from integration with existing bus service.

## **3.1.4.1 Light Rail**

The proposed LRT service would be an extension of the existing Seattle-oriented Link light rail service, including its extension from Sea-Tac Airport south to the Angle Lake station at S. 200<sup>th</sup> Street, which is currently under construction. The proposed Federal Way extension would extend the trackway by approximately 7.5 miles to the south, such that route and schedule information would be modified to reflect a longer system than prior to the extension. Light rail riders who would board at the new stations would not be required to transfer to reach the light rail stations north of the Federal Way extension. The same headways, train lengths, and schedules would be maintained throughout the extended line. Light rail vehicles serving the new stations would likely be stored and maintained at the existing operations and maintenance facility at S. Forest Street in Seattle.

#### 3.1.4.2 Bus

A preliminary concept of bus service has been developed for the study area for the purpose of providing information needed to generate preliminary ridership estimates in support of the alternatives screening process. Bus routes and headways in the corridor will be reviewed in greater detail during the EIS process, for potential optimization related to each EIS alternative. These changes could include the modification, combination, or elimination of routes, as well as increases or decreases in headway and/or service times (such as having routes that serve proposed LRT stations run more frequently). Potential changes to existing regional bus routes that travel in or through the study area could include:

- Elimination of some routes that would be duplicated by the proposed project
- Truncation of some routes that overlap with all or part of the proposed project
- Increasing frequency on some routes that would provide feeder service to proposed LRT stations

The following bus routes serving the study area were assumed to remain the same with the FWTE project, as described below:

- Inter-county Pierce Transit routes serving the FWTC
- RapidRide service
- Some peak commuter routes that use I-5 in the study area

## 3.2 Detailed Descriptions of SR 99 Alternatives

The detailed descriptions presented below for each alternative include an alignment map on an aerial photo background, typical cross-section sketches and a narrative description highlighting key defining principles. General station locations have been identified for each alternative, but their specific locations and guideway alignments in the immediate vicinity of stations would be subject to additional design refinement in subsequent phases of the project.

#### 3.2.1 SR 99 Elevated Median Alternative

The SR 99 Elevated Median alternative would extend south from the future Angle Lake Station at S. 200<sup>th</sup> Street along the west side of 28<sup>th</sup> Avenue S. Where 28<sup>th</sup> Avenue S. ends and the proposed SR 509 extension would cross under SR 99, the LRT guideway would be elevated west of SR 99 to cross SR 509, then transition to the SR 99 median. The guideway would be supported by columns located generally between the SR 99 northbound and southbound travel lanes in most locations. Where a planted (or otherwise un-traversable) median 12 or more feet wide exists today, the support columns would be assumed to be located there. This column placement could make it possible to avoid re-building the SR 99 travel lanes at such locations. At intersections or where the median space is occupied by a left turn or U-turn lane, either SR 99 would be widened (in order to create space for columns) by relocating turn lanes, or an alternate method of supporting the elevated guideway (such as straddle bents or more sophisticated bridge structures) would be used. The alignment and a typical cross-section for the SR 99 Elevated Median alternative are shown in **Exhibits 3-2** and **3-3**, respectively.

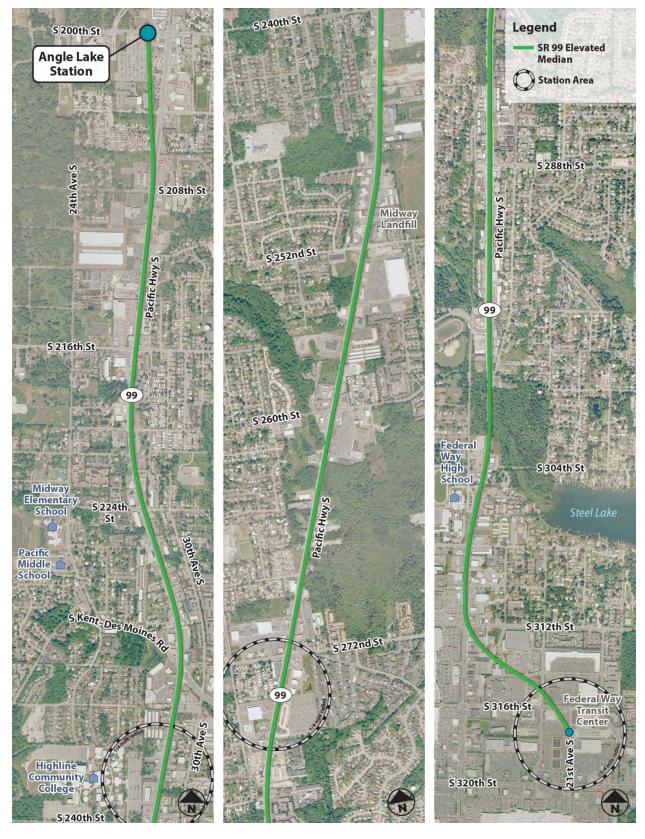
#### **3.2.1.1 Stations**

Stations for the SR 99 Elevated Median alternative are anticipated to be located along the trackway and would feature center platforms (passengers waiting for northbound and southbound trains would wait on the same platform) with vertical circulation elements at or near each end. Parking, bus transfers, auto pick-up/drop-off, and most other station-related facilities would be located at ground level.

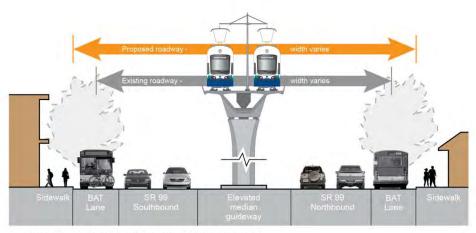
The Kent/Des Moines station would be located at or near S. 240<sup>th</sup> Street. The exact location and configuration would be worked out as the alignment design and station planning processes move forward.

The S. 272<sup>nd</sup> Street station would be located at or near the Redondo Heights Park-and-Ride. As with all other signalized intersections along SR 99 in the study corridor, crossing the Redondo Heights Park-and-Ride signal (S. 276<sup>th</sup> Street) with a median elevated guideway would require widening SR 99 and/or longer spans for the elevated structure.

The SR 99 Elevated Median alternative alignment would leave the SR 99 median between approximately S. 312<sup>th</sup> Street and S. 316<sup>th</sup> Street and turn east to connect with a proposed end-of-line station near the FWTC. The specific guideway alignment in the FWTC station area, the station location, and the station platform orientation would depend on several factors and their relationships, including ST's operating speed goals, existing and planned development, access features in the immediate area, utility conflicts, the LRT station platform's proximity to the existing bus transfer facility, and the preferred alignment for a potential future extension south toward Tacoma.



**EXHIBIT 3-2** SR 99 Elevated Median Alternative Alignment



Proposed condition looking north (not to scale)

**EXHIBIT 3-3** SR 99 Elevated Median Alternative Typical Cross Section

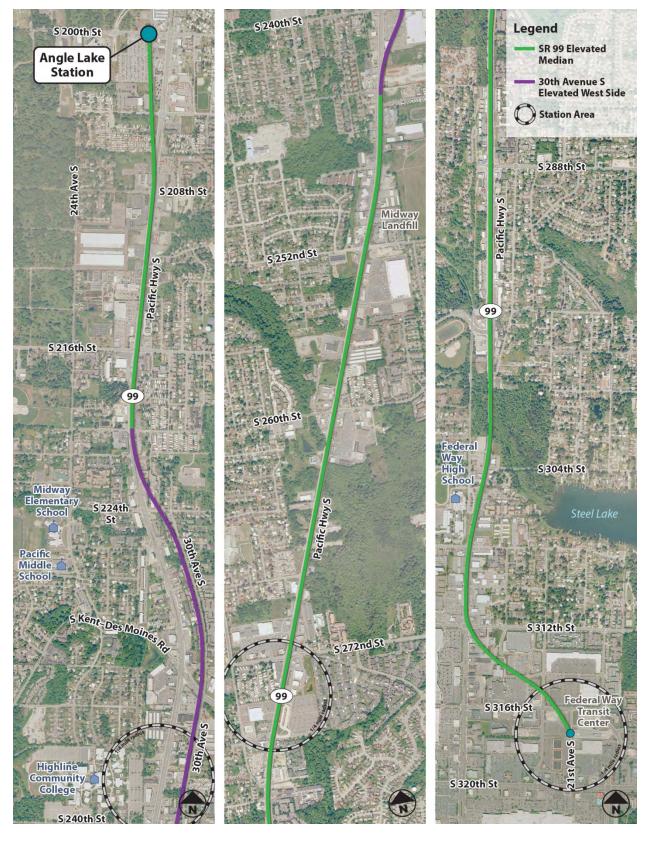
#### 3.2.1.2 Construction

Construction in the SR 99 median would likely require the closure of the two center lanes of the roadway to provide adequate separation between the construction activities and adjacent vehicle travel. It could also require utility relocations associated with widening SR 99 in some locations.

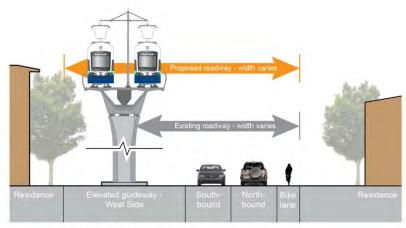
## 3.2.2 30th Avenue S. Elevated West Side Alternative

For the purposes of the Level 2 evaluation, the 30<sup>th</sup> Avenue S. Elevated West Side alternative would be combined with the SR 99 Median Elevated alternative. At the north end the alignment would transition from the SR 99 median at around S. 220<sup>th</sup> Street and head east to 30<sup>th</sup> Avenue S. The elevated guideway would then continue south along the west side of 30<sup>th</sup> Avenue S. between the roadway and existing buildings, which are primarily multi-family residential buildings, to the north of Kent-Des Moines Road and industrial buildings to the south. The elevated guideway would cross Kent-Des Moines Road with a single span (approximately 150 to 250 feet long) to avoid the potential negative effects that could be associated with placing a column in the center of the roadway.

South of the Kent/Des Moines station, the 30<sup>th</sup> Avenue S. alignment would transition on an elevated guideway west to an elevated SR 99 median alignment. From there south to the end of the project corridor, it would be identical to the SR 99 Median Elevated alternative described previously. The alignment and a typical cross-section for the 30<sup>th</sup> Avenue S. alternative are shown in **Exhibits 3-4** and **3-5**, respectively.



**EXHIBIT 3-4** 30th Avenue S. West Side Alternative Alignment



Proposed condition looking north (not to scale)

**EXHIBIT 3-5** 30th Avenue S. West Side Alternative Typical Cross Section

#### **3.2.2.1 Stations**

Because the 30<sup>th</sup> Avenue S. Elevated West Side alternative is identical to the SR 99 Elevated Median alternative at the S. 272<sup>nd</sup> Street and FWTC station areas, only the Kent/Des Moines station would differ in its potential location. As such, it is the only station with a location that is unique to the 30<sup>th</sup> Avenue S. Elevated West Side Alternative.

With the 30<sup>th</sup> Avenue S. Elevated West Side alternative, the Kent/Des Moines station would be located along 30<sup>th</sup> Avenue S. The exact location and configuration would be worked out as the alignment development and station planning processes move forward.

### 3.2.2.2 Construction

Construction along 30<sup>th</sup> Avenue S. would likely require closure of one lane of the roadway to provide adequate separation between the construction activities and adjacent vehicle travel. Because 30<sup>th</sup> Avenue S. is a two-lane street, only one lane would remain open during construction. Some driveways might need to be consolidated during construction but signage regarding business or residential access would be provided. Where this alternative would be on SR 99, construction in the SR 99 median would likely require the closure of two lanes of the roadway (one lane in each direction) to provide adequate separation between the construction activities and adjacent vehicle travel.

## 3.2.3 SR 99 Hybrid Alternative

During the Level 1 evaluation, it was concluded that the SR 99 Elevated East Side and SR 99 Elevated West Side alternatives would each have too many substantial flaws to be considered

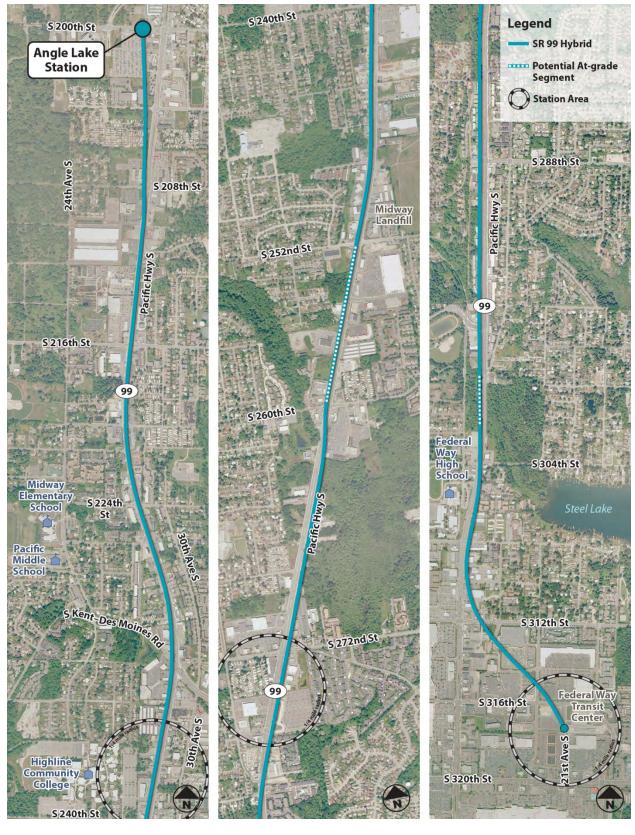
further on their own. Each of these alternatives was defined for the Level 1 analysis as having the guideway only on one side of SR 99, however it was determined that a viable alternative could be designed using a combination of elements from each, with the elevated guideway on one side of SR 99 in certain locations and on the other side (or in the median) in other areas. In addition, there were areas where it appeared that the guideway could be at-grade for certain side-running segments.

Because of the recognition that different SR 99 Level 1 alignments could work better in different segments of the corridor (and would not work well in others) a hybrid alignment was suggested for development and evaluation in Level 2. The "hybrid" alternative has been designed to optimize the SR 99 alignment opportunities based on knowledge gained in the Level 1 analysis. The hybrid alignment was designed to include the least disruptive parts of each previous alignment and avoid the more difficult alignment segments. The approximate locations where the SR 99 Hybrid alternative's alignment would shift relative to SR 99 are shown in **Table 3-1**. The alignment for the Hybrid alternative is shown in **Exhibit 3-6**. The typical sections for the various segments of the alignment oriented to the west, in the median, and to the east of SR 99 are shown in **Exhibits 3-7**, **3-8**, and **3-9**, respectively.

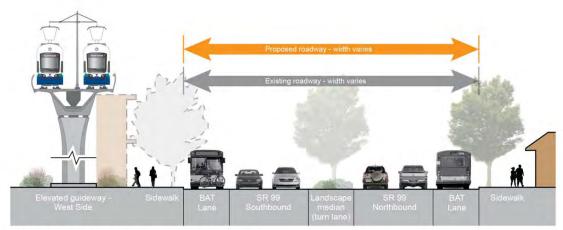
Table 3-1 SR 99 Hybrid Alternative Alignment: Segments and Descriptions Relative to SR 99

From	То	Orientation Relative to SR 99
Angle Lake Station	S. 208 <sup>th</sup> Street	Along 28 <sup>th</sup> Avenue S. and West of SR 99
S. 208 <sup>th</sup> Street	North of Kent-Des Moines Road	Median of SR 99
North of Kent-Des Moines Road	S. 260 <sup>th</sup> Street	West of SR 99
S. 260 <sup>th</sup> Street	16 <sup>th</sup> Avenue S.	East of SR 99
16 <sup>th</sup> Avenue S.	S. 304 <sup>th</sup> Street	West of SR 99
S. 304 <sup>th</sup> Street	S. 312 <sup>th</sup> Street	East of SR 99

In addition to alignment variations there are some segments along the SR 99 Hybrid alternative where at-grade trackway could be considered. These are all located west of SR 99 and are based on the surrounding land profile. There could be both potential impacts and cost savings resulting from at-grade segments. These segments are identified for general interest, but are not reflected in cost estimates.

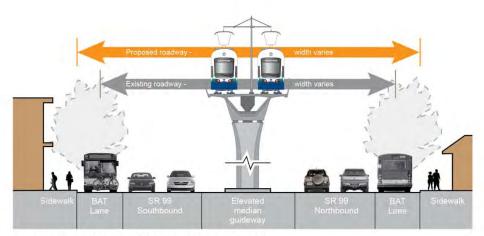


**EXHIBIT 3-6** Alignment of SR 99 Hybrid Alternative



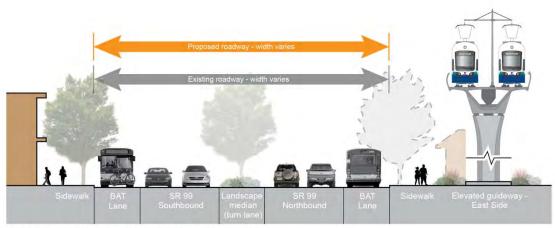
Proposed condition looking north (not to scale)

EXHIBIT 3-7 SR 99 Hybrid Alternative Typical Cross Section (West)



Proposed condition looking north (not to scale)

EXHIBIT 3-8 SR 99 Hybrid Alternative Typical Cross Section (Median)



Proposed condition looking north (not to scale)

EXHIBIT 3-9 SR 99 Hybrid Alternative Typical Cross Section (East)

### 3.2.3.1 SR 99 Hybrid Alignment Description, by Segment

Below is a brief description, by segment, of the reasons for locating the SR 99 Hybrid alternative as proposed in **Table 3-1** above.

## Angle Lake Station to S. 208<sup>th</sup> Street

In this segment the guideway would be located along 28<sup>th</sup> Avenue S. because this location is consistent with the planned alignment of the tail tracks south of Angle Lake Station. The alignment was located to minimize conflict with the proposed SR 509 extension.

## S. 208<sup>th</sup> Street to North of Kent-Des Moines Road

The guideway would be located in the median in this segment to avoid disruption to commercial properties on both sides of SR 99 and to avoid high-voltage power lines on the east side.

## North of Kent-Des Moines Road to S. 260<sup>th</sup> Street

The alignment would be located west of SR 99 to optimize commercial redevelopment opportunities and because crossing the Kent-Des Moines Road intersection in the median would require substantial widening and reconstruction of SR 99. The alignment would remain on the west side of SR 99 to provide a station location close to Highline Community College and to avoid high-voltage power lines on the east side. A west side alignment would also have fewer direct property impacts than an east side alignment in this segment.

## S. 260<sup>th</sup> Street to 16<sup>th</sup> Avenue S.

In this segment, the guideway would transition to east of SR 99 at S. 260<sup>th</sup> to avoid impacts to a health clinic and to minimize the traffic impacts of a median alignment. The east-side alignment would avoid impacts to the SR 99/S. 272<sup>nd</sup> Street intersection and would allow the S. 272<sup>nd</sup> Street station to be located at the Redondo Heights Park-and-Ride.

## 16<sup>th</sup> Avenue S. to S. 304<sup>th</sup> Street

The SR 99 Hybrid alignment would transition to the west side of SR 99 near 16<sup>th</sup> Avenue S. to take advantage of natural terrain variation (lower terrain on the west side helps to avoid visual impacts) and to avoid impacts to the S. 288<sup>th</sup> Street and S. Dash Point Road intersections. South of S. Dash Point road, the west-side alignment would meet a hillside and provide an opportunity for the guideway to be located at-grade, which could reduce project cost.

## S. 304<sup>th</sup> Street to S. 312<sup>th</sup> Street

The guideway would return to the east side of SR 99 at S. 304<sup>th</sup> to avoid impacts to Federal Way High School and to position the guideway for connecting to the FWTC.

#### **3.2.3.2 Stations**

Stations associated with the SR 99 Hybrid alignment would be located in the same basic areas as for the SR 99 Elevated Median alternative (Kent/Des Moines, S. 272<sup>nd</sup> Street, and FWTC). The Kent-Des Moines station would likely be located between Kent-Des Moines Road and the vicinity of S. 240<sup>th</sup> Street. The alignment would be just east of SR 99 at S. 272<sup>nd</sup> Street, and the S. 272<sup>nd</sup> Street station would be located east of SR 99 between SR 99 and the bus turnaround area at the Redondo Heights Park-and-Ride. The exact location and configuration of each station would be worked out as the alignment design and station planning processes move forward.

#### 3.2.3.3 Construction

Where the SR 99 Hybrid would be aligned to the east or west of SR 99, up to one lane of traffic would be likely to close during construction, which could affect the business access and transit (BAT) lane. Driveways might need to be consolidated during construction but signage regarding business access would be provided. Portions of the SR 99 Hybrid alternative that would be in the median would have construction effects to traffic that would be similar to the SR 99 Elevated Median alternative.

## 3.3 Detailed Descriptions of I-5 Alternatives

The I-5 corridor studied is generally along west side of the I-5 right-of-way, which is adjacent to primarily single family land uses, except at the interchanges at Kent-Des Moines Road and S. 317<sup>th</sup>/320<sup>th</sup> streets. The two alternatives within this corridor are designed to connect access points at freeway interchanges to optimize ridership by balancing the need for LRT system access with the need to serve regional destinations.

The I-5 alternatives are subject to ongoing review and coordination with WSDOT. The SR 167, SR 509, and I-5 Puget Sound Gateway Project ("the Gateway Project") is a long-term effort to improve roadway access to the ports of Seattle and Tacoma, in the interest of maintaining and enhancing Washington's global economic competitiveness. The Gateway Project features three projects that, when combined, could add substantial width to I-5 in the FWTE project study area. In some parts of the study area, this additional roadway width would occupy all or most of the available WSDOT right of way.

The two I-5 alternatives being considered in this Level 2 screening process are subject to substantial change as new information becomes available about the spatial needs of the Gateway Project. Although these widening projects are not currently funded, discussions continue regarding the appropriate placement of the proposed LRT guideway along I-5. The assumptions contained in this report about LRT guideway placement represent the best information available at the time regarding ROW availability and WSDOT design coordination.

#### 3.3.1 I-5 Mixed West Side Alternative

At the north end of the corridor (just south of the future Angle Lake Station), the I-5 Mixed West Side alternative would be identical to the other alternatives, extending the elevated guideway from the Angle Lake Station to the south along 28<sup>th</sup> Avenue S. After crossing over SR 99 and the proposed SR 509, the guideway would turn southeast to run along the south side of the proposed SR 509 to I-5, then it would turn south along the west side of the I-5 right-of-way. Near S. 316<sup>th</sup> Street the alignment would turn west toward the FWTC. The specific alignment of the guideway and FWTC station in this area has not been determined. The alignment and typical cross-section for the I-5 Mixed West Side alternative are shown in **Exhibits 3-10** and **3-11**, respectively.

"Mixed" refers to the profile, and it would include a combination of elevated and at-grade segments. This alternative would be elevated for the most part, and would be grade-separated from all east-west cross-streets south of the SR 509/I-5 interchange (S. 216<sup>th</sup> Street, Kent-Des Moines Road [SR 516], S. 259<sup>th</sup> Place, S. 272<sup>nd</sup> Street, Military Road S. [twice], and S. 288<sup>th</sup> Street) as well as other potential obstacles. The I-5 Mixed West Side alternative's proposed

location places it close to several facilities that could affect both the alignment and profile, including Highline Water District storage tanks, Puget Sound Energy's Midway Switch Station/Freeway Substation, Midway Landfill, Mark Twain Elementary School, and the Truman High School complex.

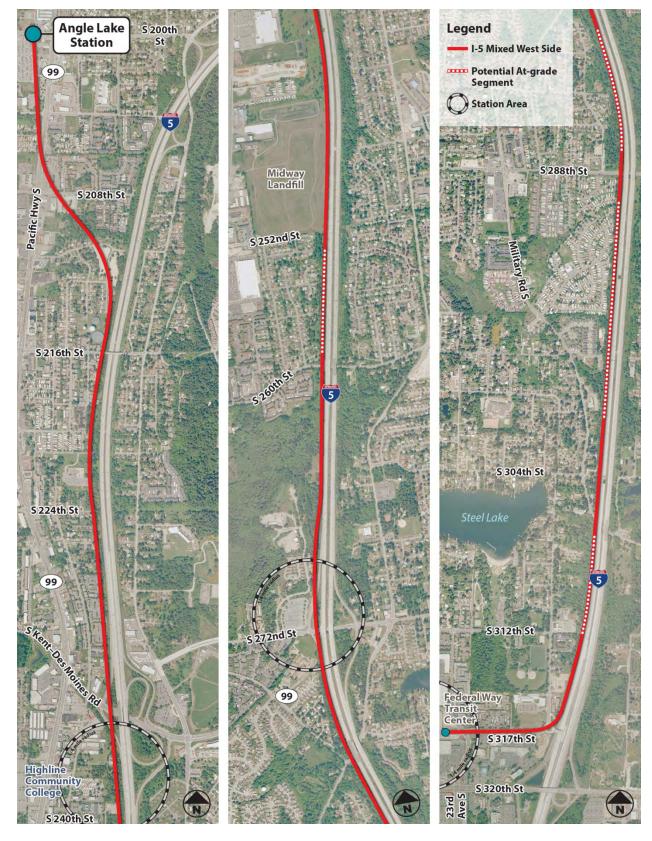
This alternative is subject to ongoing review and coordination with WSDOT. The "Gateway Project" is a long-term effort to improve roadway access to the ports of Seattle and Tacoma, in the interest of maintaining and enhancing Washington's global economic competitiveness. The Gateway Project features projects that, when combined, could add substantial width to I-5 in the FWTE project study area. In some parts of the study area, this additional roadway width would occupy all or most of the available WSDOT right-of-way.

#### **3.3.1.1 Stations**

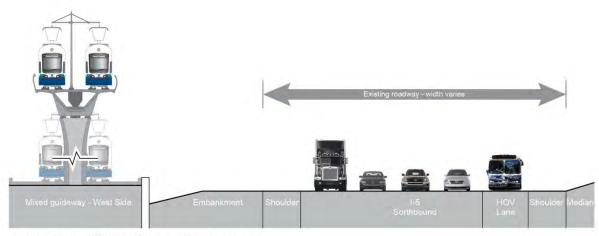
The stations associated with the I-5 Mixed West Side Alternative would serve the same general transit markets as the three SR 99-based alternatives: Kent/Des Moines, S. 272<sup>nd</sup> Street, and FWTC. At S. 272<sup>nd</sup> Street the station platform would be located at the Star Lake Park-and-Ride. The Kent/Des Moines and FWTC station locations would be driven more by local factors and by the alignment of a potential future extension further south to Tacoma than by the choice of FWTE alignment alternatives. The exact station locations and configurations would be worked out as the alignment development and station planning processes move forward.

#### 3.3.1.2 Construction

The I-5 Mixed West Side alternative would be along the west side of I-5 and would likely have some effects at or near the I-5 southbound on- and off-ramps but would not likely affect any I-5 mainline operations or require lane closures on I-5 in the study area.



**EXHIBIT 3-10**Alignment of I-5 Mixed West Side Alternative



Proposed condition looking north (not to scale)

**EXHIBIT 3-11**I-5 Mixed West Side Alternative Typical Cross Section

#### 3.3.2 I-5 Mixed West Side/Median Alternative

The I-5 Mixed West Side/Median alternative would be similar to the I-5 Mixed West Side alternative from the north end of the project area to the S. 240<sup>th</sup> Street area. At that point, the guideway would transition from the west side of I-5 to the I-5 median via elevated structure. It would remain in the I-5 median to the Star Lake Park-and-Ride area, where it would transition back to the west side so that the S. 272<sup>nd</sup> Street station could be located close to the Park-and-Ride and avoid issues involved with fitting the station footprint in the median. South of the station, the guideway would transition back to the freeway median via elevated structure. Near S. 316<sup>th</sup> Street, the alignment would turn west toward the FWTC. The alignment for the guideway and station in this area has not been fully developed, but for the purposes of this study, it has been assumed to follow S. 317<sup>th</sup> Street and terminate at 21<sup>st</sup> Avenue S. The alignment and typical cross-sections for the I-5 Mixed West Side/Median alternative are shown in **Exhibits 3-12**, **3-13**, and **3-14**, respectively.

#### **3.3.2.1 Stations**

The stations for the I-5 Mixed West Side/Median alternative would be in similar locations as the stations for the I-5 Mixed West Side alternative. The two I-5 alternatives would serve a Kent/Des Moines station, and both would have a station located near the east edge of the Star Lake Park-and-Ride. The FWTC station would be configured the same whether the LRT guideway along I-5 is located in the median or along the west side of the right of way.

#### 3.3.2.2 Construction

Where the I-5 Mixed West/Median alternative would be in the median of I-5, it would likely require full lane closures of the northbound and southbound HOV lanes on I-5 due to the proximity of construction activities to the travel lanes and the high operating speed on I-5. Where this alternative would be along the west side, it would likely have some effects at or near the I-5 southbound on- and off-ramps at S. 272<sup>nd</sup> Street but would not likely affect any I-5 mainline operations or require lane closures on I-5 in these sections.

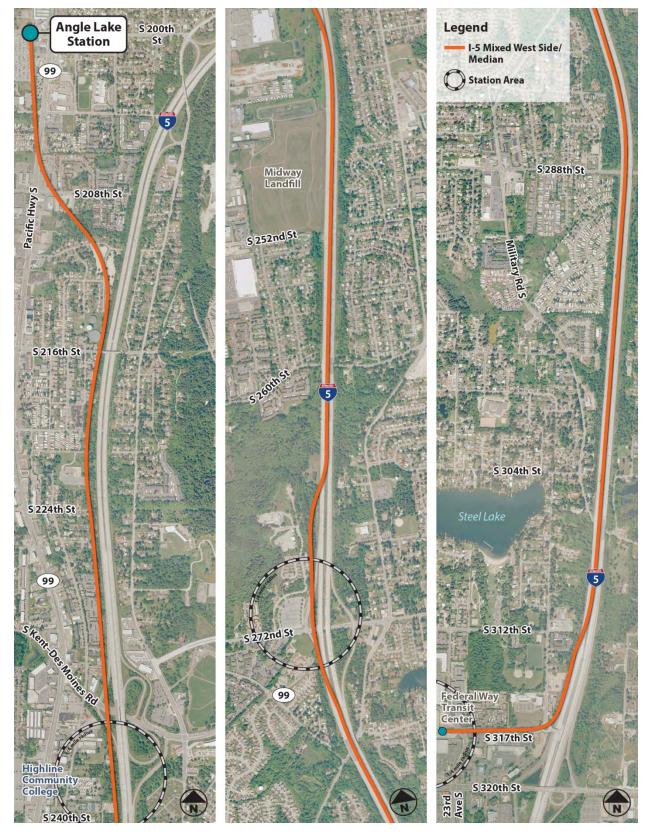
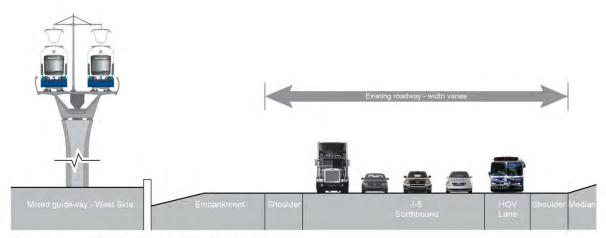
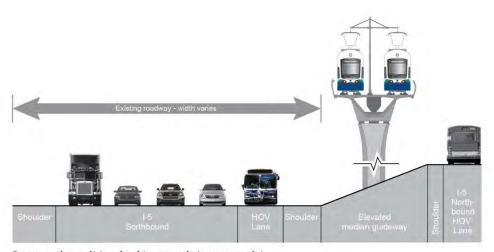


EXHIBIT 3-12 I-5 Mixed West Side/Median Alternative Alignment



Proposed condition looking north (not to scale)

EXHIBIT 3-13 I-5 Mixed Median/West Side Alternative Typical Cross Section for West Side Segments



Proposed condition looking north (not to scale)

EXHIBIT 3-14
I-5 Mixed Median/West Side Alternative Typical Cross Section for Median Segments

# 4.0 Evaluation Criteria

The criteria used to evaluate the Level 2 alternatives originated from objectives derived from the project's Purpose and Need, described in Chapter 2. These objectives are:

- Objective 1: Provide an effective transportation solution to meet mobility needs
- Objective 2: Support equitable mobility
- Objective 3: Serve supportive land use plans and economic development objectives
- Objective 4: Preserve a healthy environment
- Objective 5: Design an affordable and constructible project

**Table 4-1** presents the evaluation criteria established for the Level 2 evaluation. It shows how each relates to Level 1 measures and the objectives with which they correspond. Each criterion has one or more quantitative or qualitative measures that are listed below and further described later in this chapter. They are intended to differentiate between alternatives in terms of project performance and potential effects. Some measures from the Level 1 evaluation were found to not provide meaningful differentiation between alternatives, or they do not differentiate between the alternatives that are being evaluated in Level 2. These measures are identified in the table below, and when possible, new measures were identified to attempt to better differentiate between the Level 2 alternatives.

Table 4-1 Level 2 Evaluation Criteria and Measures

Purpose and Need Objective	Evaluation Criterion	Level 1 Measures	Level 2 Measures
	Ridership potential (2035)	M1: 2035 daily project riders and 2035 annual project riders	Daily and annual project ridership
Provide Effective			Station boardings
Transportation		M2: Travel time in study area	Travel time
Solution to Meet Mobility	Connections to regional multimodal transportation systems	M3: Transit integration with Link system	Integration with Link system
Need		M4: Transit integration with facilities in the study area	Integration with bus facilities and services
Support Equitable Mobility	Transit-dependent and Environmental Justice populations	EM5: Low-income population within ½ mile of station	Does not differentiate between alternatives; not considered in Level 2
		EM6: Elderly population (age 65 or older) within ½ mile of station	Does not differentiate between alternatives; not considered in Level 2
		EM7: Youth population (age 16 or younger) within ½ mile of station	Does not differentiate between alternatives; not considered in Level 2
		EM8: 0-car households within ½ mile of stations	Does not differentiate between alternatives; not considered in Level 2
			Student poverty
			Subsidized housing
			Cost of commuting

Purpose and Need Objective	Evaluation Criterion	Level 1 Measures	Level 2 Measures
			Access to express transit
			Minority populations
			Existing land use
		LU9: How well an alternative provides enhanced mobility to existing high	Planned land use
			High Density/TOD zoning
Support Land	Transit-supportive land use and		Underutilized parcels
Use Plans and Economic	economic		Population
Development	development policies	density land use centers	Employment
	,		Households
			Parking opportunities
			Non-motorized access
	Effect on natural	EN10: Impacts on wetlands	Wetlands
	environment	EN11: Potential to affect streams crossings	Streams
Preserve a Healthy Environment	Effect on built environment	EN12: Visual aesthetic impacts of alternative	Visual effects
		EN13: Potential property acquisition	Potential displacements
		EN14: Impacts to known parks	Does not differentiate between alternatives; not considered in Level 2
		EN15: Number of community facilities affected	Community facilities
		EN16: Impacts on known or eligible historic or other sensitive properties access; number	Does not differentiate between alternatives; not considered in Level 2
		EN17: Number of potentially impacted noise receptors	Noise
			Vibration
		EN18: Level of Service (LOS) at intersections; evaluation of capacity/flow (existing conditions)	Traffic
		EN19: Traffic circulation and access; number of mid-block opportunities	
			Construction effects
Design an Affordable and Constructible Project	Design considerations	DC20: Potential utility effects	Utilities
		DC21: High-risk hazardous materials within ¼ mile of alternative	Hazardous materials
		DC22: Geologic hazards	Geologic issues
		DC23: Park-and-Ride lot locations	Combined with parking measure under "Transit-supportive land use and economic development policies"
	System costs	DC24: Estimated capital cost (\$2013)	Estimated capital cost
		DC25: Estimated annual operations and maintenance cost (\$2013)	Estimated operations and maintenance cost

Criteria used to evaluate stations are discussed in Section 7.1.4.

### 4.1 Level 1 Measures Not Evaluated in Level 2

The Level 1 evaluation showed that some measures that did not effectively differentiate between alternatives. The measures also would not differentiate between the alternatives in Level 2 because there are either no resources present for these categories in the corridor or the available data is collected at too large a study area.

These measures included evaluation of effects to parks and historic resources. Although a park was adjacent to the 24<sup>th</sup> Avenue S. alternatives in Level 1, the S. 24<sup>th</sup> Avenue alternatives are not being evaluated further in Level 2, and none of the Level 2 alternatives is adjacent to an existing park. Only one property known to have buildings listed on, or known to be eligible for, the National Register of Historic Places (NRHP) is present within the vicinity of any of the alternatives evaluated in Level 1 or Level 2. This property is the Highline Community College (HCC) campus, where three buildings have been determined eligible and the campus may be considered eligible as a historic district. The buildings are over 500 feet from any of the alternatives, and therefore unlikely to be directly or indirectly affected by any of the other alternatives. A preliminary assessment of the project area did not identify any other structures potentially eligible for listing on the NHRP.

These resources are therefore not being evaluated as part of Level 2, but are expected to be evaluated later in the Draft Environmental Impact Statement (EIS).

# 4.2 Objective 1: Provide Effective Transportation Solution to Meet Mobility Needs

This objective has two criteria: the ridership potential of an alternative and how an alternative improves connections to regional multimodal transportation systems.

**Criterion: Ridership Potential (2035)** - This criterion is intended to illustrate the ridership potential based on three measures: forecasted daily and annual ridership in 2035, station boardings, and travel time within the corridor for each alternative.

**TABLE 4-2** Ridership Potential Measures

Evaluation Measure	Methodology	
Daily and annual project ridership	Using Sound Transit forecasting model and general station area assumptions, produced 2035 estimated daily and annual ridership. This criterion also qualitatively addressed how well each alternative would serve forecasted ridership.	
	<u>Unit of measure:</u> Average 2035 daily and annual riders.	
Station boardings	Using Sound Transit forecasting model and general station area assumptions, 2035 station boardings were estimated.	
	Unit of measure: Average 2035 daily station boardings.	
Travel time	Travel times were developed for alternatives using a simple distance/speed estimate with time added for each station, and all Level 1 travel times were affirmed by Sound Transit operations staff.	
	<u>Unit of measure:</u> One way travel time between S. 200 <sup>th</sup> Street and S. 320 <sup>th</sup> Street.	

**Criterion: Connections to Regional Multimodal Transportation Systems** - This criterion addresses the connectivity of each alternative to the rest of the regional transit system and to existing transit routes and facilities within the study area.

TABLE 4-3
Connections to Regional Multimodal Transportation Systems Measures

Evaluation Measure	Methodology	
Integration with Link system	Qualitative assessment of project effect on current and planned Link light rail system. Key considerations were schedule adherence, fleet management and potential extensions beyond the FWTE project.	
	<u>Unit of measure:</u> Number of traffic signals traversed at-grade by alternative.	
Integration with bus facilities and services	Using existing transit service data, assessed the number of transit vehicle trips by time of day at stops within ½ mile of stations, the geographic coverage of these routes, connections to employment centers around the region, and the ability to reassign or reroute routes to stations (both local and regional bus routes).  Unit of measure: Transit vehicle trips by alignment, trips to regional centers, and a	
	qualitative assessment of the integration with the transit system.	

## 4.3 Objective 2: Support Equitable Mobility

This objective has one criterion, which is how well an alternative improves transit access to transit dependent and environmental justice populations.

**Criterion: Transit Dependent and Environmental Justice Populations** – In Level 1, this criterion evaluated transit-dependent populations using available U.S. Census data for low-income, elderly, youth, and zero-car household populations, which did not show a substantial difference between alternatives due to the large size of census tracts and block groups that include much of the study area for both SR 99 and I-5 corridors. In lieu of more specific census data, four new

measures were identified that provide additional information on low-income populations in the study area that may be transit dependent and how difficult commuting to work may be in this area. These measures are based on the number of elementary school students in local public schools that qualify for free or reduced lunches due to income, the number of subsidized housing facilities, the average cost of a commute to work, and the area within ¼ mile of an express bus stop. In addition, the minority population within a ½ mile of each alternative was evaluated to consider the potential for improved transit service to benefit this population, as well as the potential for adverse effects on this population, which must be considered under Executive Order 12898, Federal Actions to Address Environmental Justice Impacts in Minority Population and Low-Income Populations.

TABLE 4-4
Transit Dependent and Environmental Justice Population Measures

Evaluation Measure	Methodology
Student poverty	Identified percentage of elementary school population that qualifies for free or reduced lunch within school service areas adjacent to or intersecting an alternative centerline using data from Washington Office of Superintendent of Public Instruction.
	<u>Unit of measure:</u> Qualitative discussion of percentage of children receiving free or reduced lunch.
Subsidized housing	Using PSRC data, calculated the number of U.S. Department of Housing and Urban Development (HUD) subsidized housing complexes and units within ½ mile of the alternative centerline.
	Unit of measure: Number of subsidized housing complexes and units.
Cost of commuting	Using PSRC data for average cost of commute of a one-way commute to work within each PSRC traffic analysis zone (TAZ), discussed the costs of the average commute along each alternative.
	Unit of measure: Qualitative discussion.
Access to express transit	Using PSRC data for areas within ¼ mile of an express bus stop, discussed the degree of access to express buses along each alternative.
	Unit of measure: Qualitative discussion.
Minority Populations	Using U.S. Census data for minority population, identified areas within the alternative study areas that include high minority population.
	Unit of measure: Qualitative discussion.

# 4.4 Objective 3: Serve Supportive Land Use Plans and Economic Development Objectives

This objective has one criterion, which is the extent to which an alternative would be consistent with local transit supportive plans.

#### Criterion: Transit Supportive Land Use and Economic Development Policies

The intent of this measure is to evaluate the extent to which the alternatives are consistent with and support local plans to create more compact, livable, and sustainable communities with transit in mind, and the degree to which an alternative could help facilitate implementation of

these plans. In Level 1, the measure for this criterion was the acreage and percentage of high-density zoning within each station access area. For Level 2, additional measures were identified to try to get better differentiation between alternatives and to allow for a clearer understanding of what the long-term plans for each corridor are and the potential for transit supportive land use to develop adjacent to each alternative. Existing land use, planned land use (based on comprehensive plans), high density zoning, and an assessment of parcels that could be developed or redeveloped were measured, along with existing population, employment, households, parking opportunities, and existing and planned non-motorized infrastructure.

**TABLE 4-5**Transit Supportive Land Use and Economic Development Measures

Evaluation Measure	Methodology
Evaluation measure	
	Determined acres and percentage of single family residential, multi-family residential, commercial, industrial, public and vacant land uses within ½ mile of each alternative's centerline, using King
Existing land use	County Assessor data. Land uses were generalized between jurisdictions as necessary.
3	
	<u>Unit of measure</u> : Acres (and percent) of each existing land use.
	Determined acres and percentage of planned land uses based on local comprehensive plans within ½
Planned land use	mile of each alternative's centerline. Land uses were generalized between jurisdictions as necessary.
	Unit of measure: Acres (and percent) of each planned land use.
	Determined acres and percentage of existing zoning that is either high-density residential, transit
	oriented development, or allows mixed use within a ¼ mile of the alternative centerline. Zoning data
High Density/TOD Zoning	was obtained from the cities of SeaTac, Des Moines, Kent and Federal Way.
	Unit of measure: Acres (and percent) of high density/TOD zoning.
	Determined number of acres considered underutilized based on ratio of building to land value within ½ mile of the alternative centerline. Underutilized parcels are those with a ratio of improvement value to
Underutilized parcels	land value of 1:1 or less.
Onder utilized parcers	Taria value of 1.1 of 1000.
	Unit of measure: Acres (and percent) of underutilized land.
	Determined total population within ½ mile of the alternative centerline based on U.S. Census data.
Population	Population was estimated based on percentage of each census block within study area.
	Unit of measure: Total population (rounded to nearest 1,000).
	Determined total employment within ½ mile of the alternative centerline based on data supplied by the
	Employment Securities Department (ESD) through PSRC. Employment data exists as points that were
Employment	be aggregated for a ½ mile buffer around the centerline of the alternative.
	Unit of magazina Total ample ment (rounded to the page of 1,000)
	Unit of measure: Total employment (rounded to the nearest 1,000).  Determined total number of households within ½ mile of the alternative centerline based on U.S.
	Census data. Households were estimated based on percentage of each census blocks within study
Households	area.
	Unit of measure: Total households (rounded to the nearest 1,000).
	This measure included the current number of park & ride parking spaces (publicly owned or leased facilities) and the number of potential park & ride facilities (such as church parking lots) within ½ mile
	of each alternative. Utilization of existing park and ride lots was reported. The measure also
Parking opportunities	qualitatively discussed areas where overflow parking from park & rides could be a problem.
	<u>Unit of measure:</u> Number and utilization of existing park-and-ride spaces, number of potential park and ride locations, and qualitative discussion.
	This measure qualitatively discussed existing and planned bike and pedestrian facilities and options
	within each alternative corridor. Density of roadways that are arterials or smaller were calculated
Non-motorized access	within ½ mile of the alternative centerline.
	Unit of measure: Linear feet of roadway within ½ mile of each alternative.

# 4.5 Objective 4: Preserve a Healthy Environment

This objective has two criteria, which are to assess the degree to which each alternative would have effects on the natural environment and the built environment.

# **Criterion: Effect on Natural Environment**

This criterion addresses the potential to minimize and mitigate adverse effects to the natural environment. The FWTE corridor is highly developed, so natural resources are generally limited to stream crossings and wetlands. Due to the regulatory permitting requirements associated with adverse effects to these resources, any adverse effects to these resources would need to be minimized or avoided to the extent possible. Level 1 used measures to assess the presence of wetlands and streams within 100 feet of each alternative. For Level 2, direct effects to wetland and streams were more clearly defined by identifying the potential effects to these resources within the project construction footprint, based on a conceptual design.

TABLE 4-6
Effect on Natural Environment Measures

Evaluation Measure	Methodology
Wetlands	Wetlands or waters of the U.S. within the alternative construction footprint were identified; because there is potential these could be permanently or temporarily affected. Wetland data was obtained from King County and the U.S. Fish and Wildlife Service National Wetlands Inventory (NWI).
Streams	Unit of measure: Acreage of wetlands within the alternative construction footprint.  The length of streams within the alternative construction footprint was identified using available mapping of streams. It is likely any alternative that reconstructs a roadway would affect these crossings. Data on streams were obtained from King County.  Unit of measure: Length of stream crossings within alternative construction footprint.

# Criterion: Effect on Built Environment

The Level 1 screening evaluated the effects on the built environment based on the alternatives' potential to affect the cohesion of the neighborhood and/or community resources as well as potential effects to residential and commercial property, parks, visual aesthetics, community facilities, eligible historic properties, noise receptors, traffic flow, and intersection capacity and level of service. Many of these measures were evaluated in Level 2 as well, with some refinement. As discussed earlier, parks and historic resources were not used as evaluation measures in Level 2 because of the lack of potential effects to these resources within the study area for the alternatives that are evaluated in Level 2. New measures were also added to evaluate potential effects to properties considered highly sensitive to vibration and to evaluate potential construction effects on traffic, businesses and residents.

**TABLE 4-7** Effect on Built Environment Measures

Evaluation Measure	Methodology
Visual effects	The rating considered whether important views would be blocked or if the bulk and mass of the light rail are not congruent with the surrounding landscape (built or natural).
	Unit of measure: Qualitative discussion.
Potential displacements	Residential and business displacements were determined based on buildings assumed to be removed for capital cost estimate. Number of residences or businesses within each building was verified using King County Assessor data and field visits.
	<u>Unit of measure:</u> Number of potential residential and business displacements.
Community facilities	Direct effects to community facilities were assessed by determining the number of facilities that would be displaced. Indirect effects were assessed by determining the number of community facilities within 200 feet of the alternative right-of-way. Level 1 community facility information was used and was supplemented with field data collected to identify facilities not listed in King County Assessor data.
	<u>Unit of measure:</u> <i>Direct</i> : Number of displaced community facilities; <i>Indirect</i> : Number of community facilities within 200 feet
Noise	Using Federal Transit Administration screening guidance, Category II (residential properties and hotels) and Category III (schools and churches) noise receivers within 350 feet of each alternative were identified. The number of receivers within 350 feet of the alternative centerline was determined for buildings with an unobstructed view of the alternative and up to 175 feet for buildings with shielding from the study area. Potential noise sensitive receivers were identified using aerial base maps, with information verified using King County Assessor data and Google Earth. Updated information on Category III receivers collected during field visits was used.
	Unit of measure: Category II and III noise sensitive receivers potentially affected by the project.
Vibration	Identified number of highly sensitive locations within 100 feet of the alternative right-of-way based on site visit.
	Unit of measure: Number of highly sensitive locations.
Traffic	Using Level 1 results that documented where congested intersections are, evaluated the station and alignment characteristics by identifying level of traffic that would travel through those congested intersections. This included either through traffic re-circulation caused by turn restrictions, mid-block u-turns or midblock access control as well as additional vehicles forecasted at the stations based on changes to parking supply. The parking allocation by station was based on the best available information to date and would be an assumption.
	<u>Unit of measure</u> : Qualitative assessment of traffic effects at each station.
Construction effects	A qualitative assessment of construction effects to the existing transportation system and businesses and residences along each alternative was developed (based on the construction description provided in Chapter 3, Definition of Alternatives).

# 4.6 Objective 5: Design an Affordable and Constructible Project

This objective has two criteria: the degree to which physical and engineering constraints and system costs would affect the ability to design an affordable and constructible project.

# **Design Considerations**

Similar to the consideration of wetlands and water bodies, there are a number of important engineering considerations during Level 1 that help to inform the alternative's future design to be carried into Level 2, including potential for utility relocations, encountering hazardous

materials and geologic hazards, and park-and-ride lot locations that would provide access to station areas. The measures used in Level 2 generally remain the same as in Level 1, although alternatives were looked at in greater detail relative to these measures. The Level 1 parking measure was consolidated with the parking evaluation for station locations in Chapter 7.

TABLE 4-8 Design Consideration Measures

Evaluation Measures	Methodology		
Utilities  Easily available major utility lines were reviewed (water, sanitary sewer, and gas and oil main line determine the potential risk and level of effect within the vicinity of the alignments. Data were obtained from local jurisdictions and utility companies.  Unit of measure: Qualitative assessment of potential for utility relocations and conflicts.			
Hazardous materials	Data from Environmental Data Resource (EDR), a database research company, was reviewed for potential high-risk hazardous materials sites that could affect construction. High risk sites within 1/8 mile were identified. <u>Unit of measure:</u> Location and number of high-risk hazardous materials site within project footprint and 1/8 mile of alternative right-of-way.		
Geologic issues	A qualitative geologic risks assessment was completed, including review of steep slopes, seismic ground shaking, liquefiable soils, fault crossings, and erosion potential from King County Geologic Hazards maps, U.S. Department of Agriculture soils maps, and surface geology. <u>Unit of measure:</u> Qualitative assessment.		

# **System Costs**

These screening measures capture the estimated capital costs to build, operate, and maintain the project alternatives.

**TABLE 4-9**System Cost Measures

Evaluation Measure	Methodology
Estimated capital cost	Using Sound Transit's database of recent capital costs, a range of capital cost estimates was determined for alternatives in current year dollars.
	Unit of measure: Range of capital costs for alternatives (\$2013).
Estimated operations and maintenance cost	Sound Transit modeled annual operations and maintenance (O&M) costs. <u>Unit of measure</u> : Annual O&M cost (\$2013).

# 5.0 Level 2 Data Results - Alignment Alternatives

The Level 2 light rail transit (LRT) alignment alternatives defined in Chapter 3 were evaluated using the criteria presented in Chapter 4. These criteria and the associated measures were driven by the project's objectives, which in turn were based on the project's purpose and need statements. Data collected for each Level 2 evaluation measure help to improve understanding of each alternative, which in turn facilitates the comparisons that will determine which alternative (or alternatives) move(s) forward for full consideration in the Environmental Impact Statement (EIS) process. The data collected are presented in this chapter by criterion and measure, ordered the way the evaluation measures were presented in Chapter 4.

# 5.1 Ridership Potential (2035)

The ridership potential of the alternatives is a reflection of surrounding land uses and population, access to the station, and the travel time of the alternative. This ridership criterion provides a comparison of how attractive each alternative would be to potential riders in the greater project area.

# 5.1.1 Daily and Annual Project Ridership

The daily project ridership indicates the estimated number of riders each day within the project area. The annual project ridership indicates the estimated number of riders within the project area on an annual basis.

# Methodology

Year 2035 daily project-wide ridership was forecasted for the five project alternatives using Sound Transit's Ridership Model. Ridership estimates were prepared for the full-length alternatives to understand the potential project-wide benefits. All of the full-length alternatives included three LRT stations – Kent/Des Moines (KDM) (near S. 240<sup>th</sup> Street), S. 272<sup>nd</sup> Street, and Federal Way Transit Center (FWTC).

Key considerations for the ridership forecasts are station and profile assumptions and travel time estimates. All I-5 and SR 99 alternatives in the Level 2 screening are either elevated or otherwise grade-separated from vehicle travel and therefore have similar travel time characteristics. The Level 2 ridership forecasts are based on year 2035 land use forecast and a

conceptual bus network that would support LRT to FWTC. A summary of the daily and annual ridership forecasts for the Level 2 alternatives is provided in **Table 5-1**.

### **Discussion of Results**

The year 2035 project-wide ridership for all five project alternatives is forecasted to be approximately 23,500 riders per day. The similarity in the ridership forecasts between alternatives is due to the fact that two of the three station areas (Kent/Des Moines and FWTC) have a similar geographic location to one another and therefore serve similar markets and the travel times for the alternatives vary by less than one minute.

**TABLE 5-1**Year 2035 Daily and Annual Ridership Forecasts by Alternative

Alternative	2035 Daily Riders	2035 Annual Riders		
SR 99 Alternatives				
SR 99 Elevated Median	23,500	7.4 million		
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	23,500	7.4 million		
SR 99 Hybrid	23,500	7.4 million		
I-5 Alternatives				
I-5 Mixed West Side	23,500	7.4 million		
I-5 Mixed West Side/Median	23,500	7.4 million		

Estimates of 2035 daily riders are rounded to the nearest 500.

Estimates of 2035 annual riders are rounded to the nearest 0.1 million.

Due to the I-5 and SR 99 project alternatives having similar travel times and, for the most part, station areas, the alternatives show similar ridership potential.

# **Key Result**

System-wide ridership projections are the same for all five Level 2 alternatives.

# **5.1.2 Station Boardings**

Station boardings are a criterion that shows the differences in potential ridership between specific station locations, and indicate potential differences in attractiveness of station locations to riders.

# Methodology

Year 2035 daily station boardings for the five project alternatives were calculated using Sound Transit's Ridership Model. Station boarding forecasts were prepared for three project station areas – Kent/Des Moines, S. 272<sup>nd</sup> Street corridor, and FWTC. Key considerations for the Level 2

station boarding forecasts are station access and transit integration assumptions. A summary of the estimated daily boardings for the alternatives is provided in **Table 5-2**.

**TABLE 5-2** Year 2035 Station Boardings by Alternative

	Station Area Boardings		
Alternative	KDM	S. 272 <sup>nd</sup> St.	FWTC
SR 99 Alternatives			
SR 99 Elevated Median	3,000	2,000	8,000
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	3,000	2,000	8,000
SR 99 Hybrid	3,000	2,000	8,000
I-5 Alternatives			
I-5 Mixed West Side	2,500	2,000	8,500
I-5 Mixed West Side/Median	2,500	2,000	8,500

Daily boardings are rounded to the nearest 500.

# **Discussion of Results**

The year 2035 daily station boardings show similarities between the I-5 and SR 99 alternatives. The station with the highest daily boardings (8,000 or more) is the FWTC. The results at the station areas vary by approximately 500 boardings per day at the north and south ends of the corridor with similar boardings at the S. 272<sup>nd</sup> Street station locations for either corridor (SR 99 versus I-5). With boardings estimates rounded to the nearest 500, these variations are the smallest possible. Such variations could result from small differences in travel times and/or transit access to the proposed station.

Due to the similarity in travel times and station areas between the alternatives, the station boardings estimates are similar at all of the three station areas within the Federal Way Transit Extension (FWTE) study area.

# **Key Results**

- Station boardings would be the same for a S. 272<sup>nd</sup> Street station in either corridor.
- The SR 99 alternatives would have approximately 500 more boardings at Kent/Des Moines, but 500 fewer boardings at the FWTC than the I-5 alternatives.

### 5.1.3 Travel Time

Travel time is generally a reflection of the alignment length, profile, and design speed, and is a factor in determining the ridership potential of an alignment alternative.

# Methodology

Estimated travel times represent the time for light rail to travel the full length of the FWTE study area between the Angle Lake Station (near S. 200<sup>th</sup> Street) and the FWTC (near S. 317<sup>th</sup> Street). Travel times for any given segment can be affected by multiple variables including the alignment curvature and profile, station locations, and the effects of traffic signals, if applicable, in the case of at-grade operation. A summary of the project alternative travel time is provided in **Table 5-3**.

**TABLE 5-3**Alternative Travel Times and Ridership Projections

Light Rail Alternative	Travel Time (minutes)			
SR 99 Alternatives				
SR 99 Elevated Median	14.5			
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	15.0			
SR 99 Hybrid	14.5			
I-5 Alternatives				
I-5 Mixed West Side	14.0			
I-5 Mixed West Side/Median	14.0			
Note: Travel Times are rounded to the nearest half minute.				

# **Discussion of Results**

Because all Level 2 alternatives are similar in length and the alignment profile is either elevated or grade-separated from the roadway right-of-way, the travel times for each of the project alternatives are similar, ranging between 14 and 15 minutes. As noted in the discussion of the ridership measures, this results in similar ridership potential for all the Level 2 alternatives.

Because all of the Level 2 project alternatives are either elevated or grade-separated from the roadway right-of-way, all alignments have similar travel times. Minor differences in alignment length and curvature result in slight travel time differences of one minute or less. In particular, the 30<sup>th</sup> Avenue alignment is longer than the other SR 99 alternatives, and the I-5 alignments are slightly shorter and have fewer curves.

# **Key Results**

- The I-5 alternatives would have a slightly faster travel time than the SR 99 alternatives.
- The 30<sup>th</sup> Avenue S. Elevated West Side alternative would have the longest travel time, one minute longer than the I-5 alternatives.

# 5.2 Connections to Regional Multimodal Transportation Systems

The potential connections with the larger Link system and other transit systems in the area are important to understanding how the project would integrate with the regional and local transit systems and the quality of connections that would be provided to potential riders.

# 5.2.1 Integration with Link System

The ability of the project to integrate with the existing Link system is important because system-wide integration can affect travel times and on-time performance for the entire system.

# Methodology

Transit integration with the Link Light Rail system was evaluated based on the potential for delays that the Level 2 alternatives could experience due to the alignment interfacing with roadway traffic, especially at traffic signals. Because all Level 2 alternatives are either fully elevated or grade-separated from the roadway right-of-way, there are minimal opportunities for the light rail operations to be affected by roadway operations. The only alternative that could have segments with at-grade profile is the SR 99 Hybrid alternative. Even so, the at-grade sections of this alternative would occur between intersection signals and operate with full priority for the train and include crossing gates and other rail protection at driveways. **Table 5-4** summarizes the number of traffic signals that each alternative would traverse at-grade.

TABLE 5-4
Existing Traffic Signals Traversed by Alternative

Alternative	Traffic Signals Traversed		
SR 99 Alternatives			
SR 99 Elevated Median	0		
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	0		
SR 99 Hybrid	0		
I-5 Alternatives			
I-5 Mixed West Side	0		
I-5 Mixed West Side/Median	0		

# **Discussion of Results**

By avoiding at-grade operations, elevated alternatives are expected to be more effective at maintaining scheduled headways; therefore, they are not expected to affect system-wide Link operations and reliability.

Because all of the Level 2 alternatives would not interface with roadway operations and would avoid existing traffic signals, all alternatives are expected to have the ability to maintain scheduled service headways and would therefore have a low potential to affect system-wide Link operations.

# **Key Result**

Level 2 alternatives would not affect operations of the greater Link system.

# **5.2.2 Integration with Bus Facilities and Services**

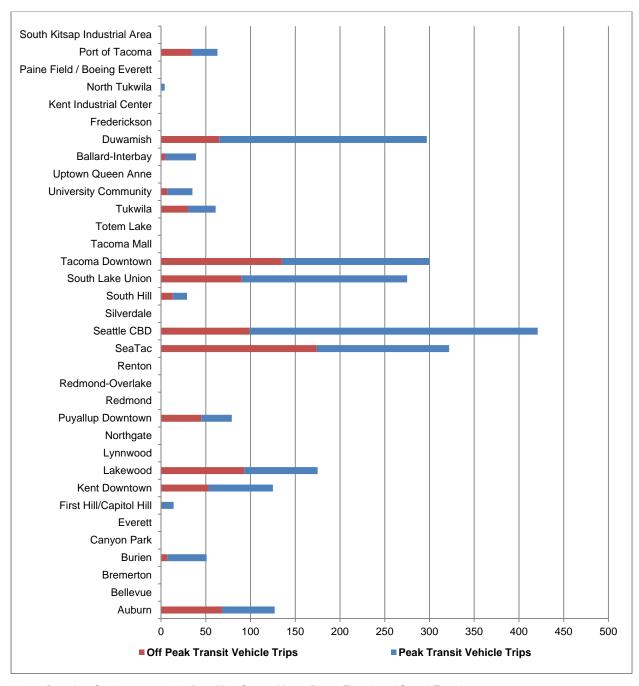
Transit integration with facilities in the study area is a qualitative assessment of the interface between the FWTE Level 2 alternatives to existing transit services (such as King County's RapidRide A Line and Sound Transit Express bus routes) and transit facilities (such as Park-and-Ride lots). The way in which each alternative would integrate with existing bus facilities and services is reflective of the type and degree of transit access to potential FWTE stations. A half-mile radius was used because routes within that area could be re-routed slightly, if necessary, to serve proposed LRT stations.

# Methodology

To assess integration with existing bus service and facilities, the number of peak and off-peak transit vehicle trips that would provide access to stations on an alignment was identified. The regional activity centers that could be accessed with these existing routes were also considered. A qualitative discussion of the potential effects to existing transit services and opportunities to connect to existing transit facilities by station area are documented in this section. **Table 5-5** illustrates the total transit vehicle trips that serve each alternative and **Exhibit 5-1** shows how those transit routes/vehicle-trips serve the greater Puget Sound regional centers (designated by the Puget Sound Regional Council).

TABLE 5-5
Total Daily Transit Vehicle Trips within ½ Mile of the Proposed Alternative

Alternative	Peak Period	Off-Peak	Total
SR 99 Alternatives	•		
SR 99 Elevated Median	175	146	321
30th Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	175	146	321
SR 99 Hybrid	175	146	321
I-5 Alternatives	•		
I-5 Mixed West Side	194	102	296
I-5 Mixed West Side/Median	194	102	296



Notes: Based on Spring 2012 service from King County Metro, Pierce Transit and Sound Transit.

Information on Regional Growth and Manufacturing and Industrial Centers can be found at http://www.psrc.org/growth/centers

Exhibit 5-1
Total Daily Transit Vehicle Trips from the FWTE Study Area to Regional Growth and Manufacturing and Industrial Centers

# **Discussion of Results**

All alternatives along SR 99 and I-5 would connect with existing transit service that provides access to about a quarter of all the jobs in the region. This service includes access to cities north, south and east of the FWTE study area. Results are discussed by station below.

# Transit Routes near the Kent/Des Moines Station Area

There are currently five King County Metro routes that serve this station area: 121, 122, 156, 166 and RapidRide A Line. These routes connect the station area with Seattle, Burien, Tukwila, and Kent, as well as Sea-Tac Airport. Of the five routes, only Route 166 serves the Kent-Des Moines Park and Ride on the way to Kent. The other routes travel north on either SR 99 or roadways west of it through Des Moines. RapidRide A Line is the only route that serves the HCC area that also travels south on SR 99. In general, transit routes that serve HCC are easier to integrate with a station located closer to SR 99; however, the I-5 alternatives could also be integrated to existing transit service along SR 99 as the SR 99 and I-5 alignments are within close proximity of each other.

Near the Kent/Des Moines station area is the Kent-Des Moines Park-and-Ride. The Kent-Des Moines Park-and-Ride is located on the east side of I-5, north of Kent-Des Moines Road. Seven King County Metro (KCM) routes and one Sound Transit Express route serve the Kent-Des Moines Park-and-Ride lot: 158, 159, 166, 173, 192, 193, 197 and 574. These routes serve Lakewood, Tacoma, Federal Way, Kent, Seattle and the University District. A majority of the routes that serve the Kent-Des Moines Park-and-Ride also serve the Federal Way Transit Center and Star Lake Park-and-Ride in the FWTE study area but do not serve areas west of I-5 near HCC.

Due to substantial congestion at the I-5/Kent-Des Moines Road interchange and a challenging pedestrian environment, the I-5/Kent-Des Moines Road interchange could be a substantial barrier for accessing any station area west of I-5 from the Kent-Des Moines Park-and-Ride and therefore re-routing any of the transit routes that currently serve this park and ride to the Kent/Des Moines station area would likely affect that route's operating performance.

# Transit Routes serving the Redondo Heights Park-and-Ride

Three KCM routes serve Redondo Heights Park-and-Ride lot: 173, 190 and RapidRide A Line. These routes serve Federal Way and Downtown Seattle as well as Sea-Tac Airport. Routes 173 and 190 proceed to I-5 along S. 272<sup>nd</sup> Street and heads north to Downtown Seattle. The lack of transit service at the Redondo Heights Park-and-Ride and more convenient bus service at other park and rides in the FWTE is one reason that its occupancy rate is less than ten percent.

Two (173 and 190) of the three existing transit routes at the Redondo Heights Park-and-Ride also serve the Star Lake Park-and-Ride and as such would serve a station area associated with either the SR 99 or I-5 alternatives without requiring any re-routing. Re-routing of other transit service to serve the Redondo Heights Park-and-Ride, for example, I-5 bus routes that stop at

Star Lake Park-and-Ride, would be unlikely as it would create out-of-direction travel that would add travel time to the route and likely affect reliability.

# Transit Routes serving the Star Lake Park-and-Ride

Eight King County Metro routes and one Sound Transit Express route serve the Star Lake Parkand-Ride lot: 152, 173, 177, 178, 190, 192, 193, 197 and 574. These routes serve Auburn, Lakewood, Tacoma, Federal Way, Kent, Seattle and the University District. Most of these routes are destined for Downtown Seattle and/or serve the FWTC and Kent/Des-Moines Park-and-Ride within the FWTE study area.

The Star Lake Park-and-Ride is located on the west side of I-5 at the S. 272<sup>nd</sup> Street interchange. Connecting RapidRide A Line with the Star Lake Park-and-Ride would be unlikely, as it would require re-routing and out of direction travel for RapidRide A Line, and this route would already be connected, or close to, all of the five project alternatives at the Kent/Des Moines and FWTC station areas.

# Transit Routes serving the Federal Way Transit Center (FWTC)

The FWTC is a major regional transit hub with nine KCM, three Pierce Transit, and three Sound Transit routes, for a total of 15 routes that serve the FWTC. The nine KCM routes are: 173, 179, 181, 182, 183, 187, 193, 197, and RapidRide A Line. The three Pierce Transit routes are 402, 500, and 501, and all terminate at FWTC. The three ST routes are 574, 577, and 578. In addition to these, KCM routes 177 and 178 stop adjacent to the FWTC. With all the SR 99 and I-5 alternatives terminating at or near the FWTC, no re-routing of the transit routes that serve FWTC is expected.

# Overall Bus Transit Integration for the FWTE Project

Although some routes could be restructured or truncated, the I-5 alternatives would provide access to, and in some cases duplicate, the existing regional express transit service that already serves the Kent-Des Moines, Star Lake and FWTC Park-and-Ride facilities. Both the SR 99 and I-5 alternatives would likely have a connection to RapidRide A Line at the Kent/Des Moines and FWTC station areas. Due to peak period congestion at the I-5 interchanges with Kent-Des Moines Road and S. 272<sup>nd</sup> Street, rerouting of current peak-only express bus service in the I-5 corridor to serve SR 99 alternatives could result in increased travel time and less reliable service for those routes.

The SR 99 alternatives would integrate better overall with existing service, in large part because RapidRide provides all-day service with frequent stops between light rail stations. While the proposed I-5 stations would connect to a large number of existing transit routes, they are more

predominantly peak-period ones. The RapidRide A Line functions as a frequent, all-day extension of the proposed service throughout the corridor. The proposed LRT service is more of a complement to existing transit service if it's on 99, and somewhat more of a duplication of existing transit service if it's on I-5.

As shown previously in Exhibit 5-1, transit service in the study area connects to about half of the areas designated by the PSRC as Regional Growth Centers or as Regional Manufacturing and Industrial Centers. This connectivity is important because it indicates that those who live in the corridor are connected by transit to about 25% of the jobs in the region. To further this connection between housing and jobs, more than half of this transit service is peak period service, which addresses traditional commuter demand, rather than all-day service, which is more oriented toward transit-dependent populations and those who commute outside the normal "rush" hours.

# **Key Results**

- SR 99 alternatives would connect to about 8 percent more daily transit vehicle trips than
  the I-5 alternatives. This is mainly due to the all-day frequency of service for King County
  Metro's RapidRide A Line that accounts for close to 60 percent of the total transit vehicle
  trips associated with the SR 99 alternatives.
- Transit routes that serve the I-5 alternatives are more peak-oriented, while SR 99 service features more all-day service.
- Overall, transit service within the FWTE study area connects to 18 of 35 Regional Growth and Regional Manufacturing and Industrial Centers in the region. These centers have 25 percent of the total employment in the region.

# 5.3 Transit-Dependent and Environmental Justice Populations

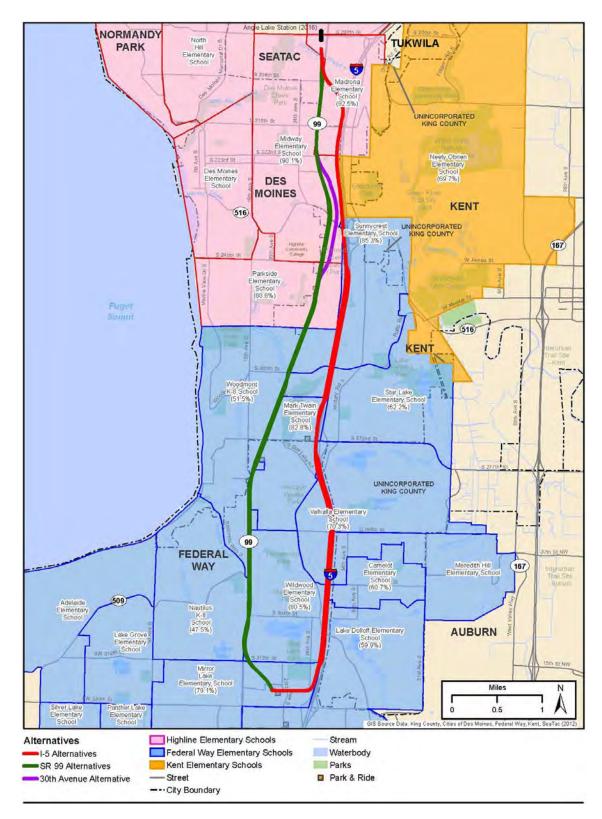
A goal of the FWTE project is to support equitable mobility, which means providing similar options for getting around, such as transit, for all populations. The criterion for this objective is how well the alternative could be accessed by transit dependent populations. Measures for this criterion evaluated in Level 1 included U.S. Census data for low-income, elderly, youth and zero-car household populations, but they did not differentiate noticeably between alternatives, and therefore alternate measures were identified for Level 2 to better understand the potential differences in transit dependent populations along each alternative alignment.

# **5.3.1 Student Poverty**

The number of children in a given area eligible for the free or reduced lunch program can serve as an indicator of the overall income level of that area. To qualify for this program, the family income must be 130% or less of the poverty level figures on the U.S. Department of Health and Human Services Poverty Level Table.

# Methodology

The percentage of students at each elementary school whose service area intersects with or is adjacent to an alternative alignment was identified and mapped. Elementary school data was used because they have the smallest service areas when compared to middle schools, junior highs, or high schools. Data for each school was obtained from the Washington State Office of Superintendent of Public Instruction website "Washington State Report Card" (<a href="http://reportcard.ospi.k12.wa.us/summary.aspx?year=2011-12">http://reportcard.ospi.k12.wa.us/summary.aspx?year=2011-12</a>) and the data for students receiving free or reduced lunches was current as of May 2012. To illustrate student poverty, **Exhibit 5-2** shows the elementary schools within or adjacent to each alternative and the percentage of each school's students that qualify for free or reduced lunch programs.



**Exhibit 5-2**Percentage of Children Eligible for Free or Reduced Lunch

# **Discussion of Results**

Schools near the northern edge of the study have the highest share of students who qualify for free or reduced lunches, with over 90% of the elementary school population. All schools whose service area includes the area between SR 99 and I-5 have at least 60% qualifying, with most above 80%. The lowest percentage for any school adjacent to or intersecting an alternative alignment is Nautilus K-8 School in Federal Way, on the west side of SR 99, which has a qualifying percentage of 47.5%. All other schools have qualifying populations of over 50%.

# **Key Results**

- Student poverty rates are similar between alternatives.
- Student poverty rates are highest at the north end of the project area and lowest west of SR 99 near S. 260<sup>th</sup> Street and near S. Dash Point Road.

# 5.3.2 Subsidized Housing

Subsidized housing can be an indicator of the general income levels in a greater area and shows where lower-income populations may be concentrated. For this measure, the locations of subsidized housing developments administered by the U.S. Department of Housing and Urban Development (HUD) were identified along each alternative alignment.

# Methodology

Data on HUD housing in the study area was obtained from PSRC and mapped to show the HUD housing developments within ¼ mile and a ½ mile of each alternative. The number of HUD developments and units within a ½ mile of each alternative is summarized in **Table 5-6** and **Exhibit 5-3**. This dataset, however, represents only these HUD housing locations and does not include other subsidized housing programs, such as the Section 8 voucher program administered by the King County Housing Authority, which could increase the number of subsidized housing units in either corridor.

TABLE 5-6
Subsidized Housing within ½ Mile of Alternatives

Alternative	HUD Properties within ½ Mile	Number of Units within ½ Mile	
SR 99 Alternatives			
SR 99 Elevated Median	9	1,113	
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	9	1,113	
SR 99 Hybrid	9	1,113	
I-5 Alternatives			
I-5 Mixed West Side	8	679	
I-5 Mixed West Side/Median	8	679	

# **Discussion of Results**

The SR 99 alternatives have a greater number of subsidized housing developments within a ½ mile than the I-5 alternatives do. Property sizes range from approximately 50 to 200 units, and although SR 99 alternatives have only one more HUD property within a ½ mile, the properties located along SR 99 tend to be larger complexes, resulting in over 400 more units along SR 99.

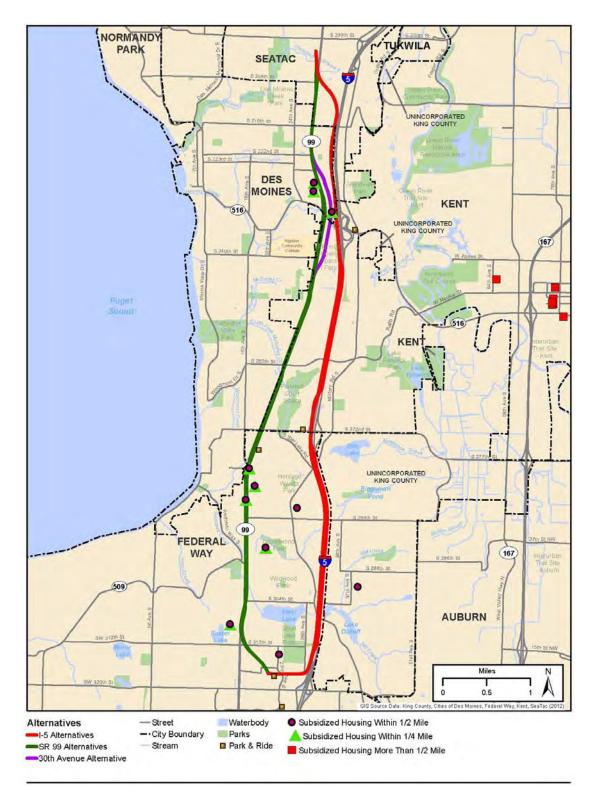


Exhibit 5-3 Subsidized Housing

# **Key Results**

- Alternatives along SR 99 have slightly more HUD housing developments within a ¼ and a ½ mile than alternatives along I-5.
- SR 99 alternatives have over 400 more HUD housing units than alternatives along I-5.

# 5.3.3 Cost of Commuting

The cost of getting to work can be a hardship for low-income populations if it accounts for a substantial percentage of their income and it reduces the amount of income available for other necessities, such as housing and food. While measuring the average commute cost within the study area is not an indicator of transit-dependent populations, when compared with data on income it can provide insight into where commute costs may be a financial burden on residents and where more affordable options, such as transit, may reduce this burden.

# Methodology

Data for this measure was provided by PSRC, which calculated the average one-way morning commute cost by Traffic Analysis Zone (TAZ) for vehicles and actual transit fare for transit riders. This calculation included estimated parking and gas costs for those that commute by car. **Exhibit 5-4** shows the average commute cost by TAZ for the zones on each side of the SR 99 and I-5 alignments in the study area.

# **Discussion of Results**

The average commute cost did not vary greatly within the study area, and the highest commute costs were found to occur on the east side of I-5. These areas are generally low-density areas, however, and much of this area is used for agriculture or warehousing. Along the more populated SR 99 and west of I-5 corridors, the data at this level does not differentiate between these corridors, and it appears that commute costs are generally the same throughout the project area.

# **Key Results**

- Commute costs are highest east of I-5.
- Commute costs along SR 99 and between SR 99 and I-5 are generally the same.
- The lowest commute costs in the corridor are at the very north and very south ends of the corridor.

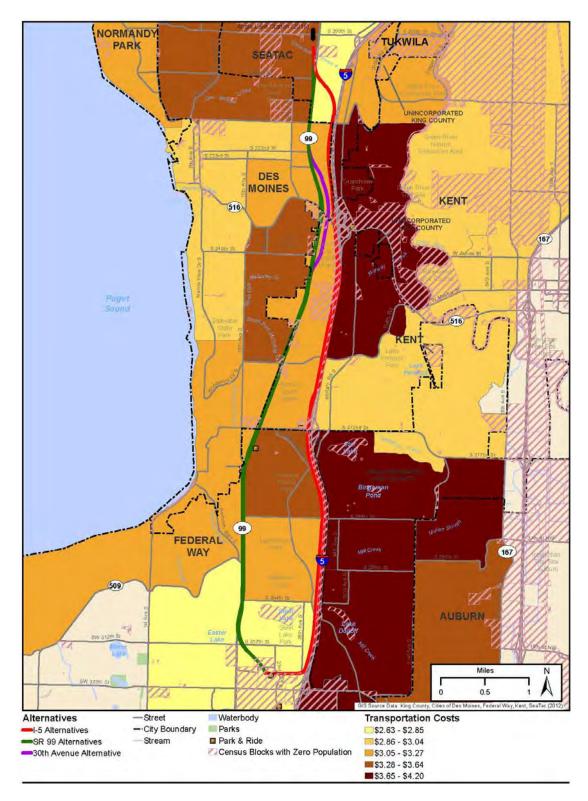


Exhibit 5-4 Commute Cost by Traffic Analysis Zone

# 5.3.4 Access to Express Transit

For transit dependent populations, the walking distance to transit is important, and access to express buses can be important for minimizing the time to get to work, school, or other destinations on a daily basis.

# Methodology

Data from PSRC shows the percentage of total population within ¼ mile of an express transit stop. A distance of ¼ mile is considered a walkable distance. Express transit routes included in the dataset from PSRC included KCM Express routes and Rapid Ride routes and express routes operated by Sound Transit and Pierce Transit. Information on access to express transit by TAZ is presented in **Exhibit 5-5**.

### **Discussion of Results**

The percentage of population within ¼ mile of an express bus stop is fairly low, with only TAZs at the very north and south ends of the corridors and the area between Kent-Des Moines Road and S. 260<sup>th</sup> Street having percentages over 10 percent. Populations west of SR 99 and east of I-5 appear equally likely to have limited access to express bus stops. These results are due to the majority of express bus stops occurring on either SR 99 or I-5.

# **Key Results**

- The highest percentage of population within ¼ mile of an express bus stop is around the Federal Way Transit Center.
- The percentage of the population within ¼ mile of an express bus stop is below 10 percent for much of both the SR 99 and I-5 corridors.

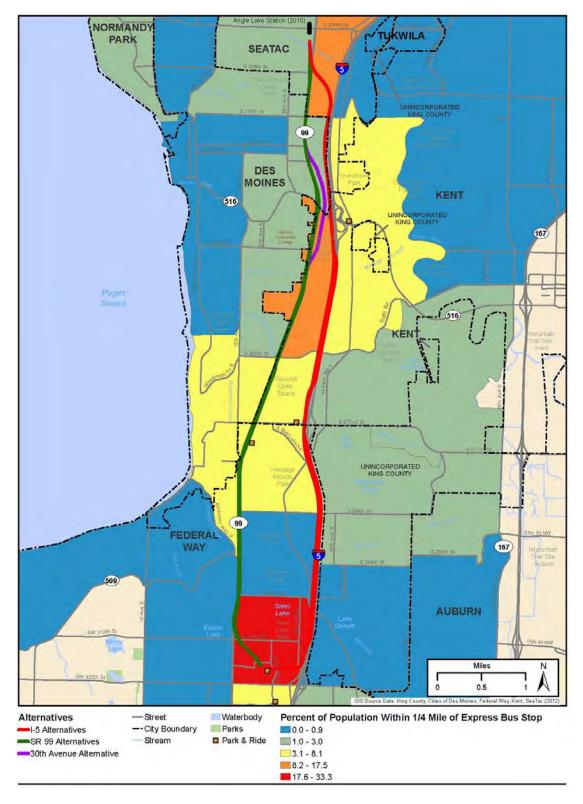


Exhibit 5-5 Access to Express Transit

# 5.3.5 Minority Populations

Disproportionately high and adverse effects to minority populations, along with low-income populations, must be considered during the NEPA process under Executive Order 12898. Low-income population were evaluated in the Level 1 evaluation and found not to differentiate between alternative due to the scale at which income data is collected by the U.S. Census. For the Level 2 Evaluation, minority population data was evaluated to determine if one alternative would be more likely to have a disproportionately high and adverse effect on environmental justice populations.

# Methodology

To evaluate the presence of minority populations for potential effects on environmental justice populations, 2010 U.S. Census data on minorities was mapped within the greater project area, as shown in **Exhibit 5-6.** 

### **Discussion of Results**

As shown in **Exhibit 5-6**, the majority of the project area, including all of the area between SR 99 and I-5 within the project limits, is at least 51 percent minority. There are also census block groups within this area that are over 75 percent minority. Due to the shape and size of the census tracts at which these data are collected, these data do not differentiate between Level 2 alternatives, and all alternatives are equally likely to provide benefits to minority communities through improved transit service as well as have potential for adverse effects, such as noise, property acquisition and visual effects.



Exhibit 5-6 Minority Population

# 5.4 Transit-Supportive Land Use and Economic Development Policies

The potential for transit supportive land uses and economic development along each alternative was evaluated by comparing the existing land use, the planned land use, and the area of underutilized parcels within a half mile, as well as considering demographic information including the population, employment, and households within a half mile. Mobility along each alternative is also important in understanding the potential for development, and therefore parking opportunities and challenges along each alternative were evaluated along with the degree of non-motorized access.

This purpose of these measures is to understand the level of potential development that could occur along each corridor. This potential development could result in economic development desired by the cities, as well as increase the potential ridership base for each alternative. For purposes of data presentation and discussion in this chapter, some measures were grouped together for ease of discussion, as follows:

- Land Use
- Population, Employment, and Households
- Parking Opportunities
- Non-motorized Access

# 5.4.1 Land Use

Land use related measures included existing land use, planned land use, and underutilized parcels within a ½ mile of each alternative. High-density zoning, included transit-oriented development and mixed-use zoning, were evaluated within a ¼ mile of each alternative. Existing land uses along each alignment were evaluated in order to better understand the dominant existing land uses in the corridor and how well they align with each city's vision for that corridor which are reflected in the planned land uses. Planned land uses in the project area are determined by each city through their comprehensive planning process. The amount of underutilized land along each alternative was evaluated in order to better understand the area of land that could be available for redevelopment in the future. High density zoning indicates where the highest density development is likely to occur, and was focused on a smaller area adjacent to the alternatives because this area within an easy walking distance of the corridors and existing transit routes on these corridors. The planned land use data was compared with the existing land use data, underutilized parcel data and high-density zoning to understand the level of potential development that could occur along each corridor. This potential development could result in economic development desired by the cities, as well as increase the potential ridership base for each alternative. The presence of underutilized land, however,

does not guarantee that it will be redeveloped, but when evaluated in comparison to existing land use and planned land use, it can provide a picture of the degree of development potential along a corridor.

# Methodology

Existing land use data was obtained from the King County Assessor database and was grouped into the following categories:

- Single family residential
- Multi-family residential
- Commercial
- Industrial
- Institutional
- Parks/Open Space
- Vacant

Existing land use data does not account for public right-of-ways. The total acres of each existing land use and the percent of the total area within a half mile of the centerline of each alternative was calculated and reported below in **Table 5-7**. Existing land uses are also shown on **Exhibit 5-7**.

TABLE 5-7
Existing Land Uses Within ½ Mile of Alternative [Acres (%)]

Alternative	Single family Residential	Multi-family Residential	Com- mercial	Industrial	Insti- tutional	Parks/Open Space	Vacant
SR 99 Alternatives							
SR 99 Elevated Median	1,533 (29%)	615 (12%)	710 (14%)	10 (< 1%)	375 (7%)	78 (1%)	892 (17%)
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	1,540 (29%)	612 (12%)	704 (13%)	10 (< 1%)	367 (7%)	79 (2%)	929 (18%)
SR 99 Hybrid	1,524 (29%)	614 (12%)	710 (14%)	10 (< 1%)	378 (7%)	79 (2%)	887 (17%)
I-5 Alternatives							
I-5 Mixed West Side	1,560 (29%)	597 (11%)	633 (10%)	8 (< 1%)	293 (5%)	83 (2%)	989 (18%)
I-5 Mixed West Side/Median	1,570 (29%)	595 (11%)	630 (12%)	8 (< 1%)	295 (5%)	83 (2%)	992 (18%)
Note: Percentages do not add to 100 because total land use acreage includes public and other unusable rights of way.							

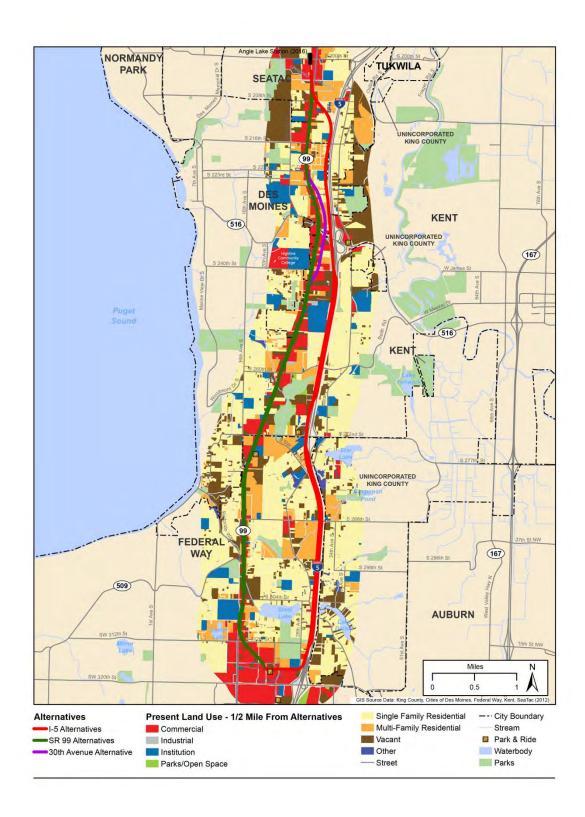


Exhibit 5-7 Existing Land Use

Planned land use data from each city were grouped into the following categories:

- Single family residential
- Multi-family residential
- Mixed Use
- Commercial

- Industrial
- Institutional
- Parks
- Urban Separator (City of Kent only)

The current Comprehensive Plan data for the City of Kent does not incorporate the land uses proposed in the 2012 Midway Subarea Plan. The data set used for this Level 2 study has been updated to include the Midway Subarea Plan land uses. The Urban Separator land use category within the City of Kent is a special designation for areas that are intended to protect environmentally sensitive areas, including lakes, streams, wetlands, and geologically unstable areas. These areas allow no more than one dwelling unit per acre, and within the project study area are primarily located on the steep hillside between I-5 and the Green River valley, with the exception of the McSorley Creek area, which also carries this designation. The total acres of each planned land use and the percent of the total area within a half mile of the footprint of each alternative was calculated and reported below in **Table 5-8**. Planned land uses are also shown on **Exhibit 5-8**.

TABLE 5-8
Comprehensive Plan Land Uses Within ½ Mile of Alternative [Acres (%)]

Alternative	Single Family Residential	Multi-family Residential	Mixed Use	Com- mercial	Indus- trial	Insti- tutional	Parks	Urban Separator
SR 99 Alternatives								
SR 99 Elevated Median	2,113 (40%)	604 (12%)	623 (12%)	857 (17%)	3 (<1%)	175 (3%)	260 (5%)	77 (1%)
30 <sup>th</sup> Avenue S. Elevated West Side w/SR 99 Elevated Median	2,118 (40%)	600 (11%)	640 (12%)	860 (17%)	5 (<1%)	161 (3%)	276 (6%)	83 (2%)
SR 99 Hybrid	2,107 (40%)	603 (12%)	620 (12%)	855 (16%)	3 (<1%)	177 (3%)	263 (5%)	77 (1%)
I-5 Alternatives								
I-5 Mixed West Side	2,318 (43%)	493 (9%)	636 (12%)	763 (15%)	5 (<1%)	64 (1%)	277 (5%)	116 (2%)
I-5 Mixed West Side /Median	2,335 (43%)	491 (9%)	636 (12%)	760 (14%)	5 (<1%)	63 (1%)	280 (5%)	116 (2%)
Note: Percentages do not total 100 because total land use acreage includes public and other unusable rights of way.								

Underutilized parcels were identified using the improvement value and land value for each parcel within a half mile based on 2012 King County Assessor data. If the ratio of improvement to land value is 1:1 or less, the land is considered underutilized and could have greater value if redeveloped. The acres and percentage of underutilized land within a ½ mile of each alternative are provided in **Table 5-9** and in **Exhibit 5-9**.

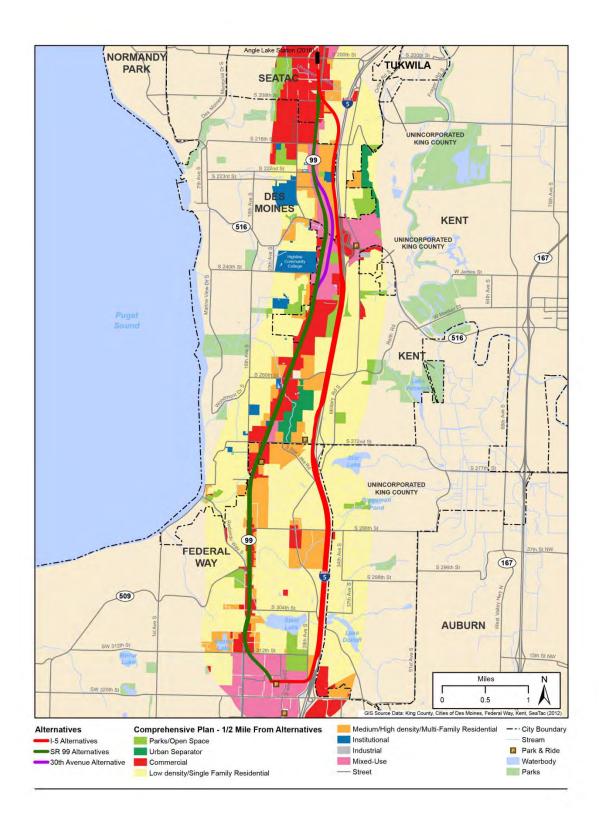


Exhibit 5-8 Planned Land Use

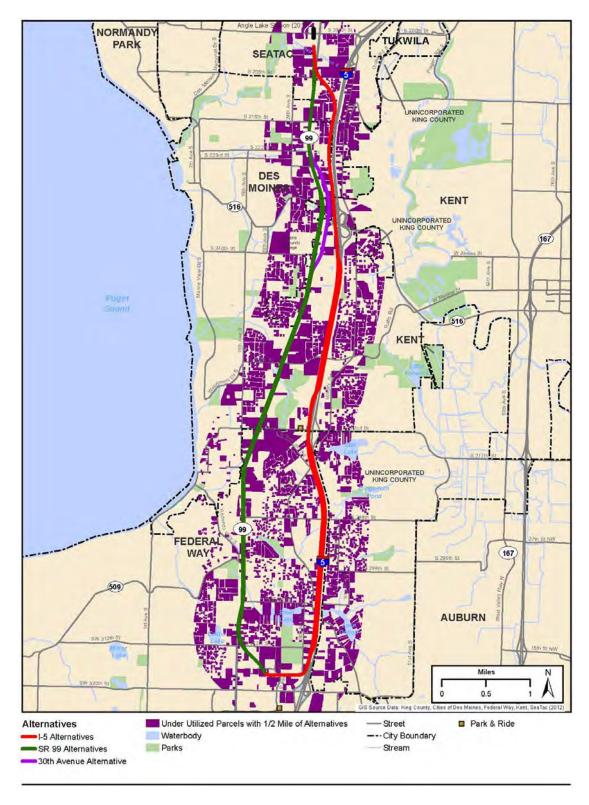


Exhibit 5-9 Underutilized Parcels

TABLE 5-9
Underutilized Parcels within ½ Mile of Alignment

Alternative	Underutilized Parcels [Acres (%)]				
SR 99 Alternatives					
SR 99 Elevated Median	1,606 (31%)				
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	1,599 (30%)				
SR 99 Hybrid	1,598 (31%)				
I-5 Alternatives	·				
I-5 Mixed West Side	1,595 (30%)				
I-5 Mixed West Side/Median	1,606 (30%)				

High density zoning within each city was identified, and included areas zoned as high-density, mixed use or transit oriented development, as well as commercial and multi-family residential areas that allowed mixed use. The acres and percentage of high density zoning within a 1/4 mile of each alternative are provided in **Table 5-10** and in **Exhibit 5-10**.

**TABLE 5-10**High Density Zoning Within 1/4 Mile of Alignment

Alternative	High-Density Zoning [Acres (%)]		
SR 99 Alternatives			
SR 99 Elevated Median	797 (32%)		
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	823 (33%)		
SR 99 Hybrid	792 (32%)		
I-5 Alternatives			
I-5 Mixed West Side	580 (23%)		
I-5 Mixed West Side/Median	579 (22%)		

### **Discussion of Results**

Existing land uses within a ½ mile of each alternative are similar between all alternatives, with approximately one third of the land used for single family residential, which is the dominant use. Public and private right-of-way (not included in Table 5-7) generally accounts for 20 percent of each study area, and all other land uses account for less than 20 percent of the study area. Almost all land uses are within one to two percent of each other between alternatives, with the largest difference between alternatives being 4% for commercial land between the SR 99 Hybrid and SR 99 Elevated Median alternative when compared with the I-5 Mixed West Side alternative.

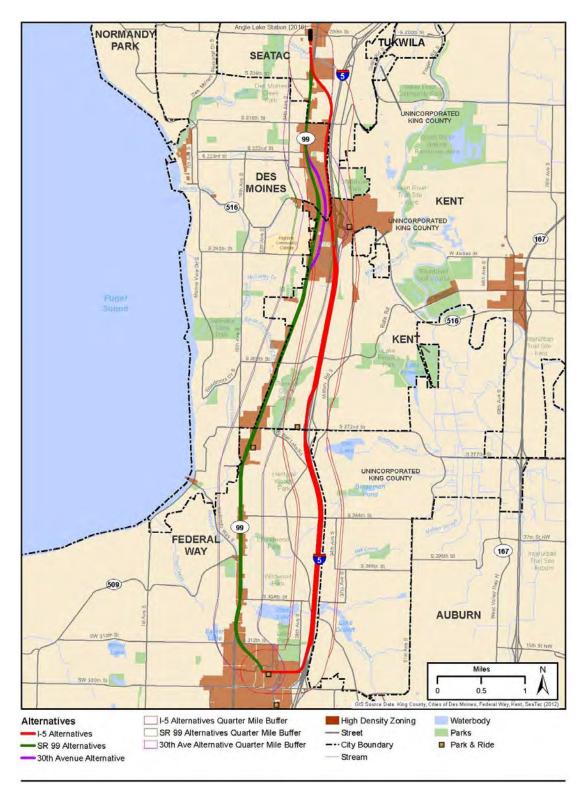


Exhibit 5-10 High-Density Zoning

Over the full length of each alternative, planned land uses do not vary noticeably between alternatives. The predominant planned land use for all alternatives is single family residential, followed by commercial. Multi-family and mixed use categories are the next largest categories, and have similar planned areas of approximately 10 percent of the study area. Compared with the percentages of existing land uses, the greatest areas of planned growth appear to be for single-family, mixed use and commercial land uses.

The area of underutilized land within the study area for each alternative is very similar for all alternatives. As shown in Table 5-7 (Existing Land Uses), all alternatives have 17 to 18% vacant land within a half-mile. This would suggest that approximately 20 to 30% of land within a ½ mile of each alternative could be developed or redeveloped. As described under the discussion of planned land uses, it is most likely that this land would be developed as single family residential, commercial, or mixed-use.

The greatest amount of high density zoning is along the 30<sup>th</sup> Avenue S. alternative, with 823 acres and 33 percent of all land within a ¼ mile of the alternative. The SR 99 alternatives had slightly less area, with 32 percent of the area within a ¼ zoned as high density. The I-5 alternatives had between 22 and 23 percent of the area zoned as high density, with the I-5 Mixed West Side having slightly greater area (one acre) than the I-5 Mixed West/Median alternative.

# **Key Results**

- Existing and planned land uses are similar within a ½ mile between all alternatives.
- The predominant existing use in each study area is single family residential, followed by vacant land.
- Commercial development and multi-family residential are both about 10% to 15% of existing land use.
- Most planned land uses are within 1-3 percent of other alternatives.
- The largest difference in planned land uses occurs between the SR 99 Hybrid and the I-5 alternatives for single family residential, with a difference of 3%.
- All alternatives have approximately 30% underutilized parcels.
- The alternatives predominantly along SR 99 had approximately 10 percent more land zoned for high density within ¼ mile.

# 5.4.2 Population, Households, and Employment

The existing population, households, and employment within a half-mile of each alternative was evaluated to understand the density of existing development and how this relates to planned land uses.

# Methodology

2010 U.S. Census data was used for population and households, and the total population and households within a half-mile of each alternative was determined using GIS. This methodology assumes that the populations and households are distributed evenly within each census block, so these numbers are estimates only for blocks that are not entirely within the half-mile study area. The alternative centerlines were provided to PSRC, who provided data on employment within a half mile of each alternative based on 2011 data from the Washington State Employment Security Department. Employment data are tied to specific locations and therefore are an accurate representation of employment in this study area. **Table 5-11** shows current population, household, and employment data with ½ mile of each alternative.

TABLE 5-11
Population, Households and Employment Within ½ Mile of Alternative

Alternative	Population	Households	Employment	
SR 99 Alternatives				
SR 99 Elevated Median	35,800	14,000	14,000	
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	35,900	14,000	14,000	
SR 99 Hybrid	35,700	14,000	14,000	
I-5 Alternatives	•	•		
I-5 Mixed West Side	35,100	13,300	11,400	
I-5 Mixed West Side/Median	34,900	13,200	11,400	

# **Key Results**

- Households numbers are the same for all SR 99 alternatives, while population differs by 100 to 200 between these alternatives.
- The I-5 Mixed West Side alternative has slightly more population and households than the I-5 Mixed West Side/Median alternative.
- SR 99 has slightly higher populations and households than the I-5 alternatives.
- Employment is the same for all SR 99 alternatives and for both I-5 alternatives.
- SR 99 alternatives have approximately 2,600 additional jobs within a ½ mile.

# **Discussion of Results**

Within a half mile of each alternative, the current population and number of households do not differ substantially. Between the SR 99 alternatives, the 30<sup>th</sup> Avenue S. Elevated West Side alternative has the highest population, but the number of households is the same as the other SR 99 alternatives. The maximum difference between alternatives is 1,000 people and 800 households. Employment along SR 99 is approximately 14,000, which is 20% higher than along

I-5. Total employment is the same between all SR 99 alternatives and between both I-5 alternatives.

# 5.4.3 Parking Opportunities

Park-and-Ride facilities expand the effective service area of individual transit routes and the transit system as a whole. These facilities attract passengers who either prefer to access transit by automobile or who have no other efficient or viable means of access.

## Methodology

Based on the proximity of existing Park-and-Ride facilities to each alternative, the number of parking stalls and observed utilization rates are summarized to identify the total parking available within a ½ mile by FWTE alternative. Beyond the current active Park-and-Ride locations, an assessment of future potential Park-and-Ride locations was conducted by identifying existing church properties that are located within a ½ mile of a station area or accessible to RapidRide A Line. Although Sound Transit has not done so, other transit agencies commonly lease church parking lots for use as park and rides because they often have excess capacity during weekday commute hours. Lastly, a qualitative assessment of the potential for on-street transit parking and/or "hide-and-ride" activity was performed within a ½ mile of a station area. This was conducted by examining the relative convenient access from existing on-street non-restricted public parking to station areas in relationship to the existing Park-and-Ride utilization rates. Data for the existing park-and-ride lots in the study area are provided in **Table 5-12**.

TABLE 5-12 Park-and-Ride Lots in FWTE Study Area

Park-and-Ride Lot	Number of Existing Park-and-Ride spaces Park-and-Ride spaces		Alternative Alignments Served
Kent-Des Moines	370	100%	I-5
St Columba's Episcopal Church*	15	33%	I-5
Star Lake	540	58%	I-5
Redondo Heights	697	8%	SR 99
All Saints Lutheran Church*	75	75%	I-5
Federal Way Transit Center	1,190	99%	I-5 and SR 99
Federal Way/S 320 <sup>th</sup> St.	877	45%	I-5 and SR 99

Seven Park-and-Ride locations have been identified in the FWTE study area. Three Park-and-Ride facilities, Federal Way Transit Center, the Federal Way/S. 320<sup>th</sup> Park-and-Ride and the Kent/Des-Moines Park-and-Ride, are assumed to be within a ½ mile of a potential station area for all five FWTE project alternatives. These lots account for over 2,400 total spaces but two out of three of these lots are currently at capacity. The only lot of these three with available capacity is the Federal Way/S. 320<sup>th</sup> Street lot.

In addition to the three Park-and-Ride lots that serve both the SR 99 and I-5 alternatives, the two I-5 alternatives are also near or adjacent to three Park-and-Ride facilities: Star Lake Park-and-Ride Lot, All Saints Lutheran Church, and St. Columbia's Episcopal Church. The two church lots are leased lots with less than 100 total spaces between them. The Star Lake Park-and-Ride currently operates at 58% utilization with approximately 225 spaces still available for use.

The SR 99 alternatives are adjacent to one additional Park-and-Ride lot, the Redondo Heights Park-and-Ride Lot. Based on existing capacity and availability, the SR 99 alternatives have about 70 additional total parking spaces than the I-5 alternatives. This is primarily because the Redondo Heights Park-and-Ride has limited commuter-oriented transit service to Downtown Seattle and other regional centers and therefore is currently only eight percent utilized. **Table 5-13** provides the total Park-and-Ride parking capacity and utilization of current parking by alternative.

TABLE 5-13
Parking Potential within 1/2-Mile of Alternative

Land Use	Number of Existing Park and Ride spaces	Utilization of Existing Park and Ride spaces	Number of Potential New Park and Ride locations
SR 99 Alternatives			
SR 99 Elevated Median	3,134	64%	4
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	3,134	64%	4
SR 99 Hybrid	3,134	64%	4
I-5 Alternatives			
I-5 Mixed West Side	3,067	75%	1
I-5 Mixed West Side/Median	3,067	75%	1

In terms of potential additional Park-and-Ride lot areas, there are only a handful of churches within reasonable proximity (1/2 mile) to either the station areas or a RapidRide A Line stop. Four of these churches are along SR 99. Only one additional church location was identified east of I-5 near the S. 272<sup>nd</sup> Street interchange.

The three possible station areas have various levels of available on-street parking supply and degree of ease between the station area and that on-street parking that influence their potential for hide and ride activity. In general, the stations along the S. 272<sup>nd</sup> Street corridor have the likeliest probability of hide and ride activity while the Federal Way Transit Center has the lowest potential.

## Kent/Des Moines Station Area

The neighborhoods surrounding the Kent/Des Moines station area have a high degree of restricted parking with over 70 percent of the on-street parking restricted for residential use only. The high level of restricted parking makes the likelihood of station users parking in the neighborhood low.

# S. 272<sup>nd</sup> Street Station Areas (Star Lake and Redondo Park-and-Rides)

The majority of residential development south of the Star Lake Park-and-Ride is multi-family with private resident-only parking. The residential neighborhood north of the Park—and-Ride lot off of 28<sup>th</sup> Avenue S. is relatively small with unrestricted on-street parking that is less than 10% utilized. The neighborhood south of S. 272<sup>nd</sup> Street and west of Star Lake Road has on-street parking that is about 10% utilized during the day. The distance from this neighborhood is about ½ mile from both the Star Lake Park-and-Ride and the Redondo Heights Park-and-Ride lots; however due to a combination of vegetation barriers and street connectivity, access to either the Star Lake or Redondo Heights station areas would require walking along S. 272<sup>nd</sup> Street. This would likely require a 15- to 20-minute walk to these station areas.

#### **FWTC**

The nearest neighborhood to the FWTC area with on-street parking is located north of S. 312<sup>th</sup> Street. Access to the station area would require walking along 28<sup>th</sup> Avenue S. past Truman High School. This is approximately a ½-mile walk that would take about 10 minutes. Therefore there is a low potential of riders parking in the neighborhood and walking to the transit center.

## **Key Results**

- All five project alternatives (along both I-5 and SR 99) have similar parking availability.
- The Redondo Heights Park-and-Ride has the lowest utilization rate of all Park-and-Ride lots in the FWTE study area.
- Only a few existing locations could likely provide future leased Park-and-Ride space.
- The stations in the S. 272<sup>nd</sup> Street area (Star Lake and Redondo Heights) have some potential for "hide-and-ride" parking to occur. The on-street parking near the Kent/Des Moines and FWTC station areas are either restricted or are not easily accessible.

#### 5.4.4 Non-Motorized Access

Existing and planned pedestrian facilities around the light rail station areas provide an opportunity to connect the adjacent land uses and the stations. A higher concentration of a street system is generally reflective of higher intersection density and improved non-motorized accessibility.

## Methodology

The density of the existing street system within a ½ mile buffer of the station areas was calculated using GIS. The roadways are classified into two types:

- Local and Collectors
- Minor and Principal Arterials

Freeways were not included in this calculation as non-motorized access is not provided on freeways. Local Bicycle and Pedestrian Master Plans from the cities of SeaTac, Kent, Des Moines, and Federal Way as well as King County were also reviewed to understand any non-motorized deficiencies in and around the planned station areas as well as plans for future non-motorized investments. The number of miles of roadway in station areas is shown for each alternative in **Table 5-14**.

TABLE 5-14 Miles of Roadway within Station Areas

Roadway Classification (in miles)					
Local and Collector	Arterial	Total			
20.5	10.0	30.5			
20.5	10.0	30.5			
20.5	10.0	30.5			
<u> </u>		•			
16.0	10.5	26.5			
16.0	10.5	26.5			
	20.5 20.5 20.5 20.5	20.5   10.0   20.5   10.0   20.5   10.0   10.0   16.0   10.5			

#### **Discussion of Results**

The roadway system density (in miles) is similar for all of the alignment alternatives, although pedestrian and bicycle access for the station areas associated with the I-5 alternatives would be limited at the Kent-Des Moines Road and S. 272<sup>nd</sup> Street interchanges. Access between the station areas and areas east of I-5 would require crossing under I-5 at these interchanges. The combination of high roadway volume and congestion at these interchanges along with minimal

bicycle and pedestrian facilities create a non-motorized access barrier. These interchange areas are both shown as priority pedestrian and bicycle areas in the City of Kent's Non-Motorized Plan, but currently lack bicycle facilities and sidewalks around the interchanges are sporadic.

In general, SR 99 has sidewalks on both sides of the roadway and could provide access for non-motorized users to the light rail stations. Most other streets surrounding the station areas do not have continuous sidewalks. There are limited bicycle facilities along SR 99, however all potential station areas have been indicated as locations for future investments in both bicycle and pedestrian improvements by the local agencies. The City of Des Moines has future plans for a bike lane along S. 240<sup>th</sup> Street as well as S. 272<sup>nd</sup> Street, which would connect with the City of Federal Way's future bicycles plans along S. 272<sup>nd</sup> Street.

#### **Key Results**

- Many of the streets within the station areas lack sidewalks and have limited bicycle facilities.
- The SR 99 alternatives have a larger local street network than the I-5 alternatives which could provide greater non-motorized access.

## 5.5 Effect on Natural Environment

#### 5.5.1 Wetlands and Streams

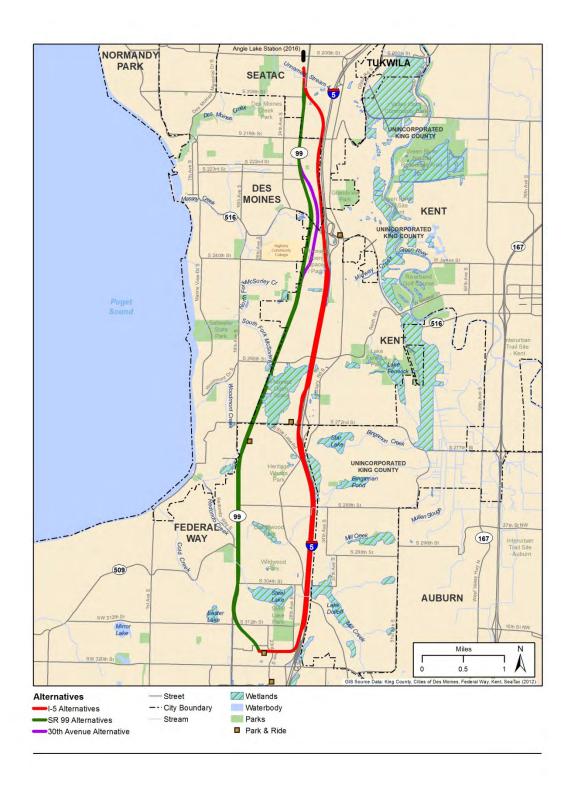
Wetlands are important ecosystem areas that provide habitat, contribute to hydrologic function, and water quality function in a given area. Streams are important aquatic habitats for salmonids and other fish. This criterion had two measures: direct effect on wetlands direct effect on streams.

#### Methodology

Existing wetland and stream data was obtained from King County and wetland data was provided by the City of Kent. These datasets were used to identify potential direct effects to wetlands and streams for each alternative as follows:

- Acreage of wetlands within the project construction footprint
- Length of streams within the project construction footprint

Wetlands and streams in the project area are shown on **Exhibit 5-11**. Quantified direct effects to wetlands and streams are shown in **Table 5-15**.



**Exhibit 5-11** Wetlands and Stream Crossings

TABLE 5-15
Wetland and Stream Effects by Alternative

Alternative	Acres of Wetlands Directly Affected	Length of Streams Potentially Affected (feet)	Number of Stream Crossings
SR 99 Alternatives			
SR 99 Elevated Median	0	120	2
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	0	120	2
SR 99 Hybrid	0.7	60	2
I-5 Alternatives	<u> </u>		
I-5 Mixed West Side	0	220	1
I-5 Mixed West Side/Median	0	220	1

Based on available wetland and stream data and the current level of design, the only alternative with potential direct effects on wetlands would be the SR 99 Hybrid. This impact would occur on the west side of the McSorley Creek wetland complex between S. 260th Street and S. 272<sup>nd</sup> Street. A total of 0.7 acres would be within the permanent right-of-way for this alternative, however the actual permanent impact may be less since the guideway would be elevated in this location. Field verification of wetlands in both corridors during the EIS process may identify new wetlands or revise the boundaries of known wetlands and when combined with further refined design of alternatives, additional direct effects to wetlands may still occur for all alternatives.

All Level 2 alternatives have streams within their construction footprints, with the shortest length of stream associated with the SR 99 Hybrid alternative, which crosses short distances of an unnamed stream near S. 204<sup>th</sup> Street and McSorley Creek. The SR 99 Elevated Median alternative would cross these streams as well, but has a larger footprint at these crossing because of greater roadway reconstruction at intersections. The I-5 alternatives would only affect the unnamed stream near S. 204<sup>th</sup> Street, but would parallel it for much of its length between SR 99 and I-5, resulting in the greatest length of stream within the construction footprint.

It is important to note that these streams are likely in culverts for much if not all of the length where they occur in the project footprint, so it is likely there would be no permanent impacts to these streams and that temporary impacts may only occur if the culvert needs to be disturbed or extended during construction.

## **Key Results**

- There would be no wetland effects for either of the I-5 alternatives.
- The SR 99 Hybrid alternative would have the greatest amount of wetland directly affected.
- The SR 99 alternatives would have the most potential for effects to streams, while the I-5 alternatives would have the least.

## 5.6 Effect on Built Environment

The evaluation of effects on the built environment includes measures to identify potential effects to residences, neighborhoods, businesses, and the greater community. Individual measures are discussed below.

## 5.6.1 Visual Effects

Visual and aesthetic environments are the landscape's natural and cultural features that can be seen and that contribute to the public's appreciation and enjoyment of the landscape. Effects on the visual environment are defined in terms of the extent to which the project's presence would change the perceived visual character and quality of the environment.

## Methodology

Three measures were used to evaluate potential visual effects. The first is the total length of the alternative adjacent to visually sensitive areas. Visually sensitive areas contain viewers such as residents or park users that have high visual sensitivity to changes in the viewed landscape because of their familiarity with an area, and/or, their frequent and long viewing duration of it. Areas containing single family residential neighborhoods, multifamily complexes, community centers (such as the Woodmont Library) and parks are considered to be sensitive viewing areas. These areas were initially identified using aerial photographs and online aerial imagery resources and were confirmed during site visits. In some locations there are sensitive viewers on both sides of an alignment. In these situations both sides were measured.

The second factor is the total length of the visual quality categories of areas the alternatives would pass by or through. This assessment was based upon Federal Highway Administration (FHWA) visual quality assessment methodology and guidance. Visual quality categorized by considering a viewed landscape's vividness (sense of drama, memorability, or distinctiveness), intactness (the visual integrity of a landscape and its freedom from visually encroaching and unattractive elements), and unity (the degree of visual coherence and compositional harmony). Vividness, intactness and unity are considered in establishing visual quality categories. In this assessment visual quality is categorized as high, average, or low. The visual quality of most landscapes is average. For the visual quality of a landscape to be considered high, it must be

exceptional in terms of vividness, intactness and unity. To be considered low, a landscape must be lacking in vividness, intactness and unity. Landscapes that are utilitarian in use and appearance, such as automobile-oriented businesses frequently found along transportation corridors, are often considered to have low visual quality. The visual quality of an area can indicate how responsive an area's most sensitive viewers would likely be to changes in the visual environment. For example, viewers such as residents with high viewer sensitivity in areas that are categorized as having medium visual quality would be expected to react more to changes in the visual environment than would viewers with low visual sensitivity in areas that have low visual quality. Visual quality was established by visual analysts as they drove through the project area to become familiar with it and by taking representative photographs of various parts of the project area to confirm the categories. The project area for visual assessment primarily follows the SR 99 and I-5 corridors. Most of the areas along the corridors are considered to be of average or low visual quality. There are a number of residential areas outside of the two corridors that were considered in this evaluation that have high visual quality. However, because views from these areas would likely not be affected by the alternatives being considered, they were not included in this evaluation.

The third factor is views of distant features such as Puget Sound and the Olympic Mountains. Several areas along the SR 99 corridor have these views, as identified during a site visit to the study area. The presence of the alternatives in these areas could interrupt or block views. Additional field investigations will be conducted during the EIS to determine specific areas with views (particularly if there are specific views identified in local plans or ordinances), the nature of the views (panoramic, narrow, only from elevated areas east of SR 99, etc.) and how specific alternatives might affect views. Information on visual effects is presented in **Table 5-16** and in **Exhibit 5-12** (in three parts).

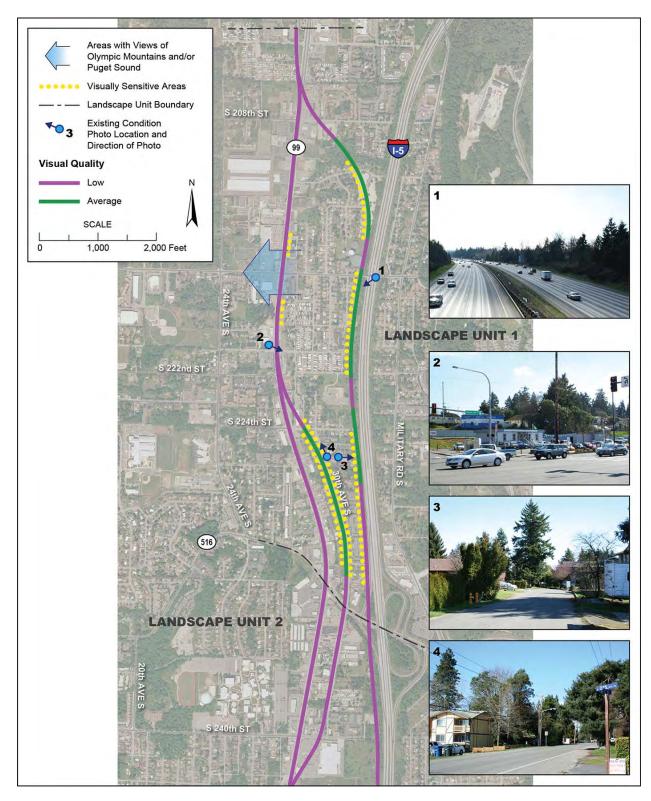


Exhibit 5-12a Visual Conditions in Landscape Unit 1

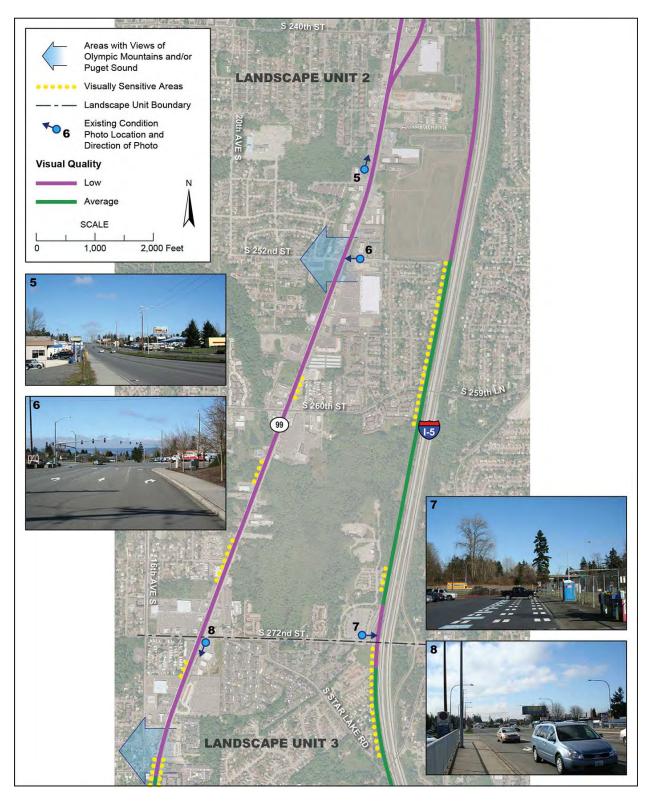


Exhibit 5-12b Visual Conditions in Landscape Unit 2

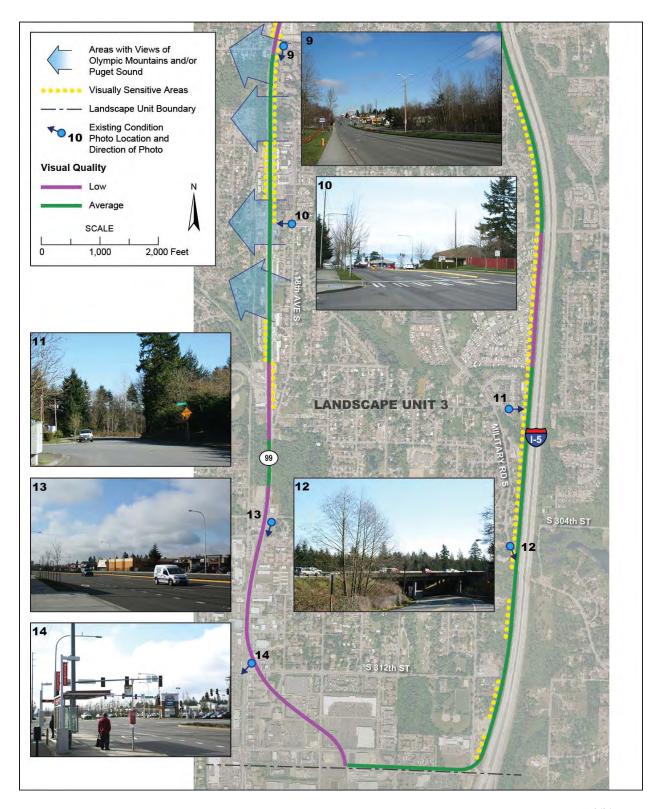


Exhibit 5-11c Visual Conditions in Landscape Unit 3

TABLE 5-16 Visual Effects by Alternative

Route Length Areas Adjace Adjacent to Visually Sens		acent to ensitive	Number of Areas Near Alternative with Water and/or	
Sensitive Areas (feet)	Average VQ	Low VQ	Mountain Views to West	Notes
7,275	5,050	2,225	6	
10,050	9,900	150	6	
7,275	5,050	2,225	6	Potential at-grade parts of alignment not near sensitive viewing areas
21,025	16,650	4,375	0	
6,050	4,450	1,600	0	Most of route in I-5 median
	Adjacent to Visually Sensitive Areas (feet) 7,275 10,050 7,275	Areas Adjacent to Visually Sensitive Areas (feet)   Average VQ	Adjacent to Visually Sensitive Areas (feet)         Visually Sensitive Areas (feet)           Sensitive Areas (feet)         Average VQ         Low VQ           7,275         5,050         2,225           10,050         9,900         150           7,275         5,050         2,225           21,025         16,650         4,375	Route Length Adjacent to Visually Sensitive Areas (feet)         Areas Adjacent to Visually Sensitive Areas (feet)         Number of Areas Near Alternative with Water and/or Mountain Views to West           7,275         5,050         2,225         6           10,050         9,900         150         6           7,275         5,050         2,225         6           21,025         16,650         4,375         0

Changes related to alternatives that would be routed along the west side of I-5 have the potential to have visual impacts along greater lengths of sensitive viewing areas than the alternatives along SR 99. This is due to the number of residential areas adjacent to the west side of I-5 and because vegetation along the west side of I-5 (within the I-5 right-of-way and next to it on private lands) has formed a backdrop to these residential areas that lines much of I-5 and blocks views of it from nearby areas. Although many residences that back up to I-5 "face" away from it, removing vegetation (mainly tall trees) and potentially seeing project components could change the character and visual quality of eastern views from these neighborhoods. This could be important if changes associated with removing vegetation along I-5 and building the elevated structure would lower average visual quality to low.

Alternatives that would be routed along SR 99 would pass by fewer sensitive viewing areas than the I-5 alternatives. In some locations the alternatives could impinge upon, or block, views to the west of Puget Sound and the Olympic Mountains from sensitive viewing areas. These areas can include locations at street level and higher areas to the east, which include multistory residential buildings and single family residences on the slopes east of SR 99. The City of Federal Way may have some protected views within the project area that will need to be identified and evaluated in the EIS.

Although this measure identifies the areas where visual effects may occur along each alternative, there are ways in which the alternatives can be designed to reduce or minimize this potential for impacts, and these will be evaluated further in the EIS.

## **Key Results**

- The SR 99 Elevated Median and SR 99 Hybrid alternatives would pass next to the second shortest length (7, 275 feet) of visually sensitive areas of all the alternatives and the second least amount of areas with average visual quality (5,050 feet).
- The 30<sup>th</sup> Avenue S. Elevated West Side alternative would pass through a residential area, and therefore would pass by more visually sensitive areas (a total of 10,050 feet) than the SR 99 Elevated Median and the SR 99 Hybrid alternatives. It would also pass near more areas with average visual quality (9,900 feet total) than the other SR 99 alternatives.
- The I-5 Mixed West alternative would pass by the longest length of visually sensitive areas (21,025 feet) of all of the alternatives. The alternative would also pass next to the most sensitive areas that are adjacent to areas with average visual quality (16,650 feet).
- The I-5 Mixed West/Median alternative would pass by the least amount of visually sensitive areas (6,050 lineal feet) of all the alternatives and the least (4,450 lineal feet) amount of areas with average visual quality.

# 5.6.2 Potential Displacements

Properties would need to be purchased for right-of-way and other project-related facilities and would involve the displacement and relocation of residences and businesses. Projects receiving federal funding are required to comply with the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (Code of Federal Regulations [CFR] Title 49, Part 24), as amended. This Act provides guidance on how property owners will be compensated and relocated as necessary. Sound Transit adopted the *Real Property Acquisition and Relocation Policy, Procedures, and Guidelines* to guide its compliance with Chapter 8.26 Revised Code of Washington (RCW) and Chapter 468-100 Washington Administration Code (WAC).

## Methodology

Individual properties and buildings may have one or multiple residential units or businesses, so potentially displaced buildings were field-checked to confirm the number of residences or businesses that would potentially be displaced. **Table 5-17** provides the total number of residences and businesses that could potentially be displaced for each alternative.

The SR 99 Hybrid alternative would result in the greatest number of potential business displacements, with up to 108, which is more than twice the number of businesses displaced by any other alternative. Both the I-5 Mixed West and I-5 Mixed West/Median alternatives would result in the greatest number of potential residential displacements, with up to 131, but would only displace three businesses.

TABLE 5-17
Potential Displacements by Alternative

Alternative	Potential Residence Displacements	Potential Business Displacements
SR 99 Alternatives		
SR 99 Elevated Median	31	49
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	102	41
SR 99 Hybrid	52	108
I-5 Alternatives		
I-5 Mixed West Side	131	3
I-5 Mixed West Side/Median	131	3

#### **Key Results**

- Displacements would be required for all alternatives.
- SR 99 alternatives would require more business displacements than alternatives along I-5.
- I-5 alternatives would require more residential displacements than alternatives along SR 99.

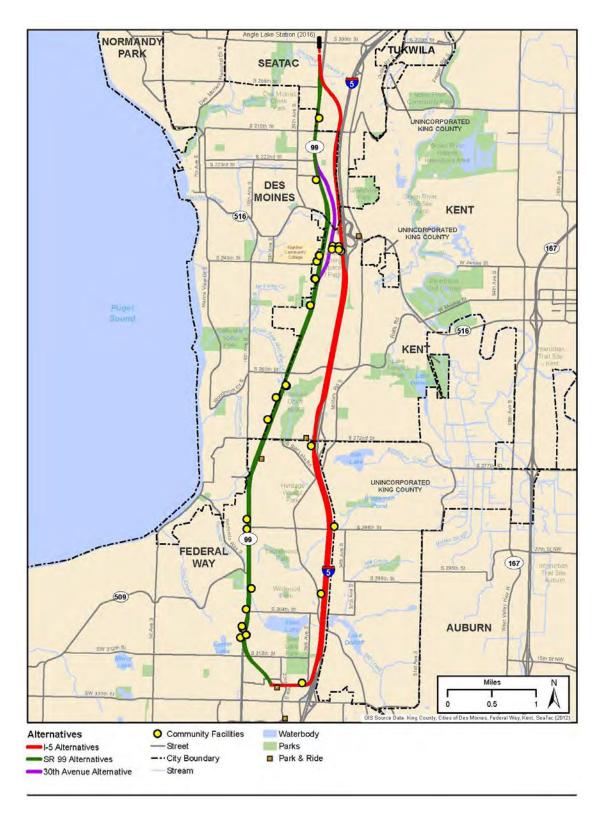
# 5.6.3 Community Facilities

For Level 2, community facilities are defined as schools, libraries, and religious institutions, based on available information from the King County Assessor as well as data collected in the field, which identified additional facilities than were identified in Level 1. These social centers and important meetings areas unify the community as well as provide vital services to communities.

#### Methodology

Community facilities have potential to be directly affected if they are within the project footprint and would be displaced. They may be indirectly affected by noise, visual, traffic, or construction effects if located up to 200 feet from the centerline of the alternative. As the alternatives are refined, many potential effects may be avoided or mitigated; therefore, this measure is intended to show relative differences among the alternatives. **Exhibit 5-13** identifies school, church, and government parcels within 200 feet of each alternative. **Table 5-18** shows the total number of these resources that could be directly and indirectly affected for each alternative.

5-46



**EXHIBIT 5-13** Community Facilities within 200 Feet of Alternatives

TABLE 5-18
Community Facilities – Effects by Alternative

Alternative	Number of Resources Directly Affected	Number of Resources Potentially Indirectly Affected
SR 99 Alternatives		
SR 99 Elevated Median	0	16
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	0	15
SR 99 Hybrid	3	13
I-5 Alternatives		
I-5 Mixed West Side	0	6
I-5 Mixed West Side/Median	0	6

The SR 99 Hybrid alternative would displace three churches and would be the only alternative with direct effects on community facilities. These churches are leased facilities within existing strip malls. The SR 99 Elevated Median alternative would have the greatest potential for indirect effects, with 16 community facilities within 200 feet, while the I-5 alternatives would have the least potential for indirect effects. Community facilities near stations, however, could experiences a benefit from improved access.

## **Key Results**

- The SR 99 Hybrid alternative is the only alternative that would have direct effects on community facilities, displacing three churches.
- The I-5 alternatives would have less potential for indirect effects to community facilities than alternatives along SR 99.

## 5.6.4 Noise

Noise sensitive receivers were evaluated for Level 2 based on Federal Transit Administration's (FTA) criteria in the *Transit Noise and Vibration Impact Assessment* (FTA 2006), which groups noise sensitive land uses into the following categories:

- Category 1: Certain buildings or outdoor spaces, where quiet is an essential element of their purpose.
- Category 2: Residences and buildings where people normally sleep, including residences, hospitals, and hotels where nighttime sensitivity is assumed to be important.
- Category 3: Institutional land uses with primarily daytime and evening use, including schools, libraries, churches, and certain parks.

## Methodology

Within the FWTE study area, potential noise sensitive receivers evaluated for Level 2 include residences and hotels (Category 2 receivers) and schools and churches (Category 3 receivers). No Category 1 receivers were identified in the alternative corridors. All Category 2 receivers would be assumed to have a high potential for noise effects at distances of up to 175 feet from the track. Category 2 receivers along elevated alternatives or in areas with little or no shielding from at-grade alternatives would be considered to have a high potential for noise effects out to 350 feet from the alignment. Schools and churches were considered if within 175 feet of the alternative with no obstructions. Only minimal physical and topographical shielding was considered and used to reduce effects. Existing background noises were not taken into account for the purposes of the Level 2 evaluation (i.e., noise from I-5). **Table 5-19** summarizes the effects along the entire length of each alternative.

#### **Discussion of Results**

The 30<sup>th</sup> Avenue S. Elevated West Side alternative would result in the greatest potential for noise effects at both Category 2 and Category 3 receivers, with almost 2,500 Category 2 and 12 Category 3. The I-5 Mixed West alternative would have the next highest number of Category 2 receivers, with just over 2,000, but only five Category 3 receivers. The remaining alternatives would have fairly similar effects on Category 2 receivers, with approximately 1,600 to 1,700 affected; but there is a wider range of potential Category 3 receivers affected.

Potential for Noise Effects by Alternative

Alternative	Category 2 Noise-Sensitive Receivers (Residences, Hotels)	Category 3 Noise-Sensitive Receivers (Schools, Churches)
SR 99 Alternatives		
SR 99 Elevated Median	1,700	11
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	2,500	12
SR 99 Hybrid	1,600	9
I-5 Alternatives		
I-5 Mixed West Side	2,000	5
I-5 Mixed West Side/Median	1,700	3

#### **Key Results**

- The 30<sup>th</sup> Avenue S. Elevated West Side alternative would result in the highest number of potential noise effects.
- The SR 99 Hybrid alternative would result in the lowest number of potential noise effects.

 The I-5 Mixed West Side/Median alternative would have the fewest Category 3 noisesensitive receivers.

#### 5.6.5 Vibration

The FTA criteria in the *Transit Noise and Vibration Impact Assessment* (FTA 2006) identifies three types of land use for vibration: Category 1-High Sensitivity, Category 2-Residential and Category 3-Institutional. The criteria for determining impacts to these land uses are based on the frequency of events, with Category 1 having the most sensitive criteria for vibration and ground-borne noise impacts and Category 3 having the least sensitive criteria. The potential for vibration and ground-borne noise impacts also depends on the soils in the area and how vibration travels through these soils, requiring vibratory testing along the corridor to determine the properties of the soils in the project area, although residences within 150 feet will generally be considered vibration sensitive for purposes of the impact analysis. This testing and analysis will be completed for the EIS, but was not completed for screening, however the number of Category 2 receivers is expected to similar to but less than the number of Category 2 noise sensitive receivers. For this reason, the Level 2 evaluation prioritized the most sensitive land uses (Category 1) along each alternative, because assessing the sensitivity of other land use categories appropriately would require field vibratory testing.

## Methodology

A field survey of properties along all alternative alignments was completed to identify buildings that would be potentially high sensitivity land uses, known as Category 1. Category 1 land uses are described as "buildings where vibration would interfere with operations within the building, including levels that may be well below those associated with human annoyance" (FTA 2006). Typical land uses covered by Category 1 include:

- Vibration sensitive research and manufacturing
- Hospitals with vibration-sensitive equipment
- University research operations

The FTA guidance also identifies "special buildings" that can be very sensitive to vibration but do not fit into Categories 1 through 3. These include concert halls, TV studios, recording studios, auditoriums, and theaters. The FTA screening manual treats concert halls and TV studios as Category 1 and auditoriums and theaters as Category 2.

#### **Discussion of Results**

No highly sensitive receptors were identified along any of the alternative alignments; therefore none of the alternatives have potential to affect highly sensitive receptors.

## **Key Result**

 No Category 1 vibration-sensitive land uses or special buildings were identified along any alternative alignment.

#### 5.6.6 Traffic

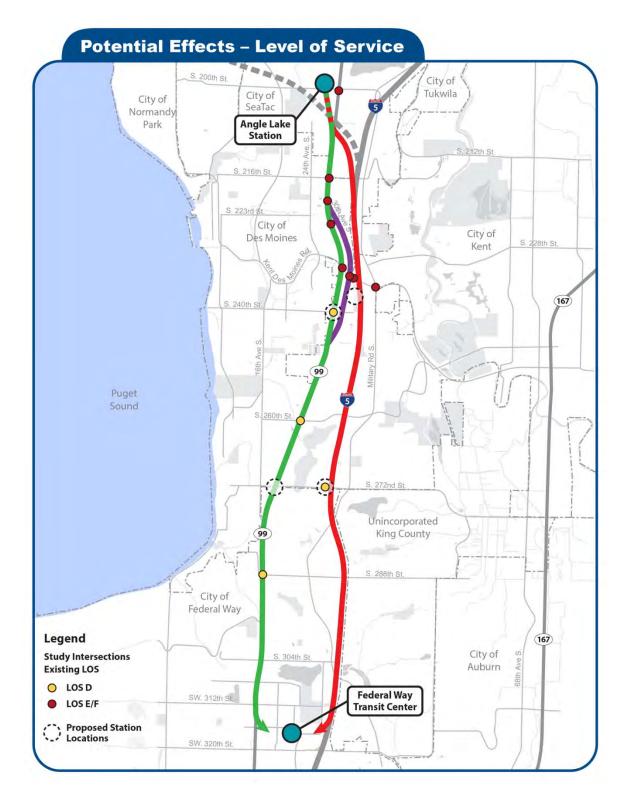
Potential traffic effects include increased waiting time at intersections, which can affect an intersection's Level of Service (LOS). This increase in delay is generally attributable to higher volumes of traffic traversing an intersection, but can be caused by changes in the distribution of traffic as well.

## Methodology

This evaluation used local agency transportation plans to identify intersections that are currently operating near, at, or worse than a jurisdiction's LOS threshold. LOS describes traffic operations service quality and ranges from A (best) to F (worst). A LOS of "D" was chosen to identify intersections that are currently congested. Intersections that are currently congested (i.e. LOS D or worse) and would likely have additional project-related traffic travel through it are identified. Project-related traffic is defined as:

- Vehicles to or from a proposed station (with a park-and-ride), or
- Traffic re-circulation caused by a project-related restriction of current acceptable traffic movements.

Roadway access changes due to an alternative could restrict access at existing un-signalized intersections and mid-block U-turns and/or left-turn lanes. To evaluate these potential effects, traffic occurring at these locations was re-circulated to identify congested intersections that would likely see an increase in traffic. **Table 5-20** documents the number of congested intersections that would experience a noticeable increase in traffic due to station-related traffic and/or traffic re-circulated because of roadway access changes caused by the alignment. The locations of these congested intersections are indicated in **Exhibit 5-14**.



**EXHIBIT 5-14**Potential Intersection Effects - Level of Service

TABLE 5-20 Number of Congested Intersections Affected

		tions with Potential Traffic Effects		
Alternative	Total Number of Signalized Intersections	Alignments	Station Areas	Total: Alignments and Station Areas
SR 99 Alternatives				
SR 99 Elevated Median	34	8	6	14
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	34	8	6	14
SR 99 Hybrid	34	2	9	11
I-5 Alternatives				
I-5 Mixed West Side	22	0	11	11
I-5 Mixed West Side/Median	22	0	11	11

The I-5 alternatives are not expected to create any turn restrictions that would cause additional traffic to re-circulate and impact congested intersections along the alignment. There are 11 intersections at possible I-5 station areas that are at or worse than LOS D that could see an increase in traffic. Five intersections are near the Kent-Des Moines interchange with I-5, one is at Star Lake Park-and-Ride, and five of these are near the FWTC.

The most substantial alignment related traffic impacts occur with the alternatives that have a median alignment. With the SR 99 Elevated Median alternative up to 8 intersections would see a noticeable increase in volume due to turn restrictions caused by the alignment. Six congested intersections are within the station areas for a total of 14 congested intersections that would potentially have project-related traffic through them. In contrast, the SR 99 Hybrid Alternative would only have two congested intersections impacted by re-circulating traffic caused by the alignment along with nine station area congested intersections, for a total of 11 congested intersections that would potentially have project-related traffic through them. This is because there are substantial sections of the SR 99 Hybrid Alternative that are side-aligned and not in the SR 99 median. The I-5 Alternatives have a total of 11 congested intersections within the station areas and no congested intersections that are affected by the alignment.

## **Key Results**

- The SR 99 Elevated Median alternative is expected to have the greatest traffic effects at congested intersections because this alternative has the highest business traffic recirculation effect.
- The SR 99 Hybrid alternative would have the fewest congested intersections.

 The I-5 alternatives would not restrict any traffic movements and have the fewest number of congested intersections that would have potential traffic effects.

#### 5.6.7 Construction Effects

Identifying the potential effects on traffic and the subsequent effect this has on businesses and residents due to construction activities of the project alternatives is an important aspect to understand with the FWTE project. Construction impacts for the Level 2 screening are estimated based on a high-level understanding of the design and construction requirements of the Level 2 alternatives.

## Methodology

A qualitative assessment of potential construction related effects was performed based on a high-level understanding of how the alternatives might be constructed. This assessment was based on the need for lane closures during the major construction period(s) required for those closures. **Table 5-21** summarizes the anticipated construction effects on traffic. The potential effects of these construction activities on the local communities, including residents and businesses, are discussed qualitatively.

TABLE 5-21 Summary of Construction Effects

Alternative	Summary of Construction Effects
SR 99 Alternatives	
SR 99 Elevated Median	Highest Effect – Likely up to two lane closures on SR 99 during the construction period.
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	High Effect - Likely up to two lane closures on SR 99 during the construction period. 30 <sup>th</sup> Avenue South would likely be restricted to local access only.
SR 99 Hybrid	Medium Effect – Could require closure of the outside lanes on SR 99 during construction activities which would impact the operations of the BAT lane. When alignment in median up to two SR 99 lane closures during the civil construction period.
I-5 Alternatives	
I-5 Mixed West Side	Lowest Effect – Would likely avoid I-5 mainline impacts but would require some closures of the southbound on- and off-ramps.
I-5 Mixed West Side/Median	High Effect - Likely requires the closure of the I-5 HOV lanes during the construction period as well as at least some southbound I-5 lanes during any crossing related construction work.

## **Discussion of Results**

The median options on both the SR 99 and I-5 alternatives would likely have the greatest impact to traffic operations during construction activities. On I-5, the median alternative would likely require full lane closures of the northbound and southbound HOV lanes on I-5 due to the proximity of construction activities to the travel lanes and the higher operating speed on I-5. To

cross I-5, at least some of the southbound I-5 lanes would be closed when there is active construction work being done on the elevated structure. Closures would be timed to minimize effects on traffic; however some traffic effects could still occur.

On SR 99, while construction is active in the median, it would likely require the closure of two lanes of the roadway to provide adequate separation between the construction activities and adjacent vehicle travel. Construction of elevated median stations would likely require additional lane closures. The construction activities could possibly be staggered between the construction staging areas but this would need further review. With the SR 99 Hybrid alternative, there are substantial portions that are side-aligned and therefore would likely require closure of up to one lane of traffic. This could temporarily affect the business access transit (BAT) lane, affecting business access and transit reliability. Portions of the SR 99 Hybrid alternative that are in the median would have similar construction effects to traffic as the SR 99 Median Alternative. The 30<sup>th</sup> Avenue S. alternative would avoid construction across the congested SR 99 and Kent-Des Moines Road intersection, reducing the potential for effects on traffic at this intersection during construction.

The I-5 Mixed West Side alternative would likely have some effects at or near the I-5 southbound on- and off-ramps but would not likely affect any I-5 mainline operations. As such, this alternative has the lowest construction-related traffic impacts of all alternatives because it would have the least potential for lane closures and would have the least community disruption. Construction impacts would mostly be noticed by residential properties that are adjacent to I-5, and the construction area would be behind back yards and could be buffered by existing stands of large trees. Potential construction effects to these residences include noise, dust, and visual effects.

Based on the traffic effects described above, the SR 99 Elevated Median and 30<sup>th</sup> Avenue S. Elevated West Side alternatives would have the most disruption to the community in terms of general mobility, as lane reductions on SR 99 would reduce traffic capacity and potentially result in delays along the corridor. The 30<sup>th</sup> Avenue S. Elevated West Side alternative would also be the only alternative to pass directly through a residential neighborhood, and this neighborhood has high concentrations of minority and low-income populations. Potential construction effects to these residences include access, noise, dust, and visual effects.

Where the SR 99 Hybrid alternative would be side-running, it would have greater impacts on businesses and residents on that side of the road, although access would be maintained through the construction area to the extent possible. Driveways may need to be consolidated during construction but signage regarding business access would be provided. Effects on overall mobility during construction of the SR 99 Hybrid are expected to be less than the SR 99 Elevated Median alternative, which would close two travel lanes during construction.

## **Key Results**

- The SR 99 Elevated Median alternative would require closure of up to two lanes of traffic along SR 99 during construction and would have the greatest construction effect on mobility within the community.
- The SR 99 Hybrid alternative would have less effect on traffic than the SR 99 Elevated
   Median alternative, but would have more effect on adjacent businesses and residents on the side of the road where it is being constructed.
- The 30<sup>th</sup> Ave S. alternative would construct a portion of the alternative in a residential neighborhood that has a high proportion of minority and low-income residents.
- The I-5 Mixed West Side/Median alternative would likely require closure of the HOV lanes on I-5 during construction activities and would require at least some I-5 southbound lane closures during the elevated construction across those southbound lanes.
- The I-5 Mixed West Side alternative would likely have the lowest impact with ramp closures for short durations, as it would likely avoid impacts to the I-5 mainline, but could have effects on adjacent residences during construction.

# 5.7 Design Considerations

#### 5.7.1 Utilities

## Methodology

Existing utility location information was obtained from publicly available Geographic Information System (GIS) data for the Cities of SeaTac, Des Moines, Kent, and Federal Way and from as-built information or system maps provided by utility owners. This information was used to perform a high-level evaluation of existing utilities, including water, sanitary sewer, electrical transmission/distribution, telecommunications, natural gas, and stormwater. Most providers have their own standards for utility construction, which tends to increase complexity when the same type of utility is affected in multiple jurisdictions. A more detailed evaluation of utility relocation requirements will be conducted as part of the EIS process after the engineering design process has advanced.

#### **Discussion of Results**

In general, roadway replacement and/or roadway widening is expected to require replacement in-kind of affected utilities. Direct conflict between the proposed LRT guideway and utilities is similarly expected to require replacement. Damage to existing infrastructure during construction is likely to require additional replacement.

Existing utility systems in the study area and their associated agencies are identified in **Table 5-22** below:

**TABLE 5-22** Summary of Utility Providers

Utility Discipline	City of SeaTac	City of Des Moines	City of Kent	City of Federal Way	Highline Water District	Midway Sewer District	Lakehaven Utility District	Puget Sound Energy	Comcast	CenturyLink	Level 3 Communications	Seattle Public Utilities
Water					✓		<b>√</b>					
Sanitary Sewer						<b>√</b>	<b>√</b>					
Electrical								✓				
Communications									✓	<b>√</b>	<b>√</b>	
Natural Gas								✓				
Stormwater	✓	✓	✓	<b>√</b>								
Solid Waste												✓

Only those water systems with mains 12 inches or greater in diameter were evaluated. Highline Water District has numerous storage tanks adjacent to the western edge of the I-5 right-of-way north of S. 216<sup>th</sup> Street. **Table 5-23** provides a summary of the existing water facilities that parallel or cross SR 99 or I-5 within the study area.

**Table 5-24** provides a summary of the existing sewer facilities that parallel or cross SR 99 or I-5 within the study area. There are no sewer pump stations or treatment plants within the study area.

TABLE 5-23
Summary of Existing Water Utilities

Alternative	Existing Water Facilities
SR 99 Elevated Median SR 99 Hybrid	<ul> <li>16-inch water main along 28<sup>th</sup> Avenue S. from Angle Lake Station to SR 99.</li> <li>Water mains along both sides of SR 99 from S. 200<sup>th</sup> Street to S. 279<sup>th</sup> Street. Generally, the 16-inch water main is on the east side of SR 99 and the 8-inch and 12-inch mains are on the west side.</li> <li>12-inch water main on the east side of SR 99 from S. 288<sup>th</sup> Street to S. 308<sup>th</sup> Street.</li> <li>Dual 12-inch water mains, one on each side of SR 99, from S. 308<sup>th</sup> Street to S. 320<sup>th</sup> Street.</li> <li>10-inch to 18-inch water mains perpendicular to the alignment at arterial intersections from S. 200<sup>th</sup> Street to S. 320<sup>th</sup> Street (8 total).</li> </ul>
I-5 Mixed West Side I-5 Mixed West Side/Median	<ul> <li>16-inch water main along 28th Avenue S. from Angle Lake Station to SR 99.</li> <li>8-inch to 12-inch water mains along the streets crossed from S. 204<sup>th</sup> Street to I-5.</li> <li>30-inch water main along I-5 from S. 208<sup>th</sup> Street to near S. 216<sup>th</sup> Street.</li> <li>Multiple water tanks (Highline Water District) on the west side of I-5 north of S. 216<sup>th</sup> Street.</li> <li>6-inch to 18-inch water mains perpendicular to the alignment along I-5 from S. 216<sup>th</sup> Street to S. 317<sup>th</sup> Street. (12 total)</li> </ul>
30 <sup>th</sup> Avenue S. Elevated West Side	12-inch water main along the east side of 30th Avenue S. from S. 216th Street to S. 240th Street.

TABLE 5-24
Summary of Existing Sewer Utilities

Alternative	Existing Sewer Facilities	
SR 99 Elevated Median SR 99 Hybrid	<ul> <li>8-inch sewer along 28<sup>th</sup> Avenue S. from Angle Lake Station to SR 99.</li> <li>The west side of SR 99 has an 8-inch sewer from S. 208<sup>th</sup> Street to S. 216<sup>th</sup> Street.</li> <li>The east side of SR 99 has a 10-inch sewer from S. 208<sup>th</sup> Street to S. 211<sup>th</sup> Street, and an 8-inch sewer from S. 211<sup>th</sup> Street to S. 216<sup>th</sup> Street.</li> <li>Intermittent 8-inch to 12-inch sewers on the east side of SR 99 from S. 216<sup>th</sup> Street to S. 320<sup>th</sup> Street.</li> <li>8-inch to 14-inch sewer on the west side of SR 99 from S. 260<sup>th</sup> Street to S. 272<sup>nd</sup> Street.</li> </ul>	
I-5 Mixed West Side I-5 Mixed West Side/Median	<ul> <li>8-inch sewer along 28<sup>th</sup> Avenue S. from Angle Lake Station to SR 99.</li> <li>Various crossings, ranging from 8-inch to 18-inch along the alignment from S. 204<sup>th</sup> Street to S. 217<sup>th</sup> Street.</li> </ul>	
30 <sup>th</sup> Avenue S. Elevated West Side	8-inch sewer on the west side of 30 <sup>th</sup> Avenue S. from S. 224 <sup>th</sup> Street to S. 240 <sup>th</sup> Street.	

Sound Transit requires a minimum clearance be maintained between its Overhead Catenary System (OCS) wires and any power lines. The electrical transmission facilities within the study area are primarily overhead lines, and are typically 115kV; these would need to be raised or relocated where they would not meet OCS separation standards with the proposed LRT guideway. The electrical distribution system is typically underground along SR 99 and overhead along surrounding streets. Except for a few crossings, there is no electrical transmission or distribution along the I-5 right-of-way. PSE's Midway Switch Station and Freeway Substation are co-located along I-5 south of S. 221<sup>st</sup> Street, and PSE has indicated that the steel lattice towers on either side of I-5 near S. 224<sup>th</sup> Street that serve these facilities would need to be replaced,

given their age and structure type, to accommodate a line raise/relocation. **Table 5-25** provides a summary of the existing electrical facilities that parallel or cross SR 99 or I-5 within the study area.

**TABLE 5-25**Summary of Existing Electrical Transmission and Distribution Facilities

Alternative	Existing Electrical Transmission and Distribution Facilities		
SR 99 Elevated Median SR 99 Hybrid	<ul> <li>115kV on the east side of 28<sup>th</sup> Avenue S. from Angle Lake Station to SR 99.</li> <li>115kV on the west side of SR99 from S. 204<sup>th</sup> Street to S. 212<sup>th</sup> Street.</li> <li>115kV on the east side of SR 99 from S. 212<sup>th</sup> Street to S. 220<sup>th</sup> Street.</li> <li>115kV on the west side of SR 99 from S. 240<sup>th</sup> Street to S. 288<sup>th</sup> Street.</li> <li>115kV on the east side of SR 99 from S. 300<sup>th</sup> Street to S. 320<sup>th</sup> Street.</li> <li>PSE substation on the east side of SR 99 at approximately S. 290<sup>th</sup> Street.</li> <li>PSE substation on the east side of SR 99 at S. 316<sup>th</sup> Street.</li> </ul>		
I-5 Mixed West Side I-5 Mixed West Side/Median	<ul> <li>115kV on the east side of 28<sup>th</sup> Avenue S. from Angle Lake Station to SR 99.</li> <li>PSE substation at S. 221<sup>st</sup> Street.</li> <li>Transmission lines cross I-5 at S. 216<sup>th</sup> Street, the PSE substation, and S. 288<sup>th</sup> Street.</li> <li>Distribution lines cross I-5 at S. 221<sup>st</sup> Street, S. 259<sup>th</sup> Court, S. 272<sup>nd</sup> Street, S. 304<sup>th</sup> Street, and Military Road S.</li> </ul>		
30 <sup>th</sup> Avenue S. Elevated West Side	<ul> <li>115kV on the east side of 30<sup>th</sup> Avenue S.</li> <li>Distribution on the west side of 30<sup>th</sup> Avenue S, except where it is on the east side of 30<sup>th</sup> Avenue S as it crosses Kent-Des Moines Road.</li> <li>PSE substation at S. 221<sup>st</sup> Street.</li> </ul>		

The two primary telecommunications providers with major utility infrastructure in the study area are Comcast and CenturyLink. Their systems generally follow the electrical distribution network, buried along SR 99 and overhead on surrounding streets. There are no major telecommunications facilities parallel to I-5. A fiber optic system owned by Level 3 Communications follows Military Road S. through the study area and crosses I-5 at each Military Road S. undercrossing.

Puget Sound Energy is the natural gas provider within the study area. Most of the infrastructure encountered is local distribution consisting of 2-inch, 4-inch and 6-inch diameter intermediate-pressure pipelines. A 16-inch diameter high-pressure pipeline parallels the alignments along 28th Avenue S., and then follows SR 99 to S. 208<sup>th</sup> Street where it turns west; all alternatives have the potential to conflict with this pipeline segment as they depart Angle Lake Station. The 16-inch pipeline is encountered again at S. 272<sup>nd</sup> Street, where it crosses the SR 99 and I-5 alternatives. A branch of the 16-inch pipeline crosses the I-5 alignments once more at the southernmost crossing of Military Road S.

Only existing stormwater conveyance open channels and closed pipes that are 12 inches in diameter or greater and that parallel or cross SR 99 or I-5 within the study area were evaluated. Existing flow control and treatment facilities located along or downstream of the alternative routes were also located. **Table 5-26** provides a summary of the existing stormwater facilities.

TABLE 5-26
Summary of Existing Stormwater Facilities

Alternative	Existing Stormwater Facilities	
SR 99 Elevated Median SR 99 Hybrid	<ul> <li>Approximately 71,300 feet of 12- to 24-inch-diameter conveyance pipe</li> <li>Approximately 2,300 feet of 30- to 36-inch-diameter conveyance pipe</li> <li>Approximately 1,000 feet of greater than 36-inch-diameter conveyance pipe</li> <li>Publicly-owned 48-inch-diameter box culvert on the west side of SR 99, approximately 600 feet northwest of the intersection with S. 208<sup>th</sup> Street.</li> <li>Approximately 4,300 feet of open channel conveyance</li> <li>7 flow control facilities</li> <li>4 water quality treatment facilities</li> </ul>	
I-5 Mixed West Side I-5 Mixed West Side/Median	<ul> <li>Approximately 29,000 feet of 12- to 24-inch-diameter conveyance pipe</li> <li>Approximately 690 feet of 30- to 36-inch-diameter conveyance pipe</li> <li>Approximately 1,600 feet of greater than 36-inch-diameter conveyance pipe</li> <li>Privately-owned 42-inch-diameter pipe crossing I-5, approximately 1,000 feet north of the S. 288th Street underpass</li> <li>Approximately 36,300 feet of open channel conveyance</li> <li>4 flow control facilities</li> <li>Privately-owned 84-inch-diamter detention pipe on the west side of I-5, approximately 1,000 feet north of the S. 288th St. underpass</li> <li>3 water quality treatment facilities</li> </ul>	
30 <sup>th</sup> Avenue S. Elevated West Side (connected to the SR 99 Elevated Median alternative)	<ul> <li>Approximately 62,400 feet of publically owned 12- to 24-inch-diameter conveyance pipe</li> <li>Approximately 1,200 feet of privately owned 12- to 24-inch-diameter conveyance pipe</li> <li>Approximately 2,300 feet of publically owned 30- to 36-inch-diameter conveyance pipe</li> <li>Publicly-owned 48-inch-diameter box culvert on the west side of SR 99, approximately 600 feet northwest of the intersection with S. 208<sup>th</sup> Street.</li> <li>Approximately 970 feet of publically owned conveyance pipe greater than 36-inch-diameter</li> <li>Approximately 5,000 feet of open channel conveyance</li> <li>7 flow control facilities</li> <li>4 water quality treatment facilities</li> </ul>	

Midway Landfill is a closed municipal solid waste facility maintained by Seattle Public Utilities, located west of I-5 between S. 244<sup>th</sup> and S. 252<sup>nd</sup> Streets (see Section 5.7.3 for additional information). The potential presence of hazardous materials at the facility led to its designation as a Superfund site (see Section 5.7.2 for additional information).

A summary of the existing major utilities encountered along the SR 99 and I-5 corridors is listed in **Table 5-27**.

TABLE 5-27
Summary of Existing Major Utilities

Utility Type	SR 99	I-5
Water	16-inch, 18-inch, and 60-inch pipes	<ul> <li>16-inch, 30-inch and 60-inch pipes</li> <li>Highline Water District Tanks at S. 216<sup>th</sup> Street</li> </ul>
Sanitary Sewer	36-inch pipe	• (None)
Electrical	115kV transmission parallel and crossing	<ul> <li>115kV transmission crossing</li> <li>230kV transmission crossing</li> <li>Substation adjacent</li> </ul>
Stormwater	<ul><li>36-inch and 42-inch pipes</li><li>48-inch box culvert</li></ul>	• (None)
Solid Waste	• (None)	Midway Landfill

#### **Key Results**

- Utility work may cause service interruptions, requiring coordination with agencies, jurisdictions and affected neighborhoods to minimize disruptions.
- Utility construction work in SR 99 may affect traffic flow, potentially requiring lane closures and/or detours. Such conflicts are not likely to be substantial for I-5 alternatives.
- High-voltage electrical transmission facilities along the length of corridor, both parallel and crossing, will require line raising and/or relocation. These facilities affect the SR 99 alternatives more than they affect the I-5 alternatives.
- Highline Water District storage tanks and the Midway Landfill affect the LRT guideway for I-5 alternatives.

#### 5.7.2 Hazardous Materials

The presence of contaminated sites in the project area can affect a project in multiple ways. Investigation may be required to determine the potential construction cost impacts of the contaminated site. Contaminated sites can also result in reduced property acquisition cost to account for the cost of mitigation during construction. Contaminated properties that are acquired could require remediation in order to serve their intended purpose on the project (such as a station, maintenance facility, etc.). Engineering controls (such as vapor intrusion mitigation) could also be required.

#### Methodology

Information on sites reported to be contaminated with hazardous materials within 1/8 mile of the alternative centerline was collected using a database research company and evaluated to determine which ones should be considered high risk for purposes of the project. High risk sites

are defined as sites that might be substantially contaminated and might create liability for Sound Transit either due to construction activities or by virtue of acquiring all or a portion of the site, such as for a station or parking facility. The 1/8 mile distance was used to identify sites that could be directly within the project footprint or could have contaminated groundwater that has spread within the project footprint.

#### **Discussion of Results**

**Table 5-28** shows total high risk sites by alternative. **Exhibit 5-15** maps the locations of the identified high risk hazardous material sites. The SR 99 alternatives have the greatest number of high-risk sites, with a total of 68, which is roughly ten times the numbers of sites along the I-5 alternatives. This is not unusual, however, given the commercial oriented nature of the SR 99 corridor and the large number of gas stations and auto-repair oriented businesses along this corridor.

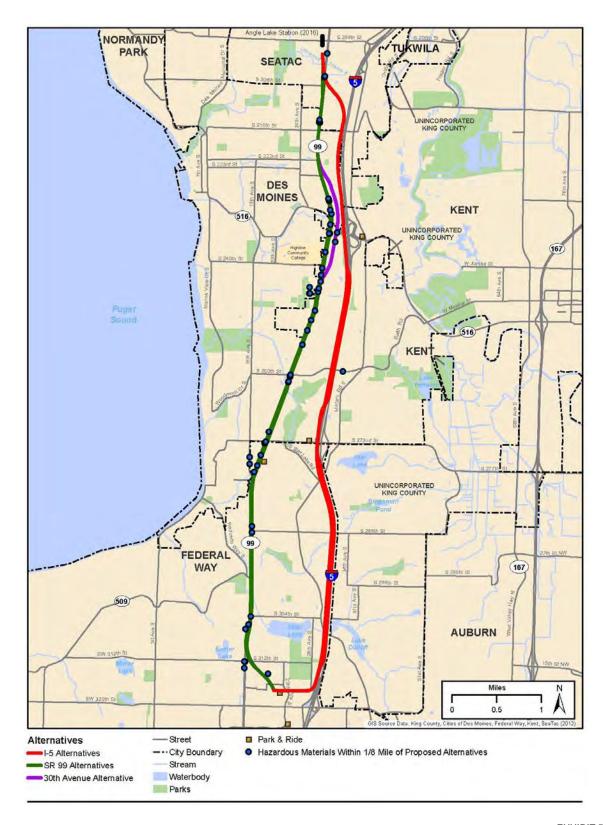
The Midway Landfill, located between SR 99 and I-5, is not considered a high-risk hazardous materials site, but has been designated as a Superfund site. The landfill was first capped in 1983 following its closure. Beginning in 1985, combustible gas was detected in nearby houses. The site has since been cleaned up by the City of Seattle with oversight from Washington Department of Ecology. The landfill remains capped and there are numerous wells in place to collect gases from below the cap. If an I-5 alignment is chosen, these documented issues will require extensive permitting work and carefully-planned waste disposal procedures and construction techniques to prevent potential groundwater contamination during construction.

TABLE 5-28
Total High Risk Sites within 1/8 Mile by Alternative

Alternative	High Risk Sites within 1/8 Mile			
SR 99 Alternatives				
SR 99 Elevated Median	68			
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	68			
SR 99 Hybrid	68			
I-5 Alternatives				
I-5 Mixed West Side	6			
I-5 Mixed West Side/Median	7			

## **Key Results**

- Alternatives along SR 99 have more high-risk sites than alternatives along I-5.
- The closed Midway Landfill, managed by SPU, could have similar permitting and disposal issues to a high-risk hazardous materials site if an I-5 alternative is chosen.



**EXHIBIT 5-15** Hazardous Materials Sites

## 5.7.3 Geologic Issues

The Washington State Growth Management Act (GMA) (Revised Code of Washington Chapter 36.70A) requires all cities and counties to identify critical areas within their jurisdictions and to formulate development regulations for their protection. The GMA defines critical areas, including geologically hazardous areas, as areas that are susceptible to erosion, sliding, earthquake, or other geological events; therefore, they are not suited to the siting of commercial, residential, or industrial development consistent with public health or safety concerns.

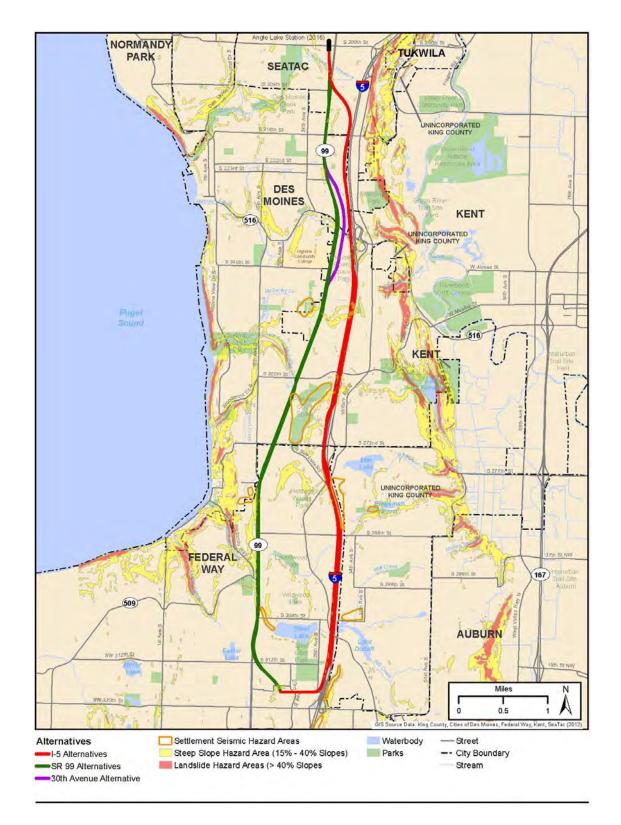
#### Methodology

The FWTE passes through four cities (SeaTac, Des Moines, Kent, and Federal Way) and parts of unincorporated King County, all of which have defined geologically hazardous areas in their respective codes. These definitions and maps were reviewed to evaluate geologic hazards. Mapped geologic hazards are shown on **Exhibit 5-16**. Erosion hazard areas are not shown, although most of the project area would be subject to erosion during construction without the use of best management practices (BMPs).

#### **Discussion of Results**

Erosion and steep slope hazards are present throughout the study area. The Midway Landfill is a 60-acre former gravel quarry that was used as an unlined landfill from 1966 to 1983, ultimately taking approximately 3,000,000 cubic yards of waste, including demolition debris and municipal waste.

The I-5 Mixed West Side alternative would cross the eastern edge of the Midway Landfill and the mitigation and construction challenges associated with this crossing could be a primary factor in the alternative selection. These challenges include increased effort for design and permitting as well as increased construction costs due to the undocumented (but likely contaminated) character of the landfill debris present. There is a large area of wetland soils (identified as a seismic and settlement hazard area) bounded by S. 260<sup>th</sup> Street to the north, SR 99 to the west, S. 272<sup>nd</sup> Street to the south, and I-5 to the east. The selection of the location for the station at S. 272<sup>nd</sup> Street could be influenced by the presence of seismic and settlement hazards. Decisions on preferred foundation types would be affected by the presence of these hazards, as could the performance of surface parking facilities.



**EXHIBIT 5-16** Geologic Hazards

Additional review of the area immediately west of SR 99 was performed in light of the SR 99 Hybrid alternative design refinement in this area. The guideway would be elevated from S. 272<sup>nd</sup> Street to S. Dash Point Road with this alternative, and may be elevated or at grade from S. Dash Point Road to S. 304<sup>th</sup> Street. Review of the geologic mapping and geologic hazards mapping for that area indicates no major geotechnical issues for construction in this alignment at this time. There are some areas of mapped wetland soils, but these areas appear to be at least 500 feet from SR 99. The elevated guideway design will need to consider potential impacts to the steep slopes that are present west of SR 99 from 16<sup>th</sup> Avenue S. to Dash Point Road S. It is anticipated that these impacts should be relatively minor because the soils in this area are mapped as glacial till, and could be addressed during a subsequent phase of more detailed design.

## **Key Results**

- Portions of the alternatives cross or extend into areas mapped as erosion and steep slope hazards. These hazard areas are not likely to affect alternative selection because they appear to be relatively minor and can be addressed by typical BMPs and construction practices.
- Seismic and settlement hazard areas are present in limited areas in the central part of the project study area and could be a factor in determining the final location of the station near S. 272<sup>nd</sup> Street.
- The eastern edge of the Midway Landfill could have unstable subsurface material.

# 5.8 System Costs

The cost to build, operate, and maintain the project have been estimated at a planning level based on the conceptual design information available. These estimates are separated into the capital costs, which are one-time costs incurred at the beginning of the project to build it and purchase vehicles, and the ongoing annual costs to operate and maintain the part of the overall system this project represents.

## 5.8.1 Estimated Capital Cost

Planning-level capital cost estimates have been prepared for all Level 2 alternatives. For each alternative, a low and high end cost was estimated to accommodate unforeseen variables not identified at the level of design currently available.

#### Methodology

The Level 1 Alternatives Screening Report cost estimates were updated and used as a basis for the Level 2 effort. Both the Level 1 and Level 2 cost estimates used the Lynnwood Link

Extension Project's Unit Cost Library (which was based on the ST2 Unit Cost Library) to inform base unit costs for all estimates, which were escalated to 2013. Additional unit cost information was sourced from other relevant regional projects, including WSDOT sources. Some unit costs were updated or added to the Unit Cost Library as appropriate to the FWTE project.

Detailed estimates were produced according to FTA Standard Cost Categories (SCC), which are:

- 10. Guideway and Track Elements
- 20. Stations, Stops, Terminals, Intermodals
- 30. Yards, Shop, Administration/Support Facilities (Note: this cost category is not included in the Level 2 capital cost estimates but will be developed by Sound Transit and provided in later phases)
- 40. Sitework and Special Conditions
- 50. Systems
- 60. Right-of-Way, Land, Existing Improvements
- 70. Vehicles
- 80. Soft Costs
- 90. Unallocated Contingency
- 100. Finance Charges (Note: This cost category is not included in the Level 2 capital cost estimates but is incorporated in the Sound Transit Financial Model)

Costs for categories 10, 20, 40, and 50 were derived from the Level 2 alternatives, while costs for categories 60, 70, and 80 were derived with/from ST guidance. Total allocated contingencies applied to the different cost code categories vary from 10 percent to 40 percent depending on the category. Unallocated contingencies and project soft costs were also applied to the Level 2 cost estimates.

Several key design considerations have been identified at the conceptual design level that helped inform the Level 2 capital cost estimate:

- Most of the Level 2 alternatives have the design challenge of long span structures crossing I-5, SR 509, and/or SR 99.
- Stations and associated Park-and-Rides, ancillary buildings, and temporary transit facility requirements at the FWTC have been assumed for each alternative, although detailed station layouts have not been designed at this level.
- For each alternative, interim terminus designs have been assumed at each station to allow for phased construction.
- All alternatives have been assessed for site civil impacts including utility, roadway, retaining wall, etc.

Level 2 right of way costs were developed by Sound Transit.

In addition to the Level 2 evaluation general design considerations, several key alternative-specific design considerations have also been identified that help drive the Level 2 cost estimates. All of the SR 99 alternatives would require some use of the SR 99 median. In general, where the median is at least 12 feet wide, no permanent widening is assumed to be needed. For this reason, the SR 99 Elevated Median alternative would generally require less acquisition of private property for right-of-way. The SR 99 Elevated Median alternative would also cross major intersections, such as S. 216<sup>th</sup> Street, Kent-Des Moines Road and S. 272<sup>nd</sup> Street, which would require major widening and/or large elevated structures for spanning the intersection.

The I-5 Mixed West Side alternative would run along the eastern edge of Midway Landfill for approximately one-third of a mile. Extensive investigation and the associated costs for waste mitigation and construction solutions will be required to prevent potential groundwater pollution and guideway settlement, among other issues. The I-5 Mixed West Side and I-5 Mixed West Side/Median alternatives both have the challenge of limited LRT placement and constrained space between WSDOT's future Gateway project, specifically near a WSDOT retaining wall and Highline Water District water tank support infrastructure near S. 216<sup>th</sup> Street, as well the proposed improvements planned at the Kent-Des Moines Road interchange.

The I-5 Mixed West Side/Median alternative assumes the alignment would cross over the I-5 southbound mainline lanes to access a station on the west side of I-5 at or near S. 272<sup>nd</sup> Street. The alignment would then cross back into the median until Federal Way Transit Center, at which point it crosses the I-5 southbound mainline lanes again.

Given the preliminary nature of this level of screening, cost estimates are rounded to the nearest \$100 million (or \$0.1 billion). A range of estimated capital costs for each alternative is shown in **Table 5-29**.

Table 5-29
Estimated Capital Cost (\$billion, 2013)

Alternative	Range of Estimated Capital Costs	
SR 99 Alternatives		
SR 99 Elevated Median	\$1.5 to 1.8	
30 <sup>th</sup> Avenue. S. Elevated West Side (w/SR 99 Elevated Median)	\$1.6 to 1.8	
SR 99 Hybrid	\$1.5 to 1.8	
I-5 Alternatives		
I-5 Mixed West Side	\$1.3 to 1.5	
I-5 Mixed West Side/Median \$1.4 to 1.6		

### **Discussion of Results**

The highest overall capital cost alternatives are SR 99 Hybrid, SR 99 Elevated Median, and 30<sup>th</sup> Avenue S. due mainly to the amount of right-of-way costs. The I-5 alternatives currently have the lowest estimated capital costs.

The 30<sup>th</sup> Avenue S. Elevated West Side alternative has the highest construction costs (Category 10-50), due primarily to the amount of roadway/site civil reconstruction requirements. The SR 99 Elevated Median alternative has the second-highest construction costs and the I-5 Mixed West Side alternative has the lowest construction costs.

The SR 99 Hybrid alternative has the highest right-of-way costs of all the alternatives, with the SR 99 Elevated Median alternative having the second highest right-of-way costs. The I-5 Mixed West/Median alternative has the lowest right-of-way costs.

### **Key Results**

• The SR 99 alternatives and the 30<sup>th</sup> Avenue S. alternative have slightly higher estimated capital costs than I-5 alternatives.

### 5.8.2 Estimated Operations and Maintenance Costs

Operations and Maintenance (O&M) costs have been estimated by Sound Transit staff in a planning exercise outside the Level 2 evaluation process. O&M cost estimates have been based on the following factors:

- Projected design-year ridership
- Projected train frequency and travel time

- Alignment length by profile type (at-grade, elevated, tunnel)
- Number of stations by profile type (at-grade, elevated, tunnel)

Because all of the alternatives have been designed to optimize speed and consist mostly of elevated track, the annual O&M costs are approximately the same for all five alternatives at the level of detail in use at this stage of project development. The estimate for annual O&M cost for the project in 2013 dollars is \$6.5 million.

# 6.0 Level 2 Findings & Conclusions– Alignment Alternatives

This section summarizes the key data and analyses from the earlier chapters of this report, and presents the relevant findings and conclusions related to each of the Level 2 alternatives. Each of the following sections provides a table summarizing the relative strengths and weaknesses of each alternative. These strengths and weaknesses have been identified based on the alignment alternative definitions presented in Chapter 3, the evaluation criteria and measures described in Chapter 4, and the data and analysis results presented in Chapter 5. Following the strengths and weaknesses table for each alternative, there is a brief narrative that provides the summary conclusions and key findings for each alternative. A summary of conclusions is provided at the end of the chapter.

The findings and conclusions in this chapter are organized to compare the alternatives in two groups (the SR 99 alternatives and the I-5 alternatives) to identify the best alternatives within each corridor (the SR 99 alternatives are compared to each other and the I-5 alternatives are compared to each other). In addition the alternatives are compared across these two corridors within the study area. This approach has been taken because despite the amount and variety of data collected for Level 2 screening, the results provided both useful comparisons within each set of alternatives and do not paint a clear picture of whether or not one corridor performs clearly better than the other. In addition, the analysis suggests that alternatives from each corridor should be studied further in the Draft Environmental Impact Statement (EIS). The alternatives will be refined and developed to a higher level of detail before undergoing a more rigorous analysis in the Draft EIS.

### 6.1 SR 99 Corridor Alternatives

The SR 99 corridor generally features robust land use variety and corridor access, with areas of opportunity for targeted transit-oriented land use improvements along the proposed Light Rail Transit (LRT) alternatives. The SR 99 alternatives have been designed to connect these areas and optimize ridership by balancing the need for LRT system access with the need to serve regional destinations. The following subsections compare the SR 99 alternatives to each other.

### 6.1.1 SR 99 Elevated Median Alternative

TABLE 6-1 SR 99 Elevated Median Alternative: Summary of Strengths and Weaknesses

Stre	engths	Weaknesses	
•	No wetland effects Fewest potential residential displacements No potential for direct effects to community facilities Fewer right of way effects due to available existing	•	Higher potential length of stream effect Higher potential effects on business traffic due to recirculation Highest potential traffic effects during construction due to median guideway and stations Challenge of crossing SR 99/Kent-Des Moines Road and other
	median space Lowest estimated capital cost		major intersections in median

The **SR 99 Elevated Median** alternative would include a light rail guideway on vertical columns in the median of SR 99. It would require construction of guideway support columns in the median of SR 99, which currently has a planted strip or intersection turning lanes for nearly all of the length of the study corridor.

The location of the columns for the proposed transit guideway in the existing median of SR 99 would be positive for this alternative because it would, in many locations, minimize or eliminate the need to widen the SR 99 roadway. Where the proposed columns would be placed in an existing planted strip, it has been assumed that the columns would fit within the available space. As a result, the SR 99 Elevated Median alternative would have fewer business displacements than the SR 99 Hybrid alternative. With the SR 99 Elevated Median alternative, residential displacements would be less than with each of the other SR 99 alternatives. Lane closures during construction activities would affect mobility within the SR 99 corridor. The elevated guideway would cross over major intersections such as the Kent-Des Moines Road intersection on a long elevated structure in the median of SR 99, which would increase cost and complexity.

With the elevated alignment in the median of SR 99, the number and locations of mid-block left turns and U-turns could be reduced and the revised median configuration could require additional roadway improvements to facilitate local circulation. This could result in additional traffic impacts at nearby signalized intersections.

The SR 99 Elevated Median alternative would be somewhat close to noise-sensitive receivers on both sides of the roadway, resulting in more potential noise effects than the SR 99 Hybrid alternative, as well as more potential indirect effects on community facilities.

### **Key Findings**

1) The SR 99 Elevated Median alternative would have lower overall right-of-way requirements than other SR 99 alternatives.

- 2) It would have the greatest disruption to the community during construction of the SR 99 alternatives.
- 3) It would have the greatest potential for disruption to the community of the SR 99 alternatives once operations begin because of traffic and noise effects.
- 4) It would involve complex structural solutions (such as long spans and straddle bents) and/or substantial widening at major intersections to accommodate the median elevated guideway.

## 6.1.2 30<sup>th</sup> Avenue S. Elevated West Side with SR 99 Elevated Median Alternative

TABLE 6-2 30th Avenue S. Elevated West Side with SR 99 Elevated Median Alternative: Summary of Strengths and Weaknesses

Strengths	Weaknesses	
No wetland effects	Higher potential for stream effects	
Fewest business displacements	Higher potential for visual effects	
No potential for direct effects to community facilities	Most potential residential displacements	
	Highest number of noise-sensitive receivers	
	Highest number of Category 2 vibration-sensitive receivers	
	Higher potential traffic effects during construction due to	
	median guideway and stations	

The **30**<sup>th</sup> **Avenue S. Elevated West Side** alternative would include a light rail guideway on vertical columns on the west side of 30th Avenue S. between S. 220<sup>th</sup> Street and S. 240<sup>th</sup> Street. North and south of these points it would have the same alignment as the SR 99 Elevated Median alternative, and effects in these areas would be the same as the SR 99 Elevated Median alternative. North of Kent-Des Moines Road, 30<sup>th</sup> Avenue S. is a primarily residential street with several large multi-family complexes as well as some single family homes. Locating the alignment on 30<sup>th</sup> Avenue S. in this area would avoid the traffic, design and cost issues associated with putting the light rail guideway through the complex SR 99/Kent-Des Moines Road intersection. It has greater potential for residential displacements and visual, noise and vibration effects than the other SR 99 alternatives, but would have fewer effects on businesses along SR 99 in this area.

Some of the negative effects could be reduced by moving the transition from SR 99 to 30<sup>th</sup> Avenue S. farther south than S. 220<sup>th</sup> Street. Also, although this alternative was evaluated as if it was connected to the SR 99 Elevated Median alternative, it could be combined with the SR 99 Hybrid alternative to the north or the south, or it could be connected to an I-5 alternative to the south.

### **Key Findings**

- 1) The 30<sup>th</sup> Avenue S. Elevated West Side alternative would avoid the challenges associated with the complex crossing of the SR 99/Kent Des Moines Road intersection.
- 2) It would have greater potential for effects on residences than other SR 99 alternatives, especially north of Kent-Des Moines Road.
- 3) It would have lower potential for effects on businesses than other SR 99 alternatives.

### 6.1.3 SR 99 Hybrid Alternative

**TABLE 6-3** SR 99 Hybrid Alternative: Summary of Strengths and Weaknesses

Str	engths	Weaknesses	
•	Lower potential for stream effects Lowest number of Category 2 noise-sensitive receivers Lowest number of Category 2 vibration-sensitive receivers	Potential effects to McSorley Creek wetland area     Most potential business displacements     Highest potential for direct effects to community facilities	
•	Fewer congested intersections with potential traffic effects for SR 99 alternatives Less potential for traffic effects during construction		

The SR 99 Hybrid alternative light rail guideway would be constructed primarily on either the east or the west side of SR 99, minimizing reconstruction of SR 99 and potential traffic effects associated with occupying the median. It would also avoid crossing the SR 99/Kent Des Moines Road intersection in the median by crossing Kent Des Moines Road on the west side of SR 99. This alternative would have the least potential for noise and vibration effects on residences among the SR 99 alternatives, as well as less potential for effects on traffic during construction and operation.

This alternative would be located on the east side of SR 99 near the McSorley Creek wetland complex, resulting in potential effects to this wetland. These effects would be further defined in the EIS and would require additional information on the wetland boundary and the extent to which the wetland could be avoided. Being located on the side of the predominantly commercial SR 99 corridor, however would result in the greatest number of business displacements of any alternative, and could displace up to 3 commercial buildings where space is leased for religious facilities. The design of this alternative could be further refined to further avoid or minimize many of the identified adverse effects.

### **Key Findings**

1) The SR 99 Hybrid would avoid most of the traffic and construction issues associated with construction and operation in the SR 99 median.

- 2) It is the only alternative with potential for effects on wetlands.
- 3) It would have greater impacts on businesses and community facilities than the other SR 99 alternatives.

### 6.2 I-5 Corridor Alternatives

The I-5 corridor studied is primarily within the I-5 right-of-way, which is adjacent to primarily single family land uses, except at the interchanges at Kent-Des Moines Road and S. 317<sup>th</sup>/320<sup>th</sup> streets, which have commercial land uses. The alternatives within this corridor are designed to connect access points at freeway interchanges to optimize ridership by balancing the need for LRT system access with the need to serve regional destinations.

The I-5 alternatives are subject to ongoing review and coordination with WSDOT. The "SR 167, SR 509, and I-5 Puget Sound Gateway Project" ("the Gateway Project") is a long-term effort to improve roadway access to the ports of Seattle and Tacoma, in the interest of maintaining and enhancing Washington's global economic competitiveness. The Gateway Project features three projects that, when combined, could add substantial width to I-5 in the FWTE project study area. In some parts of the study area, this additional roadway width would occupy all or most of the available WSDOT right-of-way.

The two I-5 alternatives being considered in this Level 2 screening process are subject to substantial change as new information becomes available about the spatial needs of the Gateway Project. Although these widening projects are not currently funded, discussions continue regarding the appropriate placement of the proposed LRT guideway along I-5. The assumptions contained in this report about LRT guideway placement represent the best information available at the time regarding right-of-way availability and WSDOT design coordination.

The following subsections compare the I-5 alternatives to each other.

### 6.2.1 I-5 Mixed West Side Alternative

#### TABLE 6-4

I-5 Mixed West Side Alternative: Summary of Strengths and Weaknesses

Str	rengths	Weaknesses	
•	Lower potential for traffic effects during construction	•	Higher potential for visual effects
•	Lower estimated cost	Higher number of Category 2 and Category 3 noise-sensitive receivers	
		•	Higher number of Category 2 vibration-sensitive receivers
		•	Cost and challenge of crossing Midway Landfill

The I-5 Mixed West Side alternative would be along the west side of I-5, primarily within or adjacent to the WSDOT right-of-way. It would be at-grade in some locations and grade-separated in others. Construction within WSDOT right-of-way on the west side of I-5 would minimize the need for lane closures on local roads as well as on I-5. The land uses adjacent to I-5 are primarily residential; consequently, this alignment has more potential for effects on residences, including displacements, noise, vibration and visual effects. This alternative would cross the Midway Landfill, which presents engineering challenges and additional costs. Both I-5 alternatives would also need to avoid or relocate the Highline Water District tanks and a major Puget Sound Energy substation. Coordination with WSDOT during the Level 2 process indicated that the availability of their right-of-way may be limited north of Kent-Des Moines Road, due to potential conflicts with the planned SR 509 extension (as part of the Gateway Project).

### **Key Findings**

- 1) The I-5 Mixed West Side alternative would have greater potential for effects on residences.
- 2) Crossing the Midway Landfill would present engineering challenges and increased costs.
- 3) Use of WSDOT right-of-way may be limited north of Kent-Des Moines Road.

### 6.2.2 I-5 Mixed West Side/Median Alternative

TABLE 6-5 I-5 Mixed West Side/Median Alternative: Summary of Strengths and Weaknesses

Strengths	Weaknesses	
Lower potential for visual effects     Lower number of Category 2 and Category 3 noise-sensitive receivers     Lower number of Category 2 vibration-sensitive receivers     Avoids the Midway Landfill	<ul> <li>Lower potential for traffic effects during construction</li> <li>Uncertainty regarding availability of the median for transit guideway due to the potential Puget Sound Gateway project</li> <li>Crossing I-5 southbound lanes to get into and out of the median</li> <li>Higher estimated cost</li> </ul>	

The I-5 Mixed West Side/Median alternative would be along the west side of I-5 primarily within or adjacent to the WSDOT right-of-way and within the median between the north and south bound lanes of I-5. This alternative would transition from west of I-5 to the I-5 median near S. 240<sup>th</sup> Street, primarily to avoid crossing the Midway Landfill, and would cross back to the west side of I-5 for stations at S. 272<sup>nd</sup> Street and the Federal Way Transit Center. Construction in the I-5 right-of-way would minimize disruption to the community, but could have effects on I-5 traffic. Construction in the median and to cross into and out of the median would result in lane closures and some traffic disruption on I-5, which would not occur with the I-5 Mixed West Side alternative.

Land use adjacent to I-5 is primarily residential, and therefore the alignment would have less potential for effect on businesses. The potential for noise, vibration, and visual effects on residences would be similar to the I-5 Mixed West Side alternative where the alignment is on the west side of I-5, but would be avoided when in the median. Coordination with WSDOT during the Level 2 process indicated that the availability of their right-of-way may be limited north of Kent-Des Moines Road, due to potential conflicts with the planned SR 509 extension (as part of the Gateway Project). Other components of the Gateway Project may require use of the median south of Kent-Des Moines Road.

### **Key Findings**

- 1) The I-5 Mixed West Side/Median alternative would have less potential for effects on residences.
- 2) Constructing in the median and crossing I-5 would be more disruptive to I-5 traffic and more expensive than the I-5 Mixed West Side alternative.
- 3) Availability of WSDOT right-of-way for this project is uncertain.

### 6.3 Comparing SR 99 to I-5

TABLE 6-6

SR 99 and I-5: Summary of Strengths and Weaknesses by Corridor

SR 99 Corridor	I-5 Corridor	
<ul> <li>Strengths</li> <li>More subsidized housing within ½ mile</li> <li>Greater area zoned for high density development</li> <li>More employment (existing and future) within ½ mile</li> <li>More potential for non-motorized access</li> <li>Fewer potential residential displacements</li> <li>Avoids important large utility sites (e.g. water tanks, electrical substation)</li> </ul>	Strengths Slightly shorter travel time Fewer potential business displacements Less potential for indirect effects to community facilities Fewer Category 3 noise-sensitive receivers Lower potential for effects to community during construction Lower estimated cost than SR 99 alternatives	
<ul> <li>Weaknesses</li> <li>Slightly longer travel time</li> <li>More potential business displacements</li> <li>Greater potential for indirect effects to community facilities</li> <li>More Category 3 noise-sensitive receivers</li> <li>Higher potential for effects to community during construction</li> <li>Higher estimated cost</li> </ul>	Weaknesses  ■ Less subsidized housing within ½ mile  ■ Smaller area zoned for high density development  ■ Less employment (existing and future) within ½ mile  ■ Less potential for non-motorized access  ■ More potential residential displacements  ■ Affects important large utility sites (e.g. water tanks, electrical substation)	

The SR 99 and I-5 corridors each offer strengths and weaknesses that are generally different from the other corridor, resulting in trade-offs of benefits and effects that are more different between the two corridors than between the various alternatives in each corridor. The SR 99 corridor is more densely developed and of a commercial and mixed use nature, and therefore has greater potential for effects to existing development, as well as more potential for new

development. The SR 99 corridor is more accessible by all modes (vehicle, transit or non-motorized) and more integrated into the communities along the route. The I-5 corridor is primarily residential on both sides, and therefore has less potential for overall community disruption such as effects to traffic, but greater potential for effects to individual residences, including noise, vibration and visual effects. The I-5 corridor generally has more existing express transit and better utilized park and rides. Alternatives in the SR 99 corridor have higher estimated costs than alternatives in the I-5 corridor.

### 6.4 Special Alignment Issues

This section documents issues related to alignments for which discussion does not fit easily within the context of the alternatives analysis documented in this report.

### 6.4.1 SR 99/I-5 Connection

With the exception of both ends of the FWTE corridor where the guideway would connect to the stations that define its limits (Angle Lake and FWTC), the Level 2 alignment alternatives were defined as running along either SR 99 or I-5 for the entirety of the corridor. However, throughout the Level 1 and Level 2 analysis process, the project team has heard input and collected data indicating that the two alignments could each perform higher in different parts of the corridor. It is possible that an LRT alignment that crosses over from one to the other could perform better than the best alternative confined to each corridor for the entire length of the corridor and/or might be preferred in the study area. The combination of segments of the SR 99 and I-5 alignment alternatives would affect alignment development in the following two primary ways:

- Such a combination would require the conceptual design and analysis of a new track route between SR 99 and I-5 that has not been specifically analyzed so far in the study, and
- The resulting alternative would represent a new concept to the residents, business-owners, and other stakeholders in the corridor.

In order to avoid creating a route that would slow trains by forcing out-of-direction travel and having tight curves that would slow down the trains and increase travel time, the optimum connection location would be located where I-5 and SR 99 are close together, such as in the Kent-Des Moines Road area, rather than where they are not.

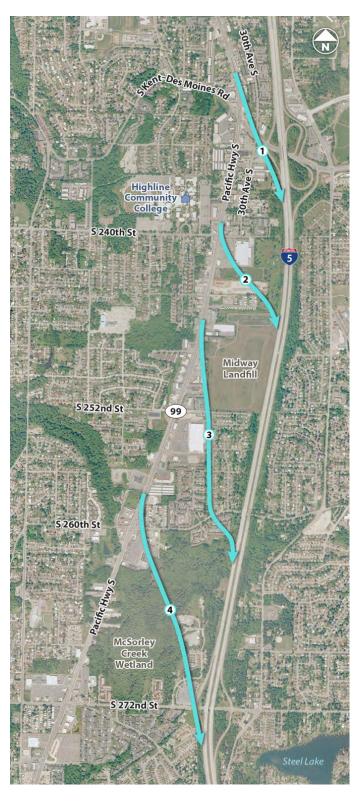
Although potential connections between the SR 99 and I-5 corridors have not been included formally in the alternatives analysis process, project planners and engineers have identified multiple potential locations to connect these corridors that could be considered. Examples of considerations that could influence a decision to investigate such a connection alignment include:

- Potential physical limitations in the I-5 right of way north of Kent-Des Moines Road;
- Challenges in crossing the Midway Landfill; or
- Local concerns regarding potential adverse effects.

While detailed alignments for potential connection locations have not been investigated, there are four general areas between the Kent-Des Moines and 272<sup>nd</sup> stations that have been identified in early discussions thus far. These areas are discussed in the following subsections and are illustrated in **Exhibit 6-1**.

### 1. Near Kent-Des Moines Road

A connection from SR 99 to I-5 (or I-5 to SR 99) could be located in the vicinity of Kent-Des Moines Road, such that the guideway would transition to the east out of the SR 99 corridor north of the Kent-Des Moines intersection and cross over Kent-Des Moines Road at or near the intersection with 30<sup>th</sup> Avenue S. It could continue along the south side of Kent-Des Moines Road to the I-5 corridor and turn south along the west side of I-5. Such a connection would be consistent with a proposed Kent-Des Moines station location near the I-5 right of way just south of Kent-Des Moines Road, as proposed in the City of Kent's Midway Subarea Plan.



**EXHIBIT 6-1**Potential SR 99/I-5 Connection Alignments

### 2. Between S. 240th St. and the Midway Landfill

This portion of the corridor could include a connection in either direction—from I-5 to SR 99 or from SR 99 to I-5—depending on the preferred alignment to the north and south of the connection. If the Kent-Des Moines station is located closer to S. 240<sup>th</sup> than to Kent-Des Moines Road, a connection could generally traverse vacant and lightly-used commercial land without substantially slowing down the train or increasing travel time. A connection in this area would have the advantage of being relatively short, but might still require crossing the Midway Landfill and/or be constrained by future WSDOT right-of-way needs in the I-5 right-of-way.

### 3. Between the Midway Landfill and the McSorley Creek Wetland Complex

The area south of the Midway Landfill and north of the McSorley Creek wetland complex consists almost entirely of existing single-family and multi-family residential land uses, and contains almost no vacant land. A potential connection through this area that would not impact either the landfill to the north or the wetland to the south could only be constructed by displacing multiple single family and multifamily residences. This location would avoid the challenge of crossing the Midway Landfill and the wetlands, but comes with the disadvantage of relatively extensive impacts to the existing residential community.

### 4. Crossing the McSorley Creek Wetland Complex

The McSorley Creek wetland complex is a potential opportunity to connect SR 99 and I-5 alternatives because it could be crossed diagonally on primarily undeveloped land. This potential alignment would access the Star Lake Park and Ride at S. 272<sup>nd</sup> Street and would allow trains to maintain desirable speeds and not affect travel time. This crossing could occur at the narrowest area of the wetland, minimizing effects on the wetland. While such a connection alignment has not been designed, it is possible with the elevated nature of the proposed guideway that the actual project footprint on the ground could be limited to fewer than ten columns in the area of the wetlands complex. A connection at this location has the advantage of avoiding effects on residential neighborhoods and the challenges of crossing the landfill, but the disadvantage of direct and indirect wetland effects. In addition, much of this property has been purchased by the City of Kent for preservation purposes, and this area is considered ecologically important by multiple government agencies because of its size. It is the headwaters for McSorley Creek, which supports anadromous and resident fish.

### 6.4.2 Future HCT Extension to the South

The choice between SR 99 and I-5 for the preferred FWTE alignment could influence (and/or be influenced by) a potential future extension of the Link system further south to Tacoma. In order to not preclude either SR 99 or I-5 as a feasible alignment for the future extension south, the

guideway and station could be located between these two major roadways and oriented north-south so as not to require a large amount of turning, which reduces train speeds, in order to reach either corridor.

If the FWTE alignment terminates at a station platform within a short walk of the existing FWTC bus platform location, the alignment would be somewhat likely to include low-speed curves and/or represent a crossing from I-5 to SR 99 (or vice versa) in the vicinity of the FWTC.

The future connection of the FWTE farther south to Tacoma is the subject of the South Corridor Alternatives Planning Study, which is being conducted concurrently with this alternatives analysis effort. Its purpose is to inform Sound Transit's Long Range Plan regarding the needs and opportunities for high capacity transit in that area, and may or may not identify a preferred corridor in this area.

### 6.5 Summary of Conclusions

The Level 2 evaluation has provided substantial additional data on the five alternatives considered, including a range of strengths and weaknesses that inform comparisons both within and across the two corridors under consideration. Because these comparisons have not indicated clear decisions regarding either advancing or removing any of the Level 2 alternatives, Sound Transit has determined that all five will be carried forward into the environmental scoping process for consideration as potential alternatives to study in a Draft EIS.



### 7.0 Station Evaluation

The Level 2 alignment alternatives were evaluated with three proposed station locations as defined by previous planning documents, which are the Kent/Des Moines, S. 272<sup>nd</sup> Street and Federal Way Transit Center (FWTC) stations. These three station locations are considered part of the baseline project definition and are referred to as "baseline" stations in this analysis. As part of the Level 2 Evaluation, a comprehensive look at potential additional station locations was undertaken.

The station evaluation began with identification of an initial list of potential station locations. The initial list was based on input received from the public during early scoping and agencies through agency coordination, and staff assessment of possible station locations. The initial list included 22 potential additional locations that were subjected to a pre-screening process. Additional locations that were in very close proximity to baseline stations were combined with these stations for purposes of this evaluation.

After the pre-screening a smaller list of 11 potential station locations remained, which were evaluated in Level 2. These included the 4 baseline stations (at Kent/Des Moines Road, two at S. 272<sup>nd</sup> Street, and one at the FWTC) and 7 potential additional station locations. Four of the additional potential station locations are associated with the SR 99 alternatives and three are associated with the I-5 alternatives.

Section 7.1 describes how the stations were identified and evaluated, Section 7.2 presents the data developed to evaluate the stations, Section 7.3 provides the findings by station location and Section 7.4 provides a summary of the evaluation results. Data is first presented for the stations defined as part of the baseline project, and is then followed by data for the potential additional stations.

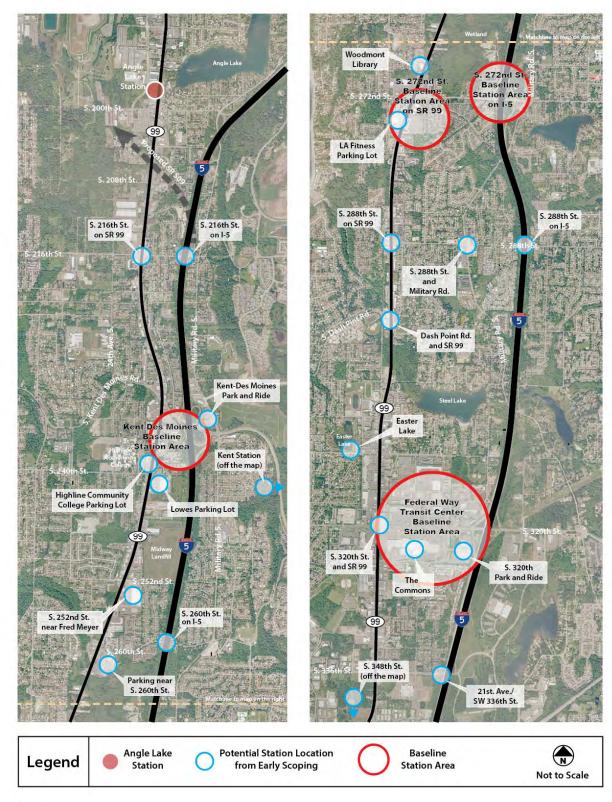
### 7.1 Station Evaluation Methodology

### 7.1.1 Initial List of Potential Station Locations

In addition to the four baseline stations located generally at Kent/Des Moines, S. 272<sup>nd</sup> Street (two locations) and FWTC, 21 potential additional station locations were initially identified, for a total of 25 possible station locations. The list of possible station locations came from multiple sources, including ST2, the early scoping process, the PSRC "Growing Transit Communities" Existing Conditions report and staff assessment of potential station locations. The initial list of potential additional station locations is provided in **Table 7-1** below (from north to south in the study area) and the locations are shown on **Exhibit 7-1**.

Table 7-1 Initial List of Potential Additional Station Locations

Station Location	Corridor (SR 99, I-5 or other)	In Vicinity of Baseline Station?
S. 216th St	SR 99, I-5	No
Kent/Des Moines Park-and-Ride	I-5	No
Highline Community College (HCC) parking lot	SR 99	Yes, in vicinity of Kent/Des Moines Station
Lowes parking lot along SR 99 (near HCC)	SR 99	Yes, in vicinity of Kent/Des Moines Station
S. 252nd Street Near Fred Meyer	SR 99	No
S. 260th Street	SR 99, I-5	No
Woodmont Library	SR 99	Yes, in vicinity of S. 272 <sup>nd</sup> Station
LA Fitness parking lot (near Redondo Heights Park-and-Ride lot)	SR 99	Yes, in vicinity of S. 272 <sup>nd</sup> Station
S. 288th Street	SR 99, I-5, Military Road	No
S. Dash Point Road	SR 99	No
Easter Lake (approximately S. 312 <sup>th</sup> Street)	SR 99	No
S. 320th Street	SR 99	Yes, in vicinity of FWTC Station
The Commons at Federal Way	One location would connect to either SR 99 or I-5	Yes, in vicinity of FWTC Station
S. 320 <sup>th</sup> Park-and-Ride at I-5	I-5	Yes, in vicinity of FWTC Station
21st Avenue S. near S. 336th Street	Beyond limits of study area	No
S. 348 <sup>th</sup> Street Park-and-Ride	Beyond limits of study area	No
Kent Sounder Station	Beyond limits of study area	No



**Exhibit 7-1** Initial List of Potential Station Locations

### 7.1.2 Pre-Screening of Initial Station Locations

Several of the initial station locations were pre-screened out prior to the more detailed Level 2 evaluation. The list of pre-screened locations and the reason for pre-screening them and excluding them from further analysis is summarized below in **Table 7-2**.

**Table 7-2**Pre-Screening of Initial List of Potential Station Locations

Station Location	Pre-Screening Results
Kent/Des Moines Park-and- Ride (east side of I-5)	This station location would only work with an east of I-5 alignment. An east of I-5 alignment is not under consideration. Existing land uses and planned land uses would not be very supportive of a light rail station in this location.
S. 252 <sup>nd</sup> Street near Fred Meyer	This location is not well connected to cross streets that would provide good access to a station and additional transit transfer opportunities.
S. 288 <sup>th</sup> Street at Military Road	This location is approximately 0.5 miles east of the SR 99 alternatives and 0.4 miles west of the I-5 alternatives.
Easter Lake	This location is approximately 0.2 miles west of the SR 99 alternatives, is farther away from the FWTC, and in a predominantly single-family neighborhood.
21 <sup>st</sup> Ave/S. 336 <sup>th</sup> Street	There is no proposed light rail alignment in this area. This location is over 1 mile south of the southern terminus at the FWTC and outside the study area.
S. 348 <sup>th</sup> Park-and-Ride	There is no proposed light rail alignment in this area. This location is approximately 3 miles southwest of the southern terminus at the FWTC and outside the study area.
Kent Sounder Station	There is no proposed light rail alignment near the Sounder alignment through Kent. This location is approximately 3 miles east of I-5 in downtown Kent and is outside the FWTE study area.

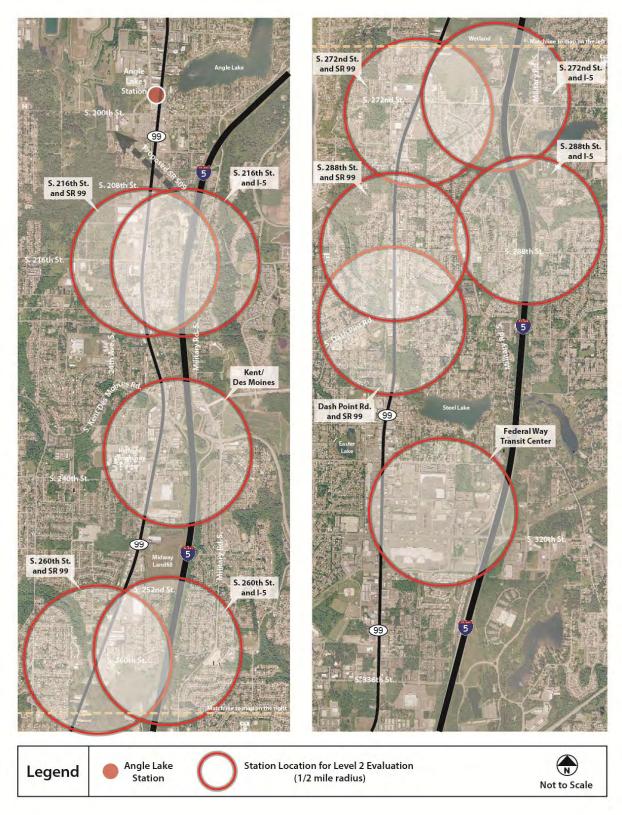
### 7.1.3 Station Locations Evaluated in Level 2

Following the pre-screening of the initial list of potential station locations, some remaining locations that were in very close proximity to baseline stations were combined with these stations. These locations are noted in the third column on **Table 7-1** and include the Highline Community College and Lowe's parking lots, which are in the general vicinity of the Kent/Des Moines Station, the Woodmont Library and the LA Fitness parking lot, which are in the general vicinity of the S. 272<sup>nd</sup> Street Station, and S. 320<sup>th</sup> Street, The Commons at Federal Way, and the S. 320<sup>th</sup> Street Park-and-Ride at I-5, which are in the general vicinity of the FWTC Station.

Consolidating these stations resulted in seven potential additional station locations remaining for further and more detailed evaluation in Level 2. These remaining stations are listed in **Table 7-3** and shown in **Exhibit 7-2**.

Table 7-3 Level 2 Station Locations

Baseline Stations	Potential Additional Stations-SR 99	Potential Additional Stations-I-5
Kent/Des Moines	S. 216 <sup>th</sup> Street	S. 216 <sup>th</sup> Street
S. 272 <sup>nd</sup> Street (Redondo Heights Parkand-Ride)	S. 260 <sup>th</sup> Street	S. 260 <sup>th</sup> Street
S. 272 <sup>nd</sup> Street (Star Lake Park-and-Ride)	S. 288 <sup>th</sup> Street	S. 288 <sup>th</sup> Street
FWTC	S. Dash Point Road	



**Exhibit 7-2** Level 2 Station Locations

#### 7.1.4 Station Evaluation Criteria and Measures

Eleven station locations (4 baseline stations, 4 potential additional stations on SR 99, and 3 potential additional stations on I-5) were evaluated using primarily the same evaluation measures as described for evaluation of the Level 2 study alignment alternatives, *Objective 3: Serve Supportive Land Use Plans and Economic Development Objectives*. These measures were applied to a half mile radius around each potential station location in order to provide a more direct comparison between potential station locations. Additional measures for station boardings, access to activity centers and motorized access were also included. **Table 7-4** lists these measures and a brief statement explaining the methodology used.

### 7.2 Station Evaluation – Data Results

The following sections present the data that was compiled for each evaluation measure for each of the potential additional station locations.

### 7.2.1 Daily Project Ridership and Station Boardings

As presented in Chapter 5, the year 2035 project-wide ridership for all alignment alternatives is forecasted to be approximately 23,500 riders per day. The similarity in the ridership forecasts between the alternatives is due in part to two of the three stations (Kent/Des Moines and FWTC) associated with all the alternatives being in similar locations and therefore serving similar transit markets.

**Table 7-5** shows the projected LRT ridership in the study area for all alternatives in the SR 99 and I-5 corridors for the three baseline stations as well as with three potential additional stations. The ridership estimate for the six station options would result in about 1,000 additional riders over the entire project length, for a total project-wide ridership of 24,500 riders per day. This slight ridership difference suggests that the ridership potential difference between three and six stations along SR 99 or I-5 is relatively small.

**Table 7-6** presents projected station boardings for individual stations if additional stations were to be added to SR 99 and I-5 alternatives, and compares these with boardings for the three baseline station locations. The station area boardings at the potential additional stations at S. 216<sup>th</sup> Street, S. 260<sup>th</sup> Street, S. 288<sup>th</sup> Street and S. Dash Point Road would average between 500 and 1,000 boardings per day. In most cases, the majority of the boardings at these additional stations would result from shifting boardings from adjacent stations. These boardings would likely be from non-motorized and bus access as these additional stations were not assumed to have additional parking provided at the stations.

**TABLE 7-4** Evaluation Measures Used for Station Evaluation

Magazira	Methodology				
Measure	Using the ST forecasting model and general station area assumptions, produced 2035 estimated daily and annual				
Daily project ridership and station	ridership. Using the Sound Transit forecasting model and general station area assumptions, 2035 estimated daily and arridar boardings were calculated.				
boardings	<u>Unit of measure:</u> 2035 Daily station boardings.				
Travel time	Travel times were developed for new alternatives using a simple distance/speed estimate with time added for each station. <u>Unit of measure:</u> One way travel time between S. 200 <sup>th</sup> Street and S. 320 <sup>th</sup> Street.				
Existing land use	Determined percentage of single family residential, multi-family residential, commercial, industrial, institutional, public and vacant land uses within ½ mile of each station using King County Assessor data. Land uses were generalized between jurisdictions as necessary.				
	Unit of measure: Percent of each existing land use.				
Planned land use	Determined percentage of planned land uses based on local comprehensive plans within ½ mile of each station. Land uses were generalized between jurisdictions as necessary.  Unit of measure: Percent of each comprehensive land use.				
High Density/TOD Zoning	Determined acres and percentage of existing zoning that is either high-density residential, transit oriented development (TOD), or allows mixed use within a 1/2 mile of each station. Zoning data was obtained from the cities of SeaTac, Des Moines, Kent and Federal Way.  Unit of measure: Acres and percent of high density/TOD zoning.				
Underutilized	Determined number of parcels considered underutilized based on ratio of building to land value within ½ mile of each station. Underutilized parcels are those with a ratio of improvement value to land value of 1:1 or less, based on King				
parcels	County Assessor data. <u>Unit of measure:</u> Acres of underutilized land.				
Population	Determined total population within ½ mile of each station based on U.S. Census data. Population was estimated based on percentage of each census blocks within study area.				
	Unit of measure: Total existing population within ½ mile (rounded to nearest 1,000).				
Employment	Determined total employment within ½ mile of each station based on data supplied by the Employment Securities Department (ESD) through PSRC. Employment data exists as points that were aggregated for a ½ mile buffer around each station.				
	<u>Unit of measure:</u> Total employment (rounded to the nearest 1,000).				
Households	Determined total number of households within ½ mile of each station based on U.S. Census data. Households were estimated based on percentage of each census blocks within study area.				
	<u>Unit of measure:</u> Total households (rounded to the nearest 1,000).				
Access to Regional Activity	Determined if station provides access to regional level activity centers, defined as Highline Community College and Federal Way Transit Center.				
Centers	<u>Unit of measure:</u> Qualitative discussion.				
Parking opportunities	This measure included the current number of park & ride parking spaces (publicly owned or leased facilities) and the number of potential park & ride facilities (such as church parking lots) within a ½ mile of each station. Utilization of existing parking lots was reported. The measure also qualitatively discussed areas where overflow parking from park & rides could be a problem.				
	<u>Unit of measure:</u> Number and utilization of existing park-and-ride spaces, number of potential park and ride locations, and qualitative discussion.				
Motorized Access	Determined the degree of access to a station from north, south, east and west, and determined the number of bus routes that provide direct access to the site.				
	Unit of measure: Qualitative discussion of roadway access and quantitative evaluation of bus routes.				
Non – motorized	This measure qualitatively discusses existing and planned bike and pedestrian facilities and options for each station. Density of roadways that are arterials or smaller were calculated within a ½ mile of each station. The presence of bike lanes and sidewalks is also discussed.				
access	$\underline{\text{Unit of measure:}} \text{ Linear feet of roadway within } 1/2 \text{ mile of each potential station location.} \text{ Qualitative discussion of existing and planned bike lanes and sidewalks.}$				
Estimated cost	Using Sound Transit's database of recent capital costs, a range of capital cost estimates was determined for alternatives in current year dollars. Annual operations and maintenance (O&M) costs were modeled using the Sound Transit O&M model.				
	Unit of measure: Range of capital costs for alternatives (\$2013); Annual O&M cost (\$2013) provided by Sound Transit.				

Table 7-5 2035 Alignment Ridership Potential

Corridor	2035 Daily Riders	2035 Annual Riders		
Baseline Stations				
SR 99 or I-5 with 3 Stations ending at FWTC	23,500	7.4 million		
Potential Additional Stations				
SR 99 or I-5 with 6 Stations ending at FWTC 24,500 7.6 million				
Note: 2035 Daily riders are rounded to the nearest 500. 2035 Annual riders are rounded to the nearest 0.1 million.				

Table 7-6 Year 2035 Daily Station Boardings

	SR	99	I-5		
Station Location	3 Stations ending at FWTC	6 Stations ending at FWTC	3 Stations ending at FWTC	6 Stations ending at FWTC	
S. 216th Street	n/a	1,000	n/a	1,000	
Kent/Des Moines	3,000	2,000	2,500	1,500	
S. 260th Street	n/a	1,000	n/a	500	
S. 272nd Street	2,000	1,000	2,000	1,500	
S. 288th Street	n/a	500 <sup>a</sup>	n/a	500 <sup>a</sup>	
Dash Point Rd. S.	n/a	500 <sup>a</sup>	n/a	n/a	
FWTC	8,000	8,000	8,500	8,000	
Total Boardings	13,000	13,500	13,000	13,000	

Notes: 2035 Daily boardings are rounded to the nearest 500. For the 272<sup>nd</sup> Street corridor, the SR 99 alternatives include a station near the Redondo Heights Park-and-Ride, while the I-5 alternatives include a station near the Star Lake Park-and-Ride.

### 7.2.2 Travel Times

The projected travel time for the SR 99 and I-5 alternatives, each with three stations, is about 14 minutes. They would have generally similar travel times because they have similar lengths and all the alternatives are either elevated or grade-separated. The minor differences in alignment lengths and curvatures would result in slight travel time differences of one minute or less.

**Table 7-7**Travel Times for Alignments with Station Options

Light Rail Alternative	Travel Time (minutes)			
Baseline Stations				
SR 99 with 3 Stations ending at FWTC	14.5			
I-5 with 3 Stations ending at FWTC	14.0			
Potential Additional Stations				
SR 99 with 6 Stations ending at FWTC	16.5			
I-5 with 6 Stations ending at FWTC	16.0			
Note: Travel Times are rounded to the nearest half minute.				

<sup>&</sup>lt;sup>a</sup> It is assumed that the S. 288th Street and Dash Point Road S. stations would serve similar travel markets and that both would not be constructed since they are approximately 0.5 mile apart.

Adding up to three additional stations (at S. 216<sup>th</sup> Street, S. 260<sup>th</sup> Street, and S. 288<sup>th</sup> or S. Dash Point Road) would add about two minutes of travel time to the SR 99 or I-5 alternatives, as shown in **Table 7-7**. The added travel time is due to a dwell time at the stations, and acceleration and deceleration of the trains at these stations. Each potential additional station would add approximately 40 seconds.

#### **7.2.3 Land Use**

This section discusses how well existing land uses would support a station location, and the potential for future development at station locations based on planned land use, zoning and underutilized parcels. Areas that are currently or proposed to be densely developed with commercial, mixed use or multi-family land uses are considered to be more supportive of a station than lower density land uses such as single-family residential or industrial. In addition, parcels that are currently vacant or considered underutilized area more likely to be redeveloped with land uses that may support a station, depending on zoning. Areas zoned for TOD or high-density zoning are also more likely to be redeveloped in a way that is supportive of a station. Existing land uses within a ½ mile of station locations are presented in **Table 7-8** and **Exhibit 7-3**.

Table 7-8
Existing Land Use by Station Area by Acres and (Percent of Total)

Station Location	Single Family	Multi- family	Commercial	Industrial	Insti- tutional	Parks/ Open Space	Vacant		
Baseline Stations									
Kent/Des Moines	102 (21%)	37 (7%)	101 (10%)	<1 (<1%)	41 (9%)	1 (<1%)	82 (17%)		
S. 272nd Street (Redondo Heights Park-and-Ride)	183 (36%)	99 (20%)	46 (9%)	0	17 (3%)	5 (1%)	81 (16%)		
S. 272nd Street (Star Lake Park- and-Ride)	122 (24%)	69 (14%)	30 (6%)	0	31 (6%)	29 (6%)	108 (21%)		
FWTC	27 (5%)	53 (10%)	219 (44%)	0	16 (3%)	45 (9%)	36 (7%)		
Potential Additional Stations									
SR 99									
S. 216th Street	136 (27%)	60 (12%)	57 (11%)	2 (<1%)	27 (5%)	7 (1%)	105 (21%)		
S. 260th Street	158 (31%)	72 (14%)	64 (13%)	3 (1%)	8 (2%)	19 (4%)	92 (18%)		
S. 288th Street	221 (44%)	78 (16%)	17 (3%)	0	10 (2%)	0	75 (15%)		
S. Dash Point Road	223 (44%)	32 (6%)	18 (4%)	0	25 (5%)	18 (4%)	93 (19%)		
I-5			•						
S. 216th Street	146 (29%)	92 (18%)	46 (9%)	0	23 (4%)	2 (0%)	78 (15%)		
S. 260th Street	163 (32%)	47 (9%)	48 (10%)	3 (1%)	25 (5%)	6 (1%)	79 (16%)		
S. 288th Street	194 (39%)	111 (22%)	12 (2%)	0	3 (1%)	1 (0%)	54 (11%)		
Note: Presented land use data excludes public and private rights-of-way and therefore percentages do not total 100.									

### **Existing Land Use** S. 216th St. and SR 99 and I-5 **Des Moines** S. 260th St. S. 260th St. and I-5 and SR 99 S. 272nd St. and SR 99 Legend S. 272nd St. **Single Family** Residential S. 288th St. S. 288th St. and I-5 **Multi-Family** and SR 99 Residential Commercial Park/ **Open Space** Dash Point Rd. and SR 99 Institution Industrial **Federal Way** Vacant **Transit Center**

Exhibit 7-3
Existing Land Use by Station Area

The amount of the various existing land uses varies substantially between stations. The primary land uses within ½ mile of all station locations include:

- Commercial (ranging from 2-44% of the land in the station area)
- Single Family residential (ranging from 5-44% of the land in the station area)
- Vacant (ranging from 7-21% of the land in the station area)
- Multi-family residential (ranging from 6-22% of the land in the station area)
- All other uses account for 10% or less of the existing land use in the station areas.

Existing land uses at the baseline stations is generally diverse, with a mixture of single family and multi-family residential, commercial, institutional and park/open space land uses. Of the potential additional station locations, the one at SR 99 and S. 260<sup>th</sup> Street has the greatest amount of commercial land, while the potential stations at SR 99 and S. 288<sup>th</sup> and Dash Point Road have the greatest amount of single family residential land. The location at I-5 and S. 288<sup>th</sup> Street has the most multi-family residential land. The potential station location at SR 99 and S. 216<sup>th</sup> Street has the most vacant land within the half mile radius.

Existing land uses within a ½ mile of station locations are presented in **Table 7-9** and **Exhibit 7-4.** Planned land uses for the land within the study station areas are pretty similar to the existing land use for commercial, single and multi-family residential land uses; however with the planned land use, there is an increase in single family residential for all of the potential additional stations, with the exception of the location at S. 216<sup>th</sup> Street and SR 99, where there is an increase in multi-family and mixed use planned. The primary planned land uses include:

- Single Family residential (ranging from 6-64% of the land in the station area)
- Multi-family residential (ranging from 5-26% of the land in the station area)
- Commercial (ranging from 6-32% of the land in the station area)
- Mixed Use (0-57% of the land in the station area)
- All other uses account for less than 15% of the planned land use.

Both the Kent/Des Moines and FWTC stations have over 30 percent of land designated for mixed use, and have the most diverse planned land uses. Only the potential station locations at S. 216<sup>th</sup> Street (both SR 99 and I-5) and S. 260<sup>th</sup> and SR 99 have planned mixed use within a half mile. The S. 216<sup>th</sup> Street locations also have the largest planned commercial areas.

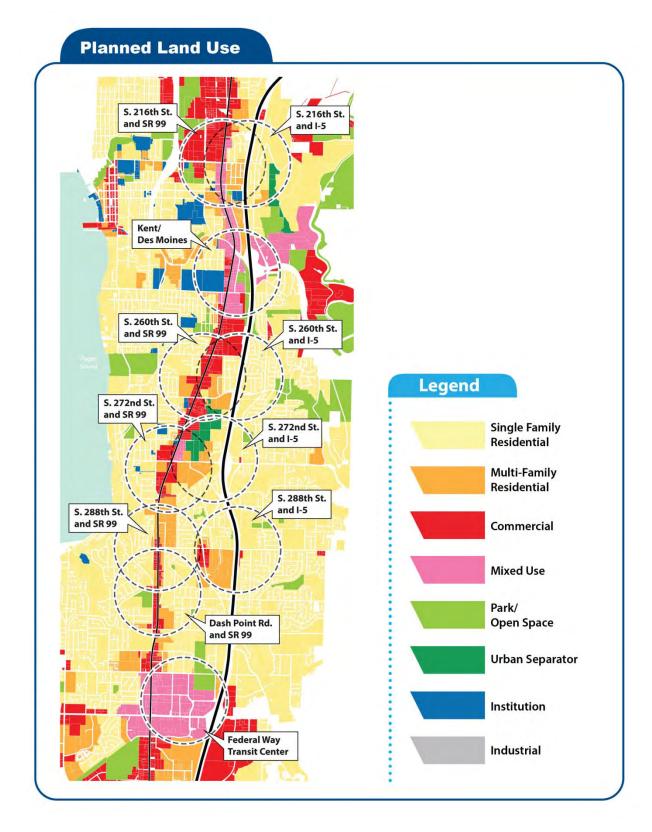


Exhibit 7-4
Planned Land Use by Station Area

Table 7-9
Planned Land Use by Station Area by Acres and (Percent of Total)

Station Location	Single Family	Multi- Family	Commercial	Industrial	Institution	Mixed Use	Parks/Open Space	Urban Separator
Baseline Stations								
Kent/Des Moines	138 (27%)	25 (5%)	76 (15%)	3 (<1%)	51 (11%)	178 (35%)	27 (5%)	0
S. 272nd Street and SR 99 (Redondo Heights Park- and-Ride)	242 (48%)	129 (26%)	61 (12%)	0	7 (1%)	19 (4%)	0	16 (3%)
S. 272nd Street and I-5 (Star Lake Park-and-Ride)	240 (48%)	79 (16%)	29 (6%)	0	2 (<1%)	19 (4%)	9 (2%)	67 (13%)
FWTC	29 (6%)	26 (5%)	12 (2%)	0	0	287 (57%)	44 (9%)	0
Potential Additional Stations					•	•		
SR 99	T				1	1	1	
S. 216th Street	114 (23%)	81 (16%)	159 (32%)	0	17 (3%)	43 (8%)	23 (5%)	0
S. 260th Street	229 (46%)	81 (16%)	128 (25%)	0	7 (1%)	<1 (<1%)	0	51 (10%)
S. 288th Street	296 (59%)	89 (18%)	28 (6%)	0	0	0	0	0
S. Dash Point Road	232 (64%)	28 (5%)	40 (8%)	0	0	0	21 (4%)	0
1-5								
S. 216th Street	201 (40%)	77 (15%)	63 (13%)	0	11 (2%)	40 (8%)	7 (1%)	20 (4%)
S. 260th Street	316 (63%)	52 (10%)	86 (17%)	0	0	0	14 (3%)	29 (6%)
S. 288th Street	260 (52%)	91 (18%)	22 (4%)	0	0	0	9 (2%)	0
Note: Most Comprehensive Plan land use data excludes public and private rights-of-way and therefore percentages do not total 100.								

**Table 7-10** and **Exhibit 7-5** present the area with a ½ mile that is zoned for TOD or high-density land uses, such as mixed use or high-density multi-family residential. Of the baseline stations, both the Kent/Des Moines and FWTC stations have over 50 percent of land within a ½ mile zoned for TOD or high-density land uses, while the stations at S. 272<sup>nd</sup> Street have between 5 percent (Star Lake Park-and-Ride) and 16 percent (Redondo Heights Park-and-Ride). Of the potential additional stations, the stations at S. 216<sup>th</sup> Street and SR 99 or I-5 both have 21 percent of this area zoned for TOD or high-density land uses, while the rest of the potential stations have less than 10 percent zoned in this way.

As shown in **Table 7-11**, the amount of underutilized land is similar for most of the station areas, all ranging between 22-40%. At the baseline stations, the Kent/Des Moines and FWTC had the least amount of underutilized land with a half mile, with 26 and 23 percent, respectively. The stations at S. 272<sup>nd</sup> Street had between 30 percent (Star Lake Park-and-Ride) and 37 percent (Redondo Heights Park-and-Ride). Of the potential additional stations, the locations at S. 260<sup>th</sup> Street and SR 99 and I-5 have the greatest amount of underutilized land, with approximately 40 percent. Underutilized land within the station areas is shown in **Exhibit 7-6**.

### **TOD/High Density Zoning** S. 216th St. S. 216th St. and SR 99 and I-5 Kent/ **Des Moines** S. 260th St. S. 260th St. and SR 99 and I-5 S. 272nd St. and SR 99 S. 272nd St. and I-5 S. 288th St. S. 288th St. and I-5 and SR 99 Dash Point Rd. and SR 99 Legend **High Density** Zoning **Federal Way** Transit Center

Exhibit 7-5 TOD/High-Density Zoning by Station Area

Table 7-10 TOD/High Density Zoning by Station Area by Acres and (Percent of Total)

Station	Acres	% of Total Land Use					
Baseline Stations							
Kent/Des Moines	255	51%					
S. 272 <sup>nd</sup> Street (Redondo Heights Park-and-Ride)	81	16%					
S. 272 <sup>nd</sup> Street (Star Lake Park-and-Ride)	27	5%					
FWTC	292	58%					
Potential Additional Stations							
SR 99							
S. 216 <sup>th</sup> Street	108	21%					
S. 260 <sup>th</sup> Street	36	7%					
S. 288 <sup>th</sup> Street	20	4%					
S. Dash Point Road	37	7%					
1-5							
S. 216 <sup>th</sup> Street	104	21%					
S. 260 <sup>th</sup> Street	16	3%					
S. 288 <sup>th</sup> Street	0	0%					

Table 7-11 Underutilized Parcels by Station Area by Acres and (Percent of Total)

Station	Acres	% of Total Land Use
Baseline Stations		
Kent/Des Moines	128	26%
S. 272 <sup>nd</sup> Street (Redondo Heights Park-and-Ride)	188	37%
S. 272 <sup>nd</sup> Street (Star Lake Park-and-Ride)	151	30%
FWTC	114	23%
Potential Additional Stations		
SR 99		
S. 216 <sup>th</sup> Street	161	32%
S. 260 <sup>th</sup> Street	200	40%
S. 288 <sup>th</sup> Street	109	22%
S. Dash Point Road	113	23%
I-5		•
S. 216 <sup>th</sup> Street	165	33%
S. 260 <sup>th</sup> Street	194	39%
S. 288 <sup>th</sup> Street	120	24%

### **Vacant and Underutilized Parcels** S. 216th St. and SR 99 S. 216th St. and I-5 Kent/ **Des Moines** S. 260th St. S. 260th St. and SR 99 and I-5 S. 272nd St. and SR 99 S. 272nd St. and I-5 Legend S. 288th St. S. 288th St. and I-5 Vacant Parcel and SR 99 Underutilized **Multi-Family** Residential Underutilized **Single Family** Dash Point Rd. Residential and SR 99 Underutilized Commercial Underutilized Instutitional Federal Way Underutilized **Transit Center** Industrial

Exhibit 7-6
Vacant and Underutilized Parcels by Station Area

### 7.2.4 Population, Employment, and Households

**Table 7-12** summarizes the current population, employment and households within a half mile of each station. The existing population and number of households do not differ substantially between the potential station areas, with the maximum variance between stations being 400 people and 500 households.

Employment at the baseline stations is highest at the FWTC station, with over 4,600 jobs, followed by the Kent/Des Moines station, with over 1,800 jobs. The stations at S. 272<sup>nd</sup> Street have smaller employment bases, with between 274 jobs (at I-5) and 580 jobs (at SR 99). Existing employment around the potential additional stations is highest at SR 99 and S. 216<sup>th</sup> Street, which is the only location with over 1,000 existing jobs. The station on I-5 at S. 288<sup>th</sup> Street has the lowest employment, likely because much of the area within a ½ mile is composed of I-5 and has no major commercial areas nearby.

**Table 7-12**Current Population, Employment, and Households within Each 1/2-Mile Station Area

Station	Population	Households	Employment			
Baseline Stations						
Kent/Des Moines	4,300	1,400	1,866			
S. 272 <sup>nd</sup> Street (Redondo Heights Park-and-Ride)	3,000	1,700	580			
S. 272 <sup>nd</sup> Street (Star Lake Park-and-Ride)	2,400	1,400	274			
FWTC	3,900	1,200	4,670			
Potential Additional Stations	•					
SR 99						
S. 216 <sup>th</sup> Street	3,300	1,300	1,052			
S. 260 <sup>th</sup> Street	3,000	1,200	587			
S. 288 <sup>th</sup> Street	3,200	1,600	568			
S. Dash Point Road	3,400	1,400	410			
I-5	1	1	l			
S. 216 <sup>th</sup> Street	3,100	1,200	856			
S. 260 <sup>th</sup> Street	3,200	1,100	599			
S. 288 <sup>th</sup> Street	3,100	1,600	249			

### 7.2.5 Activity Centers

Major activity centers in the study area include HCC and the Federal Way City Center. The Kent/Des Moines Station would provide service to HCC, which is located west of SR 99, and the FWTC Station would provide service to the Federal Way City Center, which is located between SR 99 and I-5.

### 7.2.6 Parking Opportunities

There are existing Park-and-Ride lots within ½ mile of the baseline stations along SR 99 and I-5 but there are currently no Park-and-Ride facilities within a ½ mile of the potential additional stations at S. 216<sup>th</sup> Street, S. 260<sup>th</sup> Street, S. 288<sup>th</sup> Street or S. Dash Point Road. Below is a discussion of parking opportunities and potential for overflow parking issues at each station.

#### **Baseline Stations**

Kent/Des Moines at SR 99 or I-5

The Kent/Des Moines Park-and-Ride east of I-5 has 370 parking spaces and is currently 100% utilized. The neighborhoods surrounding this station area have a high degree of restricted parking with over 70 percent of the on-street parking restricted for residential use only. This park-and-ride is located on the east side of I-5, however, requiring users to cross under I-5 on Kent-Des Moines Road, a distance of approximately a 1/2 mile.

S. 272<sup>nd</sup> Street: Redondo Heights Park-and-Ride (SR 99) and Star Lake Park-and-Ride (I-5)

The Redondo Heights Park-and-Ride on SR 99 has 697 parking spaces and is currently 8% utilized. The Star Lake Park-and-Ride next to I-5 has 630 parking spaces and is currently 59% utilized. The majority of residential development south of the Star Lake Park-and-Ride and east of the Redondo Heights Park-and-Ride primarily is multi-family with private resident-only parking. The residential neighborhood north of the Star Lake Park-and-Ride lot off of 28<sup>th</sup> Avenue S. is relatively small with unrestricted on-street parking that is less than 10% utilized. The single-family neighborhood south of S. 272<sup>nd</sup> Street and west of Star Lake Road has onstreet parking that is about 10% utilized during the day. The distance from this neighborhood is less than ½ mile from both the Star Lake and Redondo Heights Park-and-Ride lots; however due to a combination of vegetative barriers and street connectivity, access to either the Star Lake or Redondo station areas would require walking along S. 272<sup>nd</sup> Street, a 15- to 20-minute walk to either station location.

*FWTC (SR 99 and I-5)* 

The FWTC has 1,190 parking spaces, which are currently 99% utilized. The Federal Way Parkand-Ride would be within a ½ mile of the FWTC station, and has 877 parking spaces, which are currently 45% utilized. Together, parking utilization in this area is approximately 76%. The nearest neighborhood to the FWTC area with on-street parking is located north of S. 312<sup>th</sup> Street. Access to a station at FWTC would require walking along 23<sup>rd</sup> Avenue S. or along 28<sup>th</sup> Avenue S and S. 317<sup>th</sup> Street. This is approximately a ½ mile walk that would take about 10

minutes. Therefore there is a low potential for riders parking in the neighborhood and walking to the transit center station.

### **Potential Additional Stations**

### S. 216<sup>th</sup> Street (SR 99 and I-5)

There are no existing Park-and-Ride lots within a ½ mile of these station locations. Immediately adjacent to SR 99 is mainly commercial or vacant property. To the east of SR 99, there are residential neighborhoods both north and south of S. 216<sup>th</sup> Street that are between a ¼ and ½ of a mile from SR 99. These neighborhoods have mostly unrestricted on-street parking that is 35 to 40 percent utilized during the day. These neighborhoods would be within a 10 - 15 minute walk of the potential stations at SR 99 and S. 216<sup>th</sup> Street. East of I-5 are smaller single family neighborhoods with some unrestricted on-street parking. These neighborhoods would be within a 15-minute walk of a potential station area at S. 216th Street and I-5 but would require walking across the S. 216<sup>th</sup> Street bridge crossing of I-5 which has narrow sidewalks in each direction.

### S. 260<sup>th</sup> Street (SR 99 and I-5)

There are no existing Park-and-Ride lots within a ½ mile of these station locations. To the west between 20<sup>th</sup> Avenue S. and SR 99, the current land uses are a combination of multifamily housing and non-residential land uses with private parking. West of 20<sup>th</sup> Avenue S,, there are single family residential neighborhoods with on-street parking that is underutilized during the day. East of SR 99, the area between I-5 and SR 99 is single family and multi-family neighborhoods. These neighborhoods would all be within a 15-minute walk of a potential station area at S. 260<sup>th</sup> Street and SR 99 or I-5. East of I-5 and north of S. 259<sup>th</sup> Pl./S. 260<sup>th</sup> Street are single family neighborhoods with unrestricted on-street parking. These neighborhoods would be within a 15-minute walk of a potential station area at S. 260<sup>th</sup> Street and I-5. The area south of S. 259<sup>th</sup> Pl./S. 260<sup>th</sup> Street is primarily undeveloped open space with a few large acre private residents that have no on-street parking.

### S. 288<sup>th</sup> Street (SR 99 and I-5)

There are no existing Park-and-Ride lots within a ½ mile of either of these station locations. The neighborhoods west of the SR 99 station area are separated from SR 99 by a combination of green belt and non-residential land uses and would require walking along 16<sup>th</sup> Avenue S. to or from the north of S. 288<sup>th</sup> Street to access the station area. The land uses one block east of SR 99 to Military Road S. are generally single family residential in nature and have unrestricted onstreet parking. Military Road S. is approximately ½ mile east of SR 99.

The development to the west of the I-5 station location and south of S. 288<sup>th</sup> Street is a combination of single and multi-family residents along with a large neighborhood of manufactured homes with limited on-street parking. The neighborhoods north of S. 288<sup>th</sup> Street are generally single-family residential with cul-de-sacs off of 30<sup>th</sup> Avenue with on-street parking space that is lightly utilized during the day. The distance from the neighborhoods north and south of S. 288<sup>th</sup> Street is about ½ mile from the I-5 and S. 288<sup>th</sup> Street station.

S. 288<sup>th</sup> Street crosses under I-5 and has narrow sidewalks on each side of the roadway. The residential development to the east of the I-5 station location and north of S. 288<sup>th</sup> Street is comprised mainly of a large multi-family complex with private resident only parking. Development south of S. 288<sup>th</sup> Street and east of I-5 is single family in nature with on-street parking that is underutilized during the day. These neighborhoods would be within a 15-minute walk of the potential station area at S. 288<sup>th</sup> Street and I-5.

### S. Dash Point Road (SR 99)

There are no existing Park-and-Rides within a ½ mile of this station. The land uses directly adjacent to the possible Dash Point Road S. station location are Sacajawea Park and Middle School, multi-family residential and commercial. The neighborhoods west of the station area are separated from SR 99 by a combination of green belt and non-residential land uses and would require walking north or south along either 16<sup>th</sup> Avenue S. or Redondo Way to S. Dash Point Road. The land uses one block east of SR 99 are generally single family residential in nature and have on-street parking that is unrestricted and fairly underutilized during the day.

**Table 7-13** summarizes the parking opportunities for each station area.

Table 7-13
Existing Park-and-Ride Spaces and Utilization within Station Areas

Station	Park-and-Ride Access (Number of Stalls / Percent Utilization)
Baseline Stations	
Kent/Des Moines	370 / 100%
S. 272 <sup>nd</sup> Street (Redondo Heights)	697 / 8%
S. 272 <sup>nd</sup> Street (Star Lake)	630 / 59%
FWTC	2,067 / 76%
Potential Additional Stations	
S. 216 <sup>th</sup> Street (SR 99 or I-5)	None
S. 260 <sup>th</sup> Street (SR 99 or I-5)	None
S. 288 <sup>th</sup> Street (SR 99 or I-5)	None
S. Dash Point Road (SR 99)	None

### 7.2.7 Motorized Access

The ability to access station locations via personal vehicles or transit was evaluated by looking at the number of cardinal directions that a station could be accessed from, based on the existing road network, and the number of bus routes that would directly serve the station location. **Table 7-14** summarizes existing vehicle and transit access to these station locations.

The baseline stations would have access from all four directions (north, south, east and west), as do stations along SR 99 at S. 216<sup>th</sup> and S. 260<sup>th</sup> Streets. Stations along SR 99 at S. 288<sup>th</sup> Street and S. Dash Point Road would have north and south access on SR 99, but limited to no access to the west and the east, respectively. Stations along I-5 and S. 216<sup>th</sup> Street, S. 260<sup>th</sup> Street and S. 288<sup>th</sup> Street would have east and west access, but would lack north and south access from I-5. The nearest north-south roadways to these stations are either SR 99 or Military Road S.

Table 7-14
Existing Road and Transit Access

Station Location	Road Access	Bus Routes	Route Frequency
Baseline Stations			
Kent/Des Moines	All 4 directions	RapidRide A Line KCM 166	10 minutes peak hours, 15 minutes off-peak hours 30 minutes all day
S. 272 <sup>nd</sup> Street (SR 99)	All 4 directions	RapidRide A Line	10 minutes peak hours, 15 minutes off-peak hours
S. 272 <sup>nd</sup> Street (I-5)	All 4 directions	KCM 152, 190, 192, 193, 197 Sound Transit 574	10- 30 minutes during peak hours 30 minutes all day
FWTC	All 4 directions	KCM RapidRide A Line, 177,178,179, 193,197 Sound Transit 574, 577and 578 Pierce Transit 402, 500, 501	15-30 minutes peak hours 10-15 minutes peak hours, 30 -40 minutes off peak hours 60 minutes all day
Potential Additional Sta	tions		
SR 99			
S. 216 <sup>th</sup> Street	All 4 directions	RapidRide A Line	10 minutes peak hours, 15 minutes off-peak hours
S. 260 <sup>th</sup> Street	All 4 directions	RapidRide A Line	10 minutes peak hours, 15 minutes off-peak hours
S. 288 <sup>th</sup> Street	North, South and East only	RapidRide A Line	10 minutes peak hours, 15 minutes off-peak hours
S. Dash Point Road	North, South and West only	RapidRide A Line	10 minutes peak hours, 15 minutes off-peak hours
I-5		•	
S. 216 <sup>th</sup> Street	East and West only	None	Not applicable
S. 260 <sup>th</sup> Street	East and West only	None	Not applicable
S. 288 <sup>th</sup> Street	East and West only	KCM 183	30 minutes pm peak, 60 minutes off peak to 7 pm

Transit access was evaluated based on existing transit routes. All routes along SR 99 would have transit access from the King County Metro (KCM) RapidRide A Line, and the station at Kent/Des Moines would also have access from KCM Route 166, which travels east-west on Kent-Des Moines Road and S. 240<sup>th</sup> Street between Kent and Des Moines, and also provides access to/from Burien to the north. Along the I-5 corridor, the S. 272<sup>nd</sup> Station at the Star Lake Park-and-Ride serves multiple local and regional routes, as does the FWTC. The S. 216<sup>th</sup> Street and S. 260<sup>th</sup> Street station locations along I-5 would have no direct transit access, while the station at

S. 288<sup>th</sup> Street and I-5 would have access from one route, KCM 183, which provides service between Federal Way and Kent.

#### 7.2.8 Non-Motorized Access

Potential for non-motorized access (walking and bicycling) to station locations was measured by the density of local streets within ½ mile of each station, which could be used by pedestrians and bicyclists to access the stations. Known plans for improvements in these areas by local jurisdictions were also evaluated to determine if sidewalks or bike lanes are likely to be added to areas that currently lack them.

#### **Baseline Stations**

Pedestrian and bicycle access for station areas associated with the I-5 alternatives would be limited at Kent-Des Moines Road and the S. 272<sup>nd</sup> Street interchange areas. Access to the stations from the east side of I-5 would require crossing under the freeway and involves some change in elevation that could be a challenge for some non-motorized users. These interchange areas are both shown as priority pedestrian and bicycle areas in the City of Kent's Non-Motorized Plan, but currently lack bicycle facilities, and sidewalks around the interchanges are sporadic. The combination of high volume and congestion at the intersections at Kent-Des Moines Road and S. 272<sup>nd</sup> Street interchanges combined with minimal existing bicycle and pedestrian facilities would limit bike and pedestrian accessibility to stations in these locations.

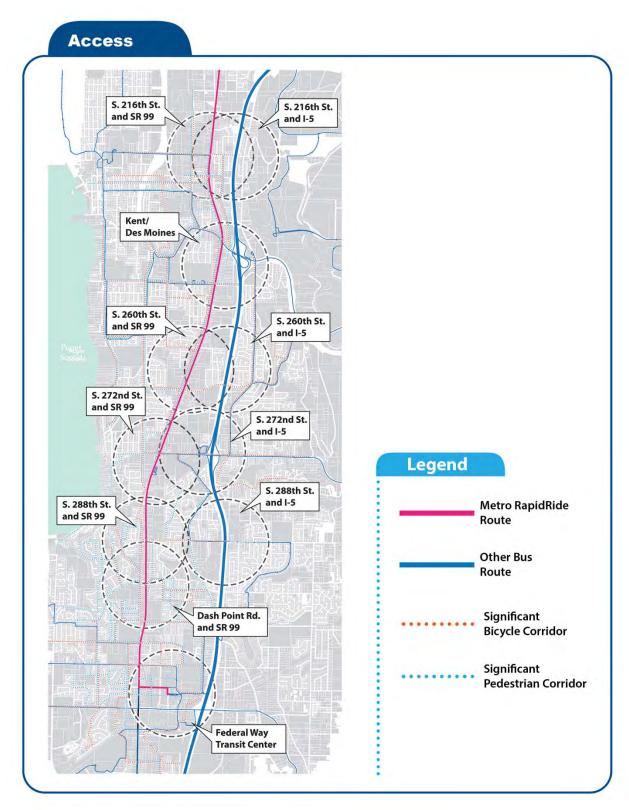
#### **Potential Additional Stations**

The roadway system density (measured in miles of roadway) for all station areas ranges from 7.2 to 13.3 miles within a half-mile. The greatest density of roadways (local, collector and arterial classified streets) is at the station at S. Dash Point Road on SR 99. The station area with the lowest miles of street system is SR 99 and S. 260<sup>th</sup> Street. In general, SR 99 has sidewalks on both sides of the roadway which could provide access for non-motorized users to all stations along SR 99. Most of the other streets surrounding the potential station locations do not have continuous sidewalks. There are currently limited bicycle facilities along SR 99, however all potential station areas have been indicated as locations for future investments in both bicycle and pedestrian improvements by local agencies. The City of Kent has future plans for bike lanes and sidewalk improvements on both sides of S. 260<sup>th</sup> Street where it is within their jurisdiction. The City of Des Moines has future plans for either bike lanes or bike route improvements along S. 216<sup>th</sup> Street, S. 240<sup>th</sup> Street, S. 260<sup>th</sup> Street and S. 272<sup>nd</sup> Street, the last of which would connect with the City of Federal Way's future bicycle routes along S. 272<sup>nd</sup> Street. The City of Des Moines has also identified these roadways as part of their priority pedestrian network to improve sidewalk connectivity. The City of Federal Way has identified several bicycle improvements including a bike boulevard west of SR 99 near Dash Point Road S. and bike lanes

along S. 288<sup>th</sup> Street connecting to SR 99 near the Redondo Heights Park-and-Ride. The topography in the area between 16<sup>th</sup> Avenue S. and Dash Point Road S. is higher than SR 99 to the east and lower than SR 99 to the west, which would present a challenge for some non-motorized users approaching the SR 99 corridor from these directions. They are also planning to complete a variety of sidewalk improvements in the neighborhoods west of SR 99 near all possible station areas. **Table 7-15** summarizes the opportunities for non-motorized access for each station location. Major transit, bicycle, and pedestrian corridors are shown in **Exhibit 7-7**.

Table 7-15
Non-motorized Access at Station Areas

Station	Non-motorized Access (miles of Local Streets within ½ mile of Station location)
Baseline Stations	
Kent/Des Moines	6.7
S. 272nd Street (Redondo Heights Park-and-Ride)	8.4
S. 272nd Street (Star Lake Park-and-Ride)	5.0
FWTC	4.6
Potential Additional Stations	
SR 99	
S. 216th Street	7.7
S. 260th Street	7.2
S. 288th Street	12.9
S. Dash Point Road	13.3
I-5	
S. 216th Street	8.4
S. 260th Street	8.0
S. 288th Street	9.8



**Exhibit 7-7**Non-Motorized Station Access

#### 7.2.9 Estimated Costs

Based on the current level of conceptual design for the alternatives and stations, the estimated capital cost for the stations would be similar, at approximately \$40 million (in 2013 dollars). If additional parking were to be included at a station, the cost would be higher. The incremental Operating and Maintenance cost for each station would be the same, at approximately \$0.2 million per year.

## 7.3 Summary Findings by Station

The following sections summarize the strengths and weaknesses of all the stations evaluated in Level 2, and summarizes the key findings related to each of them. This includes the baseline stations and the potential additional stations.

#### 7.3.1 Baseline Stations

#### **Kent/Des Moines**

TABLE 7-16

Strengths and Weaknesses of the Kent/Des Moines Station

es
d access to existing parking ng high levels of traffic on Kent-Des Moines Road

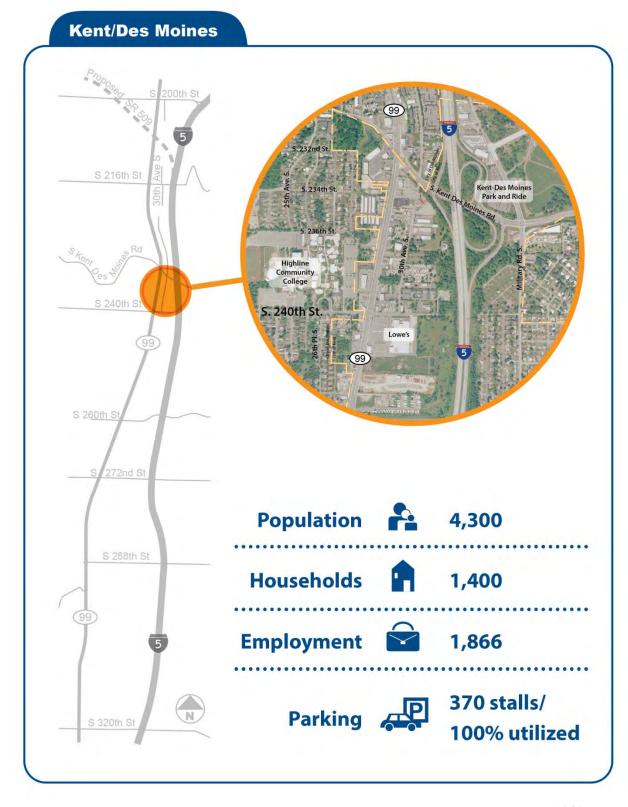
The **Kent/Des Moines** station is one of the stations identified in the ST2 plan. It would be in close proximity to HCC, which is a major activity center in the corridor and would support strong ridership at this station. The area along SR 99 includes a mix of commercial land uses near this station location, including multiple large retail establishments. The existing population within ½ mile is the highest among the baseline and potential additional stations, and it has the second highest employment (after FWTC), which is related to HCC and surrounding businesses.

The City of Kent's Midway Subarea Plan calls for a substantial amount of TOD, mixed-use and high-density residential land uses in the area between SR 99 and I-5. Existing bus services, as well as an extensive network of planned bicycle and pedestrian connections would provide

opportunities for multi-modal connections in this area. Planned open space near the station area is part of the Midway Subarea Plan.

This station would have vehicle access from SR 99 and from I-5 via the interchange at Kent-Des Moines Road. Transit access would be provided by routes along SR 99, S. 240<sup>th</sup> Street, and Kent-Des Moines Road. Connecting from the east side of I-5 to this station location (from the Kent-Des Moines Park-and-Ride) would be a challenge for non-motorized users due to long travel distance (at least ½ mile) and topography. Kent-Des Moines Road currently operates over-capacity, and motorized and non-motorized access from and to this station area from east of I-5 could be difficult during peak periods. Non-motorized crossings (bikes and pedestrians) of Kent-Des Moines Road could also present challenges due to the long crossing distance and high traffic volumes. Analysis results for this station are shown graphically in **Exhibits 7-8a** and **7-8b**.

- 1) High concentration of existing and planned TOD and high-density development, as well as a large activity center (HCC) increases the potential for development in this station area.
- 2) This station would support the vision of City of Kent's Midway Subarea Plan.
- 3) This location is accessible from SR 99 and I-5, although Kent-Des Moines Road is currently over capacity.
- 4) Accessing the Kent/Des Moines Park-and-Ride from this station location would be challenging for non-motorized users due to the long distance and topographical changes.
- 5) Crossing Kent-Des Moines Road could be challenging for non-motorized users going to and from the north.



**Exhibit 7-8a** Station at Kent/Des Moines: Location, Demographics, and Parking

# **Kent/Des Moines Planned Land Use Existing Land Use** Multi-Family Residential Multi-Family Residential Park/Open 17% Vacant Urban Institution Park/ Industrial Mixed Use Industrial **Vacant and Underutilized Parcels Access** Underutilized Commercial Significant Bicycle Corridor Vacant Parcel Metro RapidRide Underutilized Underutilized Significant Pedestrian Corridor Underutilized North and South Underutilized 12% Single Family Residential **Road Access Road Access** Industrial Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-8b Station at Kent/Des Moines: Land Use and Demographics

#### S. 272nd Street and SR 99 (Redondo Heights Park-and-Ride)

# TABLE 7-17 Strengths and Weaknesses of S. 272<sup>nd</sup> Street and SR 99 Station

Strengths	Weaknesses
<ul> <li>Authorized under ST2 Plan</li> <li>Moderate concentration of planned commercial/mixed-use/medium to high density residential</li> <li>Existing Redondo Heights Park-and-Ride could be utilized for this station</li> <li>Access from all directions</li> <li>Reasonable amount of existing bus services, planned and existing bicycle and pedestrian network to support a transit station.</li> </ul>	Developable area near McSorley Creek wetland may be limited

The **S. 272**<sup>nd</sup> **Street and SR 99 Station** location would be located at the Redondo Heights Parkand-Ride in the City of Federal Way. The area within ½ mile would include parts of the cities of Des Moines and Kent as well. Commercial land uses along SR 99 in this area include Redondo Square complex and LA Fitness, as well as many small businesses. The majority of the residential land use is single family, with a high concentration of multi-family residential located south of S. 272<sup>nd</sup> Street. The large McSorley Creek wetland complex, much of which has been purchased by the City of Kent for preservation, is located within ½ mile of the station area.

Medium to high density residential and commercial uses are planned around S. 272<sup>nd</sup> Street and SR 99 and the City of Kent has specifically designated the area north of S. 272<sup>nd</sup> Street for a Transit-Oriented Community. Although there is a high amount of vacant and underutilized land that could support transit-oriented development, land uses around the wetland area should be examined in more detail to understand actual development/redevelopment potential. Redondo Heights Park-and-Ride is currently shown as underutilized, and could accommodate future parking for the station. The existing crossing under I-5 of S. 272<sup>nd</sup> Street would provide access to this station location from east of I-5. The Star Lake Park-and-Ride is located just over ½ mile from the station location. Besides the RapidRide A Line that runs on SR 99, there is limited other local transit service that connects to this station location. Major bicycle and pedestrian corridors are planned and are intended to connect to major activities. Analysis results for this station are shown graphically in **Exhibits 7-9a** and **7-9b**.

- 1) High concentration of planned commercial and mixed-use land uses along SR 99 increases the potential for development in this station area.
- 2) The Redondo Heights Park-and-Ride could accommodate additional station parking.
- 3) Land uses around the McSorley Creek wetland need further analysis to understand development potential.

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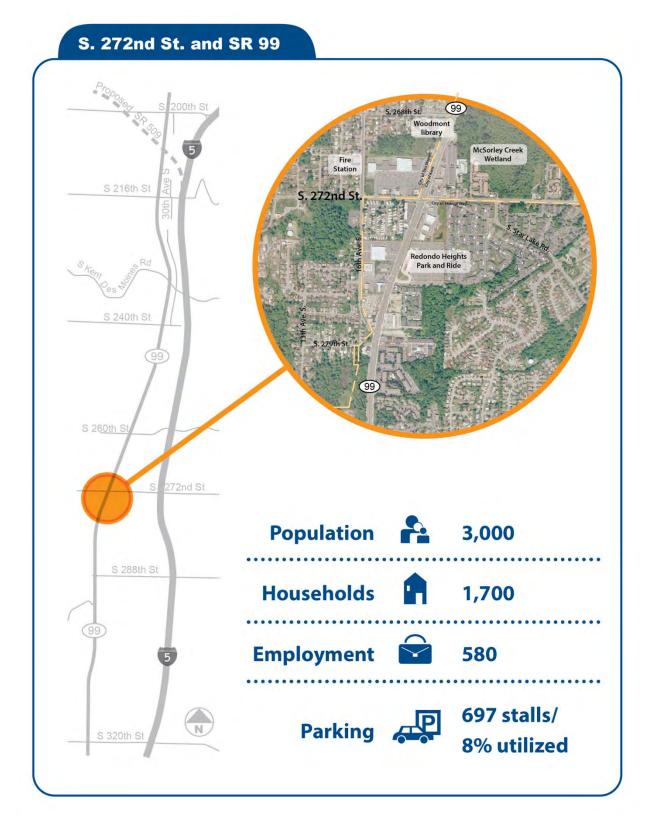


Exhibit 7-9a Station at S. 272<sup>nd</sup> Street and SR 99: Location, Demographics, and Parking

# S. 272nd St. and SR 99 **Existing Land Use Planned Land Use** Multi-Family Residential Multi-Family Residential Park/Open 20% 16% Vacant 26% Urban Institution Park/ 0% Industrial Mixed Use Industrial Vacant and Underutilized Parcels Access Underutilized Vacant Parcel Significant Bicycle Corridor Metro RapidRide Commercial Underutilized Underutilized Significant Pedestrian Corridor Underutilized North and South Underutilized 12% Single Family Residential **Road Access Road Access** Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-9b Station at S. 272<sup>nd</sup> Street and SR 99: Land Use and Demographics

#### S. 272nd Street and I-5 (Star Lake Park-and-Ride)

# TABLE 7-18 Strengths and Weaknesses of S. 272<sup>nd</sup> Street and I-5 Station

Strengths	Weaknesses
<ul> <li>Authorized under ST2 Plan</li> <li>Existing Star Lake Park-and-Ride can be utilized for this station</li> <li>Access from all directions</li> <li>Reasonable amount of existing bus service, planned and existing bicycle and pedestrian network to support a transit station</li> </ul>	<ul> <li>Less area of transit-supportive land uses</li> <li>Low quality non-motorized connections</li> <li>Developable area near McSorley Creek wetland may be limited</li> </ul>

The **S. 272**<sup>nd</sup> **Street and I-5 Station** location is in the City of Kent, with the area within ½ mile including parts of the cities of Kent and Federal Way. The primary land uses in this area are single family residential and vacant property. A cluster of multi-family is located south of S. 272<sup>nd</sup> Street in between SR 99 and I-5. The station would be located at the existing Star Lake Park-and-Ride facility, which is served by bus routes on I-5 as well as a local bus route that operates east-west on S. 272<sup>nd</sup> Street. An elementary school is located south of S. 272<sup>nd</sup> Street.

This station location is on the western edge of I-5, and much of the ½ mile station area is composed of land used for I-5. Planned land use in this area would double the amount of single-family residential lands and would have a slight increase in multi-family residential. Commercial uses are only present on the western edge of the half mile radius along SR 99. The large McSorley Creek wetland complex, much of which has been purchased by the City of Kent for preservation, is located within ½ mile of the station area. Although there is a high amount of vacant and underutilized parcels in this station area, land uses around the wetland area should be further investigated to understand actual development/redevelopment potential. A station in this location therefore may have limited opportunity for transit-oriented development. Bicycle connections are planned on S. 272<sup>nd</sup> Street, but the crossing under I-5 may require improvements for non-motorized users. Analysis results for this station are shown graphically in **Exhibits 7-10a** and **7-10b**.

- 1) Existing and planned land uses are lower density and not likely to increase in density.
- 2) The Star Lake Park-and-Ride could accommodate future parking need if expanded.
- 3) Land uses around the wetland area need further analysis to determine potential for development.

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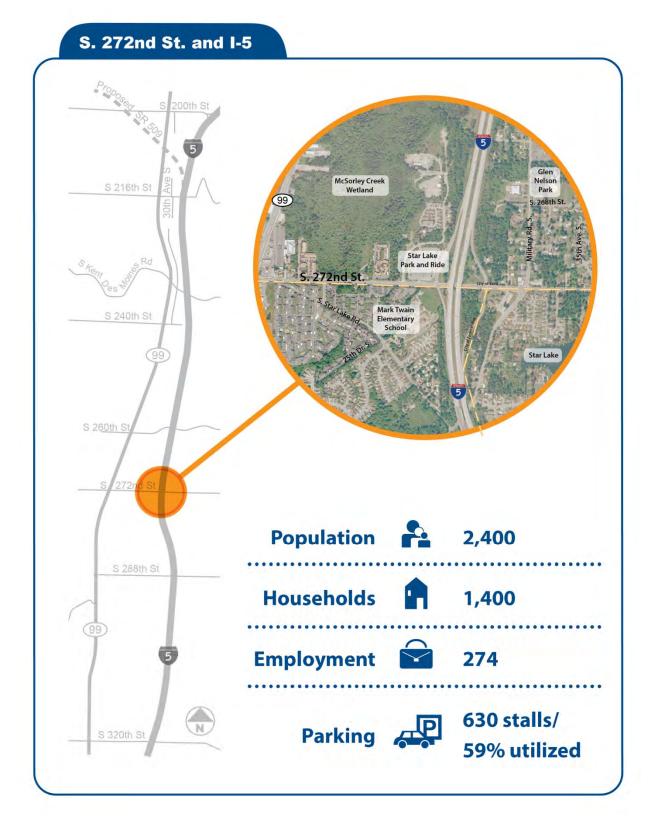


Exhibit 7-10a Station at S. 272<sup>nd</sup> Street and I-5: Location, Demographics, and Parking

## S. 272nd St. and I-5 **Existing Land Use Planned Land Use** Multi-Family Residential Multi-Family Residential Park/Open 14% 21% Vacant 16% Urban Institution Institution Park/ 0% Industrial Industrial Mixed Use **Vacant and Underutilized Parcels** Access Underutilized Significant Bicycle Corridor Vacant Parcel Metro RapidRide Commercial Underutilized Underutilized Significant Pedestrian Corridor Route Underutilized North and South Underutilized 14% Single Family Residential **Road Access Road Access** Industrial Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-10b Station at S. 272<sup>nd</sup> Street and I-5: Land Use and Demographics

#### **FWTC**

# **TABLE 7-19**Strengths and Weaknesses of FWTC Station

Strengths	w	/eaknesses
More TOD/high-density zo	oning	Not authorized under ST2
High employment rate with support a transit station	hin a half mile radius to	
<ul> <li>Provides access to a region</li> </ul>	onal activity center	
High volume of existing but existing bicycle and pedes transit station	us service, planned and strian network to support a	

The **FWTC Station** would be located in the center of the Federal Way City Center. Commercial land uses dominate the area, with 'The Commons' shopping center as the focal point. Some single family and multi-family residential is located at the northern edge of the station area, within the half mile radius. The existing employment for the station area is the highest of all station locations. The existing Transit Center is well utilized and its parking structure is over capacity with demand exceeding supply. More than a dozen bus routes serve the transit center. Harry S. Truman High School and the 52-acre Steel Lake Park are located nearby.

Economic growth and high capacity transit are key focuses of Federal Way City Center. The existing commercial core and future planned development would strongly support transit-oriented development in this area. An emphasis on bicycle and pedestrian improvements would also promote safe and walkable connections to the station. Analysis results for this station are shown graphically in **Exhibits 7-11a** and **7-11b**.

- 1) High concentration of existing and planned commercial and mixed-use land uses increases the potential for development in this station area.
- 2) Existing FWTC is well used and contributes to a transit focused identity in the area.
- 3) Existing bus service at the FWTC would provide good transfer opportunities and would be a strong contributor to ridership at this station.

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# **Federal Way Transit Center** S 216th St Transit Center S 240th St S 260th S **Population** 3,900 S 288th St **Households** 1,200 **Employment** 4,670 2,067 stalls/ **Parking** 76% utilized

Exhibit 7-11a Station at FWTC: Location, Demographics, and Parking

## **Federal Way Transit Center Existing Land Use Planned Land Use** Multi-Family Residential Multi-Family Residential Park/Open 7% Vacant Urban Institution Institution Park/ Industrial Mixed Use Industrial **Vacant and Underutilized Parcels** Access Significant Bicycle Corridor Vacant Parcel Metro RapidRide Commercial Route Underutilized Underutilized Significant Pedestrian Corridor Other Bus Route Underutilized North and South Underutilized 3% Single Family Residential **Road Access Road Access** Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-11b
Station at FWTC: Land Use and Demographics

#### 7.3.2 Potential Additional SR 99 Stations

### S. 216<sup>th</sup> Street (SR 99)

**TABLE 7-20** 

Strengths and Weaknesses of S.216th Street and SR 99 Station

Strengths	Weaknesses
More TOD/high-density zoning (City of Des Moines Pacific Ridge Plan)	Not authorized under ST2     No existing park-and-ride
Moderate amount of underutilized parcels that may support transit oriented development	
Moderate size of existing population and employment within a half mile radius to support a transit station	
Sufficient amount of existing bus services, existing and planned bicycle and pedestrian network to support a transit station	
Access from all directions	

The **S. 216**<sup>th</sup> **Street and SR 99** station would be located in the City of Des Moines, but the ½ mile station area would include land in the City of SeaTac. A variety of commercial uses are present along SR 99 in the area, from a large grocery store to smaller businesses such as restaurants and auto repair shops. Residential uses such as apartments and mobile homes are adjacent to SR 99 in this area, while the rest of the area is predominantly single family houses. The existing RapidRide A Line provides transit service on SR 99, with another local route that runs a portion on S. 216<sup>th</sup> Street. Steven J Underwood Memorial Park is a 20.5-acre public park within a half mile radius.

Mixed use and medium to high density residential uses are planned in the City of Des Moines Pacific Ridge Plan, which includes the area west of SR 99 and south of S. 216th Street on the east side of SR 99. The major concentration of vacant parcels in this study area is located north of S. 216<sup>th</sup> Street, west of SR 99. These parcels are planned for the future Des Moines Creek Business Park. There are plans for the bicycle and pedestrian network to be improved in this area to support planned land uses. Particularly, S. 216<sup>th</sup> Street has been identified as a significant corridor for both bicycle and pedestrian by the City of Des Moines. Analysis results for this station are shown graphically in **Exhibits 7-12a** and **7-12b**.

- 1) The planned land uses and the amount of developable parcels increases the potential for development in this station area.
- 2) Existing and planned motorized and non-motorized access would support a station at this location.
- 3) Not an authorized station location under ST2.

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# S. 216th St. and SR 99 99 S. 212th St. S 216t Highline Water District S. 216th St. Des Moines -even J Underwood Memorial Park S 240th St S 260th St **Population** 3,300 S 288th St Households 1,300 **Employment** 1,052 Parking P S 320th St

Exhibit 7-12a Station at S. 216th Street and SR 99: Location, Demographics, and Parking

## S. 216th St. and SR 99 **Existing Land Use Planned Land Use** Multi-Family Residential Multi-Family Residential Park/Open 12% 21% Vacant 16% Urban 5% 3% Institution Institution Park/ 1% Industrial Mixed Use Industrial **Vacant and Underutilized Parcels** Access Wille Underutilized Significant Bicycle Corridor Vacant Parcel Metro RapidRide Commercial Underutilized Underutilized Significant Pedestrian Corridor Route Underutilized North and South Underutilized 20% Single Family Residential **Road Access Road Access** Industrial Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-12b Station at S. 216th Street and SR 99: Land Use and Demographics

#### S. 260th Street (SR 99)

#### **TABLE 7-21**

Strengths and Weaknesses of S.260th Street and SR 99 Station

Strengths	Weaknesses
<ul> <li>Moderate amount of planned commercial/mixed-use/medium to high density residential</li> <li>High amount of underutilized parcels that may support transit oriented development</li> <li>Access from all directions</li> <li>Existing transit service provided by RapidRide A Line</li> <li>Planned bicycle and pedestrian network to the west and east</li> </ul>	<ul> <li>Not authorized under ST2 plan</li> <li>Developable area near McSorley Creek wetland may be limited</li> <li>No existing park-and-ride</li> </ul>

The **S. 260<sup>th</sup> Street and SR 99 Station** would be either in the City of Des Moines or the City of Kent, and the area within ½ mile of the station would include areas of both cities. The area is primarily commercial adjacent to SR 99, including a Fred Meyer store and Mack Truck dealership, and many smaller businesses. The majority of the residential use is single family, with some multi-family residential located along S. 260<sup>th</sup>/S. 259<sup>th</sup> Pl. There is also a mobile home park land use designated near S.260<sup>th</sup> Street and SR 99 which is not expected to redevelop. The large McSorley Creek wetland complex, much of which has been purchased by the City of Kent for preservation, is located within ½ mile of the station area.

Both the City of Des Moines and City of Kent envision SR 99 in this area as a commercial corridor. Although there are high amount of vacant and underutilized parcels that could support transit-oriented development, land uses around the wetland area should be further investigated to understand actual development/redevelopment potential. Bus service includes the RapidRide A Line that operates on SR 99. An existing crossing under I-5 on S. 260<sup>th</sup> Street provides access from east of I-5 to this station area. Analysis results for this station are shown graphically in **Exhibits 7-13a** and **7-13b**.

- 4) High concentration of planned commercial and mixed-use land uses increases potential for development in this station area.
- 5) Land uses around the wetland area need further analysis to understand the development potential for TOD.
- 6) Not an authorized station location under ST2.

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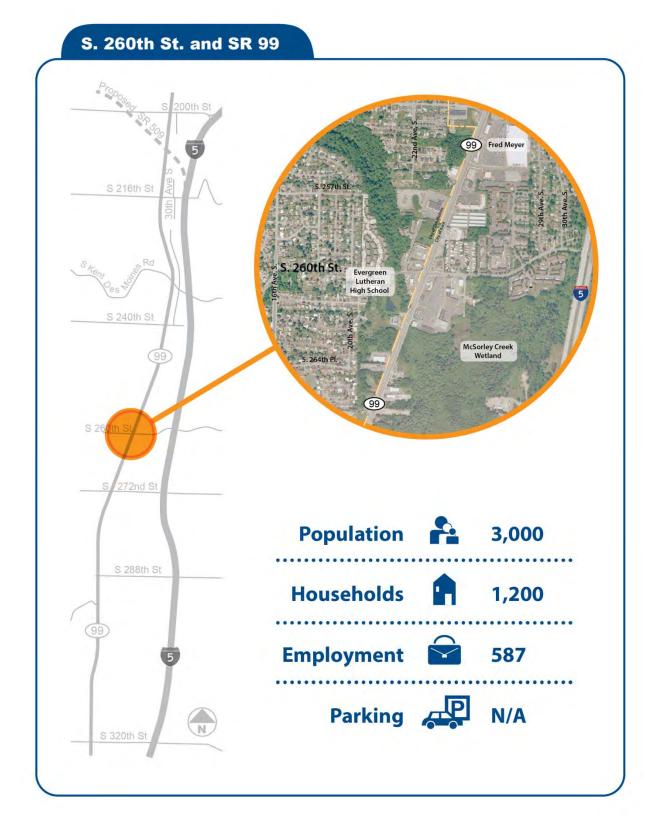


Exhibit 7-13a Station at S. 260th Street and SR 99: Location, Demographics, and Parking

## S. 260th St. and SR 99 **Existing Land Use Planned Land Use** Multi-Family Residential Multi-Family Residential Park/Open 14% 18% Vacant 16% Urban 1% 10% Institution Institution Park/ Industrial Mixed Use Industrial **Vacant and Underutilized Parcels Access** Underutilized Commercial Vacant Parcel Metro RapidRide Bicycle Corridor Underutilized Underutilized Significant Pedestrian Corridor 13% Underutilized North and South Underutilized 18% Single Family Residential **Road Access Road Access** Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-13b Station at S. 260th Street and SR 99: Land Use and Demographics

#### S. 288th Street (SR 99)

#### **TABLE 7-22**

Strengths and Weaknesses of S. 288th Street and SR 99 Station

Strengths	Weaknesses
Existing transit service provided by RapidRide A Line     Planned bicycle and pedestrian network to the east	<ul> <li>Not authorized under ST2 Plan</li> <li>High concentration of existing and planned single family residential land use in surrounding area</li> <li>Limited developable area due to topography</li> <li>No existing park-and-ride</li> <li>Access from north, south and east only</li> <li>Non-motorized access to station location is challenging due to topography</li> </ul>

The **S. 288th Street** station would be located in the City of Federal Way. The primary land use in the surrounding area is single family residential. SR 99 has a small amount of commercial uses with ½ mile of the station location as well as some multi-family residential. The topography changes from higher elevations to the east of SR 99 to lower elevations to the west, which limits development potential and access to this station location, particularly along the west of SR 99.

Plans for this area indicate an increase in single family residential land use. Although there is also a small planned increase in commercial and mixed-use, the limited number of developable parcels and topography do not favor any substantial transit-oriented development. There are planned enhancements to bicycle and pedestrian connections in this area. However, steep slopes on the west side of SR 99 present difficulty connecting non-motorized routes to the station location. Bus service includes the RapidRide A Line that operates on SR 99. Analysis results for this station are shown graphically in **Exhibits 7-14a** and **7-14b**.

- 1) Existing and planned land uses are lower density and not likely to increase in density.
- 2) Topography presents difficulty connecting to the station location.
- 3) Not an authorized station location under ST2.

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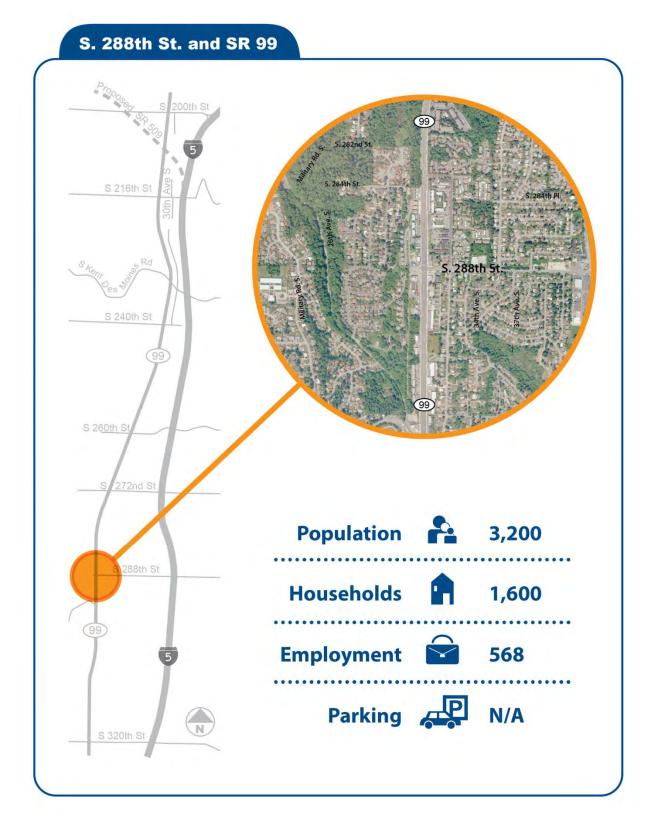


Exhibit 7-14a Station at S. 288th Street and SR 99: Location, Demographics, and Parking

# S. 288th St. and SR 99 **Existing Land Use Planned Land Use** Multi-Family Residential Single Family Residential Multi-Family Residential Park/Open 15% Vacant 16% 18% Urban Institution Park/ Industrial Mixed Use Industrial **Vacant and Underutilized Parcels Access** Underutilized Commercial Significant Bicycle Corridor Vacant Parcel Metro RapidRide Underutilized Underutilized Significant Pedestrian Corridor Underutilized North and South Underutilized 10% Single Family Residential **Road Access Road Access** Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-14b Station at S. 288th Street and SR 99: Land Use and Demographics

#### S. Dash Point Road (SR 99)

**TABLE 7-23** 

Strengths and Weaknesses of S. Dash Point Road and SR 99 Station

Strengths	Weaknesses
<ul> <li>Could attract riders west of SR 99 via S. Dash Point Road</li> <li>Existing transit service provided by RapidRide A Line</li> <li>Planned bicycle and pedestrian network to the west</li> </ul>	<ul> <li>Not authorized under ST2 Plan</li> <li>High concentration of existing and planned single family residential land use in the surrounding area</li> <li>Limited developable area due to topography</li> <li>Low employment base and potential for employment</li> <li>No existing park-and-ride</li> <li>Access from north, south and west only</li> <li>Non-motorized access to station location is challenging due to topography</li> </ul>

The **S. Dash Point Road at SR 99** station is located in City of Federal Way. The primary land use in this area is single family residential. SR 99 has some limited commercial uses with ½ mile of the station as well as some multi-family residential. The topography changes from higher elevations to the east of SR 99 to lower elevations to the west, which would limit development potential in the area and access to the station, particularly along the west of SR 99. Sacajawea Middle School and Park are located just southwest of S. Dash Point Road and SR 99.

Planned land uses in this area indicate an increase in single family residential land use, although the City of Federal Way Comprehensive Plan categorizes institutional land uses, such as Sacajawea Middle School, as single family residential. Although there is a planned increase in commercial land use, the limited number of developable parcels and topography do not favor any substantial transit-oriented development in the area. There are planned enhancements to bicycle and pedestrian connections in this area. However, steep slopes on the west side of SR 99 present difficulty connecting in non-motorized routes to the station location. Bus service includes the RapidRide A Line that operates on SR 99. Analysis results for this station are shown graphically in **Exhibits 7-15a** and **7-15b**.

- 1) Existing and planned land uses are lower density and not likely to increase in density.
- 2) Topography presents difficulty connecting to the station location.
- 3) Not an authorized station location under ST2.

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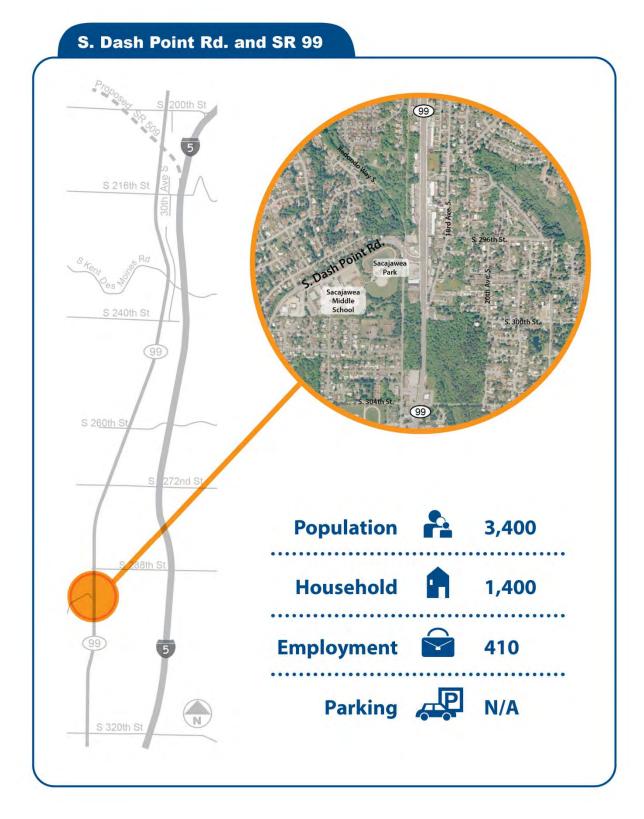


Exhibit 7-15a S. Dash Point Rd. and SR 99: Location, Demographics, and Parking

# S. Dash Point Rd. and SR 99 **Existing Land Use Planned Land Use** Multi-Family Residential Single Family Residential Multi-Family Residential Park/Open Urban Institution Park/ Industrial Mixed Use Industrial **Vacant and Underutilized Parcels Access** Significant Bicycle Corridor Vacant Parcel Metro RapidRide Commercial Underutilized Underutilized Significant Pedestrian Corridor Underutilized North and South Underutilized 15% Single Family Residential **Road Access Road Access** Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-15b S. Dash Point Rd. and SR 99: Land Use and Demographics

#### 7.3.3 Potential Additional I-5 Stations

#### S. 216<sup>th</sup> Street (I-5)

TABLE 7-24
Strengths and Weaknesses of S.216<sup>th</sup> Street and I-5 Station

Strengths	Weaknesses
Moderate amount of underutilized parcels that may support transit oriented development     Existing and planned bicycle and pedestrian network to the west	Not authorized under ST2 Planned land use near in surrounding area is primarily lower density single family residential No north/south access to I-5, only access from east and west No existing park-and-ride No direct bus service

The **S. 216**<sup>th</sup> **Street and I-5** station would be located in the City of Des Moines, but the area within a ½ mile of the station includes land in the City of SeaTac. This station would be approximately ¼ mile from SR 99, where commercial land uses range from a large grocery store to smaller businesses such as restaurants and auto repair shops. To the north of S. 216th Street existing uses are primarily single family residential on both sides of I-5, while south of S. 216th Street land use is primarily multi-family residential on the west side of I-5 and single family residential on the east side. There is no transit service on S. 216th Street east of 24th Avenue S, which is approximately 0.5 miles to the west, and there is no direct connection to I-5. The nearest transit service is the existing RapidRide A Line, approximately ¼ mile west on SR 99.

The City of Des Moines Pacific Ridge Plan designates the majority of the area as single family residential, with mixed use and medium to high density residential uses for the area west of I-5 and south of S. 216<sup>th</sup> Street, as well as areas west of SR 99. There is a small concentration of vacant parcels in this area located north of S. 216<sup>th</sup> Street and west of SR 99. These parcels are planned for the future Des Moines Creek Business Park. A station in this area would be located on the fringe of this planned development, and would therefore be marginally supportive. There are plans for bicycle and pedestrian network improvements in this area. Specifically, S. 216<sup>th</sup> Street has been identified as a significant corridor for both bicycle and pedestrian by the City of Des Moines. Analysis results for this station are shown graphically in **Exhibits 7-16a** and **7-16b**.

- 1) Existing and planned land uses are lower density and not likely to increase in density.
- 2) Access to this station area is limited because there is no access to I-5 and there is no parkand-ride or bus service along S. 216<sup>th</sup> Street.
- 3) Not an authorized station location under ST2.

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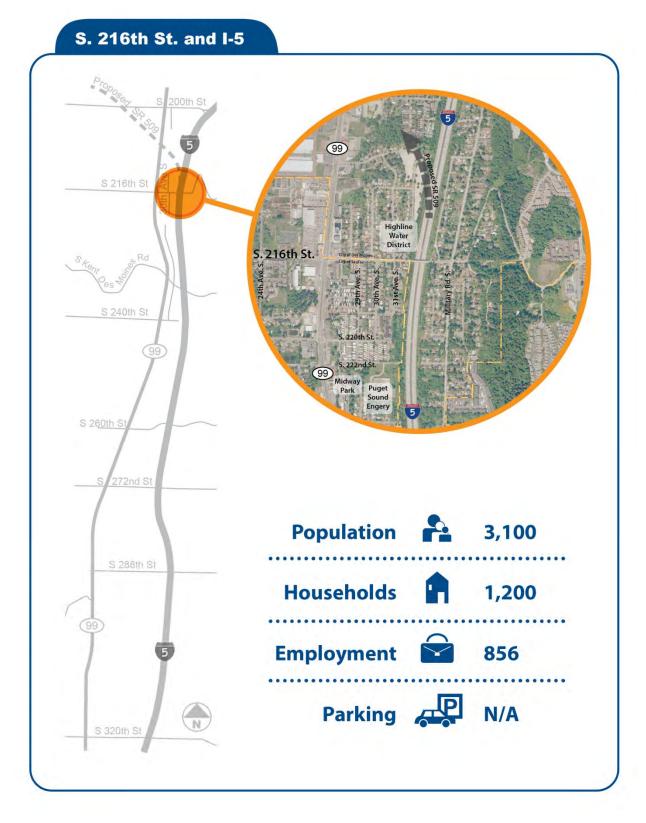


Exhibit 7-16a Station at S. 216th Street and I-5: Location, Demographics, and Parking

### S. 216th St. and I-5 **Existing Land Use Planned Land Use** Multi-Family Residential Multi-Family Residential Park/Open 18% 15% Vacant 15% Urban Institution Park/ 0% Industrial Mixed Use Industrial Vacant and Underutilized Parcels Access 11. 1111 Underutilized Significant Bicycle Corridor Vacant Parcel Metro RapidRide Commercial Route Underutilized Underutilized Significant Pedestrian Corridor Route Underutilized North and South Underutilized 24% Single Family Residential **Road Access Road Access** Industrial Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-16b Station at S. 216th Street and I-5: Land Use and Demographics

### S. 260th Station (I-5)

TABLE 7-25
Strengths and Weaknesses of S.260th Street and I-5 Station

Strengths	Weaknesses	
High amount of underutilized parcels to support transit development	Not authorized under ST2 plan Planned land use near in surrounding area is primarily lower density single family residential Developable area near McSorley Creek wetland may be limited No north/south access to I-5, only access from east and west No existing park-and-ride No direct bus service	

The S. 260<sup>th</sup> Street and I-5 Station would be located in the City of Kent, although areas within a ½ mile would be within the City of Des Moines. The area within ½ mile of the station would include land in both cities. The area along I-5 is primarily single family residential, with commercial adjacent to SR 99 (the outer edge of the station area), including a Fred Meyer store and Mack Truck dealership, and many smaller businesses. Multi-family residential is located along S. 260th Street and off of SR 99. There is also a mobile home park land use designated near S.260<sup>th</sup> Street and SR 99 which is not expected to redevelop. The large McSorley Creek wetland complex, much of which has been purchased by the City of Kent for preservation, is located within ½ mile of the station area. Although there is a high amount of vacant and underutilized parcels in this station area, land uses around the wetland area should be further investigated to understand actual development/redevelopment potential. S. 260<sup>th</sup> Street crosses under I-5 and provides access from east of I-5 to this station area, but there is no north/south access to I-5. The nearest bus service is on SR 99 (0.5 miles to the west) or on Military Road S. (0.4 miles to the east). Pedestrian amenities are present on S. 260<sup>th</sup> Street on the north side of the road only. Analysis results for this station are shown graphically in **Exhibits** 7-17a and 7-17b.

#### **Key Findings**

- 1) Existing and planned land uses are lower density and not likely to increase in density.
- 2) Land uses around the McSorley Creek wetland complex need further analysis to understand the development/redevelopment potential.
- 3) Access to this station area is limited because there is no access to I-5 and there is no parkand-ride or bus service along S. 260<sup>th</sup> Street.
- 4) Not an authorized station location under ST2.

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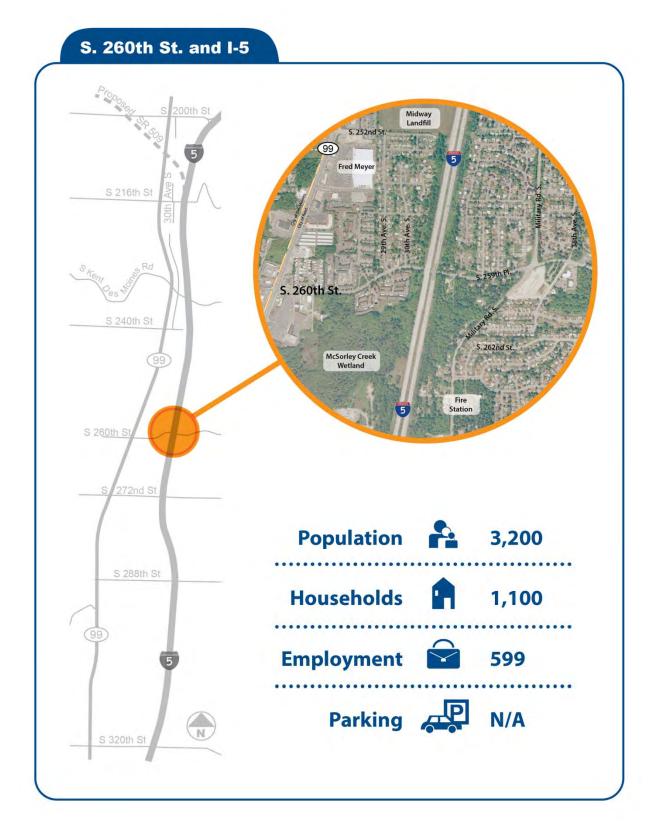


Exhibit 7-17a S. 260th Street and I-5: Location, Demographics, and Parking

## S. 260th St. and I-5 **Existing Land Use Planned Land Use** Multi-Family Residential Park/Open 16% Vacant 10% Urban Institution Park/ Industrial Mixed Use Industrial **Vacant and Underutilized Parcels** Access Underutilized Significant Bicycle Corridor Vacant Parcel Metro RapidRide Commercial Underutilized Underutilized Significant Pedestrian Corridor Underutilized North and South Underutilized 20% Single Family Residential **Road Access Road Access** Note: Land use data excludes public and private rights-of-way and therefore percentages do not total 100.

Exhibit 7-17b S. 260th Street and I-5: Land Use and Demographics

### S. 288th Station (I-5)

# TABLE 7-26 Strengths and Weaknesses of S. 288th Street and I-5 Station

Strengths	Weaknesses
Existing transit access	<ul> <li>Not authorized under ST2 Plan</li> <li>High concentration of existing and planned single family residential land use</li> <li>Planned land use near in surrounding area is primarily lower density single family residential</li> <li>Low employment base and potential for employment</li> <li>No north/south access to I-5, access only from east and west</li> <li>No existing park-and-ride</li> </ul>

The **S. 288th Street and I-5** station would be located in the City of Federal Way. The land use within a ½ mile is 61 percent residential, with single-family residential accounting for 39 percent of the area. Commercial land uses account for only 2 percent of the existing land use, with some commercial development along Military Road S., approximately 0.4 miles to the west. Single-family residential land use is planned for over 50 percent of the area, and only a two percent increase in commercial land use is planned. There are no plans for high-density zoning or TOD in this area.

SR 99 and Military Road S. are the major north-south arterials in this area, and no direct access to I-5 is available. There are planned enhancements to bicycle and pedestrian connections in this area. Analysis results for this station are shown graphically in **Exhibits 7-18a** and **7-18b**.

#### **Key Findings**

- 1) Existing and planned land uses are lower density and not likely to increase in density.
- 2) Access to this station area is limited because there is no access to I-5 and there is no parkand-ride. There is a local circulator bus service on S. 288<sup>th</sup> Street.
- 3) Not an authorized station location under ST2.

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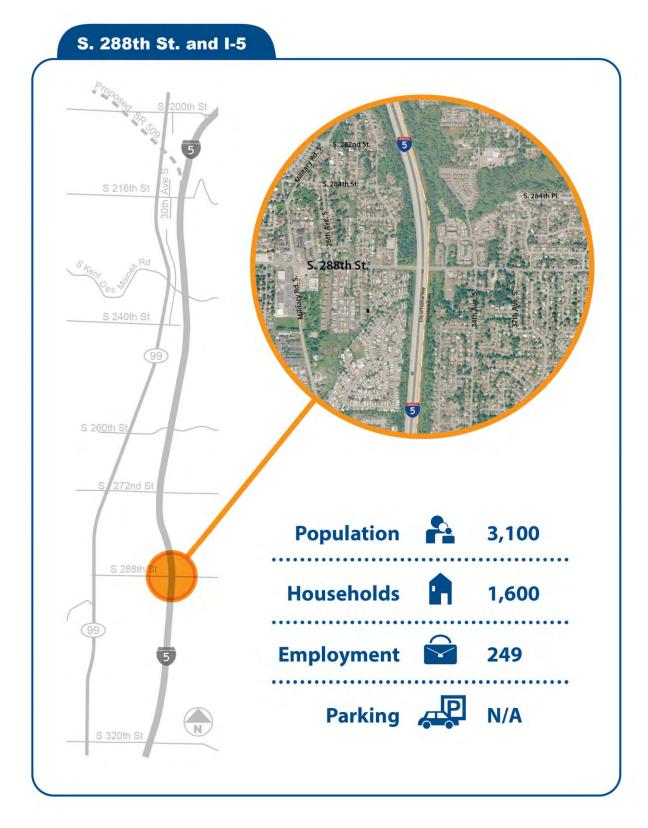


Exhibit 7-18a S. 288th Street and I-5: Location, Demographics, and Parking

### S. 288th St. and I-5

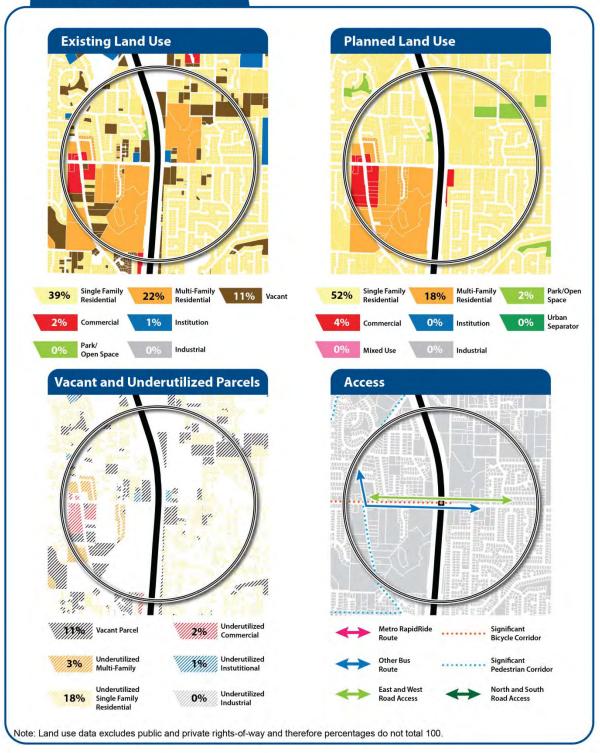


Exhibit 7-18b S. 288th Street and I-5: Land Use and Demographics

## 7.4 Summary of Station Evaluations and Conclusions

The previous sections of this chapter have documented the Level 2 analysis related to the station location evaluation, including:

- how the list of possible station locations was developed and narrowed,
- the evaluation methods used to examine the station locations,
- the data that has been developed to understand and evaluate the station locations, and
- the strengths and weaknesses and key findings related to each individual station location.

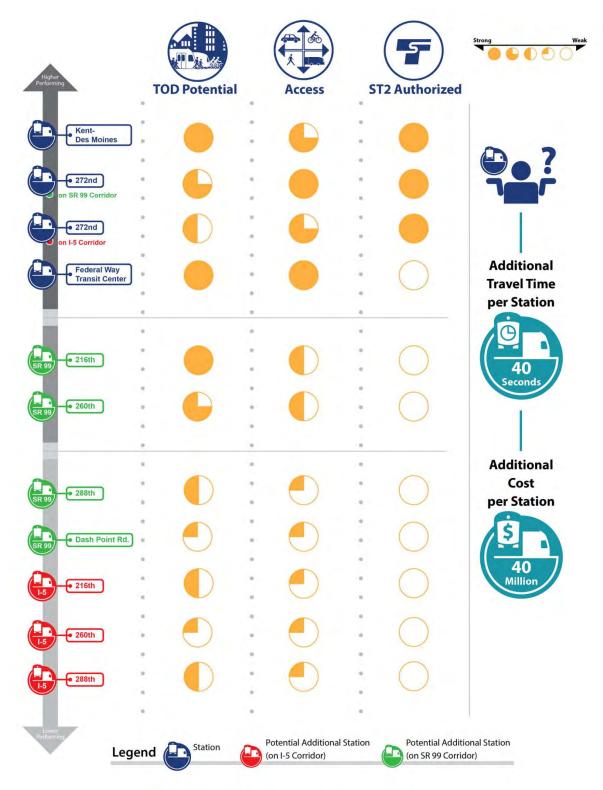
The purpose of this final section is to summarize the station evaluation findings and conclusions in a more comparative way to understand and document which station locations could be expected to be stronger performing stations and which would be weaker performing stations. The data compiled for the station location evaluation has been grouped into some general categories that put related characteristics together, as follows.

- 1. **Transit characteristics:** Includes ridership, increase in travel time, capital costs, and operations costs.
- 2. **Existing conditions:** Includes existing land use, proximity to activity centers, existing population and employment.
- 3. **Potential for TOD:** Includes planned land uses, TOD and high-density zoning and vacant and underutilized parcels.
- 4. **Access:** Includes motorized and non-motorized access such as roadway access, parkand-ride access, bus access, pedestrian and bike access.
- 5. Included and authorized in the ST2 Plan or not.

**Table 7-27** summarizes the evaluation of each station by these generalized categories, with the exception of transit characteristics, which were found to be similar for all alternatives. It includes a generalized brief discussion about each of the above categories for each of the station locations. The results are also shown on **Exhibit 7-19**, with baseline stations at the top of the page, and the potential additional stations shown below them with those with higher potential as a station at the top of the page and the locations with less potential lower on the page. The results of the station evaluation indicate that all baseline stations would be expected to perform strongly because they have transit supportive existing and planned land use and multi-modal access. In addition, two of the potential additional station locations, S. 216<sup>th</sup> Street and S. 260<sup>th</sup> Street at SR 99, show promise as potential future light rail stations. The remaining five potential station locations do not appear to be as strong candidates for future light rail stations because they do not have supportive existing or planned land use or good multimodal access.

**TABLE 7-27** Summary of Station Findings

Station	Existing Conditions	Potential for TOD	Access	ST2 Authorized
Baseline		1	-	
Kent Des/Moines	High diversity, includes single- family, multi-family, commercial and institutional; highest population and HCC as employment base	Higher, mix of commercial, mixed use, and residential planned	Good vehicle and transit access, improvements planned for bikes and pedestrians	Yes
S. 272 <sup>nd</sup> Street (Redondo Heights Park-and-Ride)	Moderate diversity, includes single-family, multi-family, and commercial; moderate population and employment base	Higher, mix of commercial, mixed use, and residential	Good vehicle and transit access, improvements planned for bikes and pedestrians	Yes
S. 272 <sup>nd</sup> Street (Star Lake Park-and-Ride)	Primarily single family and multi- family residential; moderate population and low employment base	Lower, primarily residential	Good vehicle and transit access, improvements planned for bikes and pedestrians	Yes
FWTC	Primarily commercial with some residential and park; high population and highest employment base	Higher, over 50% mixed use	Good vehicle and transit access, improvements planned for bikes and pedestrians	No
SR 99				•
S. 216 <sup>th</sup> Street	High diversity, includes single- family, multi-family, commercial and institutional; moderate population and high employment base	Planned mixed use and commercial in Pacific Ridge area	Good vehicle and transit access, bike lanes and sidewalks present on S. 216th	No
S. 260 <sup>th</sup> Street	Mix of single family residential, multi-family residential and commercial; moderate population and employment base	Moderate, planned increase in single family residential, multi-family residential and commercial; highest amount of underutilized parcels	Good vehicle and transit access, improvements planned for bikes and pedestrians	No
S. 288 <sup>th</sup> Street	Primarily single family and multi- family residential; moderate population and employment base	Lower, predominantly single family residential	Moderate vehicle and good transit access, improvements planned for bikes and pedestrians	No
S. Dash Point Road	Primarily single family residential; moderate population and lower employment base	Lower, predominantly single family residential	Moderate vehicle and good transit access, improvements planned for bikes and pedestrians	No
I-5				
S. 216 <sup>th</sup> Street	High diversity, includes single- family, multi-family, commercial and institutional; moderate population and high employment base	Planned mixed use in Pacific Ridge area	No north/south access or transit service, bike lanes and sidewalks on S. 216th Street west of I-5	No
S. 260 <sup>th</sup> Street	Mix of single family residential, multi-family residential and commercial; moderate population and employment base	Lower, predominantly single family residential	No north/south access or transit service, improvements planned for bikes and pedestrians	No
S. 288 <sup>th</sup> Street	Primarily single family and multi- family residential; moderate population and low employment base	Lower, predominantly single family residential	No north/south access, one transit route, improvements planned for bikes and pedestrians	No
Note: Ridership, incre	ase in travel time, capital costs and o	perations costs would be si	milar for all station locations.	



Additional stations were evaluated as part of the alternatives analysis process; these stations were not included in the voter-approved ST2 Plan and, if approved, would require additional taxing authority and funding.



Exhibit 7-19 Level 2 Station Results



# 8.0 Next Steps

Based on the results of the Federal Way Transit Extension (FWTE) Project Alternatives Analysis (AA), Sound Transit plans to move forward with developing a major transit capital investment in the corridor between the Angle Lake Station at S. 200<sup>th</sup> Street and the Federal Way Transit Center. Following the completion of the AA technical analysis, the next step is to share the findings of the AA with the public and agencies to elicit feedback through the environmental scoping process. Following scoping, the Sound Transit Board will decide which alternatives to carry forward for further development, analysis, and environmental review under the National Environmental Policy Act (NEPA) and the State Environmental Policy Act (SEPA). Sound Transit plans to make this decision late this year after consideration of public and agency scoping comments. The public will have the opportunity to learn more about the project and provide comments throughout the duration of the NEPA/SEPA process.

The potential effects of the FWTE Project would be such that a NEPA/SEPA Environmental Impact Statement (EIS) is expected to be prepared to document the impacts of the project alternatives, and inform the decision making process. Work on the Draft EIS will start at the end of 2013 and take approximately 12 to 18 months to complete. A No Build Alternative will be identified to provide the basis for comparison of the impacts and benefits of the build alternatives.

Multiple build alternatives are expected to be studied in the Draft EIS. Following public review and comment on the Draft EIS, the Sound Transit Board of Directors is expected to identify a preferred alternative for study in the Final EIS. Once a preferred alternative has been identified, Sound Transit will begin preliminary engineering on the preferred alternative and develop a Final EIS. Following publication of the Final EIS, the Sound Transit Board is expected to select the project to build and operate. Sound Transit anticipates FTA will issue a Record of Decision (ROD) in 2016 and the project will then move into final design, followed by construction, startup and testing, and ultimately operation. Service is planned to begin in 2023.

**Exhibit 8-1** illustrates the schedule and process steps for the FWTE project.

Alternatives Analysis	Environmental Review	Final Design	Construction	Testing & Pre-operations	Start of Service
Oct 2012 Public comment	Late 2014 Draft EIS	2017 – 2018	2019 – 2022	2022 – 2023	2023
lune 2013 Alternatives Analysis Report	Public comment				
lune 2013	Early 2015 Board identifies preferred alternative				
Sept 2013 Board identifies Environmental Impact Statement (EIS) alternatives	Mid 2016 Final EIS				
	Late 2016 Board selects project to build				
	Late 2016 Federal Transit Administration (FTA) issues Record of Decision (ROD)				

**EXHIBIT 8-1** FWTE Process and Schedule