

# West Seattle and Ballard Link Extensions

Elected Leadership Group Meeting | July 19, 2018

# Agenda

- Welcome
- Public comment
- Community engagement and collaboration
- > Level 2 alternatives and screening criteria
- > SODO alternatives and evaluation results
- Chinatown/International District alternatives and evaluation results
- Equity and Inclusion briefing
- Next steps





# Community engagement and collaboration





Neighborhood Forums



Stakeholder Advisory Group



Elected Leadership Group



Sound Transit Board



Meeting dates subject to change.

# External Engagement Report: May 2018



50 comments and questions



engaging more than

**3,450** subscribers



Tweets engaging 81,500 users



4 Neighborhood forums

engaging more than



14 community briefings



Stakeholder Advisory Group meeting



**Elected Leadership Group meeting** 

# External Engagement Report: June 2018



comments and questions



engaging more than



Tweet engaging 82,000 users



engaging more than 29,500 users



social service provider interviews



15 community briefings



community



Stakeholder Advisory Group meeting

# June-July briefings snapshot

- ✓ Chinatown-International District BIA (6/7)
- ✓ Seattle Design Commission (6/7)
- ✓ Pigeon Point Neighborhood Council (6/11)
- ✓ South downtown stakeholders (6/12)
- ✓ Seattle Planning Commission (6/14)
- ✓ Neighborcare Health Ballard (6/18)
- ✓ SODO BIA Transportation Committee (6/19)
- ✓ Ballard Food Bank (6/20)
- ✓ Sound Transit Citizen Oversight Panel (6/21)
- ✓ CID Framework Capital Projects Coordination Workgroup (6/22)
- ✓ UW Medicine (6/25)
- ✓ NSIA (6/26)

- ✓ Ethiopian Community in Seattle (6/26)
- ✓ West Seattle Food Bank (6/28)
- ✓ Southwest Youth & Family Services (6/29)
- ✓ WSB Station Access Discussion (7/6)
- ✓ Mary's Place (7/10)
- ✓ Central Ballard Residents Council (7/12)
- ✓ South downtown stakeholders (7/12)
- ✓ SODO BIA Transportation Committee (7/13)



# 2018 Festivals

- ✓ Morgan Junction Festival (6/16)
- ✓ Festival Sundiata (6/16-6/17)
- ✓ West Seattle Summer Fest (7/13-7/15)
- ✓ Ballard Seafood Fest (7/13-7/15)
- ✓ Dragon Fest (7/14-7/15)
- South Lake Union Block Party (8/10)
- Delridge Day (8/11)
- Celebrate Little Saigon (8/26)
- Night Market (9/8)
- Fishermen's Fall Festival (9/15)
- Sustainable Ballard Festival (9/22)
- Dia de Muertos (10/27-10/28)
- Magnolia Farmers Market (TBD)



# Coming soon: Neighborhood Forums/Open Houses

#### **West Seattle**

(Includes Delridge, Avalon and Alaska Junction stations)

#### **Downtown Seattle**

(Includes Denny, South Lake Union, Seattle Center, Midtown, Westlake, Chinatown-International District, Stadium and SODO stations)

#### **Ballard**

(Includes Smith Cove, Interbay and Ballard stations)

#### Saturday, Sept. 8

9 – 11:30 a.m. Seattle Lutheran High School Gym (4100 SW Genesee St., Seattle)

#### Tuesday, Sept. 11

5:30 – 8 p.m. Ruth Fisher Boardroom, Union Station (401 S. Jackson St., Seattle)

#### Monday, Sept. 17

5:30 – 8 p.m. Ballard Eagleson VFW (2812 NW Market St., Seattle)



# Alternatives development process

LEVEL 1

Alternatives developmen

Early-2018

Conduct early scoping

Study ST3 representative project and alternatives

Screen alternatives

PUBLIC INVOLVEMENT

LEVEL 2

Alternatives development

Mid-2018

Technical analysis

Refine and screen alternatives

PUBLIC INVOLVEMENT

LEVEL 3

Alternatives development

Late-2018 / Early-2019

Refine and screen alternatives

Conduct Environmental Impact Statement (EIS) scoping

PUBLIC INVOLVEMENT

PREFERRED ALTERNATIVE\*







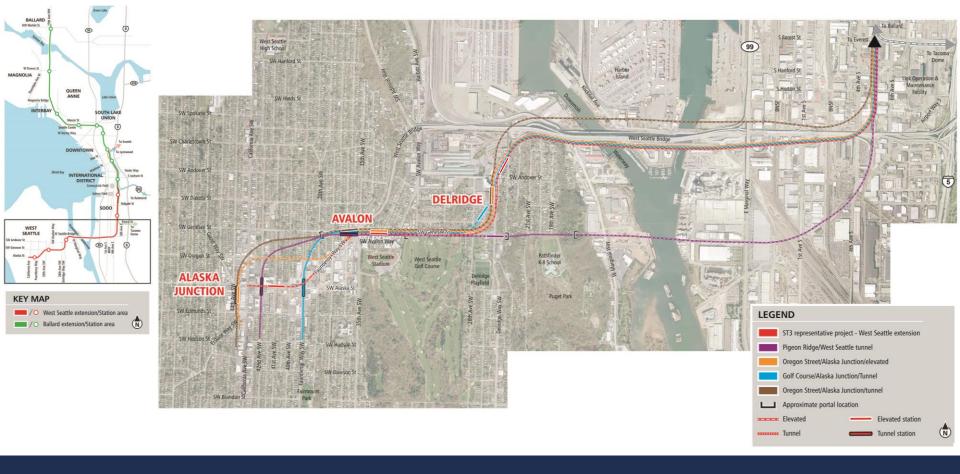
# Level 2 alternatives

West Seattle/Duwamish	SODO and Chinatown/ID	Downtown	Interbay/Ballard
<ul> <li>ST3 Representative Project</li> <li>Pigeon Ridge/West Seattle Tunnel</li> <li>Oregon Street/Alaska Junction/Elevated</li> <li>Oregon Street/Alaska Junction/Tunnel (new)</li> <li>Golf Course/Alaska Junction/Tunnel (modified)</li> </ul>	<ul> <li>ST3 Representative Project</li> <li>Massachusetts Tunnel Portal</li> <li>Surface E-3</li> </ul>	<ul> <li>ST3 Representative Project</li> <li>5th/Harrison</li> <li>6th/Boren/Roy</li> <li>5th/Terry/Roy/Mercer (new)</li> </ul>	<ul> <li>ST3 Representative Project</li> <li>15th/Fixed Bridge/15th</li> <li>20th/Fixed Bridge/17th</li> <li>20th/Tunnel/15th</li> <li>Armory Way/Tunnel/14th</li> <li>Central Interbay/14th <ul> <li>Movable</li> <li>Fixed (new)</li> </ul> </li> <li>Central Interbay/Tunnel/15th (new)</li> </ul>

## Level 2 alternatives

#### West Seattle/Duwamish

- ST3 Representative Project
- Pigeon Ridge/West Seattle Tunnel
- Oregon Street/Alaska Junction/Elevated
- Oregon Street/Alaska Junction/Tunnel (new)
- Golf Course/Alaska Junction/Tunnel (modified)



### West Seattle/Duwamish - Level 2 alternatives



Level 2 Alternative – ST3 Representative Project



Level 2 Alternative - Pigeon Ridge/West Seattle Tunnel



Level 2 Alternative - Oregon Street/Alaska Junction/Elevated



Level 2 Alternative - Oregon Street/Alaska Junction/Tunnel (new)



Level 2 Alternative -Golf Course/Alaska Junction/Tunnel (modified)



Mix-n-Match Example

# Level 2 alternatives

#### SODO and Chinatown/ID ?

- ST3 Representative Project
- Massachusetts Tunnel Portal
- Surface E-3



## SODO and Chinatown/ID - Level 2 alternatives





#### **SODO and Chinatown/ID**









#### **SODO and Chinatown/ID**



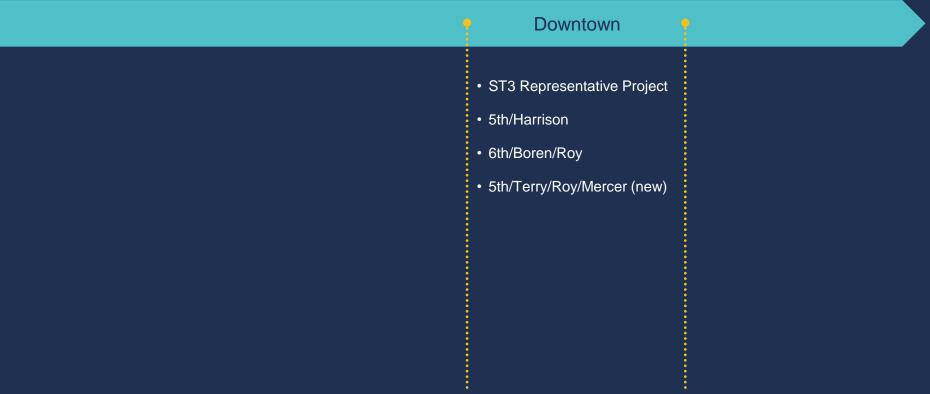


## **SODO and Chinatown/ID**

# Additional feedback SODO and Chinatown/ID

- Consider 4th Avenue location for Chinatown/ID station
- Explore alignments further west of ST3 Representative Project

# Level 2 alternatives





#### Downtown - Level 2 alternatives





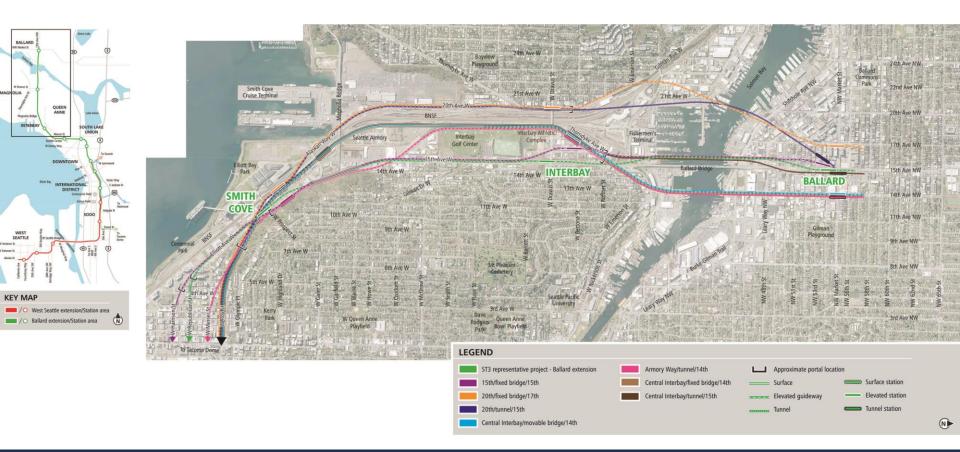




## Level 2 alternatives

#### Interbay/Ballard

- ST3 Representative Project
- 15th/Fixed Bridge/15th
- 20th/Fixed Bridge/17th
- 20th/Tunnel/15th
- Armory Way/Tunnel/14th
- Central Interbay/14th
  - Movable
  - Fixed (new)
- Central Interbay/Tunnel/15th (new)



## Interbay/Ballard – Level 2 alternatives



Level 2 Alternative - ST3 Representative Project



Level 2 Alternative – 15th/Fixed Bridge/15th



Level 2 Alternative – 20th/Fixed Bridge/17th



Level 2 Alternative – 20th/Tunnel/15th

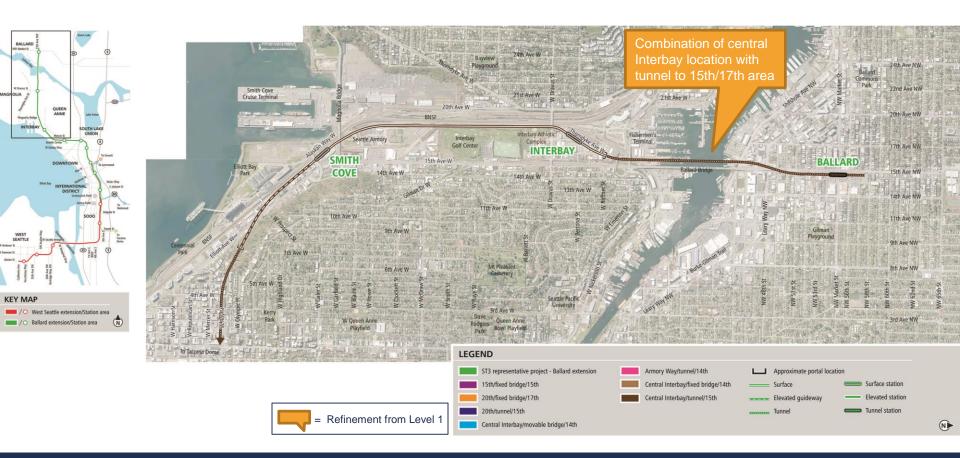




Level 2 Alternative - Armory Way/Tunnel/14th



Level 2 Alternative - Central Interbay/Fixed Bridge/14th (new)



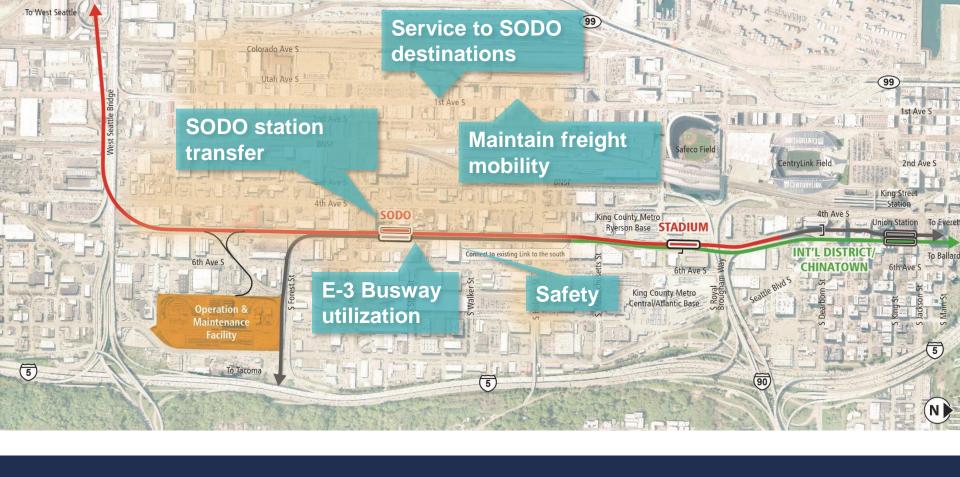
Level 2 Alternative - Central Interbay/Tunnel/15th (new)



# Agency workshops

- June 6: Identify alternatives
- June 14: Review alternatives
- Early July: Review evaluation

\*Community engagement in parallel



# SODO segment community concerns





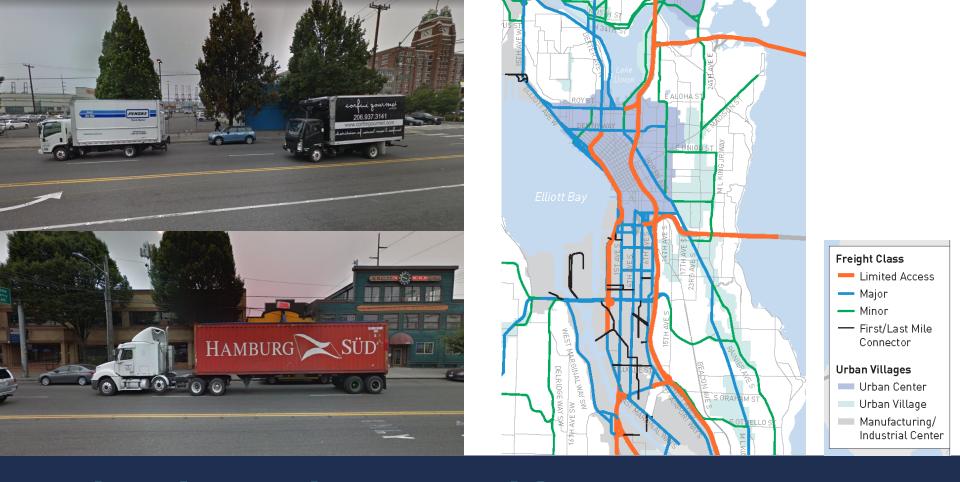
## Service to SODO Destinations



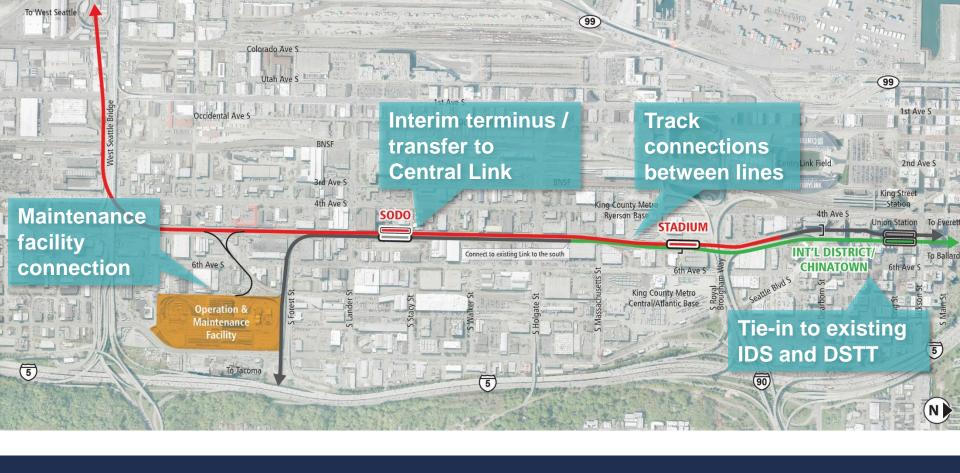
# **SODO Station Transfer**



# E-3 Busway Utilization



# Maintain Freight Mobility



## SODO Segment Operational Needs

# SODO community concerns

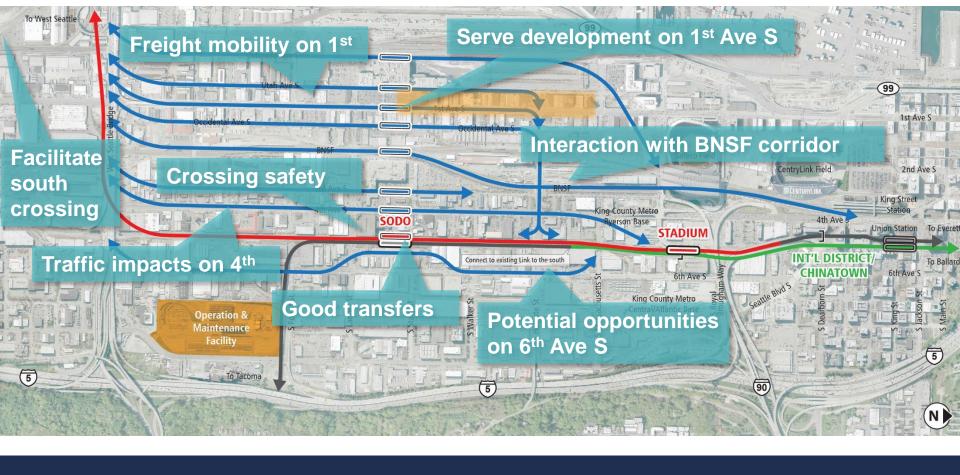
- ✓ SODO station transfer
- ✓ E-3 busway utilization,
- ✓ Service to SODO destinations
- Freight mobility
- ✓ Safety

# Operational needs

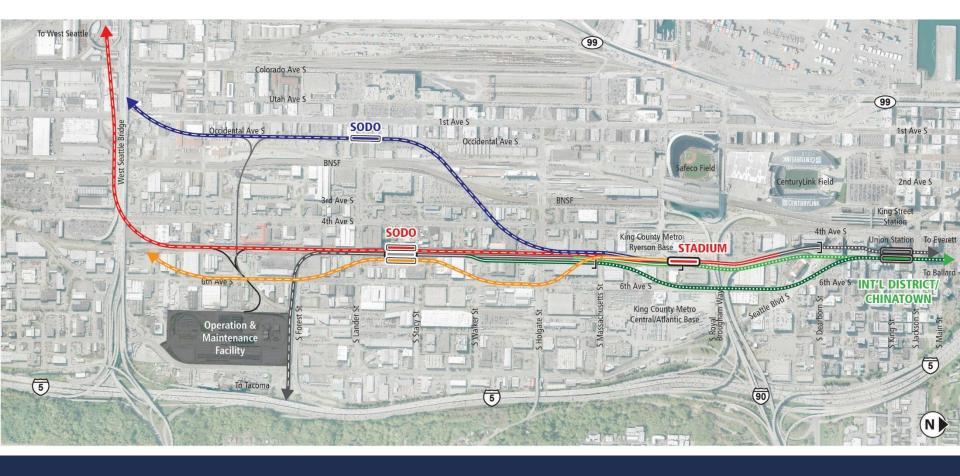
- ✓ Maintenance facility connection
- ✓ Tie-in to DSTT
- ✓ Interim terminus
- Track connections



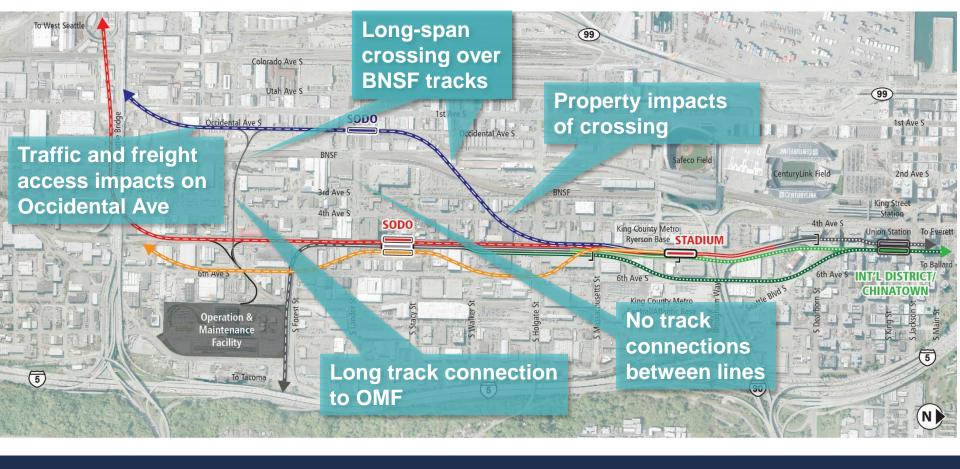
### SODO route ideas from agency workshop



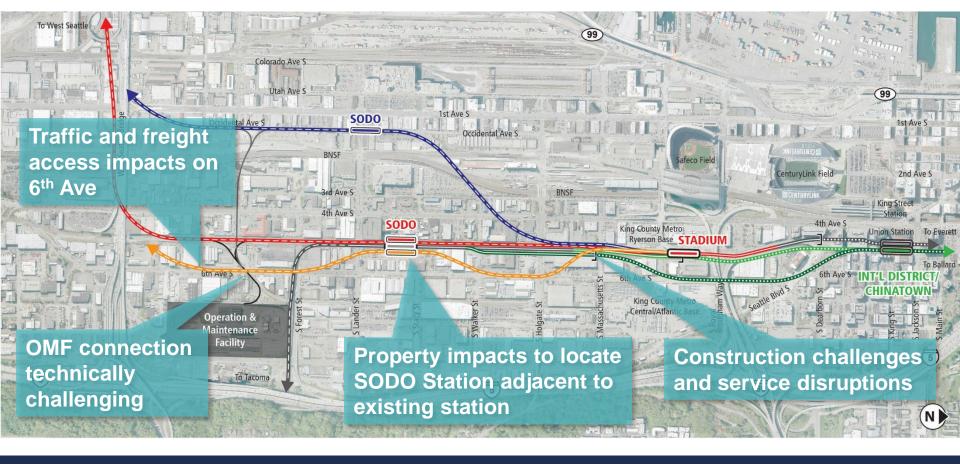
## Agency workshop concerns/issues



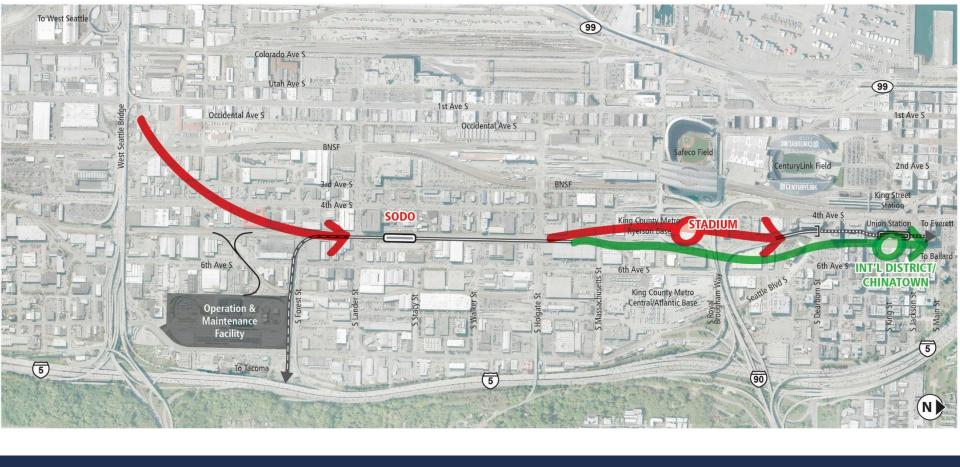
#### New SODO Level 1 Alternatives



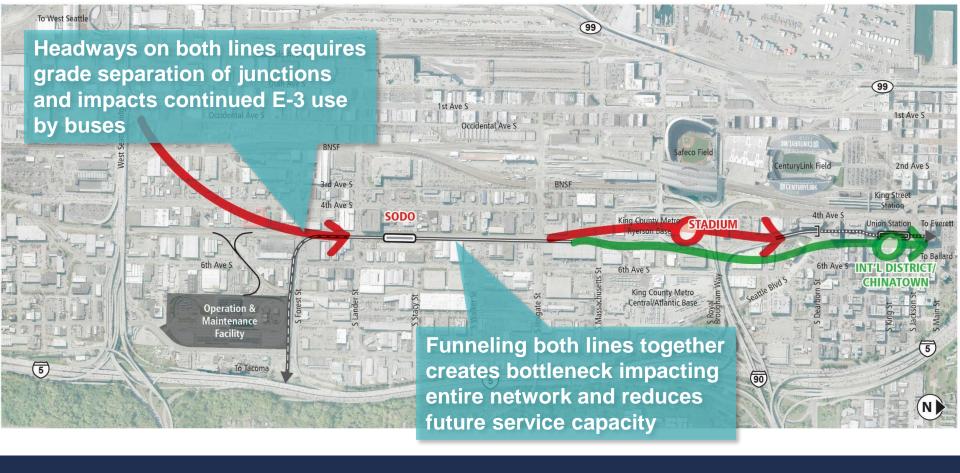
#### Occidental Ave – Key Findings



## 6th Ave – Key Findings



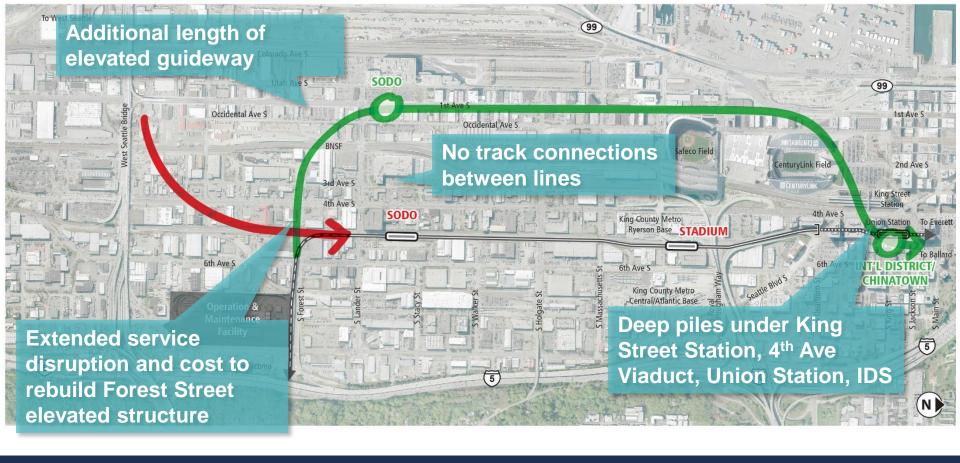
## Other suggestions – "Track interlining"



### Other suggestions – "Track interlining"

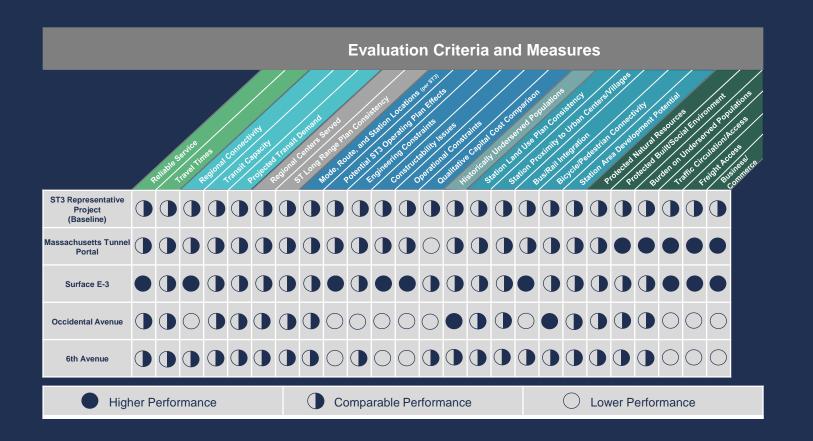


## Other suggestions – "Extended Ballard line"

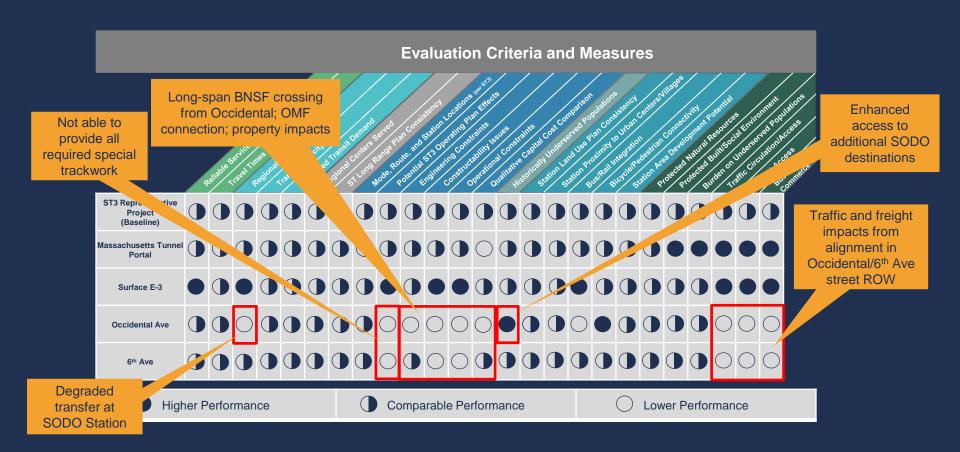


#### Other suggestions — "Extended Ballard line"

#### SODO Level 1 Alternatives – Evaluation Results



#### SODO Level 1 Alternatives – Evaluation Results

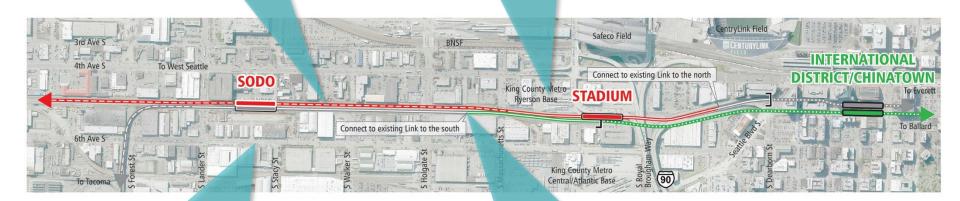




E-3 Busway – Existing Bus Volumes (PM Peak Hour)

Confirm future bus volumes expected to use E-3 corridor

Confirm extent of potential Ryerson Base capacity impacts



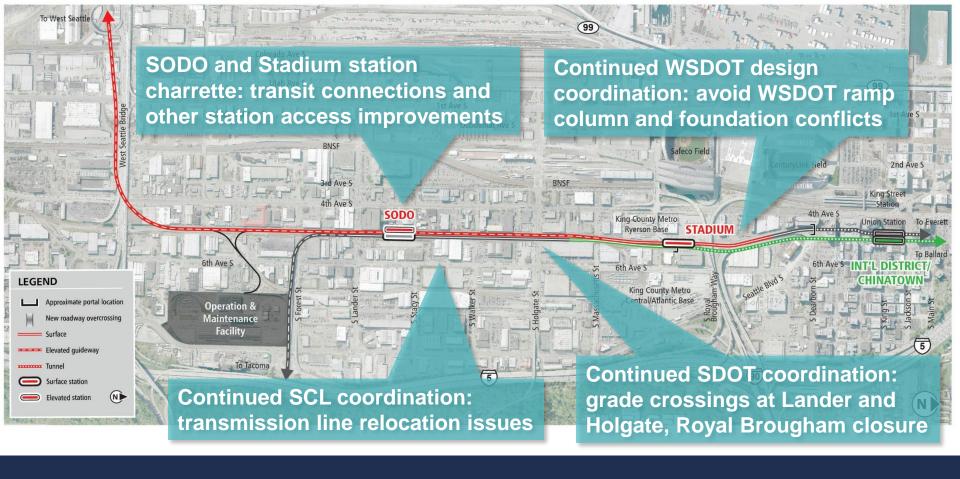
Assess potential 6th Ave roadway improvements to accommodate bus use

Confirm extent of future bus layover needs

### E-3 Busway – Level 2 technical work On-going discussions with partner agencies



#### SODO station access technical work



### Level 2 – other technical work activities

#### SODO Alternatives Summary – Level 1

Alternatives with more potential	ST3 Representative Project	Baseline for comparison
	Surface E-3	Moved forward to Level 2
	Massachusetts Tunnel Portal	Moved forward to Level 2
Alternatives with greater challenges	Occidental Ave	<ul> <li>Long-span elevated crossing over BNSF tracks</li> <li>Traffic and freight access effects on Occidental Ave</li> <li>Property impacts of alignment crossing from Occidental Ave to Stadium Station</li> <li>Long track connection to OMF; no track connections between lines</li> </ul>
	6th Ave	<ul> <li>OMF connection technically challenging</li> <li>Property impacts to locate SODO Station adjacent to existing station</li> <li>Braiding lines could have major construction challenges and service disruptions</li> </ul>
Not practical concepts	"Track interlining"	<ul> <li>Requires grade-separated junctions; does not accommodate buses on E-3</li> <li>Creates bottleneck; impacts service reliability and limits system capacity</li> </ul>
	"Extended Ballard line"	<ul> <li>Rebuild of Forest St junction requires disruption of existing LRT service</li> <li>Deep mined C-ID station; constructability challenges</li> <li>Additional guideway length; no track connections</li> </ul>

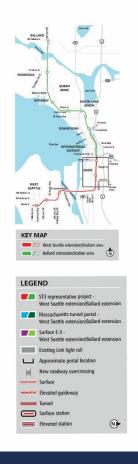
#### SODO Alternatives Summary - Level 1 SAG recommendations

	Alternative	Carry forward?	Do not carry forward?
	ST3 Representative Project	✓	
Alternatives with more potential	Surface E-3	✓	
	Massachusetts Tunnel Portal	✓	
Alternatives with greater	Occidental Ave	✓	
challenges	6th Ave		✓
Not practical concepts	"Track interlining"		✓
Not practical concepts	"Extended Ballard line"		✓

#### General Discussion – SODO

- Concern that station located on Occidental could put pressure on industrial areas and freight mobility.
- Felt need to continue to have an alternative to the west of existing line.
- Station planning focus on improving bus and other access in SODO.













Station location alternative (straddle S Jackson St)
Note: applicable to both cut and cover and bored tunnel alternatives



Reduces in-street cut-and-cover construction from 1,600' to 400'

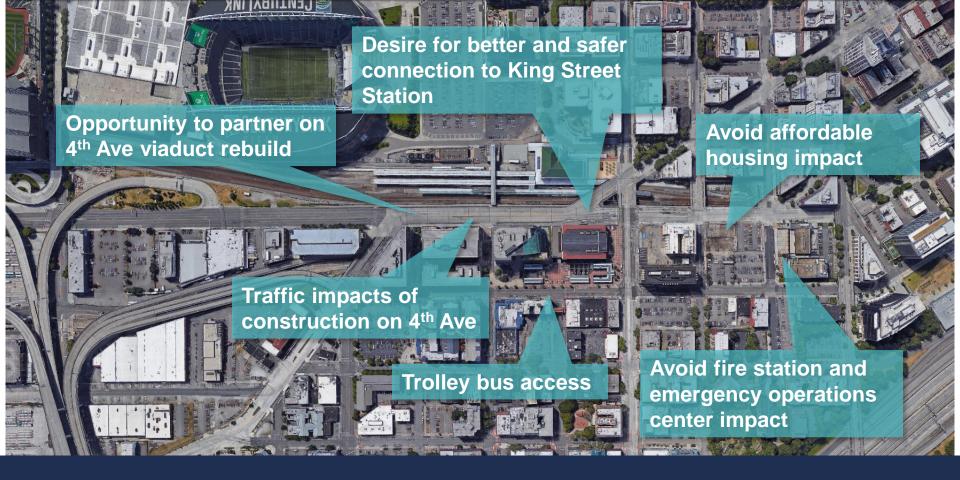
### C-ID alignment and station alternatives

# Additional feedback SODO and Chinatown-ID

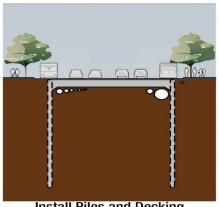
- Consider 4th Avenue location for Chinatown-ID station
- Explore alignments further west of ST3 Representative Project



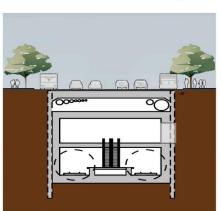
## Chinatown-ID community concerns



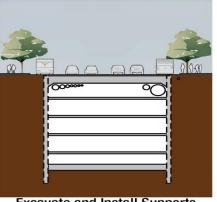
## Agency workshop feedback



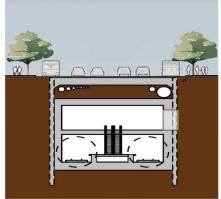
Install Piles and Decking



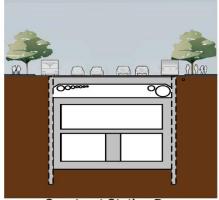
Complete Station Box



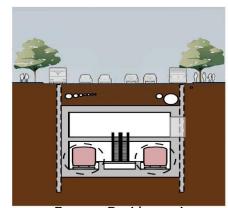
Excavate and Install Supports (from beneath decking)



Backfill Above Structure



Construct Station Box



Remove Decking and Restore Street

### **Cut and Cover Station Construction**







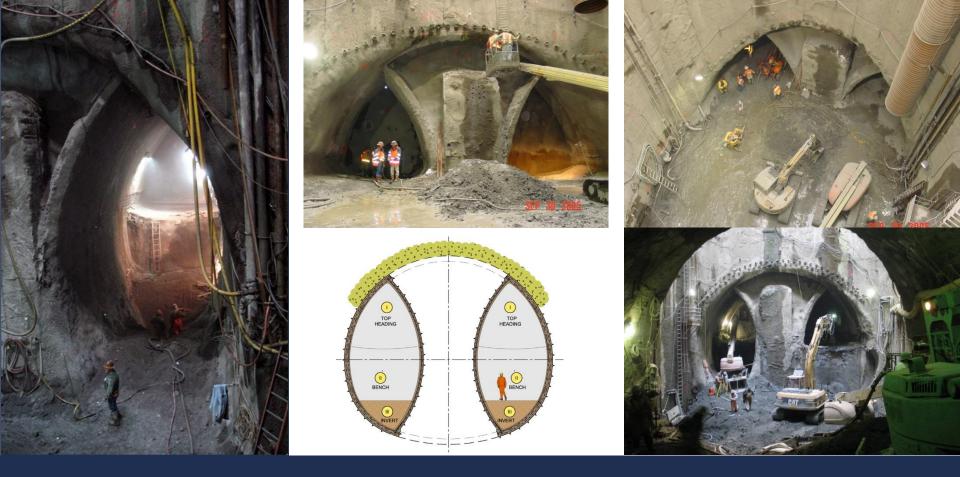
## **Cut and Cover Station Construction**







# **Open Cut Station Construction**



Mined Station Construction

## Underground Stations in Seattle

#### Cut-and-cover stations:

Pioneer Square, University Street (DSTT)

#### Open-cut stations:

- U District, Roosevelt (Northgate Link)
- Capitol Hill, UW (U-Link)
- International District/Chinatown, Westlake, Convention Place (DSTT)

#### Mined stations:

Beacon Hill (Central Link)

# C-ID Station Construction Constraints Initial technical challenges

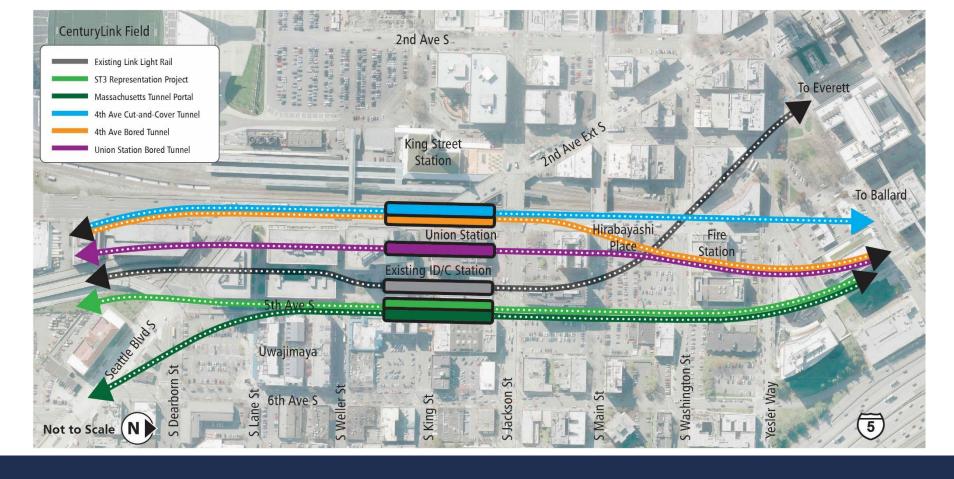
- Limited right-of-way
- Poor soil conditions
- Deep piles under 4th Ave, Union Station, existing ID/C Station
- Conflicts with existing DSTT structures

# C-ID community concerns

- Minimize construction impacts
- Improve intermodal connections
- ✓ Activate Union Station

# Construction constraints

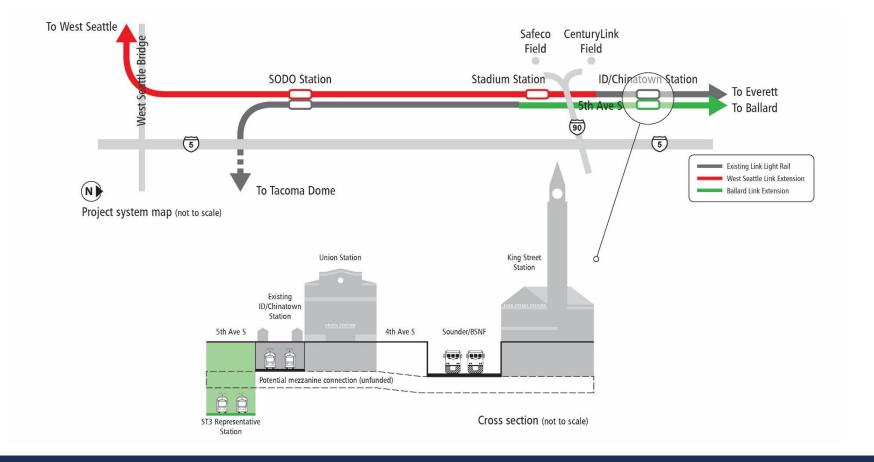
- ✓ Limited right-of-way
- ✓ Poor soil conditions
- ✓ Deep piles under 4th Ave, Union Station, ID/C Station
- ✓ Conflicts with existing DSTT structures



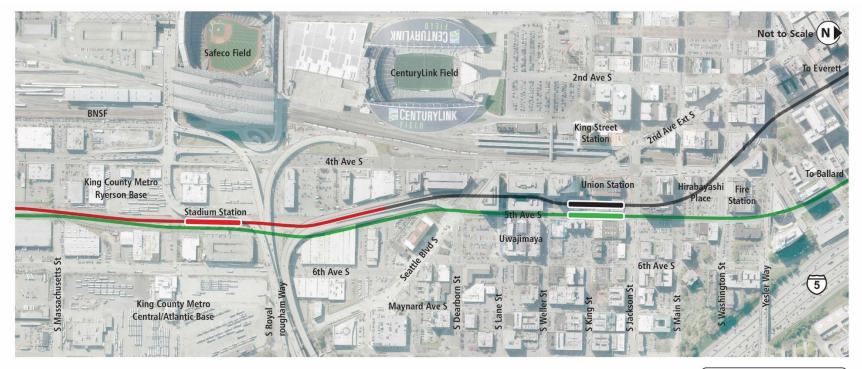
#### New Chinatown-ID Level 1 Alternatives

## Potential C-ID Station Locations

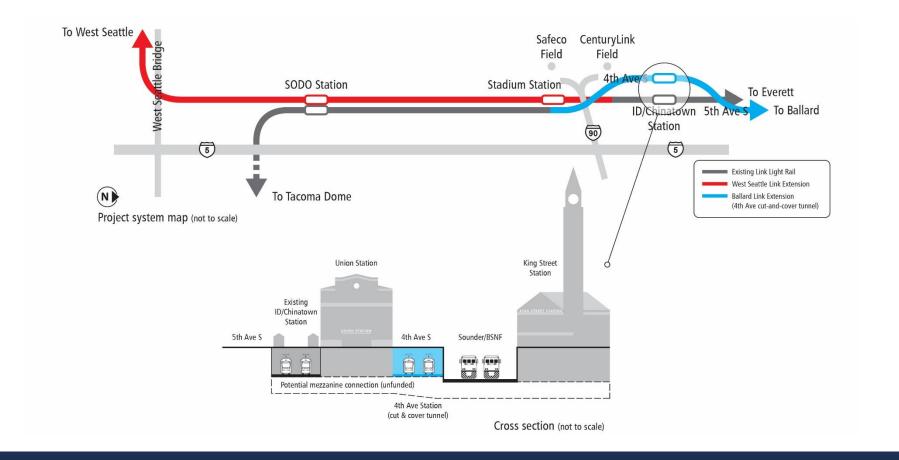
Tunnel / Station Type	5th Ave	4th Ave	Union Station
Cut-and-cover  Platform depth:	<b>√</b> (40-50')	(30-40')	×
Bored / mined	<b>√</b>	<b>√</b>	<b>√</b>
Platform depth:	(100-120')	(150-200')	(150-200')



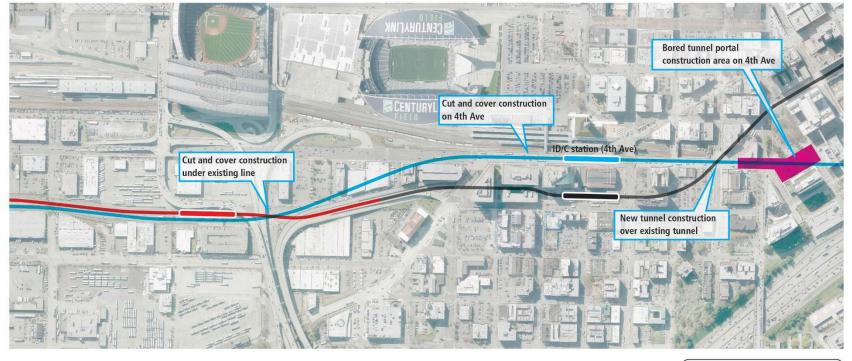
### C-ID Station at 5th Ave S

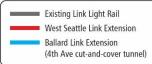






## C-ID Station at 4th Ave S Cut-and-cover

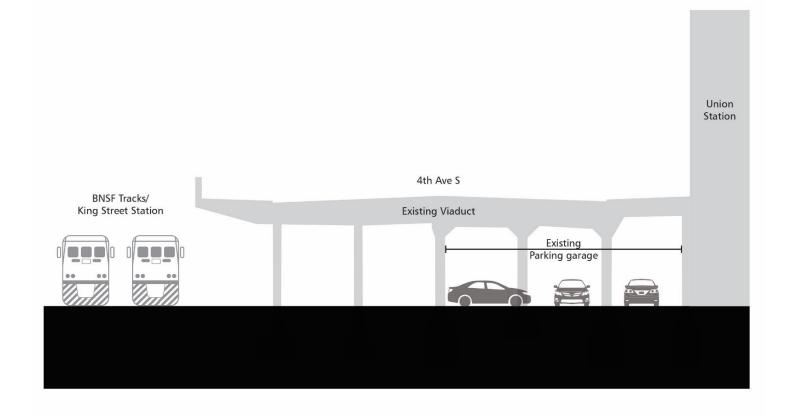




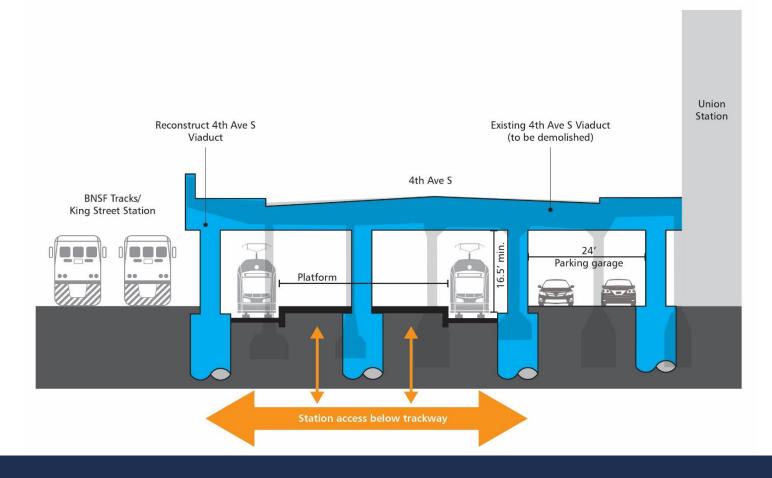
## C-ID Station at 4th Ave S cut-and-cover



# Construction impacts/traffic diversion



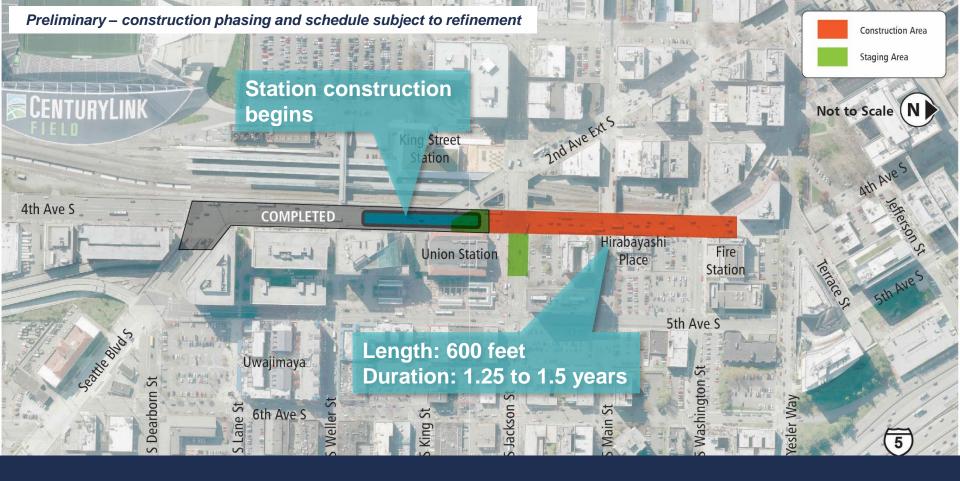
## 4th Ave Viaduct - section looking north



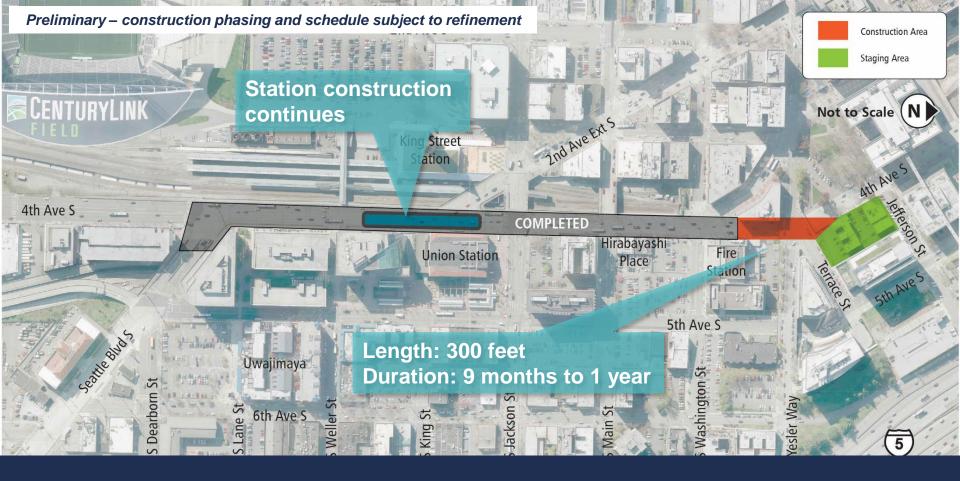
## 4th Ave Viaduct Rebuild - section looking north



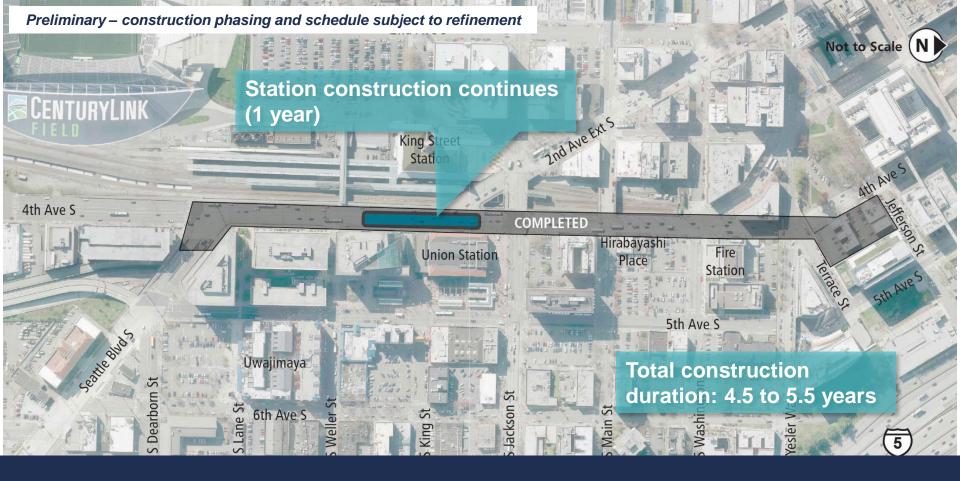
4th Ave Cut-and-Cover construction Phase 1



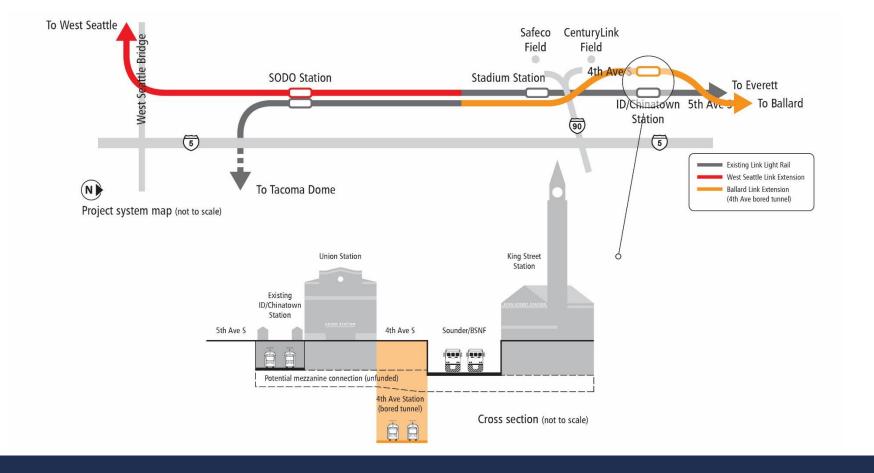
#### 4th Ave Cut-and-Cover construction Phase 2



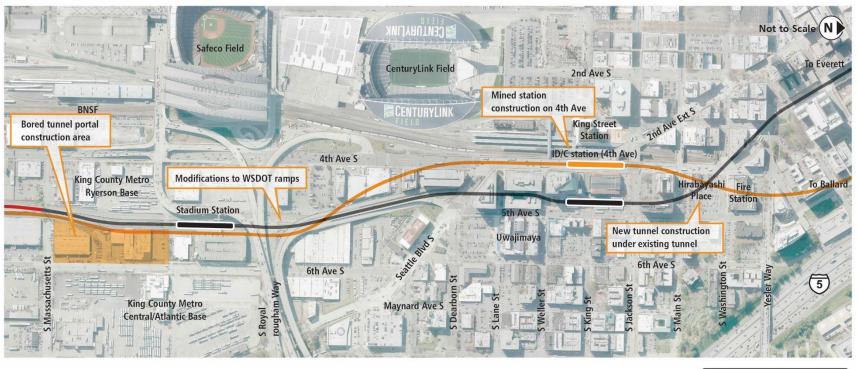
4th Ave Cut-and-Cover construction Phase 3



#### 4th Ave Cut-and-Cover construction Phase 4

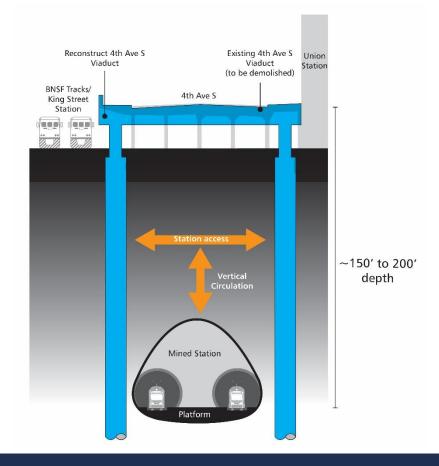


## C-ID Station at 4th Ave S Bored tunnel



Existing Link Light Rail
West Seattle Link Extension
Ballard Link Extension
(4th Ave bored tunnel)

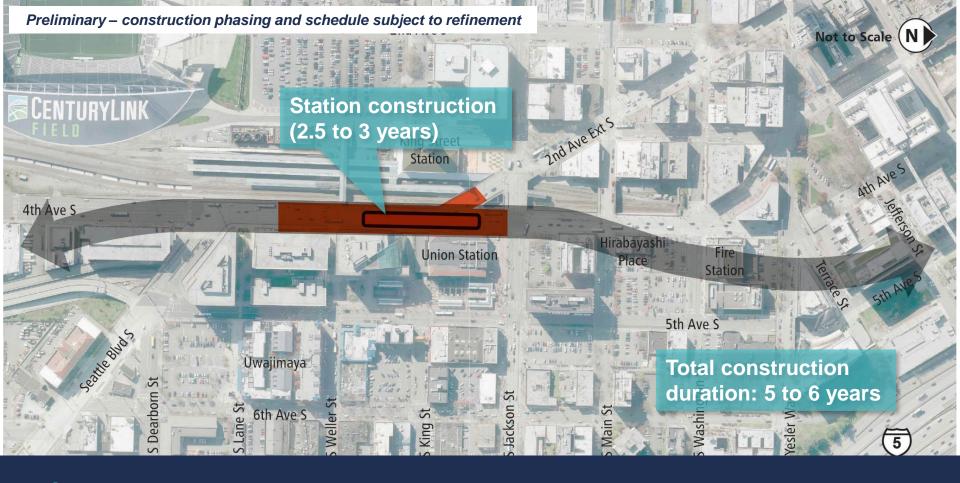
## C-ID Station at 4th Ave S Bored tunnel



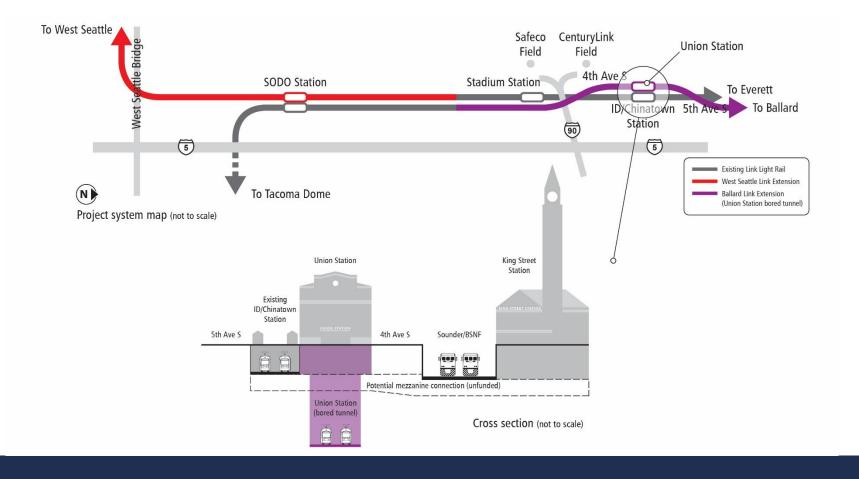
#### 4th Ave Bored Tunnel Mined Station Construction



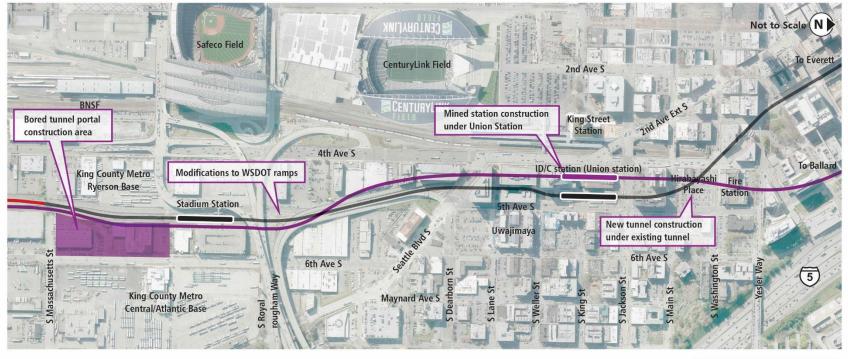
4th Ave Bored Tunnel – Construction Phase 1



## 4th Ave Bored Tunnel - Construction Phase 2

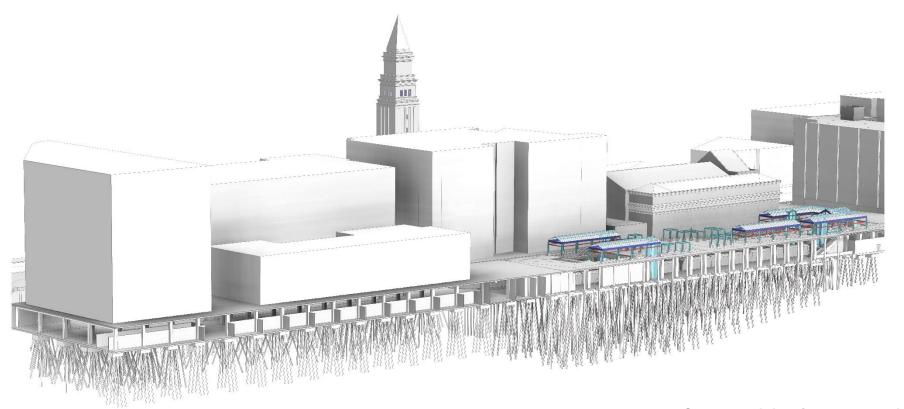


#### C-ID Station under Union Station Bored tunnel



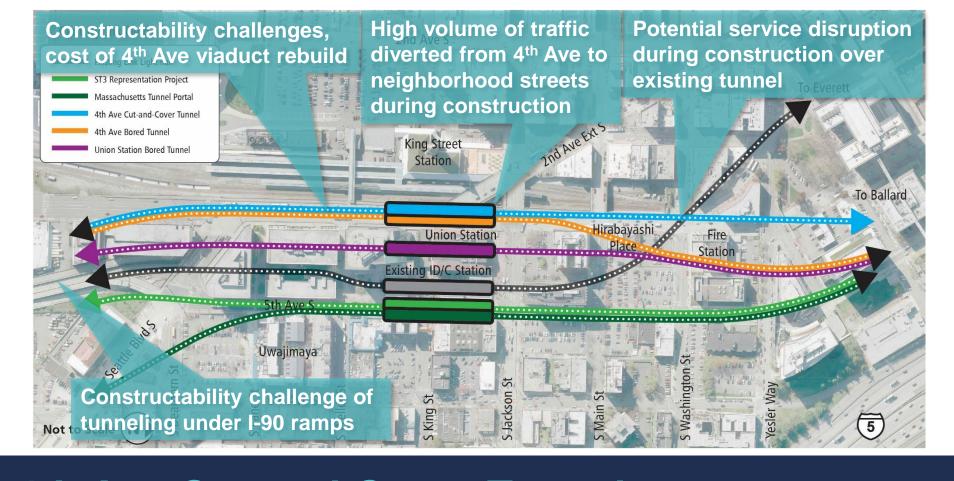


#### C-ID Station under Union Station Bored tunnel

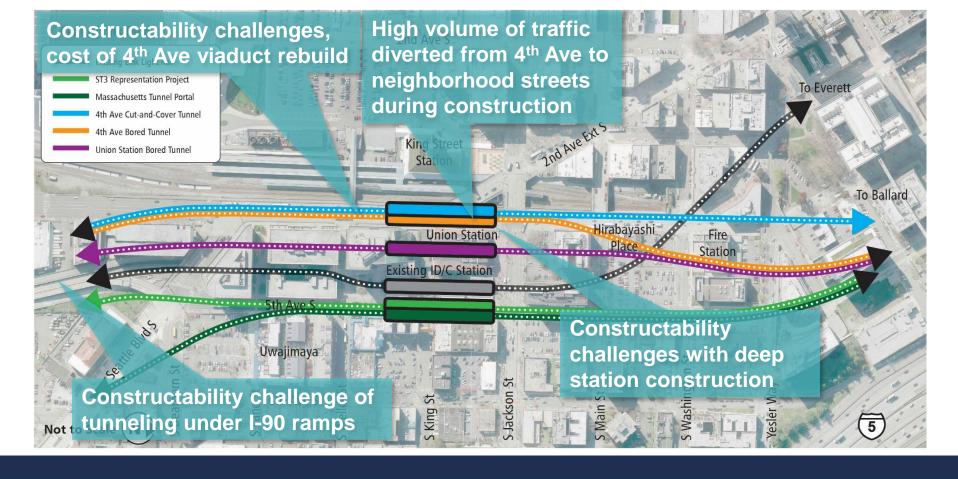


Conceptual drawing not to scale.

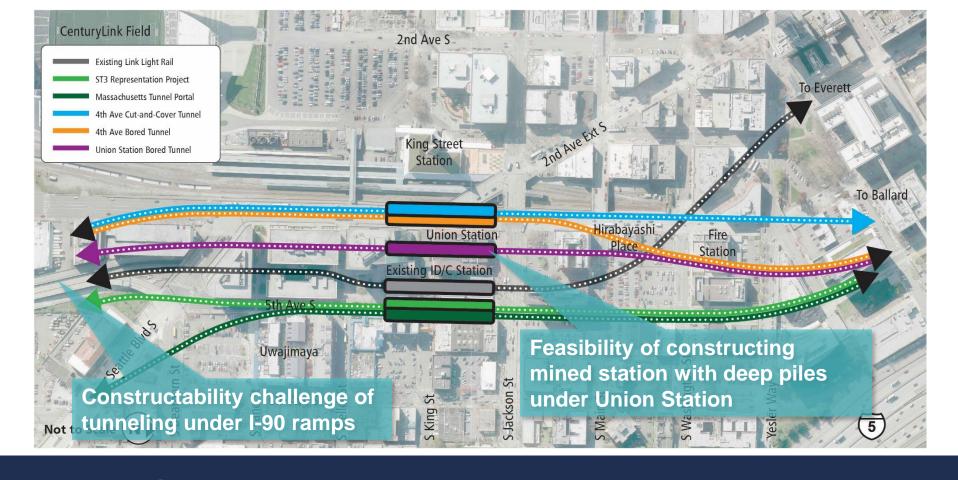
## Piles under Union Station/IDS complex



### 4th Ave Cut-and-Cover Tunnel — Key Findings

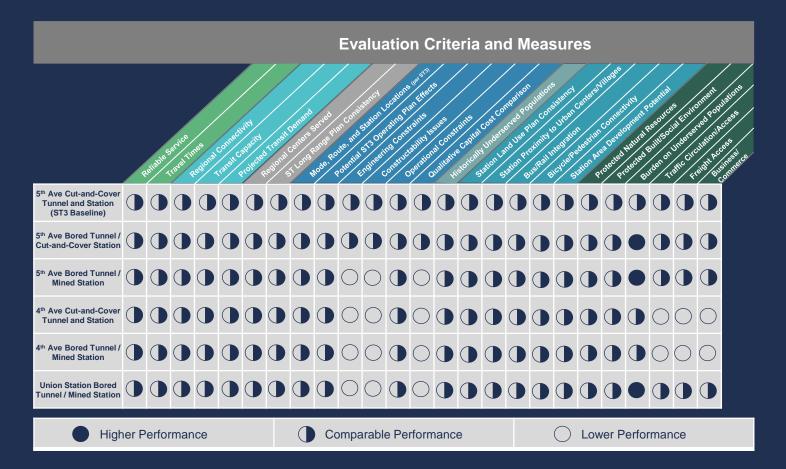


## 4th Ave Bored Tunnel - Key Findings

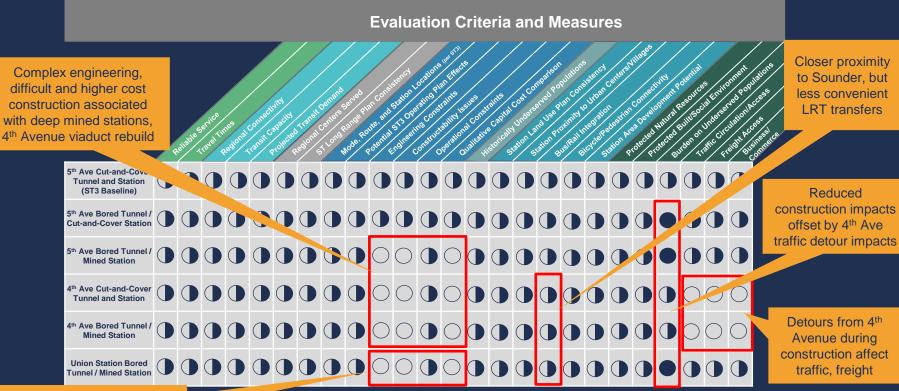


## Union Station Bored Tunnel — Key Findings

#### C-ID Level 1 Alternatives – Evaluation Results



### C-ID Level 1 Alternatives – Evaluation Results



Feasibility of mined station construction under historic building with deep piles

formance

Comparable Performance

Lower Performance

### C-ID Alternatives Summary – Level 1

C-ID Alternatives Summary — Level I				
Alternatives with more potential	5 <sup>th</sup> Ave Cut-and-Cover Tunnel and Station (ST3/Baseline)	Baseline for comparison		
	5 <sup>th</sup> Ave Bored Tunnel / Cut-and-Cover Station	<ul> <li>Reduces extent of cut-and-cover construction impacts</li> <li>Moved forward to Level 2</li> </ul>		
Alternatives with greater challenges	5 <sup>th</sup> Ave Bored Tunnel / Mined Station	<ul> <li>Reduces extent of cut-and-cover construction impacts</li> <li>Deep mined station construction technically challenging (platform 100 – 120' deep)</li> </ul>		
	4 <sup>th</sup> Ave Cut-and-Cover Tunnel and Station	<ul> <li>4<sup>th</sup> Ave viaduct rebuild; potential major traffic, freight, and transit mobility impacts</li> <li>Construction detours could impact neighborhood streets</li> <li>4<sup>th</sup> Ave viaduct rebuild; requires third party funding</li> <li>LRT service disruptions during construction over existing tunnel</li> <li>Constructability challenge of tunneling under I-90 ramps</li> </ul>		
	4 <sup>th</sup> Ave Bored Tunnel / Mined Station	<ul> <li>4<sup>th</sup> Ave viaduct rebuild (at station); potential traffic, freight, and transit mobility impacts</li> <li>Construction detours could impact neighborhood streets</li> <li>Deep mined station construction under 4<sup>th</sup> Ave (platform 150 – 200' deep)</li> <li>Property impacts of TBM portal site in E-3 busway</li> </ul>		
Not practical concept	Union Station Bored Tunnel / Mined Station	<ul> <li>Deep piles under Union Station, existing ID Station and adjacent buildings require deep mined station (platform 150 - 200' deep)</li> <li>Deep station precludes easy ped connections to IDS and King St. stations</li> <li>Risk of settlement damage to landmark US building</li> <li>Lacks construction staging and access shaft sites</li> </ul>		

### C-ID Alternatives Summary – Level 1 SAG recommendations

	Alternative	Carry forward?	Do not carry forward?
Alternatives with more potential	5 <sup>th</sup> Ave Cut-and-Cover Tunnel and Station (ST3/Baseline)	✓	
	5 <sup>th</sup> Ave Bored Tunnel / Cut-and-Cover Station	✓	
Alternatives with greater challenges	5 <sup>th</sup> Ave Bored Tunnel / Mined Station	✓	
	4 <sup>th</sup> Ave Cut-and-Cover Tunnel and Station	✓	
	4 <sup>th</sup> Ave Bored Tunnel / Mined Station	✓	
Not practical concept	Union Station Bored Tunnel / Mined Station		✓

### General Discussion – Chinatown-ID

- > Desire to carry forward multiple alternatives until more is known about construction impacts and duration.
- Lack of full consensus but majority support to carry forward both 5<sup>th</sup> Ave Bored Tunnel/Mined Station and 4<sup>th</sup> Ave Bored Tunnel/Mined Station alternatives.
- Need for clarity from City of Seattle regarding 4<sup>th</sup> Avenue viaduct replacement need and funding availability.



# New approach to project development

- > Enhance commitment to partnership, community engagement, collaboration, transparency and accountability
- Apply innovative ideas and lessons learned to streamline project delivery
- Enhance access to the system and develop an equitable regional TOD strategy



## Equity and the environmental process

During environmental review, Sound Transit conducts an *environmental justice analysis* in compliance with federal regulations.

- Executive Order 12898: Federal Actions to Address Environmental Justice to Minority Populations and Low-Income Populations (1994)
- **USDOT Order 5610.2:** Actions to Address Environmental Justice (1997) and 2012 Update
- FTA environmental justice policy guidance, FTA Circular

## Partnership with the City of Seattle

Partnering agreement provides framework for Sound Transit and the City to work closely together during the alternatives development phase of the project to identify a preferred alternative as well as other alternatives to study in the EIS.





### Mayor Durkan Executive Order

- An Executive Order affirming the City of Seattle's commitment to the Race and Social Justice Initiative (RSJI).
- The RSJI vision is to achieve racial equity in the community and the mission is to end institutional and structural racism in City government, promoting inclusion and full participation of all residents, and partnering with the community to achieve racial equity across Seattle.



#### **Racial Equity Toolkit**



to Assess Policies, Initiatives, Programs, and Budget Issues

The vision of the Seattle Race and Social Justice Initiative is to eliminate racial inequity in the community. To do this requires ending individual racism, institutional racism and structural racism. The Racial Equity Toolkit lays out a process and a set of questions to guide the development, implementation and evaluation of policies, initiatives, programs, and budget issues to address the impacts on racial equity.

#### When Do I Use This Toolkit?

Early. Apply the toolkit early for alignment with departmental racial equity goals and desired outcomes.

#### **How Do I Use This Toolkit?**

With Inclusion. The analysis should be completed by people with different racial perspectives.

Step by step. The Racial Equity Analysis is made up of six steps from beginning to completion:

#### Step 1. Set Outcomes.

Leadership communicates key community outcomes for racial equity to guide analysis.

#### Step 2. Involve Stakeholders + Analyze Data.

Gather information from community and staff on how the issue benefits or burdens the community in terms of racial equity.

#### Step 3. Determine Benefit and/or Burden.

Analyze issue for impacts and alignment with racial equity outcomes.

#### Step 4. Advance Opportunity or Minimize Harm.

Develop strategies to create greater racial equity or minimize unintended consequences.

#### Step 5. Evaluate. Raise Racial Awareness. Be Accountable.

Track impacts on communities of color overtime. Continue to communicate with and involve stakeholders. Document unresolved issues.

#### Step 6. Report Back.

Share information learned from analysis and unresolved issue with Department Leadership and Change Team.

# What is a Racial Equity Toolkit (RET)?

- Assessment tool developed by City of Seattle to address impacts on racial equity.
- Data-driven and inclusive

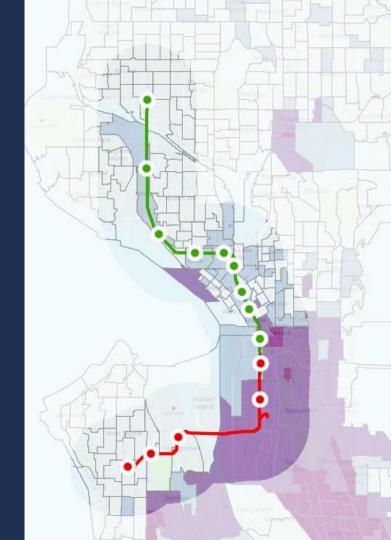
# West Seattle and Ballard Link Extensions RET process

- Sound Transit and City of Seattle RET collaborative team
- Working group structure focused on engagement and data analysis
- Conducted data analysis to determine focus areas

- Mapped concentrations of communities of color in project corridor
- Chinatown/ID and Delridge Stations emerged as station areas of focus for RET analysis

*Figure:* Concentrated communities of color (non-white population)

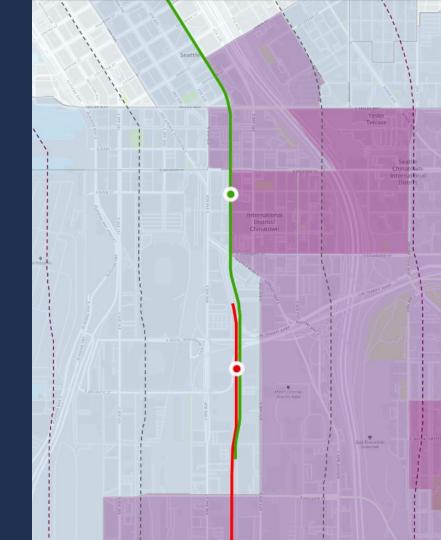
**Source:** 2011-2016 American Community Survey, projected in ArcGIS Online WSBLE Community Conditions Basemap



Chinatown/International District station area is the only station area densely populated by communities of color in the WSBLE project corridor

Figure 1: Communities of Color in ½ mile catchment of C/ID and South Downtown

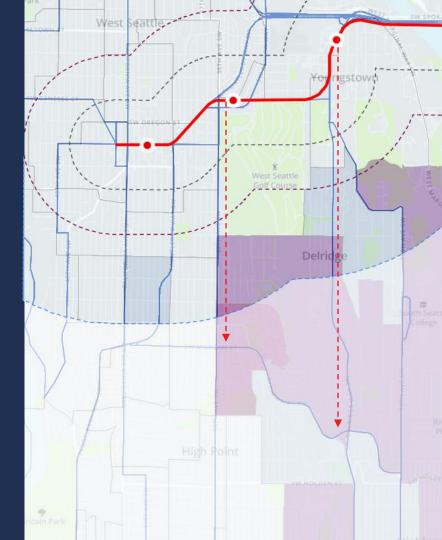
**Source:** 2011-2016 American Community Survey, projected in ArcGIS Online WSBLE Community Conditions Basemap



Densely populated communities of color lie within the bike and transit sheds of the Delridge and Avalon stations, but are outside of those stations' immediate walksheds

**Figure 2:** Communities of color beyond 1/2-mile catchment of Delridge and Avalon Stations and major bus routes

**Source:** 2011-2016 American Community Survey, projected in ArcGIS Online WSBLE Community Conditions Basemap)



- Many stations in areas of "high opportunity"
- Correlation between race and class where communities of color have lower incomes and access to opportunity than majority white communities

**Figure 3:** Opportunity Index (blue = higher score, brown = lower score; **Source:** City of Seattle, projected in ArcGIS Online WSBLE Community Conditions Basemap)



### How the RET has informed work so far

- Established shared outcomes (next slide)
- Collaboration on Chinatown-International District engagement and alternatives development
- Social service provider interviews centering race
- Modifications to screening criteria
- Delridge station charrette collaboration



### How the RET has informed work so far

### Shared outcomes

- Enhance mobility and access to create opportunity for communities of color and low-income populations.
- Create opportunities for equitable development that benefit communities of color.
- Avoid disproportionate adverse impacts on communities of color and for low-income populations.
- Meaningful involvement with communities of color and low-income populations.

### Looking ahead in Level 2

- Collaboration will continue to elevate issues and considerations to better inform the alternatives development process.
- > Strive to *provide information* that data alone cannot provide.
- Sharing findings of Level 2 data analysis and community engagement.



# Upcoming Level 2 meetings

SAG Meeting #8 Sept. 5, 2018	<ul> <li>Community engagement and collaboration</li> <li>Level 2 evaluation results</li> </ul>
SAG Meeting #9 Sept 26, 2018	<ul> <li>Community engagement and collaboration</li> <li>Level 2 recommendations</li> </ul>
ELG Meeting Oct. 5, 2018	<ul> <li>Community engagement and collaboration</li> <li>Level 2 recommendations</li> </ul>

