SOUND TRANSIT STAFF REPORT

RESOLUTION NO. R2008-13

Property Acquisition for the Sounder Commuter Rail D to M Street Track and Signal Project

Meeting:	Date:	Type of Action:	Staff Contact:	Phone:
Finance Committee	10/2/08	Discussion/Possible Action to	Ahmad Fazel, Link	(206) 398-5389
		Recommend Board Approval	Executive Director	
			Jim Edwards	(206) 398-5436
Board	10/9/08	Meeting Cancelled	Director of Capital	· · ·
	10/23/08	Meeting Cancelled	Projects	
	11/13/08	Action	Don Vogt, Senior Real	(206) 689-3396
			Estate Representative	

Contract/Agreement Type:	✓	Requested Action:	✓
Competitive Procurement		Execute New Contract/Agreement	
Sole Source		Amend Existing Contract/Agreement	
Agreement with Other Jurisdiction(s)		Budget Amendment	
Real Estate	✓	Property Acquisition	✓

PROJECT NAME

Sounder Commuter Rail D to M Street Track and Signal Project

PROPOSED ACTION

Authorizes the chief executive officer to acquire, dispose, or lease certain real property interests by negotiated purchase, by condemnation (including settlement), by condemnation litigation, or by administrative settlement; and to pay eligible relocation and re-establishment benefits to affected parties as necessary for the construction of the Sounder Commuter Rail D to M Street Track and Signal Project.

KEY FEATURES of PROPOSED ACTION

- The proposed action authorizes the acquisition of seven additional parcels for the Sounder Commuter Rail D to M Street Project, including authority to pay eligible relocation and re-establishment benefits to owners and tenants as necessary.
- These additional parcels have been identified as a result of the initiation of the final design process for the revised alignment
- Each of the parcels to be acquired is described in attachment Exhibit A to this Resolution.

BUDGET IMPACT SUMMARY

Current Project Phase: Final Design Projected Completion Date: 2012

There is no action outside of the Board-adopted budget; no subarea impacts, or funding required from other parties other than what is already assumed in the financial plan.

BUDGET and FINANCIAL PLAN DISCUSSION

The Adopted 2008 Budget for the Sounder Commuter Rail D-M Street Project is \$76,024,555. Within that budget, \$16,551,207 has been budgeted in the right-of-way phase with \$14,812,654 committed through July 31, 2008. This action will be funded through the remaining right-of-way budget and use of project contingency, which has a current balance of approximately \$36 million.

The Proposed 2009 Budget includes an increase of \$25 million to the project budget from additional Sound Transit financial capacity in the Pierce County subarea. Sound Transit continues to seek another \$50 million in funding from project partners to fully fund the project based on the current cost estimate for the revised alignment.

The proposed action is consistent with the current board-adopted budget, and is affordable within the agency's long-term financial plan and subarea financial capacity. The action will have no new revenue impact on Sound Transit. The acquisition costs of specific parcels are appropriate for discussion with Board members in executive session.

BUDGET TABLE

Summary for Board Action (Year of Expenditure \$000)

Project: 135 - D Street - M Street Track & Signal

	_	008 Board Adopted Budget ¹ (A)	Co	ommitted To Date ² (B)	ті	his Action (C)	C	Total ommitted & Action (D)	 commited Shortfall) (E)
1 Agency Administration	\$	3,243	\$	3,243	\$	-	\$	3,243	\$ -
2 Preliminary Engineering	\$	1,742	\$	1,802	\$	-	\$	1,802	\$ (60)
3 Final Design	\$	4,708	\$	2,879	\$	-	\$	2,879	\$ 1,829
4 Right of Way and Construction	\$	20,155	\$	14,916	\$	-	\$	14,916	\$ 5,239
6 Vehicles	\$	9,891	\$	8,953	\$	-	\$	8,953	\$ 938
7 Contingency	\$	36,286	\$	-	\$	-	\$	-	\$ 36,286
8 Total Current Budget	\$	76,025	\$	31,792	\$	-	\$	31,792	\$ 44,232

Notes:

¹ Project budget is located on page 118 of the Adopted 2008 Budget book. The 2008 Budget was adopted by the Board on November 29, 2007.

² Committed to date amount includes actual outlays and commitments through July 31, 2008.

SMALL BUSINESS PARTICIPATION

Not applicable to this action.

PROJECT DESCRIPTION and BACKGROUND for PROPOSED ACTION

Pursuant to Sound Move, Sound Transit proposes to design, build and operate the Sounder Commuter Rail system between Tacoma and Lakewood, Washington. The proposed improvements include a new rail connection beginning at East D Street, immediately west of the Tacoma Dome Station, and extending to the existing BNSF track north of Tacoma Avenue South.

It was determined that alternative alignments of this corridor might be desirable. On April 20, 2006 the Board authorized further studies of various alternatives. On December 13, 2007 the Board selected Alternative 3 Modified as the preferred alternative. As a result of that action, additional parcels have been identified as being necessary for the project. The Board previously authorized acquisition in this corridor, and some parcels have been acquired through Resolution Nos. R2003-13 and R2008-02. Now that the final design is underway, additional real estate interests in other parcels that need to be acquired have been identified. The parcels that are covered by the proposed resolution are listed below, and a complete description of these parcels is listed in Exhibit A to this proposed Resolution No. R2008-13.

Property Owner	Current Business On Site	Pierce County Tax Parcel No.
Turner Trustee	Premier Transmission Services	2076120020
Brian Smithson	Vacant Land	2076130020
Holgate Street LLC	NAPA Auto Parts	0320092031
City of Tacoma Public Works	Vacant Land	2076120010
PingCo Management LLC	Tacoma Design Market	2076130012
Tacoma Rescue Mission	Tacoma Rescue Mission New	0320092034
	Life Square	
Tacoma Self Storage LLC	Tacoma Self Storage	0320096003

There are five businesses located on these properties that may be affected by these acquisitions.

In compliance with the National Environmental Policy Act (NEPA) and the State Environmental Policy Act (SEPA), the Federal Transit Administration (FTA) and Sound Transit prepared and issued a Final Environmental Impact Statement (FEIS) for the Lakewood to Tacoma Commuter Rail and SR-512 Park and Ride Expansion in May 2002 which covered the proposed locations for the two commuter rail stations in South Tacoma and Lakewood, track and signal improvements and extensions from Tacoma to Lakewood, and a new layover yard at Camp Murray. A Record of Decision was issued by FTA in December 2002. FTA approved a NEPA Reevaluation in February 2007 which evaluated, among other design changes and new information, the proposed change of location of the layover facility from Camp Murray to Lakewood after Camp Murray became unavailable. On November 28, 2007, FTA approved another NEPA Reevaluation which evaluated the impacts of a new alignment in the D to M Street segment in Tacoma (Modified Alternative 3 with a grade separated railroad bridge at Pacific in Tacoma). In compliance with SEPA, a SEPA Addendum was issued on December 4, 2007 which also evaluated the impacts of Modified Alternative 3. The SEPA Addendum and NEPA Reevaluation for Modified Alternative 3 disclosed and evaluated impacts on additional properties not affected as a part of the alternatives studied in the previous EIS, including several identified in this staff report. NEPA and SEPA documentation and compliance are complete for the set of proposed Lakewood to Tacoma commuter rail improvements authorized to date by the Sound Transit Board. All properties to be acquired in this staff report have been evaluated in previous environmental documentation completed by Sound Transit.

Prior Board/Committee Actions

Motion/Resolution Number and Date	Summary of Action
R2008-02 2/14/2008	Authorizing the chief executive officer to acquire, dispose, or lease certain real property interests by negotiated purchase, by condemnation (including settlement), by condemnation litigation, or by administrative settlement; and to pay eligible relocation and re-establishment benefits to affected parties as necessary for the Commuter Rail D to M Street Track & Signal project
M2007-126 12/13/2007	D to M Street Track & Signal Project Preferred Alternative
M2007-94 8/23/2007	Identification of a Preferred Alternative for Purposes of Environmental Documentation for the D to M Street Track & Signal Project
M2007-36 2/22/2007	Expand scope of feasibility study of the proposed grade separation of the Sounder Commuter Rail track across Pacific Street
M2006-34 4/20/2006	Feasibility Study on the Proposed Grade-Separated Track between D and M Street
R2003-13 6/26/2003	Acquire, dispose, or lease certain real property interests by negotiated purchase, by condemnation (including settlement), condemnation litigation, or entering administrative settlements, and to pay eligible relocation and re- establishment benefits to affected owners and tenants as necessary for the construction of the Lakewood and South Tacoma Commuter Rail Stations, the new Lakewood Connector railroad line to be constructed from D Street to M Street in Tacoma, and the Layover Yard at Camp Murray, and to execute all documents necessary to convey certain of those interests to the City of Tacoma

CONSEQUENCES of DELAY

A two week deferral of action on this resolution will not affect project timeline.

PUBLIC INVOLVEMENT

During the period beginning February 2006 (when Sound Transit began to study the feasibility of different alternatives for the D to M Street segment) and December 2007 (when the route to be constructed was confirmed), extensive community outreach was conducted to community and neighborhood groups, individual property and business owners, community stakeholders and residents. Activities included the following:

- Community and neighborhood groups were briefed at each juncture of the project and as new alternatives were introduced.
- Public open house and workshops regarding D-M alternatives were held October 2006 and November 2007.
- Staff participated in American Institute of Architects sponsored D-M design workshops in September 2006.
- Project update letters were sent to community contacts (stakeholders, adjacent and impacted businesses/property owner) in April 2006 and July 2007.
- Individual meetings with potentially impacted business/property owners and adjacent businesses were held in February/March 2006, May/June 2006 and April/May 2007. Real Estate staff participated in the April/May 2007 meetings to address any preliminary questions about the potential acquisition process.
- A letter was sent to community contacts in January 2008 informing stakeholders, businesses and property owners of the Board's decision on the route. A map of the route and Board motion was included.

• In compliance with state legislation regarding public notification, Sound Transit has mailed certified letters to property owners affected by this action. Legal notices of this proposed Board action have been published in the Tacoma area newspapers.

ENVIRONMENTAL COMPLIANCE

SSK 9-22-08

LEGAL REVIEW

JB 9/26/08

SOUND TRANSIT

RESOLUTION NO. R2008-13

A RESOLUTION of the Board of the Central Puget Sound Regional Transit Authority authorizing the chief executive officer to acquire, dispose, or lease certain real property interests by negotiated purchase, by condemnation (including settlement), by condemnation litigation, or by administrative settlement; and to pay eligible relocation and re-establishment benefits to affected parties as necessary for the Sounder Commuter Rail D to M Street Track & Signal Project.

WHEREAS, a Regional Transit Authority, hereinafter referred to as Sound Transit, has been created for the Pierce, King, and Snohomish County region by action of their respective county councils pursuant to RCW 81.112.030; and

WHEREAS, on November 5, 1996, at a general election held within the Central Puget Sound Regional Transit Authority district, the voters approved local funding for Sound Move, the ten-year plan for high capacity transit in the Central Puget Sound Region; and

WHEREAS, Sound Move provided for the implementation of high capacity commuter rail service between Tacoma and Lakewood, and further provided for the construction, operation, and permanent location of an approximately 1.2 mile length of new railroad track in Tacoma, Washington, from D Street to M Street; and

WHEREAS, in compliance with the National Environmental Policy Act (NEPA) and the State Environmental Policy Act (SEPA), the Federal Transit Administration (FTA) and Sound Transit prepared and issued a Final Environmental Impact Statement (FEIS) for the Lakewood to Tacoma Commuter Rail and SR-512 Park and Ride Expansion in May 2002 which covered the proposed locations for the two commuter rail stations in South Tacoma and Lakewood, track and signal improvements and extensions from Tacoma to Lakewood, and a new layover yard at Camp Murray. A Record of Decision was issued by FTA in December 2002. FTA approved a NEPA Reevaluation in February 2007 which evaluated, among other design changes and new information, the proposed change of location of the layover facility from Camp Murray to Lakewood after Camp Murray became unavailable. On November 28, 2007, FTA approved another NEPA Reevaluation, which evaluated the impacts of a new alignment in the D to M Street segment in Tacoma (Modified Alternative 3 with a grade separated railroad bridge at Pacific in Tacoma). In compliance with SEPA, a SEPA Addendum was issued on December 4, 2007, which also evaluated the impacts of Modified Alternative 3. As a result, NEPA and SEPA documentation and compliance are complete for the set of proposed Lakewood to Tacoma commuter rail improvements authorized to date by the Sound Transit Board; and

WHEREAS, in order to acquire the properties determined to be necessary for the construction, operation and maintenance of project improvements required under Sound Move, it is necessary for Sound Transit to acquire by negotiated purchase or to condemn certain rights in the property for public purposes, and to pay eligible relocation and re-establishment benefits to affected parties; and

WHEREAS, Sound Transit has identified certain real properties as necessary for the construction and permanent location of the Sounder Commuter Rail D to M Street Track & Signal Project, and they are reasonably described in Exhibit A of this resolution; and

WHEREAS, in order to acquire the properties determined to be necessary for the construction, operation, and permanent location of the Sounder Commuter Rail D to M Street Track & Signal Project, it is necessary for Sound Transit to acquire by negotiated purchase or to conderrin certain lands and rights in property for public purposes, and to pay eligible relocation and re-establishment benefits to affected parties; and

WHEREAS, Sound Transit has commissioned or will commission appraisals to determine the fair market value of the properties, and will continue to negotiate in good faith with the owners of the properties authorized to be acquired by negotiated purchase or condemned, with the intent of reaching agreements for the voluntary acquisition of the property for fair market value; and

WHEREAS, the funds necessary to acquire the property by voluntary purchase or to pay just compensation adjudged due after condemnation and the funds necessary to pay eligible relocation and re-establishment costs shall be paid from Sound Transit general funds.

NOW THEREFORE BE IT RESOLVED by the Board of the Central Puget Sound Regional Transit Authority as follows:

SECTION 1. The chief executive officer is hereby authorized to execute such agreements as are customary and necessary for the acquisition, lease, or disposal of the real property interests described in Exhibit A (said property to be used for the Sounder Commuter Rail D to M Street Track & Signal Project) and incorporated herein by reference, and for the payment of eligible relocation and re-establishment costs. In accordance with Sound Transit's adopted Real Property Acquisition and Relocation Policies, Procedures and Guidelines, the acquisition price of the properties shall not exceed the fair market value to be determined through the appraisal process; provided that in the event the total of the acquisition, relocation, and re-establishment costs of the properties for the Sounder Commuter Rail D to M Street Track & Signal Project exceeds Sound Transit's approved budget for right-of-way acquisition (plus contingency), then the chief executive officer shall obtain approval from the appropriate committee or the Board, per Resolution No. 78-1, before the acquisition of the property for the Sounder Commuter Rail D to M Street Track & Signal Project by purchase or by condemnation and the payment of eligible relocation and re-establishment costs.

<u>SECTION 2.</u> The chief executive officer or her designee is hereby authorized to settle condemnation litigation or enter administrative settlements (a settlement in lieu of initiating condemnation litigation) for the acquisition of the real property interests described in Exhibit A.

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Such settlements shall be made only upon the finding of legal counsel that the settlement is consistent with the law and is reasonable, prudent, and in the public interest. Such settlements shall not exceed established project budgets. For all other settlements proposed, the chief executive officer shall obtain prior approval of the appropriate committee or the Board, per Resolution No. 78-1.

SECTION 3. The Sound Transit Board deems the Sounder Commuter Rail D to M Street Track & Signal Project to be a public use for a public purpose. The Board deems it necessary and in the best interests of the citizens residing within Sound Transit's boundaries to acquire the property identified in Exhibit A as being necessary for the construction, operation, and permanent location of the Sounder Commuter Rail D to M Street Track & Signal Project, parties be paid relocation and re-establishment costs associated with displacements from the properties.

<u>SECTION 4</u>. The Sound Transit Board of Directors finds that the public health, safety, necessity, convenience, and welfare demand and require that the properties described in Exhibit A be immediately acquired, condemned, appropriated, taken and damaged for the construction, operation, and permanent location of the Sounder Commuter Rail D to M Street Track & Signal Project.

<u>SECTION 5</u>. In addition to the authority granted the chief executive officer in Section 1 above, condemnation proceedings are hereby authorized to acquire all, or any portion thereof, of the properties and property rights and/or rights in those of the properties described in Exhibit A, not owned by a public entity, for the purpose of constructing, owning, and operating a permanent location of the Sounder Commuter Rail D to M Street Track & Signal Project. The chief executive officer is also authorized to make minor amendments to the legal descriptions of the properties described in Exhibit A, as may be necessary to correct scrivener's errors and/or to conform the legal description to the precise boundaries of the property required for the Project.

<u>SECTION 6</u>. The funds necessary to acquire the property by purchase or to pay just compensation adjudged due after condemnation shall be paid from Sound Transit general

funds.

ADOPTED by the Board of the Central Puget Sound Regional Transit Authority at a regular meeting thereof held on November 13, 2008.

Greg Nickels Board Chair

ATTEST:

alker Marcia Walker

Board Administrator

RESOLUTION NO. R2008-13 EXHIBIT A

Pierce County Parcel ID	Property Owner	Business On-Site		
0320096003	Tacoma Self Storage, LLC	Tacoma Self Storage		

Legal Description:

PARCEL A OF CITY OF TACOMA BOUNDARY LINE ADJUSTMENT RECORDED OCTOBER 17, 1997 UNDER RECORDING NO. 9710170137, IN PIERCE COUNTY, WASHINGTON.

Pierce County Parcel ID	Property Owner	Business On-Site
0320092034	Tacoma Rescue Mission	TRM New Life Square

Legal Description:

PARCEL A OF PIERCE COUNTY BOUNDARY LINE ADJUSTMENT, RECORDED JULY 28, 2000 UNDER RECORDING NO. 200007285004, IN PIERCE COUNTY, WASHINGTON.

Pierce County Parcel ID	Property Owner	Business On-Site
0320092031	Holgate Street Properties,	NAPA Auto Parts
	LLC	

Legal Description:

SITE B OF BOUNDARY LINE ADJUSTMENT, RECORDED OCTOBER 10, 1986 UNDER RECORDING NO. 8610100286, IN PIERCE COUNTY, WASHINGTON.

Pierce County Parcel ID	Property Owner	Business On-Site
2076130020	Brian J Smithson	Vacant

Legal Description:

LOTS 3 AND 4, BLOCK 7613, THE TACOMA LAND COMPANY'S FIRST ADDITION TO TACOMA, ACCORDING TO THE PLAT THEREOF FILED FOR RECORD JULY 7, 1884 IN THE OFFICE OF THE COUNTY AUDITOR, IN PIERCE COUNTY, WASHINGTON;

EXCEPT THAT PORTION OF SAID LOT 3, BLOCK 7613, DESCRIBED AS FOLLOWS:

BEGINNING AT THE NORTHEAST CORNER OF SAID LOT 3; THENCE SOUTHERLY ALONG THE EASTERLY SIDE OF SAID LOT 3, A DISTANCE OF 20.62 FEET; THENCE THROUGH AN ANGLE TO THE RIGHT OF 94°40'10"; THENCE WESTERLY 75.18 FEET; THENCE THROUGH AN ANGLE TO THE RIGHT OF 02°42'04";

THENCE CONTINUE WESTERLY 55.53 FEET TO A POINT ON THE WESTERLY SIDE OF SAID LOT 3;

THENCE NORTHERLY ALONG THE WESTERLY SIDE OF SAID LOT 3, A DISTANCE OF 7.38 FEET TO THE NORTHWEST CORNER THEREOF; THENCE EASTERLY ALONG THE NORTHERLY LINE OF SAID LOT 3, 130.00 FEET TO THE POINT OF BEGINNING.

Pierce County Parcel ID	Property Owner	Business On-Site
2076120020	Anne Turner	Premier Transmission
		Services

Legal Description:

ALL OF LOT 2, EXCEPT THE NORTH 5 FEET THEREOF, LOT 3 AND LOT 4, BLOCK 7612, TACOMA LAND COMPANY'S FIRST ADDITION TO CITY OF TACOMA, PIERCE COUNTY, WASHINGTON.

Pierce County Parcel ID	Property Owner	Business On-Site
2076120010	City of Tacoma	Vacant

Legal Description:

LOT 1 AND THE NORTH 5 FEET OF LOT 2, BLOCK 7612, THE TACOMA LAND COMPANY'S FIRST ADDITION TO TACOMA, ACCORDING TO THE PLAT THEREOF RECORDED JULY 7, 1884, IN PIERCE COUNTY, WASHINGTON.

Pierce County Parcel ID	Property Owner	Business On-Site		
2076130012	PingCo Management, LLC	Tacoma Design Market		

Legal Description:

LOTS 1 AND 2, BLOCK 7613, THE TACOMA LAND COMPANY'S FIRST ADDITION TO TACOMA W.T. AND THAT PORTION OF LOT 3, BLOCK 7613, THE TACOMA LAND COMPANY'S FIRST ADDITION TO TACOMA W.T. ACCORDING TO PLAT FILED FOR RECORD JULY 7, 1884 IN THE OFFICE OF THE COUNTY AUDITOR DESCRIBED AS FOLLOWS:

BEGINNING AT THE NORTHEAST CORNER OF SAID LOT 3, THENCE SOUTHERLY ALONG THE EASTERLY SIDE OF SAID LOT 3, A DISTANCE OF 20.62 FEET, THENCE THROUGH AN ANGLE TO THE RIGHT OF 94⁰40'10", THENCE WESTERLY 75.18 FEET, THENCE THROUGH AN ANGLE TO THE RIGHT OF 02⁰42'04" THENCE CONTINUE WESTERLY 55.53 FEET TO A POINT ON THE WESTERLY SIDE OF SAID LOT 3, THENCE NORTHERLY ALONG THE WESTERLY SIDE OF SAID LOT 3 A DISTANCE OF 7.30 FEET TO THE NORTHWEST CORNER THEREOF, THENCE EASTERLY ALONG THE NORTHERLY LINE OF SAID LOT 3, 130 FEET TO THE POINT OF BEGINNING.