SOUND TRANSIT STAFF REPORT

MOTION NO. M2010-32

ST Express Bus Service Operations and Maintenance Agreement – Community Transit

Meeting:	Date:	Type of Action:	Staff Contact:	Phone:
Executive Committee	3/4/10	Discussion/Possible Action to Recommend Board Approval	Bonnie Todd, Executive Director of Operations;	(206)398-5367
Operations Committee	3/18/10	Discussion/Possible Action to Recommend Board Approval	Michael Perry, Director of Operation and Maintenance	(206) 398-5388
Board	3/25/10	Action		

Contract/Agreement Type:	✓	Requested Action:	✓
Competitive Procurement		Execute New Contract/Agreement	✓
Sole Source		Amend Existing Contract/Agreement	
Agreement with Other Jurisdiction(s)	✓	Budget Amendment	
Real Estate		Property Acquisition	

PROJECT NAME

ST Express Bus Service Agreement - Community Transit

PROPOSED ACTION

Authorizes the chief executive officer to execute an agreement with Community Transit to provide ST Express bus operations and maintenance services for the period of April 1, 2010, through March 31, 2013, with two additional one-year options to extend.

KEY FEATURES of PROPOSED ACTION

- On December 10, 2009 the Board approved a three-month extension of the ST Express Bus Service agreement with Community Transit to allow more time for Community Transit and Sound Transit to negotiate this agreement.
- The scope of services provided by Community Transit includes scheduling, bus operations, service supervision, vehicle maintenance, fuel, training, safety, insurance, risk management, security and administrative functions.
- This agreement fulfills the Board direction based on a Transit Operations Task Force recommendation to shift service contracts toward a marginal cost allocation methodology with anticipated savings beginning in 2011.
- The term of this agreement allows for flexibility in changing the ST Express business model should a
 maintenance base be built in the next three to five years consistent with earlier Board direction and
 Transit Operations Task Force recommendations.
- Cost controls and transparency have been enhanced through a full reconciliation of all operations and general administrative contract costs each year.
- Monthly reporting and performance monitoring requirements have been strengthened to increase information flow and establish expanded performance goals.

BUDGET IMPACT SUMMARY

There is no action outside of the Board-adopted budget; there are no contingency funds required, no subarea impacts, or funding required from other parties other than what is already assumed in the financial plan.

BUDGET and FINANCIAL PLAN DISCUSSION

With the proposed new agreement, compensation would be based on total annual fully-reconciled costs. Community Transit would submit their initial estimate of costs by October 31 of each year for service to be provided the following year. Sound Transit would review the estimated cost with Community Transit and establish a final cost by November 30. Community Transit will provide Sound Transit with documentation in the development of their cost estimates which will assist in the annual budget review process for subsequent years. All costs would be fully reconciled at year end and Sound Transit would pay Community Transit actual cost for providing the service based on an agreed upon cost allocation methodology.

Based on updated projections of vehicle hours developed by Sound Transit, Community Transit would also provide Sound Transit with a three-year cost projection on a rolling basis each year. These projections will assist in improving budget predictability and long-range financial planning. The new agreement also specifies a more formal periodic check-in on financial performance two times during each calendar year. This review will help to identify budget risk areas, fleet performance and operational issues and any long-term planning issues that might impact future year costs.

The expenditures under this service agreement are funded through the annual ST Express Transit Operations Budget through the Purchased Transportation line item. Board adoption of the annual Transit Operations Budget authorizes the spending for that year only, based on the negotiated cost estimates provided by Community Transit and the service assumptions provided in the Service Implementation Plan (SIP).

BUDGET TABLE

Not applicable to this action.

SMALL BUSINESS PARTCIPATION

Not applicable to this action.

EQUAL EMPLOYMENT WORKFORCE PROFILE (% Women/People of Color)

Not applicable to this action.

PROJECT DESCRIPTION and BACKGROUND for PROPOSED ACTION

As part of the service provision alternatives review, Sound Transit staff examined the growth of cost during the five years of the current service agreement with Community Transit and confirmed that, on average, it was within the growth rate projected in the adopted Service Implementation Plans. Community Transit has delivered high-quality service with average annual rate increases at or only slightly above the Seattle Consumer Price Index.

The new service agreement has enhanced operating performance and financial monitoring through the following new requirements:

 Updated performance standards and system performance reports that are expected to improve management oversight and performance measurement. Customer satisfaction and safety related performance goals were also enhanced.

- Additional Americans with Disabilities Act (ADA), safety and security reporting and processes were added to enhance Sound Transit's ability to oversee and manage these key operational areas.
- A formal periodic financial and operational review process was added to ensure that financial or
 performance issues with budget implications would be identified prior to the year-end reconciliation. This
 should ensure that major unanticipated cost increases are identified, communicated and resolved prior to
 the end of the year.
- The shift to a fully-reconciled cost allocation model will provide greater transparency for understanding Sound Transit costs and will also allow for participation in cost savings initiatives undertaken by Community Transit during the year. In addition, a formal task order process will ensure that any initiatives out of the scope of the agreement would be formally proposed, mutually agreed to and authorized by Sound Transit prior to any expenses being incurred.

In June 2009, the Sound Transit Board directed staff to take steps to move toward a marginal cost model in the service agreements. Sound Transit and Community Transit agreed to develop a review process to analyze all direct and indirect costs related to the provision of Sound Transit service. During 2010, the parties will undertake a thorough review of the cost allocation model and the services provided to confirm that all costs are being shared equitably. Further, the parties will continue to refine the allocation process with a goal of reducing cost. Sound Transit and Community Transit agree to work toward identifying mutually acceptable initiatives that would yield cost savings for both parties.

The agreement calls for continuation of direct reporting of Sound Transit bus service data to the Federal Transit Administration's National Transit Database. This has increased the visibility of Sound Transit service and provided valuable key performance indicators.

Lastly, a change in how Sound Transit provides bus operations and maintenance services is not practical without development of Sound Transit operations and maintenance facilities. The passage of ST2 provides funding for Sound Transit to invest in such facilities. The term of this agreement is three years with two one-year options to provide flexibility in how service is provided once those new facilities are developed.

Prior Board/Committee Actions

None.

CONSEQUENCES of DELAY

Approval of the ST Express Bus Service Agreement by April 1, 2010 is necessary to ensure the continuation of service.

PUBLIC INVOLVEMENT

Not applicable to this action.

ENVIRONMENTAL COMPLIANCE

SSK 2/3/10

LEGAL REVIEW

JW 2/26/10

SOUND TRANSIT

MOTION NO. M2010-32

A motion of the Board of the Central Puget Sound Regional Transit Authority authorizing the chief executive officer to execute an agreement with Community Transit to provide ST Express bus operations and maintenance services for the period of April 1, 2010, through March 31, 2013, with two additional one-year options to extend.

Background:

As part of the service provision alternatives review, Sound Transit staff examined the growth of cost during the five years of the current service agreement with Community Transit and confirmed that, on average, it was within the growth rate projected in the adopted Service Implementation Plans. Community Transit has delivered high-quality service with average annual rate increases at or only slightly above the Seattle Consumer Price Index.

The new service agreement has enhanced operating performance and financial monitoring through the following new requirements:

- Updated performance standards and system performance reports that are expected to improve management oversight and performance measurement. Customer satisfaction and safety related performance goals were also enhanced.
- Additional Americans with Disabilities Act (ADA), safety and security reporting and processes were added to enhance Sound Transit's ability to oversee and manage these key operational areas.
- A formal periodic financial and operational review process was added to ensure that financial or
 performance issues with budget implications would be identified prior to the year-end reconciliation. This
 should ensure that major unanticipated cost increases are identified, communicated and resolved prior to
 the end of the year.
- The shift to a fully-reconciled cost allocation model will provide greater transparency for understanding Sound Transit costs and will also allow for participation in cost savings initiatives undertaken by Community Transit during the year. In addition, a formal task order process will ensure that any initiatives out of the scope of the agreement would be formally proposed, mutually agreed to and authorized by Sound Transit prior to any expenses being incurred.

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Motion:

It is hereby moved by the Board of the Central Puget Sound Regional Transit Authority that the chief executive officer is authorized to execute an agreement with Community Transit to provide ST Express bus operations and maintenance services for the period of April 1, 2010, through March 31, 2013, with two additional one-year options to extend.

APPROVED by the Board of the Central Puget Sound Regional Transit Authority at a regular meeting thereof held on March 25, 2010.

Board Vice Chair

ATTEST:

Board Administrator