

# MOTION NO. M2011-12 Montlake Pedestrian Bridge Redesign

MEETING:	DATE:	TYPE OF	STAFF CONTACT:	PHONE:
		ACTION:		
Capital Committee	02/10/11	Recommendation to Board	Ahmad Fazel, Executive Director	206-398-5389
Board	02/24/11	Final Action	John Sleavin, Director Civil and Structural Design	206-398-5150

#### PROPOSED ACTION

Authorizes the chief executive officer to execute a contract amendment with Northlink Transit Partners, Joint Venture to redesign the Montlake Pedestrian Bridge for the University Link project in the amount of \$1,534,000, for a new total authorized contract amount not to exceed \$55,063,269, contingent upon approval of the Montlake Triangle Project Memorandum of Agreement.

#### **KEY FEATURES**

- The proposed action would amend the final design contract to redesign the Montlake Pedestrian Bridge in accordance with the Montlake Triangle Project (MTP).
- Northlink Transit Partners, Joint Venture (NTP) is currently providing bid support and design services
  during construction (DSDC) for the University Link project. The work consists of deletions and
  modifications to the existing University Washington (UW) Station Civil and Finishes (Contract U250)
  design and development of final design documents for a new bike ramp and bike/pedestrian combined
  bridge. This additional design work is within the scope of the contract.
- This contract amendment will include development of 60%, 90%, and 100% documents for the redesign of the Montlake Pedestrian Bridge.
- The proposed action is contingent upon Board approval and execution of the related MTP Memorandum of Agreement (MOA) proposed action (Motion No. M2011-11).
- The Montlake Triangle Project Memorandom of Agreement between the Washington State Department of Transportation (WSDOT), UW, and Sound Transit establishes a total baseline budget of \$43M to design, construct, manage, and administer all the facilities associated with the MTP. Sound Transit's share of the project consists of an estimated \$8M realized from removing the pedestrian bridge already included in Contract U250 (UW Station Civil and Finishes) and contribution of an additional \$4M for a total amount of up to \$12M. The final design work proposed in the action will be fully funded by Sound Transit and counted toward its contribution to the MTP.

### PROJECT DESCRIPTION

University Link (U-Link) is a 3.15-mile light rail extension located entirely underground with tunnels traveling east from Pine Street, under the I-5 freeway to an underground station at Capitol Hill, continuing north beneath SR 520 and the Lake Washington Ship Canal to an underground station on the UW campus, near Husky Stadium. The UW Station construction includes the station structure, finishes, mechanical and electrical work, and restoration of the Husky Stadium parking lot.

## **FISCAL INFORMATION**

Budget (A) 115,229 24,349 87,633 152,332	Date (B) 39,941 24,266	This Action (C)	& Action (D)	(Shortfall)
115,229 24,349 87,633 152,332	39,941	(C)	(D)	
24,349 87,633 152,332				(E)
87,633 152,332	24.266		39,941	75,288
152,332	,		24,266	82
	76,053	1,534	77,587	10,040
	124,797		124,797	27,53
1,158,183	713,121		713,121	445,06
95,726	66,250		66,250	29,47
18,646	11,407		11,407	7,23
103,909	99,185		99,185	4,72
1,756,007	1,155,020	1,534	1,156,554	599,45
40 647 T	40.647	1 524	40 454	(4.52
- , -		1,534		(1,53 8,52
	35,436		35,436	
	70.050	4 504	77.507	3,05 <b>10,04</b>
Approvals to	Approved	Proposed	for Board	Proposed
			• • •	Contract Value
· /	(-)			(J)
				54,64
	415	_		
1,259			1,259	
1,259 <b>53,529</b>	53,529	1,534	1,259 <b>55,063</b>	
<b>53,529</b> 2%	<b>53,529</b>	<b>1,534</b> 0%	<b>55,063</b> 2%	55,06 1
<b>53,529</b> 2% 3,189	<b>53,529</b> 1% 3,189	0%	55,063 2% 3,189	<b>55,06</b> 1 3,18
<b>53,529</b> 2%	<b>53,529</b>	,	<b>55,063</b> 2%	<b>55,06</b>
<b>53,529</b> 2% 3,189	<b>53,529</b> 1% 3,189	0%	55,063 2% 3,189	<b>55,06</b> 1 3,18
	103,909 1,756,007 40,617 43,962 3,054 87,633 Board Approvals to Date (F) 52,271	103,909 99,185 1,756,007 1,155,020  40,617 40,617 43,962 35,436 3,054 - 87,633 76,053  Board Current Approvals to Approved Contract Value (F) (G) 52,271 53,114	103,909     99,185       1,756,007     1,155,020     1,534       40,617     40,617     1,534       43,962     35,436       3,054     -       87,633     76,053     1,534       Board Approvals to Date Contract Value (F)     Approved Action (H)     Proposed Action (H)       52,271     53,114     1,534	103,909         99,185         99,185           1,756,007         1,155,020         1,534         1,156,554           40,617         40,617         1,534         42,151           43,962         35,436         35,436           3,054         -         -           87,633         76,053         1,534         77,587           Board Approval Approval Ontal Approval (F)         Proposed Action Approval (H)         Approval (I)           (F)         (G)         (H)         (I)           52,271         53,114         1,534         53,805

<sup>(</sup>B) COMMITTED TO DATE amounts are from Link WBS Report as of December 2010 + approved and pending board actions not recorded as of 12/31/10, or submitted after that date, and include allocated contingencies.

# **SMALL BUSINESS PARTICIPATION**

Sound Transit Goal: 20% Commitment: 21%

Subconsultant/Subcontractor	Business Type	% of Work	Dollar Value
Lightwire	DBE	1.62%	\$24,930
Grijalva Engineering	DBE	2.40%	\$36,908
Dr. Sauer Corporation	Small Business	3.71%	\$56,955
Swift and Company	Small Business	6.96%	\$106,891
Total		14.7%	\$225,684

## **EQUAL EMPLOYMENT WORKFORCE PROFILE**

1250 employees; 24.11% women; 21.43% minorities.

### **BACKGROUND**

U-Link final design began in December 2006, following Board approval of the U-Link civil engineering and architectural final design services contract with NTP. The NTP contract scope of work was divided into three phases: early work, final design, and DSDC. Early work tasks included evaluating revised station entrance configurations, value engineering recommendations, and other ideas for reducing project costs, advancing station architectural work, and other pre-final design activities. The final design work phase brought the U-Link project from 30% design completion to 100% design completion.

In November 2008, Motion No. M2008-106 amended the contract to add funding for bid support and DSDC of the U-Link Project. The contract was also amended in April 2009 (Motion M2009-34) to add funding for advanced preliminary engineering of the North Link extension.

The Federal Transit Administration (FTA) and Board-approved 2006 design included a station at the UW on the east side of Montlake Boulevard, near Husky Stadium. The UW Station design included a grade-separated pedestrian crossing of Montlake Boulevard NE, via a tunnel or bridge, with an option for an extended tunnel or bridge across NE Pacific Place and the Burke-Gilman Trail to provide access to the Rainier Vista corridor and central campus. Resolution No. R2006-07 acknowledged that a profile decision would be made during final design after additional safety/security reviews and third party partnership negotiations.

Subsequent to the issuance of the Final Supplemental Environmental Impact Statement (FSEIS) and Record of Decision (ROD), Sound Transit designed a grade-separated pedestrian bridge as part of the UW Station final design. The grade-separated pedestrian bridge design extends from the station over Montlake Boulevard NE, NE Pacific Place, and the Burke-Gilman Trail, connecting to the eastern edge of the lower Rainier Vista on campus. The grade-separated pedestrian bridge design implements the 2006 design and the ROD mitigation measures relating to the Burke-Gilman Trail.

The MTP is a result of a directive from the Washington State Legislature for WSDOT to work with stakeholder agencies to develop transit connections in the SR-520 corridor, including improvements at the Montlake Triangle as a multimodal transit hub. The MTP was jointly developed by Sound Transit, UW, King County Metro, WSDOT, and Seattle Department of Transportation. These agencies worked together to evaluate various options for improvement of pedestrian connections between the UW Station and the central campus area; and improvements to bus and bicycle/trail facilities at the Montlake Triangle. The MTP revises the original project design to include an updated pedestrian and bicycle access plan and other landscape improvements to connect the UW Station to the central campus area while also improving light rail to bus transit connections and regional multi-purpose trail connections. The MTP implements the U-Link ROD commitments and also serves as partial mitigation for effects of the SR-520 Bridge Replacement Project. The proposed MTP design would implement the grade-separated crossing of Montlake Boulevard NE, NE Pacific Place, and the Burke-Gilman Trail identified in the 2006 FSEIS and ROD with the following:

- A pedestrian and bicycle access bridge over Montlake Blvd. NE that would connect UW Station to the Montlake Triangle.
- Montlake Triangle pedestrian, bicycle, and bus stop improvements.
- A landscaped pedestrian bridge over a lowered NE Pacific Place and improved Burke-Gilman Trail.
- Improvements to the Lower Rainier Vista to enhance pedestrian connections between UW Station and central campus area.

### **ENVIRONMENTAL COMPLIANCE**

FTA reviewed the proposed project modifications and provided NEPA approval on January 6, 2011. As SEPA lead agency, UW issued a SEPA addendum to the North Link FSEIS on January 14, 2011, with Sound Transit as the co-lead agency.

JI 2/4/11

### PRIOR BOARD/COMMITTEE ACTIONS

Motion No. M2011-11 – Authorizes the chief executive officer to execute a memorandum of agreement with the Washington State Department of Transportation and the University of Washington to implement the Montlake Triangle Project for the University Link project in the amount of \$38,000,000 with a project construction reserve of \$5,000,000, for a total authorized agreement amount not to exceed \$43,000,000, with a maximum contribution of \$12,000,000 from Sound Transit.

Motion No. M2009-34 — Authorized the chief executive officer to execute a contract amendment with Northlink Transit Partners, Joint Venture for additional funding in order to provide Early Work (Advanced Preliminary Engineering) on the North Link extension from the University of Washington Station (to the portal for the North Link tunnels near Interstate 5 and NE 76th Street in the amount of \$2,898,800, with a contingency of \$289,880 totaling \$3,188,680, for a new total authorized contract amount not to exceed \$53,529,269.

Motion No. M2008-106 — Authorized the chief executive officer to execute a contract amendment with Northlink Transit Partners, Joint Venture to provide bid support and design services during construction for the University Link project in the amount of \$10,479,900, with a contingency of \$968,660 totaling \$11,456,954, for a new total authorized contract amount not to exceed \$50,340,589.

Motion No. M2006-78 — Authorized the chief executive officer to execute a contract with Northlink Transit Partners, Joint Venture to provide civil engineering and architectural final design services for the University Link project for a total authorized contract amount not to exceed \$38,883,635 with final design work subject to Federal Transit Administration final design approval.

#### **TIME CONSTRAINTS**

A one month delay would introduce an equal delay in the construction procurement schedule.

### **PUBLIC INVOLVEMENT**

In June and July 2010, Sound Transit participated in an intensive workshop process which included representatives from UW, King County Metro, WSDOT, the Seattle Department of Transportation, Seattle Design Commission, Pedestrian and Bicycle Advisory Committees. Two public steering committee meetings were held to review the recommendations of this group in July and August 2010. In October 2010, a summary report was published and distributed by WSDOT identifying the MTP as the preferred action. Additional progress reports were delivered to Seattle City Council, the Seattle pedestrian and bicycle advisory committees, and the Seattle Design Commission during the fall of 2010. The MTP was presented for and received schematic design approval from both the UW Architecture Commission and the Seattle Light Rail Review Committee on December 6 and 16, 2010 respectively. Finally, Sound Transit held a public open house on the proposed MTP design and its relationship to the UWS on January 12, 2011.

### **LEGAL REVIEW**

LA 2/3/11



### **MOTION NO. M2011-12**

A motion of the Board of the Central Puget Sound Regional Transit Authority authorizing the chief executive officer to execute a contract amendment with Northlink Transit Partners, Joint Venture to redesign the Montlake Pedestrian Bridge for the University Link project in the amount of \$1,534,000, for a new total authorized contract amount not to exceed \$55,063,269, contingent upon approval of the Montlake Triangle Project Memorandum of Agreement.

#### **BACKGROUND:**

U-Link final design began in December 2006, following Board approval of the U-Link civil engineering and architectural final design services contract with NTP. The NTP contract scope of work was divided into three phases: early work, final design, and DSDC. Early work tasks included evaluating revised station entrance configurations, value engineering recommendations, and other ideas for reducing project costs, advancing station architectural work, and other pre-final design activities. The final design work phase brought the U-Link project from 30% design completion to 100% design completion.

In November 2008, Motion No. M2008-106 amended the contract to add funding for bid support and DSDC of the U-Link Project. The contract was also amended in April 2009 (Motion M2009-34) to add funding for advanced preliminary engineering of the North Link extension.

The Federal Transit Administration (FTA) and Board-approved 2006 design included a station at the UW on the east side of Montlake Boulevard, near Husky Stadium. The UW Station design included a grade-separated pedestrian crossing of Montlake Boulevard NE, via a tunnel or bridge, with an option for an extended tunnel or bridge across NE Pacific Place and the Burke-Gilman Trail to provide access to the Rainier Vista corridor and central campus. Resolution No. R2006-07 acknowledged that a profile decision would be made during final design after additional safety/security reviews and third party partnership negotiations.

Subsequent to the issuance of the Final Supplemental Environmental Impact Statement (FSEIS) and Record of Decision (ROD), Sound Transit designed a grade-separated pedestrian bridge as part of the UW Station final design. The grade-separated pedestrian bridge design extends from the station over Montlake Boulevard NE, NE Pacific Place, and the Burke-Gilman Trail, connecting to the eastern edge of the lower Rainier Vista on campus. The grade-separated pedestrian bridge design implements the 2006 design and the ROD mitigation measures relating to the Burke-Gilman Trail.

The MTP is a result of a directive from the Washington State Legislature for WSDOT to work with stakeholder agencies to develop transit connections in the SR-520 corridor, including improvements at the Montlake Triangle as a multimodal transit hub. The MTP was jointly developed by Sound Transit, UW, King County Metro, WSDOT, and Seattle Department of Transportation. These agencies worked together to evaluate various options for improvement of pedestrian connections between the UW Station and the central campus area; and improvements to bus and bicycle/trail facilities at the Montlake Triangle. The MTP revises the original project design to include an updated pedestrian and bicycle access plan and other landscape improvements to connect the UW Station to the central campus area while also improving light rail to bus transit connections and regional multi-purpose trail connections. The MTP implements the U-Link ROD commitments and also serves as partial mitigation for effects of the SR-520 Bridge Replacement Project. The proposed MTP design would implement the grade-separated crossing of Montlake Boulevard NE, NE Pacific Place, and the Burke-Gilman Trail identified in the 2006 FSEIS and ROD with the following:

- A pedestrian and bicycle access bridge over Montlake Blvd. NE that would connect UW Station to the Montlake Triangle.
- Montlake Triangle pedestrian, bicycle, and bus stop improvements.
- A landscaped pedestrian bridge over a lowered NE Pacific Place and improved Burke-Gilman Trail.
- Improvements to the Lower Rainier Vista to enhance pedestrian connections between UW Station and central campus area.

The proposed action is contingent upon Board approval and execution of the related MTP Memorandum of Agreement proposed action (Motion No. M2011-11).

#### **MOTION:**

It is hereby moved by the Board of the Central Puget Sound Regional Transit Authority that the chief executive officer is authorized to execute a contract amendment with Northlink Transit Partners, Joint Venture to redesign the Montlake Pedestrian Bridge for the University Link project in the amount of \$1,534,000, for a new total authorized contract amount not to exceed \$55,063,269, contingent upon approval of the Montlake Triangle Project Memorandum of Agreement.

APPROVED by the Board of the Central Puget Sound Regional Transit Authority at a regular meeting thereof held on February 24, 2011.

Aaron Reardon Board Chair

ATTEST:

Marcia Walker Board Administrator