

# SOUND TRANSIT BOARD MEETING Summary Minutes January 25, 2018

#### **CALL TO ORDER**

The meeting was called to order at 1:32 p.m. by Chair Somers, in the Ruth Fisher Boardroom, 401 South Jackson Street, Seattle, Washington.

#### **ROLL CALL**

Chair

Chair		vice chairs	
(P)	Dave Somers, Snohomish County Executive	(P)	John Marchione, City of Redmond Mayor
		(P)	Ron Lucas, City of Steilacoom Mayor
Board Members			
(A)	Nancy Backus, City of Auburn Mayor	(P)	Kent Keel, City of University Place Mayor
(P)	David Baker, City of Kenmore Mayor	(P)	Joe McDermott, King County Council Chair
(P)	Claudia Balducci, King County Councilmembe	(P)	Roger Millar, WSDOT Secretary
(A)	Dow Constantine, King County Executive	(P)	Paul Roberts, Everett Councilmember
(P)	Bruce Dammeier, Pierce County Executive	(P)	Dave Upthegrove, King County Councilmember
(A)	Jenny Durkan, Seattle Mayor	(P)	Peter von Reichbauer, King County
(P)	Dave Earling, City of Edmonds Mayor		Councilmember
(A)	Rob Johnson, Seattle Councilmember	(A)	Victoria Woodards, City of Tacoma Mayor

Vice Chairs

Katie Flores, Board Administrator, announced that a quorum of the Board was present at roll call.

### REPORT OF THE CHAIR

### Recognition of Departing Board Member

Chair Somers stated that this would be the last Sound Transit Board meeting with Board Member Mary Moss. Ms. Moss has been a Sound Transit Board Member for six years. While on the Board, she served on the Capital Committee, the Audit and Reporting Committee, and the Operations and Administration Committee. She is a supporter of regional transit and has been a leader on Sound Transit projects in Pierce County.

## Welcome to new Board Members

Chair Somers welcomed new Board members Ron Lucas, Mayor of Steilacoom; Victoria Woodards, Mayor of Tacoma; and David Baker, Mayor of Kenmore.

#### Election of Sound Transit Board Vice Chair

Chair Somers announced that with the departure of Marilyn Strickland from the Board, a Vice Chair needs to be elected from Pierce County to fill her unexpired term, which runs through December 2018. The Board's Rules and Operating Procedures specify that the Washington State Secretary of Transportation will chair the meeting for the purposes of the election.

Secretary Millar explained that there were three steps to follow for the election. The first action is to vote on the method to conduct the election.

It was moved by Board Member Millar, seconded by Chair Somers, and carried by unanimous vote that the "nominations from the floor" method be used for the election of a Vice Chair.

Secretary Millar stated that the Board Rules stipulate the Chair and Vice Chairs must be from different counties. He asked for nominations from Pierce County to fill the unexpired term of Vice Chair.

Board Member Dammeier nominated Board Member Ron Lucas to the position of Vice Chair. There were no other nominations.

It was moved by Board Member Keel, seconded by Board Member Dammeier, and carried by unanimous vote that Board Member Ron Lucas be elected to the unexpired term of a Vice Chair.

### **Committee Appointments**

Chair Somers noted that the work of the Board Committees continues to be significant in the Board's decision-making. He asked the Board to approve his recommendations for committee chairs, vice, chairs, and members outlined in Motion No. M2018-12.

### **Executive Committee**

## **Capital Committee**

Dave Somers, Chair
John Marchione, Vice Chair
Ron Lucas, Vice Chair
Claudia Balducci
Dow Constantine
Bruce Dammeier
Jenny Durkan
Roger Millar
Paul Roberts
Victoria Woodards

Claudia Balducci, Chair Kent Keel, Vice Chair Nancy Backus Dave Earling Rob Johnson John Marchione Dave Upthegrove Victoria Woodards

### **Operations and Administration Committee**

# Audit and Reporting Committee

Paul Roberts, Chair
Joe McDermott, Vice Chair
Dave Earling
Kent Keel
David Baker
Ron Lucas
Pete von Reichbauer

Rob Johnson, Chair
Bruce Dammeier, Vice Chair
Nancy Backus
David Baker
Dave Earling
Joe McDermott
Fred Auch, Citizen Oversight Panel

It was moved by Vice Chair Marchione, seconded by Board Member Roberts, and carried by unanimous vote that Motion No. M2018-12 be approved as presented.

### Report on Puyallup Commuter Rail Station Garage

Chair Somers stated that in September 2017, the Board approved Motion No. M2017-120 offered by Board Member Dammeier to evaluate the budget, schedule, transportation, and other relevant impacts and benefits of changing the location of the Puyallup Commuter Rail Station parking garage from Site C to Site D.

In consultation with Board Member Dammeier, it was agreed to defer the follow-up report until negotiations are further along.

### CHIEF EXECUTIVE OFFICER'S REPORT

#### State Legislature

CEO Rogoff stated that the Washington State Legislative session is in its third week of the 60-day session. Staff will remain fully involved in Olympia, tracking legislation that could impact the agency.

Staff is engaged on legislation that might reduce Sound Transit's MVET revenue. Staff continues to remind the Legislature that any reduction of MVET revenues should be accompanied by offsetting measures to ensure that the agency's transit expansion remains whole so that light rail, commuter rail, and bus projects can be delivered on the schedules promised to the voters.

Mr. Rogoff advised the Board that on January 24, 2018 the House passed HB 2201. This bill did not provide any offsets and it was not amendable. Sound Transit is hopeful that there is action in the Senate about the potential of possible offsets.

The Senate Transportation Committee held a hearing earlier in the week on a number of bills impacting Sound Transit. The agency submitted a written statement on behalf of the Board from Chair Somers reiterating concerns about keeping the program whole and delivering projects on time. Chair Somers' statement spoke to the issue of a bill to reorganize the board and make it an elected board. This is a proposal that the Board has opposed, as it would undermine the coordination with local transit districts and jurisdictions.

Staff in Olympia have been working with Representative Kristine Reeves on HB 2357, which would allow some Sound Transit district residents to pay their car tab bills in installments. Sound Transit expressed some minor concerns with details within the legislation during a public hearing last week. Staff has been collaborating with Representative Reeves and other members of the committee to improve the bill. This bill could provide some meaningful relief to people who have a difficult time paying their car tab in a single installment.

#### Washington D.C.

CEO Rogoff stated that on February 7, 2018, the agency will be meeting with the Federal Railroad Administration (FRA) and Federal Transit Administration about Positive Train Control in Washington D.C. All commuter rail agencies across the county have been called to the FRA to give presentations on the progress of implementing Positive Train Control. Sound Transit is well situated in terms of its ability and working with partners to meet the Federal deadline for the installation of Positive Train Control by the end of the year.

Mr. Rogoff said he will also meet with the FTA and Capitol Hill to discuss the agency's efforts to secure a Full Funding Grant Agreement for the Lynnwood Link Extension.

### Women's March

CEO Rogoff commented that the Women's March took place in Seattle on January 21, 2018. Sound Transit had a successful day in partnership with King County Metro serving the commuter needs of attendees of the march. The ridership on Link light rail was 63,000. Sound Transit and King County Metro added service to meet the need.

#### Staffing Changes

CEO Rogoff shared the news that after 20 years, Brian McCartan will be leaving Sound Transit to accept a position as Vice President for Finance at the University of Washington. Mr. McCartan has been the

centerpiece of the agency's efforts to maintain its financial integrity, budgeting, and its position in the financial market. He stated that Mr. McCartan will be recognized at a future Board meeting.

Mr. Rogoff announced that the new position of Chief Passenger Experience Officer has been hired. Russ Arnold is coming to Sound Transit with great experience from three separate transit agencies. Mr. Arnold is currently working in California at SamTrans in San Mateo County. He has previously worked at the COTA System in Columbus, Ohio, and the Lane Transit District serving Eugene and Springfield, Oregon.

### **Upcoming Public Comment Opportunities**

CEO Rogoff announced two opportunities for public feedback on upcoming projects.

Starting in September 2018, the Rainier Freeway station at I-90 will close for five years for East Link construction. The station will reopen as Judkins Park Link Station in 2023. Most bus routes that currently serve the Rainier Freeway Station will bypass the area, but Routes 554, 217, and select Route 212 trips will serve new stops on Rainier Avenue South. The Board will consider these route decisions later this year. Metro and Sound Transit will also invest in lane and signal improvements to help with bus traffic flow. The public can find more information and participate in an online Open House by visiting the Sound Transit website.

The second opportunity is on a proposed ST Express Fare Change. The fare change options being considered would simplify bus fares for riders throughout the region and lay the groundwork for developing the next generation ORCA fare card system. Currently, ST Express buses use a two-zone fare structure with each county representing a separate zone. Trips within one county are charged a one-zone fare and trips crossing a county line are charged a two-zone fare. Sound Transit is considering two options for simplifying ST Express fares. Option 1 is a \$3.25 flat fare for adult riders. Option 2 is route-based and eliminates the lower one-zone fare for riders travelling within one county on two-county routes. Option 2 would keep the current \$2.75 adult fare for all trips on one-county routes. The adult fare for all trips on two-county routes would be \$3.75 under Option 2.

Under both options, riders qualifying for ORCA LIFT, Youth, Senior, or Disabled fares would see fares for all travel set at the current one-zone level. Sound Transit will hold a Public Hearing on February1, 2018, at 12:00 p.m. in the Ruth Fisher Board room. Public comments can also be submitted online or via email until February 11, 2018. Additional information is available on the Sound Transit website.

#### Management Excellence Program

CEO Rogoff stated that the graduates of the recently completed 2017 Management Excellence Program (MEP) were presented their awards earlier in the day. The focus of the MEP program is on management and leadership skills such as emotional and social intelligence skills, continuous process improvement, matrix management, diversity and inclusion, and collaboration.

The program helps managers be even more effective in supervising staff and leading teams in a highly complex and fast-paced environment. This year, 39 managers participated and completed over 110 hours of training. As part of the MEP program, the participants worked on 16 Capstone Projects, which they presented to staff last December. Many of these capstone projects will help the agency deliver voter approved projects as quickly as possible.

### Infographic

Beginning today, staff will begin using infographics. The purpose of the infographic tool is to better understand the contract or funding allocation action. The infographic will supplement financial information already provided in the staff report for contract and budgeting actions. Budget allocations will be seen on

the left side of the infographic; individual contract actions based on budget allocations already approved, will be shown on the right side.

There will be two slides shown. The first slide will show the status of the project prior to the action, and the second slide is the proposed action before the Board.

Following the CEO Report, Board Member Dammeier commented that it is important that this legislative session be used as an opportunity to resolve the issues surrounding the MVET schedule fairness. The voices calling for this resolution are much broader than last year, geographically and across the political spectrum. He stated that to say there remains and continues to be considerable frustration among Pierce County residents would be an understatement. When HB 2201 passed on the floor, it had the vote of every member of the Pierce County delegation sans one. That reflects on the importance of getting this resolved.

Chair Somers stated that he and Sound Transit have been working with legislators and their staff to make sure they are fully informed of the potential financial implications to the projects and schedule.

### **PUBLIC COMMENT**

Paul W. Locke Joe Kunzler Marguerite Richard Will Knedlik

### **CONSENT AGENDA**

Minutes of the November 16, 2017, Board Meeting.

Voucher Certification for December 2017.

Motion No. M2018-04: Correcting and ratifying a lease agreement with Gateway King LLC for office space located on the second floor of 605 Union Station in Seattle, WA for a period of 78 months, with an option to renew for an additional five years and office space located on the first floor of 605 Union Station in Seattle, WA for a period of six years, with an option to renew for an additional five years, for a total authorized agreement amount not to exceed \$12,249,923.

Motion No. M2018-08: Authorizing the chief executive officer to increase the contract contingency for the design-build construction services contract with Hensel Phelps Construction Co. for the Link Operations and Maintenance Facility: East project to allow for the implementation of a betterment reimbursement agreement with King County, in the amount of \$1,636,364, for a new total authorized contract amount not to exceed \$242,439,564.

It was moved by Board Member Roberts, seconded by Vice Chair Marchione, and carried by unanimous vote that the consent agenda be approved as presented.

#### **BUSINESS ITEMS**

Motion No. M2018-09: Authorizing the chief executive officer to amend the Heavy Civil General Contractor/Construction Manager contract with Stacy and Witbeck/Atkinson, a Joint Venture, to construct four stations for the Downtown Bellevue to Spring District segment within the East Link Extension in the amount of \$165,400,000, with a 5% contingency of \$8,270,000 totaling \$173,670,000, for a new total authorized contract amount not to exceed \$413,488,121.

Board Member Earling stated that the Capital Committee received a report on this action at its January meeting. He asked staff to present a report to the Board.

Ron Lewis, Executive Project Director – East Link Extension, presented the staff report. This action amends an existing contract to incorporate the construction of four stations, the East Main Station,

Bellevue Downtown Station, Wilburton Station, and Spring District/120th Station, into an existing contract. The action includes construction of civil, structural, and architectural finishes for each of the four stations.

The contract also includes elevators and escalators for three of the stations. The specifications in this contract include having a single subcontractor for all of the elevators and escalators, and there are provisions in the contract for an extended maintenance program.

It was moved by Board Member Earling, seconded by Board Member Roberts, and carried by unanimous vote that Motion No. M2018-09 be approved as presented.

Resolution No. R2018-01: Authorizing the chief executive officer to acquire certain real property interests, including acquisition by condemnation to the extent authorized by law, and to reimburse eligible relocation and reestablishment expenses incurred by affected owners and tenants as necessary for the Downtown Redmond Link Extension.

Board Member Earling stated that the Capital Committee reviewed this action at its January meeting. The action would authorize the acquisition of three parcels consisting of full and partial acquisition, temporary construction easements, and/or permanent easements.

The parcels are located in the city of Redmond for the Downtown Redmond Link Extension.

It was moved by Board Member Earling, seconded by Vice Chair Marchione, and carried by majority vote that Resolution No. R2018-01 be approved as presented.

Resolution No. R2018-02: Authorizing the chief executive officer to acquire certain real property interests, including acquisition by condemnation and to reimburse eligible relocation and reestablishment expenses incurred by affected owners and tenants as necessary for the Federal Way Link Extension.

Board Member Earling stated that the Capital Committee reviewed this action that would authorize the acquisition of 58 parcels consisting of full and partial acquisition, temporary construction easements, and/or permanent easements.

The parcels are located in the cities of SeaTac, Des Moines, Kent, and Federal Way for the Federal Way Link Extension.

It was moved by Board Member Earling, seconded by Board Member von Reichbauer, and carried by unanimous vote that Resolution No. R2018-02 be approved as presented.

Motion No. M2018-10: Authorizing the chief executive officer to execute a Transitway Agreement with the City of Shoreline to grant Sound Transit non-exclusive use of a light rail transitway within City right-of-way to construct, operate, maintain, and own a light rail transit system for the Lynnwood Link Extension.

Rod Kempkes, Executive Project Director, John Evans, Light Rail Development Manager, and John Weston, Deputy Director of Facilities, Capital, Maintenance, and NRV programs, presented the staff report for Motion No. M2018-10.

Sound Transit is currently in final design for the Lynnwood Link Extension and has established the guideway alignment and facilities within the City of Shoreline's right-of-way. This action would authorize a Transitway Agreement with the City of Shoreline. The agreement grants Sound Transit the non-exclusive use of light rail transitway within portions of city right-of-way to construct, operate, maintain, and own the light rail transitway system as part of the Lynnwood Link Extension. The term of the agreement is in effect so long as the transitway is used for public transportation purposes. Prior to the execution of the Full Funding Grant Agreement, the Federal Transit Administration requires that Transitway Agreements be signed with all cities within the Lynnwood Link Extension. The Shoreline City Council is scheduled to authorize execution of this agreement on Monday, January 29, 2018.

It was moved by Vice Chair Marchione, seconded by Board Member Earling, and carried by unanimous vote that Motion No. M2018-10 be approved as presented.

Motion No. M2018-11: Authorizing the chief executive officer to execute a Funding and Cooperative Agreement with the City of Shoreline for (1) certain station area access enhancements for a total amount not to exceed \$4,000,000; and (2) provides terms that address permitting for early project work, certain street vacation petitions and future projects for station access that will be separately presented for approval if additional funding is required.

Rod Kempkes, Executive Project Director, John Evans, Light Rail Development Manager, and John Weston, Deputy Director of Facilities, Capital, Maintenance, and NRV programs, presented the staff report for Motion No. M2018-11.

This action will execute a Funding and Cooperative Agreement with the City of Shoreline. The agreement provides a total of \$4 million for station access enhancements. The agreement addresses street vacations on certain city streets and provides that compensation to the City will be mutually agreed on and may include exchanges of Sound Transit property. The agreement establishes a City permitting process to allow the project to initiate early construction work.

The agreement also establishes cooperation between the City and Sound Transit to identify properties owned or controlled by Sound Transit for which easements could be granted to the City for non-motorized public access, to identify options for future design or operational changes to improve the functionality of the passenger drop-off/pickup facilities at both Shoreline stations, and to address traffic issues associated with the Shoreline North/185th Station. The Shoreline City Council is scheduled to approve this agreement on Monday, January 29, 2018.

CEO Rogoff mentioned that the Board previously adopted allocations of access improvements to individual project stations. The allocations in this action are consistent with allocations made by the Board in the past. He stated that this is the last agreement that needs to be submitted to the FTA as part of the request for a Full Funding Grant Agreement for the Lynnwood Link Extension.

It was moved by Board Member Roberts, seconded by Vice Chair Marchione, and carried by unanimous vote that Motion No. M2018-11 be approved as presented.

#### REPORTS TO THE BOARD

#### Northgate Link Extension Briefing

Don Davis, Executive Project Director North Link presented the report. The Northgate Link Extension will provide fast, reliable service to residential neighborhoods, business districts, and academic institutions. Over the past six months, there has been significant progress on the project.

The project's estimated cost currently shows approximately \$52 million in surplus. The majority of the work over the last four years involved building the tunnels between the University of Washington and Northgate. As the tunnel work wrapped up in 2017, efforts moved to construction of the three stations and the elevated guideway at Northgate. Station construction will continue to be a focus through 2019; trackwork and the systems elements will go through 2020; and revenue service is scheduled for September 2021.

At all three station sites, planning is underway for transit-oriented development (TOD). Discussions with the communities have been held in an effort to define goals and priorities for the developments.

The top risks for the Northgate Link Extension include multiple contract interfaces, construction market conditions, shortage of skilled labor, and third party approvals.

### **Downtown Redmond Link Extension Briefing**

Bernard van de Kamp, HCT East Corridor Development Director, Leonard McGhee, HCT Development Manager, and Tony Raben, Principal Construction Manager, presented an update on the Downtown Redmond Link Extension.

In June, the Board directed staff to pursue refinements to the project. Since that time, staff has been working with the City of Redmond, King County, and WSDOT to better define the project. Project staff has been focused on moving the project forward and staying with the schedule of implementation and a service date of 2024.

In 2018, the environmental analysis of the 2011 Environmental Impact Statement update will be completed; property acquisition will begin; design-build contractor procurement will begin; and the project to be built will be selected. The project is being refined to reduce the extension from 3.7 miles to 3.4 miles; go from an at-grade station to an elevated station in Downtown Redmond; and reduce the parking garage size.

In the SE Redmond area, staff has been working with its partners on the re-zoning that occurred in the area to change it from a light industrial area to a mix-use area. One change from the 2011 preferred alternative is to split the 1,400 space parking structure and having two areas for parking. One will be an 1,100 space parking structure and the other will be 300 surface spaces.

In downtown Redmond, the alignment was shifted to the south thereby avoiding additional property impacts and reducing the impact on the Redmond Central Connector. Staff reviewed the next steps for the project, including completion of environmental review and Board selection of the project to built in 2018, and plans to baseline the project in 2019.

Vice Chair Marchione added that the partnership between Sound Transit and the City of Redmond has been excellent. There are constant and clear communications between partners and weekly project meetings.

#### **OTHER BUSINESS**

Board Member Lucas stated that he asked staff about the opportunity to have alternates to the Sound Transit Board. He was advised that there are updates being done with procedures and he asked that staff look at this possibility and come back with a recommendation on whether alternates are possible.

#### **NEXT MEETING**

Thursday, February 22, 2018 1:30 to 4:00 p.m.
Ruth Fisher Boardroom

#### **ADJOURN**

A motion to adjourn was moved by Board Member Roberts, seconded by Board Member Balducci, and carried by unanimous vote.

The meeting adjourned at 3:35 p.m.

Dave Somers Board Chair

ATTEST:

Board Administrator

APPROVED on February 22, 2018, JE