## Parking Program Expansion Briefing

Rider Experience and Operations Committee 02/01/2024



### Why we are here

- Review existing Board direction to manage parking and policy considerations informing program expansion.
- Provide findings from public engagement.
- Share initial recommendations for an expanded parking program.
- Information only, no action required.



### Areas of focus in 2023/2024

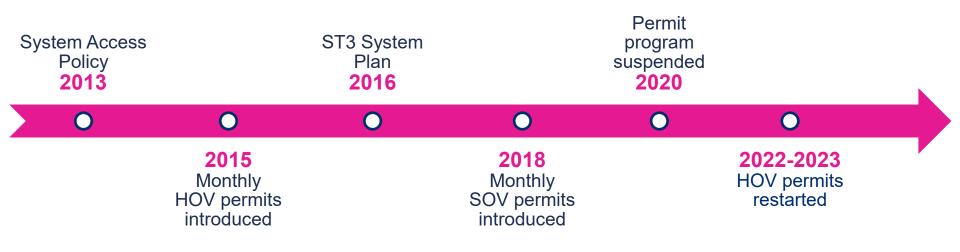
### Major policy topics

- Fare policy originally adopted in 2010 with a minor update in 2014 (Resolution No. R2014-27)
  - ✓ Fare structure on Link.
  - □ Farebox recovery targets.
- Parking management program last Board action in 2018 to allow priced monthly parking permits (Resolution No. <u>R2018-27</u>)
  - ☐ Expanded program with daily paid parking.



### Moving towards daily paid parking

# Following Board direction to better manage agency parking facilities





# Permit parking program – authorized by the Board in 2018 (Resolution No. R2018-27)

### Goals

- 1. Maximize ridership.
- Prioritize parking availability during weekday morning peak period.

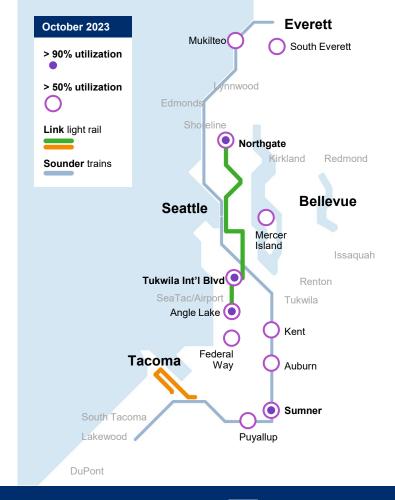
### **Parameters**

- Cost recovery: Market-rate fees that recover program costs.
- Performance-based: Variable pricing that manages demand, with CEO having rate setting authority.
- Eligibility:
  - All Link facilities eligible.
  - Sounder/ST Express facilities only when utilization > 90%.
- **Limited reserved parking:** Monthly permits only, and minimum 50% of spaces must remain free, first-come first-served.
- **Discounts:** free HOV permits, deep discounts for reduced fare program participants, and priority given to in-district residents.



# Existing conditions and policy considerations

- Some facilities remain very full despite changed travel patterns.
- New Link service will generate higher demand at 7 new and 5 existing facilities.
- Costs to build and operate parking can be offset by user fees, like fares.
- ST3 system and finance plans assume parking revenue from fees.

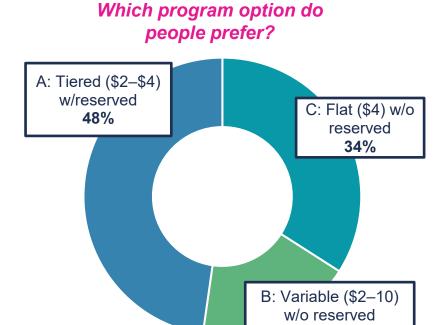




### Themes from public engagement

### What we heard

- Program goals to increase transit ridership, maintain parking availability, and simplify the passenger experience were most important.
- Preference for a parking program that maintains reserved parking options, with a narrower range of daily fee possibilities.
- Most interest in single-day and monthly permits for solo drivers.
- Open-ended comments reflect general unpopularity of charging parking fees given potential ridership impacts.





18%

### Key staff recommendations

- Maintain performance-based program with administrative implementation (i.e., rate-setting and adjustment).
- Continue discounts to low-income passengers and carpoolers.
- **Expand program scope** to allow daily fees and full facility management and require regular reporting to REO Committee on program performance.
- **Introduce a daily fee** that can be charged at Link facilities and facilities with utilization > 70%.
- **Maintain reserved parking** at the busiest facilities (i.e., eligible facilities with utilization > 90%).
- **Start simple**, phase implementation, and add features over time to ensure sustainable program success.



# Program implementation: 2024 - 2026

### 2024

- Initial implementation will focus on Link facilities on the 1 Line with the upcoming extension to Lynnwood City Center Station.
- We plan to test demand for reserved parking at eligible facilities and launch with a daily fee of \$2/day.
- We do not expect, as of now, to charge a fee after 2pm or on weekends.





## Program implementation: 2024 - 2026

### 2026

 We expect to be fully implemented at all eligible facilities.

Note: this map is illustrative and based on current trends.

 Prices for daily fees and reserved permits will be adjusted as we respond to program performance and parking demand.





### Parking program performance forecast

### Transit ridership impacts

- Improved parking availability during peak periods and more open spaces for midday transit trips.
- Some price sensitive passengers will shift to other modes and others will share rides to use free carpool permits, increasing ridership.

### Potential annual net revenue of ~\$4M-\$6M by 2026

- Expanded parking management is forecast to generate ~\$6M-7M in permit and daily fee revenue annually by 2026.
- Assumes annual cost of ~\$1.5M-\$2.0M for program administration and enforcement services at up to 20 stations.

### Toward a comprehensive fares strategy

### Next steps for parking program expansion

#### February 2024

 Today: Executive and Rider Experience and Operations Committees to share initial parking program expansion recommendations.

#### March 2024

- 3/7: Executive Committee recommendation on parking program expansion.
- 3/28: Board action on parking program expansion.

### Next steps for fare policy update

#### March 2024

3/7: Executive Committee briefing on fare policy update.

### **April 2024**

- 4/4: Executive Committee recommendation on fare policy update.
- 4/25: Board action to update fare policy.



### Thank you



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### Appendix: Supplemental slides

### Fares guiding framework

We serve passengers with a fare structure that is regionally integrated to encourage transit ridership through equitable and simple pricing, and financial stewardship.



# Parking management at Sound Transit: background

# Permit parking program Key features

- Monthly permits only:
  - SOV permits at market rates (\$45-\$120/month).
  - HOV permits were free to incentivize more riders per space.
  - Reduced-price SOV permits for ORCA LIFT-qualified passengers.
- 1,200 permits issued at 14 Sound Transit facilities before program suspension in March 2020.

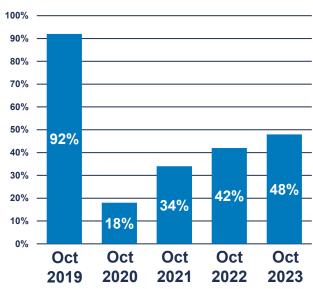




# Existing conditions & policy considerations

- Parking demand much lower than 2019 but is growing.
- Unequal demand between facilities.
- Post-pandemic prevalence of remote and hybrid work models may reduce demand for monthly permits.
- Program-wide revenue and cost challenges to overall plan affordability.

#### Systemwide parking utilization, October 2019-October 2023





# Existing conditions & policy considerations

- There are significant costs to design and deliver parking, and ongoing costs to operate and maintain it.
- Parking fees can offset some costs, comparable to how fares support the cost of transit service.
- Staff analysis estimates a cost of ~\$2/day per space for ongoing O&M and parking program administration (not inclusive of capital costs to deliver parking facilities).



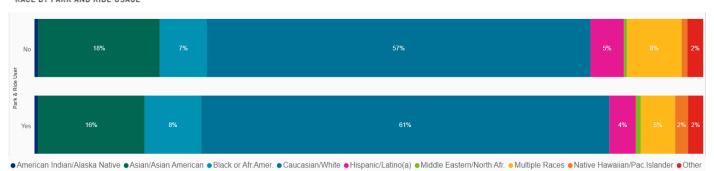


### Park & Ride passengers are generally higherincome and less diverse than other passengers

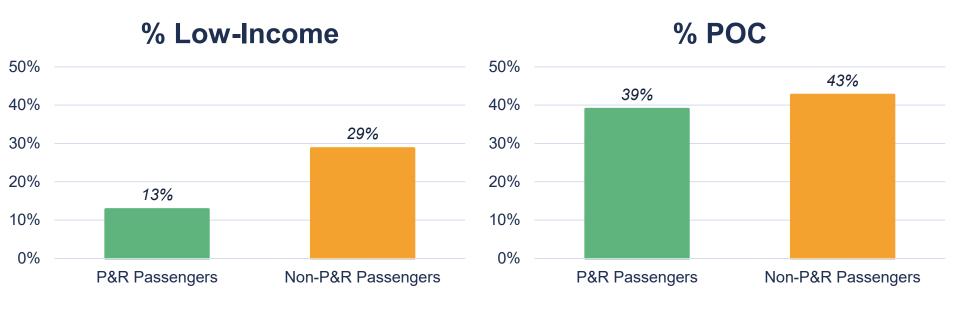




RACE BY PARK AND RIDE USAGE



### Park & Ride passengers are generally higherincome and less diverse than other passengers





### Parking program expansion

### Existing authority

| Program goals                                                                                              | Permit types         | Eligible facilities                                       | Program scope                                              |
|------------------------------------------------------------------------------------------------------------|----------------------|-----------------------------------------------------------|------------------------------------------------------------|
| <ul><li>Increase ridership</li><li>Ensure parking<br/>availability</li><li>Recover program costs</li></ul> | Monthly permits only | Link facilities and facilities with utilization above 90% | Can only manage up to 50% of stalls at eligible facilities |

### Rationale for an expanded parking program now

- This is the third and final expansion of program scope per original Board intent from program initiation in 2015.
- Enables full program implementation as the Link system expands in the coming years with 12 additional parking facilities serving light rail.



### Engagement findings

### Engagement activities & schedule

### Timing & tactics

- Engagement period began on September 25 and ran through October 22.
- Key tactics included an online open house, a passenger survey, engagement with community-based organizations, targeted focus groups, and street teams to drive survey participation.
- Engagement efforts targeted areas and populations likely to be most impacted by a Link fare change, parking program expansion, or both.

### Parking program expansion

### Focus of engagement

- What goals and program features should an expanded parking program emphasize?
- Sought input related to simplicity, affordability, and impact on someone's use of Sound Transit's transit parking facilities based on different program alternatives.
- The purpose of these program design alternatives was to illustrate the trade-offs inherent in developing an expanded program.

### Probable staff recommendations in advance of engagement

### Current program elements to continue

- Operate a performancebased parking program with established targets.
- Retain CEO authority to set rates.
- Retain discounts for reduced fare program users.

### Parking management tools to authorize

- Expand eligibility criteria for managing parking at facilities.
- Authorize daily and multiday fees and/or permits.
- Decide whether to offer monthly and/or reserved permits.

### What we sought Board and public input on

- Whether to change program goals and priorities.
- If, where, and when to offer reserved parking, and permit types to offer.
- Potential program design alternatives.



### Program design alternatives

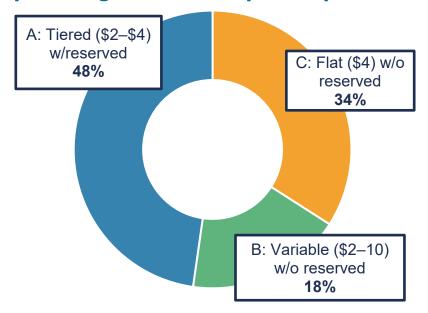
|                  | Alternative A   | Alternative B   | Alternative C |
|------------------|-----------------|-----------------|---------------|
| Reserved parking | Yes             | No              | No            |
| Fee types        | Monthly + daily | Daily           | Daily         |
| Pricing          | Variable        | Variable        | Flat rate     |
| Where fees apply | Select stations | Select stations | All stations  |

### Common features of all alternatives

- Performance-based.
- Ability to manage 100% of eligible facilities.
- Discounted pricing for certain passengers (e.g., low-income, HOV).
- Start simple and adjust as needed.



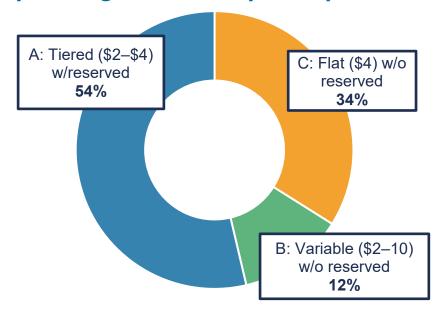
Which option do passengers and the public prefer?



Overall breakdown | 2,352 respondents



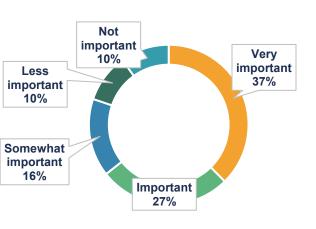
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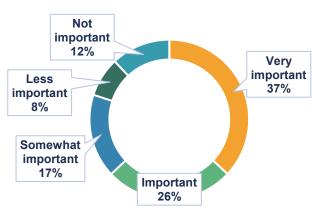
People who park 1 day per week or more | 952 respondents

Please rank the following objectives in order of importance

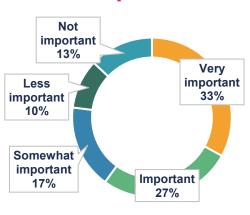
### Increase transit ridership



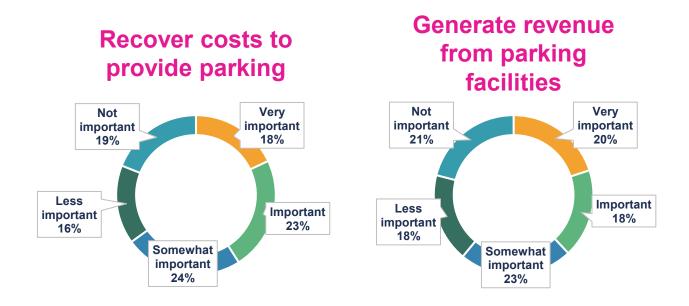
# Always keep some parking spaces available



# Simple passenger experience



Please rank the following objectives in order of importance



### Which type of permit and fee options would be of most interest?

- Single day general fee was the most popular option.
- Free general carpool parking was the second most popular.

### Which type of reserved permit options would be of most interest?

- Monthly solo driver permit was the most popular option.
- Single day solo driver permit was the second most popular.
- Carpool permit options were less popular.



### Parking program engagement themes

### Board engagement themes from August 2023

- Supportive of maintaining a performance-based program with administrative rate-setting and adjustment.
- Supportive of variable pricing given different conditions and contexts at parking facilities in the Sound Transit district.
- Prioritize parking availability and transit ridership goals above revenue generation, but supportive of recovering costs.
- Equity is a key concern as is simplicity for passengers (over and above simplicity for program administration).



# Initial staff recommendations & analysis

### 1. Program goals & key features

- Maintain key program goals: 1) ridership, 2) availability,
  3) cost recovery.
- Add emphasis of a simple and easy passenger experience.
- Maintain a performance-based program with rate setting delegated to CEO and periodic adjustments to ensure achievement of program goals.
- Continue offering discounts to low-income passengers, carpool parkers, and other reduced fare categories.

### 2. Expand the scope of the program

- Authorize management at up to 100% of stalls at eligible facilities.
- Authorize daily fees and permit options beyond monthly.
- Require regular reporting to the REO on program performance.

### 3. Charge a daily user fee for parking

- Eligibility threshold: All Link stations and parking at other stations with utilization above 70%.
- Set initial daily fee at the cost recovery rate of \$2 at all eligible facilities.
- Adjust daily fee rates periodically to ensure parking availability, especially at facilities with higher utilization.

### 4. Maintain reserved parking at the busiest facilities

- Eligibility threshold: All eligible facilities with utilization above 90%.
- Allow reserved parking at up to 25% of stalls at eligible facilities.
- Offer reserved parking options at a higher price than the daily fee with both monthly and single-day reserved permits.
- Use local market conditions to set reserved parking rates.
- Adjust reserved fee rates periodically to ensure parking availability, especially at facilities with higher utilization.



### 5. Other key program features

- We will launch a simple program to start and add options and features over time.
- We are likely to initiate program expansion on a phased sequence at eligible facilities.
- We do not expect to charge a fee after 2pm, on Fridays and weekends, or for special events at program launch.
- We do not plan to restrict access to program features or charge higher fees for out-of-district residents.